



2022

**City of San José
Federated City Employees' Retirement System**

*Annual Comprehensive Financial Report for the Fiscal Years Ended June 30, 2022 and June 30, 2021
Pension and OPEB Trust Funds of the City of San Jose, CA*



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City of San José

Federated City Employees' Retirement System

Pension Trust and Postemployment Healthcare Trust Funds of the City of San José, California

Annual Comprehensive Financial Report for the Fiscal Years Ended June 30, 2022 and June 30, 2021
Pension and OPEB Trust Funds of the City of San Jose, CA

Roberto L. Peña - Chief Executive Officer

Board Chair Letter



Office of Retirement Services

Federated City Employees' Retirement System

November 3, 2022

The Honorable Mayor and City Council
Members of the Federated City Employees' Retirement System
City of San José
San José, California

Dear Mayor, Council Members, and System Members:

On behalf of the Board of Administration, I present the Federated City Employees' Retirement System's (the System) Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2022.

The Pension Plan earned a time-weighted rate of investment return (net of investment fees) of (4.4)% for the fiscal year, compared to a (5.0)% return for its policy benchmark and a (7.4)% return for the Investment Metrics universe net median of public funds greater than \$1 billion. The System underperformed the net rate of return of 6.625% (the "discount rate") assumed by the Board and System's actuary for the fiscal year ended June 30, 2022. The Pension Plan earned a time-weighted net of investment fees rate of return of 8.6% and 7.2% for the three-year and five-year periods ending June 30, 2022, respectively, outperforming the Plan's discount rate over these time periods, while the Investment Metrics universe net median earned a time-weighted rate of return of 6.3% and 6.6% for the same periods.

The Healthcare Plan earned a time-weighted rate of investment return (net of investment fees) of (10.0)% for the fiscal year, compared to a (9.2)% return for its policy benchmark. Additionally, the Healthcare Plan earned a time-weighted net of investment fees rate of return of 3.9% and 4.2% for the three-year and five-year periods ending June 30, 2022, respectively.

Both Plans suffered from the deterioration of financial markets through the fiscal year. Markets, and by extension, the plans, experienced losses this past fiscal year following the extremely positive returns of the prior period. In March 2021, the Board voted to maintain the Pension Plan's existing growth asset allocation, which was significantly increased in March 2020.

The System's net position decreased from \$3,268,953,000 to \$3,057,148,000 (see the Financial Section beginning on page 14). The net decrease in the System's net position for fiscal year 2021-2022 was \$(211,805,000).

The Board believes that the professional services rendered by the staff, investment consultant, actuary, and counsel have produced a sound fund capable of sustained growth over the long term. The Board of Administration and Retirement Services staff are available to provide additional information as requested.

Sincerely,

Spencer Horowitz

Spencer Horowitz, Chair
Board of Administration

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— Introductory Section —



Pension Trust and Postemployment Healthcare Trust Funds of the City of San José, California

**City of San José
Federated City Employees Retirement System
Annual Comprehensive Financial Report for the Fiscal Years Ended
June 30, 2022 and June 30, 2021**

Letter of Transmittal



Office of Retirement Services

Federated City Employees' Retirement System

November 3, 2022

Board of Administration
Federated City Employees' Retirement System
1737 North First Street, Suite 600
San José, CA 95112

Dear Trustees:

I am pleased to present the Annual Comprehensive Financial Report (ACFR) of the Federated City Employees' Retirement System (System) for the fiscal year ended June 30, 2022. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the System's management.

This ACFR was prepared to conform to the principles of governmental accounting and reporting set forth by the Governmental Accounting Standards Board (GASB) and the reporting requirements prescribed by the Government Finance Officers' Association of the United States and Canada (GFOA). Transactions of the System are reported on an accrual basis of accounting. For an overview and analysis of the financial activities of the System for the fiscal years ended June 30, 2022 and 2021, please refer to the Management's Discussion and Analysis (MD&A) on page 19.

Grant Thornton LLP, the System's independent auditor, has audited the accompanying financial statements. Because the cost of a control should not exceed the benefits to be derived, management believes internal control is adequate and the accompanying statements, schedules, and tables are fairly presented and free from material misstatement. Sufficient internal controls over financial reporting exist to provide reasonable assurance regarding the safekeeping of assets and fair presentation of the financial statements and supporting schedules.

The financial audit provides reasonable assurance that the System's financial statements are presented in conformity with generally accepted accounting principles and are free of material misstatement. The System recognizes that even sound and well-designed internal controls have their inherent limitations in that errors may still occur as a result of factors such as carelessness, faulty judgment, communication breakdowns, and / or that internal controls can be circumvented by internal or external collusion. The System continuously reviews internal controls to ensure that the System's operating policies and procedures are being adhered to and that the controls are adequate to ensure accurate and reliable financial reporting and to safeguard the System's assets.

I am proud to report that the GFOA awarded its Certificate of Achievement for Excellence in Financial Reporting to the System for its ACFR for the fiscal year ended June 30, 2021. This was the 22nd consecutive year that the System has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the System must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

Letter of Transmittal *(continued)*

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The System also received the Public Pension Standards Award in recognition of meeting professional standards for plan design and administration by the Public Pension Coordinating Council.

I encourage you to review this report carefully. I trust that you and the members of the System will find this ACFR helpful in understanding the System.

Funding

The System's funding objective for both its defined benefit pension plan and its defined benefit other post-employment benefits (OPEB) healthcare plan is to meet long-term benefit obligations through contributions and investment income. As of the most recent actuarial valuation dated June 30, 2021, the funding ratio of the defined benefit pension plan and the defined benefit OPEB plan was 55.1% and 58.0%, respectively, based on the actuarial value of assets.

For the valuation of pension and OPEB benefits, the actuarial assumption for the net rate of return to be earned by the System is currently 6.625% and 6.0% respectively. The impact of the difference between the actual net rate of return earned by the System and the assumption rates will result in an investment gain or loss that will be reflected in the pension and OPEB unfunded liabilities in next year's ACFR, respectively. The net decrease in System net position for fiscal year 2021-2022 was \$(211,805,000). Details of the components of this decrease are included in the *Statement of Changes in Plan Net Position* on page 32. The defined benefit pension plan's funding progress is presented on page 141 and the defined benefit OPEB plan's funding progress is presented on page 159.

Investment Summary

The Board of Administration has exclusive control of all investments of the System and is responsible for the establishment of investment objectives, strategies, and policies. Members of the Board serve in a fiduciary capacity and must discharge their duties with respect to the System and the investment portfolio solely in the interest of, and for the exclusive purposes of providing benefits to, members of the System and defraying the reasonable cost of administration.

While absolute performance for the System over the fiscal year was negative due to the severe market downturn in public equities and bonds during the second half of the fiscal year, System performance exceeded all its predetermined total fund benchmarks. Over the past fiscal year, the System Pension Plan's time-weighted net of investment fees rate of return was (4.4)% for the fiscal year, compared to a (5.0)% return for its policy benchmark and a (7.4)% return for the Investment Metrics universe net median of public funds greater than \$1 billion. Additionally, the System Pension Plan earned a time-weighted net of investment fees rate of return of 8.6% and 7.2% for the three-year and five-year periods ending June 30, 2022, respectively, while the Investment Metrics universe net median earned a time-weighted rate of return of 6.3% and 6.6% for the same periods.

The System underperformed the actuarially assumed rate of return of 6.625%. Fiscal year 2021-22 saw a sharp downturn in the markets, especially in the second half of the year. Both the equity and bond markets declined during the second half of fiscal year 2021-22. The plans were not immune from the decline. While the performance was strong relative to the policy benchmark, the plan declined (4.4)% during the year.

The System's 0.6% outperformance relative to the policy benchmark reflected the significant added value of the System's external active managers. The System's fixed income and absolute return managers contributed to the relative outperformance.

Letter of Transmittal *(continued)*

The Healthcare Plan's time-weighted net of investment fees rate of return was (10.0)% on investments for the fiscal year, compared to a (9.2)% return for its policy benchmark. In addition, the Healthcare Plan earned a time-weighted net of investment fees rate of return of 3.9% and 4.2% for the three-year and five-year periods ending June 30, 2022, respectively.

The net position of the System decreased from \$3,268,953,000 to \$3,057,148,000 (see the Financial Section beginning on page 14).

Major Initiatives

The Investment Program continued to manage portfolio investments and move initiatives forward during the fiscal year. The continuity of the Investment Program is a testament to the human capital and infrastructure that are in place.

During this fiscal year, performance metrics for the Chief Executive Officer and the Chief Investment Officer were implemented.

In October 2017, the City Auditor issued report 17-06, *Audit of Retirement Services: Greater Transparency Needed in the Budgeting Process, Interactions Among Stakeholders, Investment Policies, and Plan Administration*. The report was published with five separate findings which are covered in 25 different recommendations and five of the 25 recommendations are addressed to the City. ORS has addressed and completed all but one of the recommendations over which they have control. The last recommendation to update the performance measures for the budget has been partly implemented with a goal of completion by June 2023.

As a result of the one of the audits that the City Auditor issued, a recommendation was made to conduct an audit of the actuarial valuation reports every five years. This year, an independent audit of the actuarial valuation reports was conducted and discussed at the January through March meetings of the Board of Administration.

In addition to the City Audit, the ORS' Internal Audit Division conducted several operational audits this fiscal year in the Benefits, Accounting, and IT divisions as part of the Five-Year Internal Audit Plan. This has resulted in numerous recommendations to improve the efficiency of the operations of ORS, some of which have already been implemented.

On June 29, 2021, the City Council introduced an ordinance amending the Municipal Code to cease the Normal Cost of contributions of Tier 1 members of the System with 30 or more years of service credit as of the effective date of the Ordinance. Eligible members are those employees who are in positions assigned to an unrepresented employee unit or a represented bargaining unit that has agreed to the Ordinance and has been approved by the City Council. As of June 30, 2021, Unit 99, the Association of Legal Professionals, and Association of Building, Mechanical, and Electrical Inspectors have agreed to the provisions. The change is intended by the City to incentivize such members to continue working for the City. Such members will not be eligible for any return of the amount of Normal Cost contributions made between obtaining 30 years of service credit and the effective date of the Ordinance. The Ordinance was approved on August 3, 2021, and became effective on September 2, 2021.

With the continuance of the COVID19 pandemic, ORS operated with a remote workforce and continued to meet its core duties and operations, ensuring that day to day operations, such as processing pension payments, accepting members' retirement applications, and providing quality customer service remained. ORS successfully transitioned to a hybrid workforce model, with its staff working both onsite and remotely. In addition, Board and Committee meetings continue to be held virtually.

Letter of Transmittal *(continued)*

The continuance of the pandemic resulted in a virtual Retiree Health Fair. Retired members were offered multiple webinars and office hours by the health insurance providers, which included Kaiser and Anthem Blue Cross. Staff also posted additional online presentations on the Office of Retirement Service website that detailed major changes for 2022 as well as detailed instructions for completing Open Enrollment forms. Enrollment 2022 consisted of receipt of 553 change requests.

In addition, there was an escalation of the municipal code “Medicare Mandate” compliance enforcement efforts to transition Medicare eligible retirees and dependents from non-Medicare health plans to Medicare health plans.

Conclusion

I would like to take this opportunity to thank the members of the System for their patience and confidence in the ORS staff, whose dedication, commitment to the System and diligent work helped to ensure the System's continued success during the past year. I also want to express my gratitude to the Board of Administration for its dedicated effort in supporting the staff through this past year. Finally, I would like to thank the City staff for their support, as well as the consultants.

Respectfully Submitted,



Roberto L. Peña
Chief Executive Officer
Office of Retirement Services



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**San Jose Federated City
Employees' Retirement System
California**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2021

Christopher P. Morrill

Executive Director/CEO

Certificate for Meeting Professional Standards in Public Pensions



Public Pension Coordinating Council

***Public Pension Standards Award
For Funding and Administration
2021***

Presented to

**City of San Jose Federated
City Employees' Retirement System**

In recognition of meeting professional standards for
plan funding and administration as
set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA)
National Conference on Public Employee Retirement Systems (NCPERS)
National Council on Teacher Retirement (NCTR)

A handwritten signature in cursive script that reads "Alan H. Winkle".

Alan H. Winkle
Program Administrator

Board of Administration, Administration, and Outside Consultants

BOARD OF ADMINISTRATION

The Retirement System is administered by a seven-member Board of Administration composed of two City employees elected by members of the System, a Retiree Representative and three public members, who are not connected with the City and have significant banking or investment experience, and another public member selected by the seven Board members and approved by the City Council. The Board is appointed by the City Council and serves in accordance with Section 2.08.300 of the San Jose Municipal Code.

As of June 30, 2022, the members of the Board were as follows:



**SPENCER HOROWITZ,
CHAIR**

Public member appointed to the Board August 28, 2019. His current term expires November 30, 2024



**JULIE JENNINGS,
VICE CHAIR**

Employee representative appointed to the Board January 2020. Her current term expires November 30, 2023



**ANURAG CHANDRA,
TRUSTEE**

Public member appointed to the Board December 5, 2016. His current term expires November 30, 2022.



ELAINE ORR, TRUSTEE

Public member appointed to the Board November 2018. Her current term expires November 30, 2022.



**MARK KELEHER,
TRUSTEE**

Public member appointed to the Board December 3, 2019. His current term expires November 30, 2023.



**MARK LINDER,
TRUSTEE**

Federated retiree representative appointed to the Board January 2022. His current term expires November 30, 2024.



**PRACHI AVASTHY,
TRUSTEE**

Employee representative appointed to the Board April 2022. Her current term expires November 30, 2025.



**DEVORA "DEV" DAVIS
CITY COUNCIL LIAISON
TO THE BOARD**

Non-voting member appointed to the Board March 2017

OFFICE OF RETIREMENT SERVICES ADMINISTRATION



**ROBERTO L. PEÑA,
DIRECTOR
CHIEF EXECUTIVE
OFFICER**



**BARBARA HAYMAN,
DEPUTY DIRECTOR
CHIEF OPERATIONS
OFFICER**



**PRABHU PALANI,
CHIEF INVESTMENT
OFFICER**

STANDING PUBLIC MEETINGS

Board Meetings: Third Thursday of the Month, 8:30 AM

Agendas for all public meetings are posted on the bulletin board at City Hall and on the department's website at <https://www.sjretirement.com/Event/44416/Federated-Board-Meeting/event-details/> or they can be obtained from the Retirement Office at 1737 North First Street, Suite 600, San Jose, CA 95112. Meeting times and locations are subject to change; please call our office at (408) 794-1000 for current information.

Board of Administration, Administration, and Outside Consultants *(continued)*

OUTSIDE CONSULTANTS

ACTUARY

Cheiron, Inc.
Encinitas, CA

AUDITOR

Grant Thornton LLP
San Francisco, CA

DOMESTIC RELATIONS ORDER AND DISABILITY COUNSEL

Saltzman & Johnson Law Corporation
Alameda, CA

GENERAL & FIDUCIARY COUNSEL

Reed Smith LLP
San Francisco, CA

INVESTMENT COUNSEL

Hanson Bridgett LLP	Reed Smith LLP
San Francisco, CA	San Francisco, CA

INVESTMENT CONSULTANTS

Albourne America LLC – Absolute Return
San Francisco, CA

Meketa Investments Group, Inc. – General Consultant
Carlsbad, CA

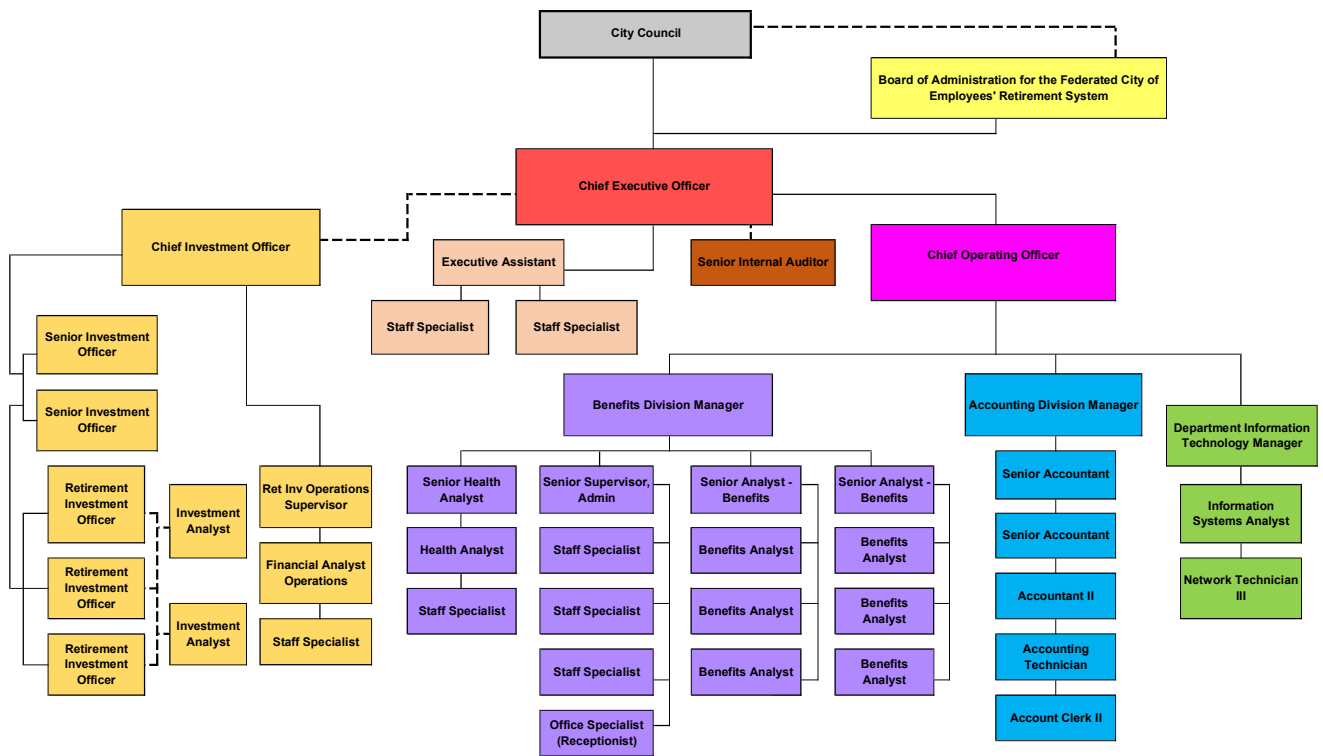
Verus Advisory Inc. – Risk Advisory
Seattle, WA

TAX COUNSEL

Ice Miller LLP
Indianapolis, IN

A list of investment professionals who provide services for the pension and healthcare trusts can be found on page 115 of the Investment Section of this report. The Schedule of Investment Fees and Schedule of Commissions can be found on pages 125 and 126, respectively.

2022 Office of Retirement Services Organizational Chart



Office of Retirement Services
 1737 North First Street Suite 600, San José, CA 95112
 (408) 794-1000 (800) 732-6477 (408) 392-6732 Fax
www.sjretirement.com

Financial Section



Pension Trust and Postemployment Healthcare Trust Funds of the City of San José, California

**City of San José
Federated City Employees Retirement System
Annual Comprehensive Financial Report for the Fiscal Years Ended
June 30, 2022 and June 30, 2021**



GRANT THORNTON LLP
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REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

Board of Administration of the City of San José
Federated City Employees' Retirement System
San José, California

Report on the financial statements

Opinion

We have audited the accompanying financial statements of the City of San José Federated City Employees' Retirement System (the "System"), a pension trust fund and postemployment healthcare fund of the City of San José, California, as of and for the years ended June 30, 2022 and 2021, which comprise the statements of plan net position and changes in plan net position and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the System as of June 30, 2022 and 2021, and the changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for opinion

We conducted our audits of the financial statements in accordance with auditing standards generally accepted in the United States of America (US GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of management for the financial statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with US GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with US GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required supplementary information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in the employer's net pension liability and related ratios - defined benefit pension plan, schedule of investment returns - defined benefit pension plan, schedule of employer contributions - defined benefit pension plan, notes to schedule - defined benefit pension plan, schedule of changes in the employer's net OPEB liability and related ratios - postemployment healthcare plans, schedule of investment returns - postemployment healthcare plan, schedule of employer contributions - postemployment healthcare plans and notes to schedule - postemployment healthcare plan be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an



appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with US GAAS. These limited procedures consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements. The combining schedule of defined benefit pension plan net position as of June 30, 2022, combining schedule of changes in defined benefit pension plan net position for the year ended June 30, 2022, combining schedule of other postemployment plan net position as of June 30, 2022, the schedules of administrative expenses and other, schedules of payments to consultants, and schedules of investment expenses for the years ended June 30, 2022 and 2021 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures. These additional procedures included comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with US GAAS. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other information

Management is responsible for the other information included in the annual report. The other information, comprised of the introductory, investment, actuarial, and statistical sections of the Annual Comprehensive Financial Report, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audits of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Independent Auditor's Report *(continued)*

Other reporting required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 3, 2022 on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.

San Francisco, California
November 3, 2022

Management's Discussion and Analysis (unaudited)



November 3, 2022

Board of Administration
Federated City Employees' Retirement System
1737 North First Street, Suite 600
San José, California 95112-4505

The Office of Retirement Services is pleased to provide this overview and analysis of the financial activities of the Federated City Employees' Retirement System (the System) for the fiscal years ended June 30, 2022 and 2021. The System, consisting of a single employer Defined Benefit Pension Plan and a Postemployment Healthcare Plan, was established to provide retirement benefits for eligible non-sworn employees of the City of San José (City). We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our Letter of Transmittal, which begins on page 5 of this report, and in the financial section which follows this discussion.

Financial Highlights for Fiscal Year 2022

- As of June 30, 2022, the System had \$3,057,148,000 in plan net position restricted for pension benefits and postemployment healthcare benefits. Plan net position of \$2,708,027,000 restricted for pension benefits is available to meet the System's ongoing obligations to plan participants and their beneficiaries. The Postemployment Healthcare Plan's net position of \$349,121,000 is available for the exclusive use of retiree medical benefits.
- The System's total plan net position held in trust for pension benefits and postemployment healthcare benefits decreased during the fiscal year ended June 30, 2022 by \$(211,805,000) or (6.5)% from the prior fiscal year, primarily as a result of the depreciation in the fair value of investments caused by the severe market downturn in public equities and bonds during the second half of the fiscal year.
- Additions to plan net position during the fiscal year ended June 30, 2022 were \$62,299,000, which includes employer and employee contributions of \$232,385,000 and \$37,329,000, respectively, and net investment loss of \$(207,415,000). This represents a decrease of \$(959,868,000) or 93.9% of total additions from the prior fiscal year amount of \$1,022,167,000.
- Deductions from plan net position for fiscal year ended June 30, 2022 increased from \$264,541,000 to \$274,104,000 over the prior fiscal year, or approximately 3.6%, due to an increase in retirement benefit payments. The increase in retirement benefit payments was attributable to an increased number of retired members and beneficiaries.

Management's Discussion and Analysis (unaudited) (continued)

Overview of the Financial Statements

The System's financial statements, notes to the financial statements, required supplementary and other supplemental information for the year ended June 30, 2022, were prepared in conformity with the principles of governmental accounting and reporting set forth by the Governmental Accounting Standards Board (GASB) and the reporting requirements prescribed by the Government Finance Officers' Association of the United States and Canada (GFOA). The following discussion and analysis are intended to serve as an introduction to the System's financial statements, which are comprised of these components:

1. Statements of Plan Net Position
2. Statements of Changes in Plan Net Position
3. Notes to the Basic Financial Statements

Please note, however, that this report also contains required supplementary information and other supplemental information in addition to the basic financial statements themselves.

The **Statements of Plan Net Position** are a snapshot of account balances at fiscal year-end. It indicates the assets available for future payments to retirees and any current liabilities that are owed at this time.

The **Statements of Changes in Plan Net Position**, on the other hand, provide a view of current year additions to and deductions from the System.

Both statements are in compliance with accounting principles generally accepted in the United States of America (GAAP) as set forth by the GASB. GAAP requires state and local government pension plans and other postemployment benefit plan reports to use the full accrual method of accounting and make certain disclosures. The System complies with all significant requirements of these pronouncements.

The *Statements of Plan Net Position* and the *Statements of Changes in Plan Net Position* report information about the System's activities. These statements include all assets and liabilities, using the full accrual basis of accounting, which recognizes contributions as revenue when currently due pursuant to legal requirements and benefits and refunds of contributions when due and payable under the provisions of the System. All of the fiscal year's additions and deductions are taken into account regardless of when cash is received or paid. All realized gains and losses are reported at the trade date, not the settlement date. In addition, both realized and unrealized gains and losses on investments are reported.

These two statements report the System's net position held in trust for pension benefits and postemployment healthcare benefits (net position)—the difference between assets and liabilities. Over time, increases and decreases in the System's net position are one indicator of whether its financial health is improving or deteriorating. Other factors, such as the net pension liability and the net OPEB liability, should also be considered in measuring the System's overall health.

Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements (see *Notes to Basic Financial Statements* beginning on page 34 of this report).

Required Supplementary Information. In addition to the financial statements and accompanying notes, this report presents certain required supplementary information concerning employer contributions and the System's progress in funding its obligations to provide pension and other postemployment healthcare benefits to members and beneficiaries (see Required Supplementary Information beginning on page 67 of this report). *The Schedule of Changes in the Employer's Net Pension Liability and Related Ratios of the Defined Benefit Pension Plan* was prepared using the System's net position.

Management's Discussion and Analysis (unaudited) (continued)

Other Supplemental Information. The Combining Schedules of Defined Benefit Pension Plan Net Position and Changes in Defined Benefit Pension Plan Net Position, Combining Schedules of Other Postemployment Plan Net Position and Changes in Other Postemployment Plan Net Position, Schedules of Administrative Expenses and Other, Payments to Consultants, and Investment Expenses are presented immediately following the Required Supplementary Information.

Financial Analysis

As previously noted, plan net position may serve over time as a useful indication of the System's financial position (see Tables 1a and 1c on pages 21 - 22). At the close of fiscal years 2022 and 2021, the System's total assets exceeded the System's total liabilities. The System's financial statements do not include the total pension liability or the total OPEB liability for the Defined Benefit Pension Plan and the Postemployment Healthcare Plan, respectively.

The Pension System's net position as a percentage of the total pension liability and the Postemployment Healthcare Plan's total OPEB liability should also be considered when evaluating the System's financial health. Based on the June 30, 2021 actuarial valuation rolled forward to June 30, 2022, the net position of the Defined Benefit Pension Plan was 57.7% of the total pension liability, and the net position of the Other Postemployment Employee Benefit Plan was 51.5%. For more information on the results and impact of the June 30, 2021 actuarial valuations, please see Notes 4 and 5 to the financial statements beginning on page 57.

NET POSITION FOR THE DEFINED BENEFIT PENSION PLAN (Table 1a)

As of June 30, 2022 and 2021 (Dollars in thousands)

	2022	2021	Decrease Amount	Decrease Percent
Receivables	\$ 61,929	\$ 75,363	\$ (13,434)	(17.8)%
Investments at fair value	2,671,917	2,835,604	(163,687)	(5.8)%
Other assets, net	3,186	3,682	(496)	(13.5)%
Total Assets	2,737,032	2,914,649	(177,617)	(6.1)%
Current liabilities	29,005	30,304	(1,299)	(4.3)%
Total Liabilities	29,005	30,304	(1,299)	(4.3)%
Plan Net Position	\$ 2,708,027	\$ 2,884,345	(176,318)	(6.1)%

NET POSITION FOR THE DEFINED BENEFIT PENSION PLAN (Table 1b)

As of June 30, 2021 and 2020 (Dollars in thousands)

	2021	2020	Increase Amount	Increase Percent
Receivables	\$ 75,363	\$ 72,657	\$ 2,706	3.7 %
Investments at fair value	2,835,604	2,150,627	684,977	31.9 %
Other assets, net	3,682	3,348	334	10.0 %
Total Assets	2,914,649	2,226,632	688,017	30.9 %
Current liabilities	30,304	18,615	11,689	62.8 %
Total Liabilities	30,304	18,615	11,689	62.8 %
Plan Net Position	\$ 2,884,345	\$ 2,208,017	\$ 676,328	30.6 %

Management's Discussion and Analysis (unaudited) (continued)

NET POSITION FOR THE POSTEMPLOYMENT HEALTHCARE PLAN (Table 1c)

As of June 30, 2022 and 2021 (Dollars in thousands)

	2022	2021	Decrease Amount	Decrease Percent
Receivables	\$ 14,738	\$ 76,743	\$ (62,005)	(80.8)%
Investments at fair value	337,262	379,979	(42,717)	(11.2)%
Other assets, net	176	243	(67)	(27.6)%
Total Assets	352,176	456,965	(104,789)	(22.9)%
Current liabilities	3,055	72,357	(69,302)	(95.8)%
Total Liabilities	3,055	72,357	(69,302)	(95.8)%
Plan Net Position	\$ 349,121	\$ 384,608	\$ (35,487)	(9.2)%

NET POSITION FOR THE POSTEMPLOYMENT HEALTHCARE PLAN (Table 1d)

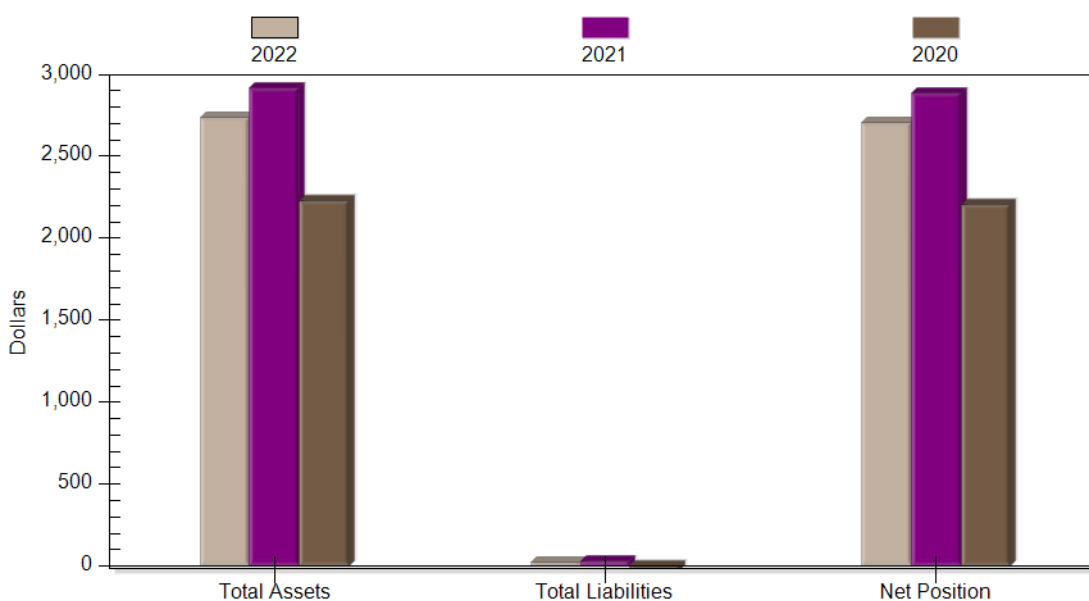
As of June 30, 2021 and 2020 (Dollars in thousands)

	2021	2020	Increase Amount	Increase Percent
Receivables	\$ 76,743	\$ 11,476	\$ 65,267	568.7 %
Investment at fair value	379,979	299,491	80,488	26.9 %
Other assets, net	243	197	46	23.4 %
Total Assets	456,965	311,164	145,801	46.9 %
Current liabilities	72,357	7,854	64,503	821.3 %
Total Liabilities	72,357	7,854	64,503	821.3 %
Plan Net Position	\$ 384,608	\$ 303,310	\$ 81,298	26.8 %

DEFINED BENEFIT PENSION PLAN NET POSITION (Tables 1a and 1b)

As of June 30, 2022, 2021 and 2020

(Dollars in millions)

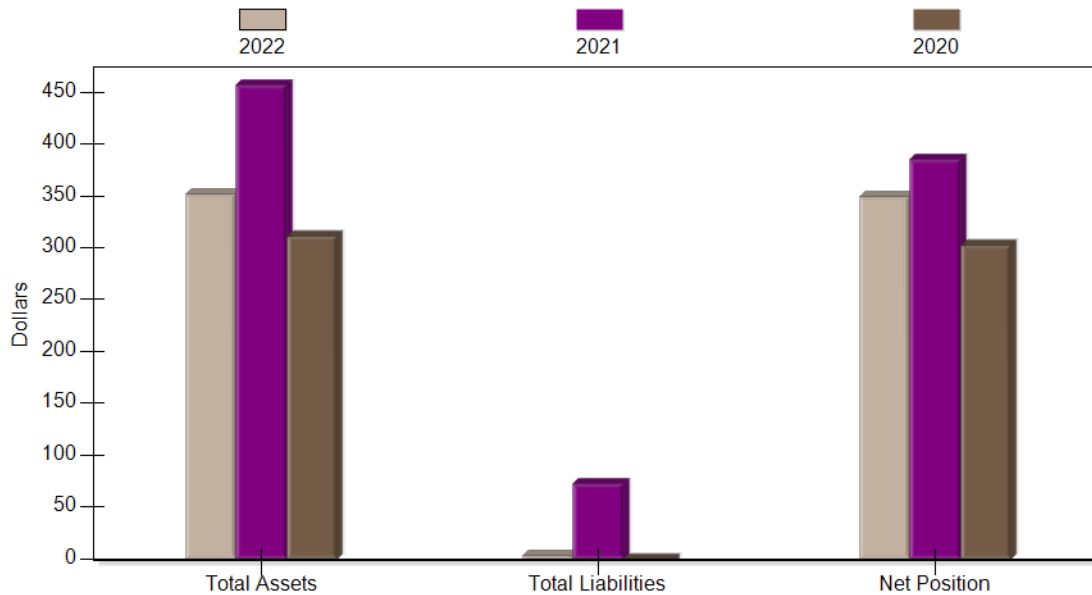


Management's Discussion and Analysis (unaudited) (continued)

POSTEMPLOYMENT HEALTHCARE PLAN NET POSITION (Tables 1c and 1d)

As of June 30, 2022, 2021 and 2020

(Dollars in millions)



As of June 30, 2022, \$2,708,027,000 and \$349,121,000, in total net position was restricted for pension benefits and postemployment healthcare benefits, respectively (see Tables 1a and 1c on pages 21 - 22). Plan net position restricted for pension benefits of \$2,708,027,000 is available to meet the System's ongoing obligations to pension plan participants and their beneficiaries. Postemployment Healthcare Plan net position of \$349,121,000 is available for the exclusive use of retiree medical benefits.

As of June 30, 2022, total net position restricted for pension benefits and for the postemployment healthcare benefits decreased by (6.1)% and (9.2)% from the prior year, primarily due to the net depreciation in the fair value of investments of \$(177,677,000) and \$(44,684,000) for the Defined Benefit Pension Plan and the Postemployment Healthcare Plan, respectively. The depreciation in the fair value of investments was caused by the severe market downturn in public equities and bonds during the second half of the fiscal year. The System's current asset allocation is discussed in detail in Note 2(c) of the financial statements on page 43.

As of June 30, 2021, \$2,884,345,000 and \$384,608,000, in total net position was restricted for pension benefits and postemployment healthcare benefits, respectively (see Tables 1b and 1d on pages 21 - 22). Plan net position restricted for pension benefits of \$2,884,345,000 was available to meet the System's ongoing obligations to pension plan participants and their beneficiaries. Postemployment Healthcare Plan net position of \$384,608,000 was available for the exclusive use of retiree medical benefits.

As of June 30, 2021, total net position restricted for pension benefits and for the postemployment healthcare benefits increased by 30.6% and 26.8% from the prior year, primarily due to the net appreciation in the fair value of investments \$678,633,000 and \$73,920,000 for the Defined Benefit Pension Plan, and for the Postemployment Healthcare Plan, respectively. The appreciation in the fair value of investments was caused by strong market conditions during the fiscal year. The System's current asset allocation is discussed in detail in Note 2(c) of the financial statements on page 43.

Management's Discussion and Analysis (unaudited) (continued)

As of June 30, 2022, receivables decreased by \$(13,434,000) or (17.8)% and by \$(62,005,000) or (80.8)% in the Defined Benefit Pension Plan and Postemployment Healthcare Plan, respectively. Receivables in the Defined Benefit Pension Plan and Postemployment Healthcare Plan decreased mainly due to a decrease in receivables from brokers and other, and accrued investment income receivables. In the previous year, receivables increased by \$2,706,000 or 3.7% and by \$65,267,000 or 568.7% for the Defined Benefit Pension Plan and the Postemployment Healthcare Plan, respectively, pending investment trades at year-end, due to an increase in receivables from brokers and others and accrued investment income from the pending trades at year-end.

As of June 30, 2022, total liabilities decreased by \$(1,299,000) or (4.3)% and \$(69,302,000) or (95.8)% for the Defined Benefit Pension Plan and the Postemployment Healthcare Plan, respectively, due to decreases in payable to brokers. In the previous year, liabilities for the Defined Benefit Pension Plan and the Postemployment Healthcare Plan increased by \$11,689,000 or 62.8% and \$64,503,000 or 821.3%, respectively, from the prior year due to changes in payables to brokers and other liabilities primarily as a result of the timing of investment transactions.

FEDERATED SYSTEM ACTIVITIES

In the fiscal year ended June 30, 2022, the System's combined Defined Benefit Pension Plan and Postemployment Healthcare Plan net position decreased by \$(211,805,000) or 6.5%, primarily due to the severe market downturn in public equities and bonds during the second half of the fiscal year. Key elements of the System's financial activities are described in the sections that follow.

Additions to Plan Net Position

The assets needed to fund retirement benefits are accumulated through the collection of employer and employee contributions along with earnings on investments (net of investment expense). Total Additions to the Defined Benefit Pension Plan and Postemployment Healthcare Plan for the fiscal year ended June 30, 2022, were \$65,933,000 and (\$3,634,000), respectively (see Tables 2a and 2c on pages 25 - 26).

For the fiscal year ended June 30, 2022, total additions for the Defined Benefit Pension Plan and Postemployment Healthcare Plan decreased by \$(842,363,000) or (92.7)% and \$(117,505,000) or (103.2)%, respectively. The primary cause of the decrease from the prior year in the Defined Benefit Pension Plan and the Postemployment Healthcare Plan was due to the decrease in net investment income of \$(867,737,000) and \$(115,646,000), respectively, due to the severe market downturn during the second half of the fiscal year.

The System's time-weighted net investment fee rate of return, as determined by the System's investment consultant on an investment (non-GAAP) basis, for the fiscal year ended June 30, 2022 for the Defined Benefit Pension Plan, was (4.4)% compared to 29.2% for fiscal year 2021.

For the fiscal year ended June 30, 2021, total additions for the Defined Benefit Pension Plan and Postemployment Healthcare Plan increased by \$610,978,000 or 205.5%, and \$73,571,000, or 182.6%, respectively. The primary cause of the increase from the prior year in the Defined Benefit Pension Plan and the Postemployment Healthcare Plan was due to the increase in net investment income of \$607,699,000 and \$74,285,000, respectively, due to strong market conditions.

The System's time-weighted net investment fee rate of return, as determined by the System's investment consultant on an investment (non-GAAP) basis, for the fiscal year ended June 30, 2021 for the Defined Benefit Pension Plan, was 29.2% compared to 3.6% for fiscal year 2020.

Deductions from Plan Net Position

The System was created to provide a monthly pension allowance, survivor benefits, permanent disability benefits, and postemployment healthcare benefits to qualified members and their beneficiaries. The cost of such programs includes recurring benefit payments and healthcare premium payments, as designated by the San José Municipal Code, refunds of contributions to terminated employees, and the cost of administering the System.

Management's Discussion and Analysis (unaudited) (continued)

Deductions for the fiscal year ended June 30, 2022, totaled \$242,251,000 and \$31,853,000 for the Defined Benefit Pension Plan and Postemployment Healthcare Plan, respectively. Deductions for the Defined Benefit Pension Plan increased by \$10,283,000 or 4.4% from the previous year due to an increase in benefit payments (see Table 2a on page 25). The increase in benefit payments is primarily due to continued increases in the number of retirees and beneficiaries with higher final average salaries and added cost of living adjustments. Deductions for the Postemployment Healthcare Plan decreased by \$(720,000) or (2.2)% from the previous year primarily due to the decrease in healthcare insurance premiums. (see Table 2c on page 26).

Deductions for the fiscal year ended June 30, 2021, totaled \$231,968,000 and \$32,573,000 for the Defined Benefit Pension Plan and Postemployment Healthcare Plan, respectively. Deductions for the Defined Benefit Pension Plan increased \$10,515,000 or 4.7% from the previous year due to an increase in benefit payments. The increase in benefit payments is primarily due to continued increases in the number of retirees and beneficiaries with higher final average salaries and added cost of living adjustments. (see Table 2b on page 26). Deductions for the Postemployment Healthcare Plan increased by \$1,095,000 or 3.5% from the previous year primarily due to the increase in healthcare insurance premiums. (see Table 2d on page 27).

CHANGES IN PLAN NET POSITION FOR THE DEFINED BENEFIT PENSION PLAN (Table 2a)

For the Fiscal Years Ended June 30, 2022 and 2021 (Dollars in thousands)

	2022	2021	Increase / (Decrease) Amount	Increase / (Decrease) Percent
Employee contributions	\$ 27,464	\$ 25,724	\$ 1,740	6.8 %
Employer contributions	207,598	183,964	23,634	12.8 %
Net investment (loss) / income ¹	(169,129)	698,608	(867,737)	(124.2)%
Total Additions	65,933	908,296	(842,363)	(92.7)%
Retirement benefits	219,497	210,351	9,146	4.3 %
Death benefits	16,373	15,641	732	4.7 %
Refund of contributions	1,403	1,214	189	15.6 %
Administrative expenses	4,978	4,762	216	4.5 %
Total Deductions	242,251	231,968	10,283	4.4 %
Net (Decrease) / Increase in Plan Net Position	(176,318)	676,328	(852,646)	(126.1)%
Beginning Net Position	2,884,345	2,208,017	676,328	30.6 %
Ending Net Position	\$ 2,708,027	\$ 2,884,345	\$ (176,318)	(6.1)%

¹ Net of investment expenses of \$9,696 and \$8,348 in 2022 and 2021 respectively.

Management's Discussion and Analysis (unaudited) (continued)

CHANGES IN PLAN NET POSITION FOR THE DEFINED BENEFIT PENSION PLAN (Table 2b)

For the Fiscal Years Ended June 30, 2021 and 2020 (Dollars in thousands)

	2021	2020	Increase Amount	Increase Percent
Employee contributions	\$ 25,724	\$ 25,082	\$ 642	2.6 %
Employer contributions	183,964	181,327	2,637	1.5 %
Net investment income ¹	698,608	90,909	607,699	668.5 %
Total Additions	908,296	297,318	610,978	205.5 %
Retirement benefits	210,351	201,474	8,877	4.4 %
Death benefits	15,641	14,389	1,252	8.7 %
Refund of contributions	1,214	865	349	40.3 %
Administrative expenses	4,762	4,725	37	0.8 %
Total Deductions	231,968	221,453	10,515	4.7 %
Net Increase in Plan Net Position	676,328	75,865	600,463	791.5 %
Beginning Net Position	2,208,017	2,132,152	75,865	3.6 %
Ending Net Position	\$ 2,884,345	\$ 2,208,017	\$ 676,328	30.6 %

¹ Net of investment expenses of \$8,348 and \$9,063 in 2021 and 2020, respectively.

CHANGES IN PLAN NET POSITION FOR THE POSTEMPLOYMENT HEALTHCARE PLAN (Table 2c)

For the Fiscal Years Ended June 30, 2022 and 2021 (Dollars in thousands)

	2022	2021	Increase/ (Decrease) Amount	Increase/ (Decrease) Percent
Employee contributions	\$ 9,865	\$ 10,275	\$ (410)	(4.0)%
Employer contributions	24,787	26,236	(1,449)	(5.5)%
Net investment (loss)/ income ¹	(38,286)	77,360	(115,646)	(149.5)%
Total Additions	(3,634)	113,871	(117,505)	(103.2)%
Healthcare insurance premiums	31,088	31,871	(783)	(2.5)%
Administrative expenses	765	697	68	9.8 %
VEBA transfer	-	5	(5)	(100.0)%
Total Deductions	31,853	32,573	(720)	(2.2)%
Net (Decrease) / Increase in Plan Net Position	(35,487)	81,298	(116,785)	(143.7)%
Beginning Net Position	384,608	303,310	81,298	26.8 %
Ending Net Position	\$ 349,121	\$ 384,608	\$ (35,487)	(9.2)%

¹ Net of investment expenses of \$572 and \$582 in 2022 and 2021 respectively

Management's Discussion and Analysis (unaudited) (continued)

CHANGES IN PLAN NET POSITION FOR THE POSTEMPLOYMENT HEALTHCARE PLAN (Table 2d)

For the Fiscal Years Ended June 30, 2021 and 2020 (Dollars in thousands)

	2021	2020	Increase/ (Decrease) Amount	Increase/ (Decrease) Percent
Employee contributions	\$ 10,275	\$ 10,692	\$ (417)	(3.9)%
Employer contributions	26,236	26,533	(297)	(1.1)%
Net investment income ¹	77,360	3,075	74,285	2,415.8 %
Total Additions	113,871	40,300	73,571	182.6 %
Healthcare insurance premiums	31,871	30,779	1,092	3.5 %
Administrative expenses	697	686	11	1.6 %
VEBA transfer	5	13	(8)	(61.5)%
Total Deductions	32,573	31,478	1,095	3.5 %
Net Increase in Plan Net Position	81,298	8,822	72,476	821.5 %
Beginning Net Position	303,310	294,488	8,822	3.0 %
Ending Net Position	\$ 384,608	\$ 303,310	\$ 81,298	26.8 %

¹ Net of investment expenses of \$582 and \$535 in 2021 and 2020, respectively.

Reserves

The System is required by the City of San José Municipal Code to establish various reserves in the System's net position. The System's net position is allocated between the Defined Benefit Pension Plan (which includes the Retirement Fund and the Cost-of-Living Fund) and the Postemployment Healthcare Plan (which consists of the 115 Trust). The Defined Benefit Pension Plan Retirement Fund and the Defined Benefit Pension Plan Cost-of-Living Fund both have a General Reserve and Employee Contributions Reserve. The Postemployment Healthcare 115 Funds have a General Reserve only (see table on page 46 for a complete listing and year-end balances of the System's reserves). The 401(h) reserves were depleted as of November 2019.

The System's reserves are established from employer and employee contributions and the accumulation of investment income, after satisfying investment and administrative expenses. Additionally, the appreciation or depreciation in the fair value of investments is held in the unrealized gain/loss account, a component of each System's General Reserve.

With the implementation of Measure F, a medical in-lieu component of the General Reserves was created to account for those members who elected to be into the medical-in-lieu credit program. These members are retirees who are eligible for medical insurance and/or dental insurance but who opt not to take it and instead elect to be in the in-lieu credit program. These members are given credits worth 25% of the lowest cost plan, which can be used in future years if the retiree opts to enroll in a City medical or dental plan. See Note 2 of the financial statements for additional information.

The System's Fiduciary Responsibilities

The System's Board of Administration is the fiduciary trustee of the Defined Benefit Pension Plan and Postemployment Healthcare Plan. Under the California Constitution and the San José Municipal Code, System assets may only be used for the exclusive benefit of providing benefits to plan participants and their beneficiaries and defraying reasonable costs of administration.

Management's Discussion and Analysis (unaudited) (continued)

Economic Factors and Rates Affecting Next Year

The System's actuarial valuations as of June 30, 2021, were used to determine the contribution rates and dollar amounts effective June 26, 2022 for fiscal year 2022-2023. The annual determined contribution rates and dollar amounts were adopted by the Board in May 2022. The June 30, 2021 actuarial valuations include Board-adopted actuarial assumption changes recommended by the System's actuary in the June 30, 2021 Preliminary Valuation Results Review presented in November 2021.

Defined Benefit Pension Plan

The System's funding objective is to meet long-term benefit obligations through contributions and investment income. The System's actuarial valuation for funding purposes uses a five-year smoothing method for investment gains and losses. This means that the current year's gains or losses compared to the actuarially assumed rate of return, as calculated at year-end, are recognized over five years. The unfunded actuarial liability (UAL) of \$2,050.0 million, as of June 30, 2021, does not include the impact of approximately \$371.3 million of net deferred investment gains yet to be recognized, primarily resulting from favorable investment returns during fiscal years 2021. It is anticipated that future actuarial valuations will recognize these remaining deferred net investment losses as described above and the smoothing of any new gains or losses over a five-year period.

The System is exposed to general investment market risk. In a pension plan context, this is the risk that the long-term rate of return earned on the pension plan assets could be below the actuarially assumed rate of return, which is 6.625%, net of investment expenses, in the actuarial valuation as of June 30, 2021. With all other actuarial valuations being equal, underperforming the assumed rate of return would increase the UAL and decrease the funded status of the System, thereby increasing required contributions to the System. Conversely, with all other actuarial variables being equal, overperforming the assumed rate of return would decrease the UAL and increase the funded status of the System, thereby decreasing required contributions to the System.

In addition to investment market risk, the System is exposed to non-economic or demographic risk. The demographic assumptions, which include rates of termination, retirement, disability and mortality, are often unique to the System's provisions and the specific demographics of the System participants. Deviations from these actuarial assumptions cause the System to experience gains or losses, which in turn can lead to volatility in the contribution rates. To minimize this risk, every two to five years, the System's actuary conducts an experience study to assess whether the experience of the System is conforming to the actuarial assumptions.

The actuarial assumptions may be adjusted where it is determined that current assumptions will not provide the most accurate expectation of what may happen in the future. The Board approved to make no changes to the June 30, 2021 actuarial valuation as a result of the economic assumptions review presented in October 2021.

Contribution rates for fiscal year 2021-2022, as determined by the June 30, 2021 actuarial valuation, includes the impact of the items stated above and the recognition of smoothed deferred investment gains and losses.

Postemployment Healthcare Plan

The Measure F Framework became effective as of June 16, 2017. A VEBA for retiree healthcare was created and Tier 1 and some Tier 2 members were eligible for an irrevocable opt-out of the defined benefit retiree healthcare plan. The VEBA opt-in election period was October 18, 2017 through December 15, 2017, and the healthcare contributions of members who opted in to the VEBA was transferred out of the Postemployment Healthcare Plan in March 2018.

Management's Discussion and Analysis (unaudited) (continued)

Historically, member and City contributions to the System have been negotiated through collective bargaining and have not been actuarially determined. With the implementation of Measure F, member contributions were fixed at 7.5% of pay; the City's contribution toward the explicit subsidy (or premium subsidy) is actuarially determined; and the City also pays the implicit subsidy (difference between the expected claims cost for a retiree or spouse and the total (retiree plus City) premium) on a pay-as you-go basis as part of active health premiums. In addition, the City has an option to limit its contribution for the explicit subsidy to 14% of payroll.

In March 2018, the Board approved the contribution policy that sets the City health care contributions as a flat dollar amount, beginning with fiscal year 2019.

Requests for Information

This financial report is designed to provide the Board of Administration, Mayor and City Council, our membership, taxpayers, and stakeholders, with a general overview of the System's finances and to account for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Federated City Employees' Retirement System
1737 North First Street, Suite 600
San José, California 95112-4505

Respectfully Submitted,



Roberto L. Peña
Chief Executive Officer
Office of Retirement Services

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Basic Financial Statements

STATEMENTS OF PLAN NET POSITION

As of June 30, 2022 and 2021 (In Thousands)

	2022		
	Defined Benefit Pension Plan	Postemployment Healthcare Plan	Total
ASSETS			
Receivables			
Employee contributions	\$ 1,451	\$ 496	\$ 1,947
Employer contributions	12,341	976	13,317
Brokers and others	44,796	12,916	57,712
Accrued investment income	3,341	350	3,691
Total Receivables	61,929	14,738	76,667
Investments, at fair value			
Securities and other:			
Public equity	1,233,117	192,076	1,425,193
Private equity	365,199	-	365,199
Investment grade bonds	236,442	49,723	286,165
Core real estate	131,894	44,658	176,552
Growth real estate	101,938	-	101,938
Private debt	86,401	-	86,401
Market neutral strategies	85,780	-	85,780
Emerging market bonds	83,707	-	83,707
Immunized cash flows	68,748	-	68,748
Long-term government bonds	49,904	17,795	67,699
Cash and cash equivalents	56,889	3,425	60,314
Treasury inflation-protected securities	56,963	-	56,963
High yield bonds	51,453	-	51,453
Private real assets	49,534	-	49,534
Commodities	-	16,813	16,813
Venture / Growth capital	13,948	-	13,948
Short-term investment grade bonds	-	12,772	12,772
Total Investments	2,671,917	337,262	3,009,179
Other assets, net	3,186	176	3,362
TOTAL ASSETS	2,737,032	352,176	3,089,208
LIABILITIES			
Payable to brokers	25,507	338	25,845
Other liabilities	3,498	2,717	6,215
TOTAL LIABILITIES	29,005	3,055	32,060
PLAN NET POSITION - RESTRICTED FOR			
Pension benefits	2,708,027	-	2,708,027
Postemployment healthcare benefits	-	349,121	349,121
TOTAL PLAN NET POSITION	\$ 2,708,027	\$ 349,121	\$ 3,057,148

See accompanying notes to basic financial statements.

(continued)

Basic Financial Statements *(continued)*

STATEMENTS OF PLAN NET POSITION *(continued)*

As of June 30, 2022 and 2021 *(In Thousands)*

	2021		
	Defined Benefit Pension Plan	Postemployment Healthcare Plan	Total
ASSETS			
Receivables			
Employee contributions	\$ 1,274	\$ 487	\$ 1,761
Employer contributions	5,425	996	6,421
Brokers and others	64,766	74,895	139,661
Accrued investment income	3,898	365	4,263
Total Receivables	75,363	76,743	152,106
Investments, at fair value			
Securities and other:			
Public equity	1,387,211	228,957	1,616,168
Private equity	474,984	-	474,984
Investment grade bonds	207,217	11,620	218,837
Core real estate	128,278	34,535	162,813
Immunized cash flows	95,486	-	95,486
Growth real estate	91,791	-	91,791
Emerging market bonds	78,835	-	78,835
Short-term investment grade bonds	-	71,691	71,691
Private debt	76,633	-	76,633
Long-term government bonds	55,932	9,738	65,670
Treasury inflation-protected securities	53,106	-	53,106
High yield bonds	52,622	-	52,622
Cash and cash equivalents	45,018	4,086	49,104
Market neutral strategies	48,049	-	48,049
Private real assets	39,962	-	39,962
Commodities	-	19,352	19,352
Venture / Growth capital	480	-	480
Total Investments	2,835,604	379,979	3,215,583
Other assets, net	3,682	243	3,925
TOTAL ASSETS	2,914,649	456,965	3,371,614
LIABILITIES			
Payable to brokers	28,312	72,053	100,365
Other liabilities	1,992	304	2,296
TOTAL LIABILITIES	30,304	72,357	102,661
PLAN NET POSITION - RESTRICTED FOR			
Pension benefits	2,884,345	-	2,884,345
Postemployment healthcare benefits	-	384,608	384,608
TOTAL PLAN NET POSITION	\$ 2,884,345	\$ 384,608	\$ 3,268,953

See accompanying notes to basic financial statements.

(concluded)

Basic Financial Statements *(continued)*

STATEMENTS OF CHANGES IN PLAN NET POSITION

For the Fiscal Years Ended June 30, 2022 and 2021 (In Thousands)

	2022		
	Defined Benefit Pension Plan	Postemployment Healthcare Plan	Total
ADDITIONS			
Contributions:			
Employee	\$ 27,464	\$ 9,865	\$ 37,329
Employer	207,598	24,787	232,385
Total Contributions	235,062	34,652	269,714
Investment income			
Net depreciation in fair value of investments	(177,677)	(44,684)	(222,361)
Interest income	10,019	1,695	11,714
Dividend income	8,225	5,275	13,500
Less: investment expense	(9,696)	(572)	(10,268)
Net Investment Loss	(169,129)	(38,286)	(207,415)
TOTAL ADDITIONS	65,933	(3,634)	62,299
DEDUCTIONS			
Retirement benefits	219,497	-	219,497
Healthcare insurance premiums	-	31,088	31,088
Death benefits	16,373	-	16,373
Refund of contributions	1,403	-	1,403
Administrative expenses and other	4,978	765	5,743
TOTAL DEDUCTIONS	242,251	31,853	274,104
NET DECREASE	(176,318)	(35,487)	(211,805)
PLAN NET POSITION - RESTRICTED FOR PENSION AND POSTEMPLOYMENT HEALTHCARE BENEFITS			
BEGINNING OF YEAR	2,884,345	384,608	3,268,953
END OF YEAR	\$ 2,708,027	\$ 349,121	\$ 3,057,148

See accompanying notes to basic financial statements.

(continued)

Basic Financial Statements *(continued)*

STATEMENTS OF CHANGES IN PLAN NET POSITION *(continued)*

For the Fiscal Years Ended June 30, 2022 and 2021 *(In Thousands)*

	2021		
	Defined Benefit Pension Plan	Postemployment Healthcare Plan	Total
ADDITIONS			
Contributions:			
Employee	\$ 25,724	\$ 10,275	\$ 35,999
Employer	183,964	26,236	210,200
Total Contributions	209,688	36,511	246,199
Investment income			
Net appreciation in fair value of investments	678,633	73,920	752,553
Interest income	21,850	1,099	22,949
Dividend income	6,473	2,923	9,396
Less: investment expense	(8,348)	(582)	(8,930)
Net Investment Income	698,608	77,360	775,968
TOTAL ADDITIONS	908,296	113,871	1,022,167
DEDUCTIONS			
Retirement benefits	210,351	-	210,351
Healthcare insurance premiums	-	31,871	31,871
Death benefits	15,641	-	15,641
Refund of contributions	1,214	-	1,214
Administrative expenses and other	4,762	697	5,459
VEBA transfer	-	5	5
TOTAL DEDUCTIONS	231,968	32,573	264,541
NET INCREASE	676,328	81,298	757,626
PLAN NET POSITION - RESTRICTED FOR PENSION AND POSTEMPLOYMENT HEALTHCARE BENEFITS			
BEGINNING OF YEAR	2,208,017	303,310	2,511,327
END OF YEAR	\$ 2,884,345	\$ 384,608	\$ 3,268,953

See accompanying notes to basic financial statements.

(concluded)

Notes to the Basic Financial Statements

NOTE 1 - DESCRIPTION OF THE PLAN

The following description of the City of San José Federated City Employees' Retirement System (the System) is provided for financial reporting purposes only. Readers should refer to the City of San José Municipal Code (SJMC) for more complete information.

(a) General

The System was established in 1941 to provide retirement benefits for certain employees of the City of San José (City). The current System consists of a single employer Defined Benefit Pension Plan and a Postemployment Healthcare Plan and includes all provisions of SJMC Chapters 3.28, 3.44, and 3.52.

The Defined Benefit Pension Plan was established pursuant to Internal Revenue Code (IRC) Section 401(a), is held and administered in the 1975 Federated City Employees' Retirement System (Pension Trust) and includes all provisions of SJMC Chapters 3.28.

The Postemployment Healthcare Plan is comprised of the IRC Section 115 trust and is held and administered in the Federated City Employees' Healthcare Trust Fund; it includes all provisions of SJMC Chapters 3.28 and 3.52, respectively.

The Postemployment Healthcare Plan was established under the now depleted IRC Section 401(h), an account within the Pension Trust, for retiree healthcare benefits funding and for the payment of retiree healthcare benefits. The 401(h) plan was depleted as of November 2019 and all post-employment healthcare benefit payments are now made from the IRC 115 trust account.

The IRC Section 115 trust established June 24, 2011 by the San José City Council (City Council) under the provisions of SJMC Chapter 3.52 (Ordinance number 28914) provides an alternative to the depleted 401(h) account for retiree healthcare benefits funding and for the payment of retiree healthcare benefits. A request for private letter ruling on the tax qualified status of the new trust and the pre-tax treatment of employee contributions to the trust was filed with the IRS on October 17, 2011. On August 6, 2013, the City obtained a private letter ruling from the IRS confirming the pre-tax treatment of employee contributions to the 115 Trust. Beginning on December 23, 2013, employee contributions made for retiree healthcare are deposited into the 115 Trust.

On August 18, 2012, the System received a favorable tax determination letter from the IRS for the Pension Trust, which formerly included the Defined Benefit Pension Plan and the now depleted 401(h) portion of the Postemployment Healthcare Plan. A new determination letter was received on July 8, 2014.

Effective September 30, 2012, pursuant to City of San José Ordinance Number 29120, the System was amended to provide for different retirement benefits for individuals hired, rehired, or reinstated by the City on and after that date but before September 27, 2013. Members subject to these new benefit provisions are referred to as Tier 2 members, whereas members hired before September 30, 2012 are referred to as Tier 1 members. Differences in benefits are noted in the appropriate sections below.

Effective February 3, 2013, pursuant to City of San José Ordinance Number 29184, unrepresented executive management and professional employees who are hired directly into a position in Unit 99 on or after that date, may make a one-time irrevocable election to participate in either a newly created Defined Contribution Plan or become a Tier 2 participant in the System. To be eligible, an employee must not have been previously a member of the City of San José Retirement System. The System does not administer or hold the assets of the Defined Contribution Plan.

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(a) General (Continued)

Effective September 27, 2013, pursuant to City of San José Ordinance Number 29283, the System was amended to provide for different retirement benefits for individuals hired or rehired by the City on and after that date. Members subject to these new benefits are referred to as Tier 2B members, having the same benefits as Tier 2 members in the Defined Benefit Pension Plan, except, Tier 2B members do not have Postemployment Healthcare benefits. The ordinance also stated that the City shall bear and pay an amount equal to the additional costs incurred by the Retirement System for that portion of the unfunded liability as determined by the actuary of the Retirement System that the City and the new employees hired on or after September 27, 2013, would have otherwise paid as contributions had those employees been eligible for retiree healthcare. The additional payment by the City shall be for a period of time under the terms and conditions set forth by the City Council.

The City and the Federated bargaining units engaged in settlement discussions concerning litigation arising out of a voter approved ballot measure, known as Measure B, which passed in 2012. On December 15, 2015, and January 12, 2016, the City and the bargaining units representing employees in Federated reached a settlement agreement on the Federated Alternative Pension Reform Settlement Framework (Federated Framework). The terms of the Federated Framework also applied to unrepresented employees, including unrepresented management and executive employees in Unit 99. The Federated Framework included an agreement that a ballot measure would be placed on the November 8, 2016 election for the voters to replace Measure B.

On November 8, 2016, the voters approved the Alternative Pension Reform Act known as Measure F. Measure F included, among other things, prohibiting any enhancements to defined retirement benefits without voter approval; codifying the Tier 2 pension benefit; closing the defined benefit retiree healthcare plan; and prohibiting retroactive defined retirement benefit enhancements. The City Council approved Ordinance Number 29879 on May 16, 2017, amending the San Jose Municipal Code to reflect the terms of Measure F and the Federated Framework. The changes to the Municipal Code became effective thirty (30) days after May 16, 2017. Most of the terms of Measure F and the Federated Framework were implemented on June 18, 2017. The provisions of the Federated Framework include, but are not limited to, revising Tier 2 benefits, allowing rehired Tier 1 employees to remain in Tier 1, creating a defined contribution Voluntary Employee Beneficiary Association (VEBA) for retiree healthcare (medical and dental) and a one time irrevocable election to opt in to the defined contribution VEBA from the defined benefit retiree healthcare plan for eligible employees, defining the qualifications for members of the independent medical panel, and creating a Guaranteed Purchasing Power benefit for Tier 1 retirees. All Tier 1 employees (except those who enter the Plan after June 18, 2017 with "Classic" membership in CalPERS) and Tier 2 employees who were previously making contributions into the defined benefit retiree healthcare plan (Tier 2A), were eligible to opt-in to the VEBA, while all Tier 2 employees (except unrepresented employees) were required to move in to the defined contribution VEBA.

The VEBA opt-in election period was October 18, 2017 through December 15, 2017, and the Internal Revenue Service issued a favorable private letter ruling to the Section 115 Trust on February 7, 2018. The IRS ruled that allowing the contributions to the VEBA to be made from the Sections 115 Trust is consistent with Code Section 115(1) and will not compromise the Section 115 Trust's status under Code Section 115. The contributions for the members who opted in to the VEBA and opted out of the defined benefit healthcare plan were transferred in March 2018 for the initial opt-in period. The IRS approved allowing eligible employees who are rehired into the City from calendar years 2018 through 2022 to opt-in to the VEBA if they were not employed during the initial opt-in period. The VEBA is being administered by the City, not the Office of Retirement Services, and therefore it is also not under the jurisdiction of the Retirement Board.

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(a) General (Continued)

The System is considered to be a part of the City's financial reporting entity and is included in the City's basic financial statements as a pension and postemployment healthcare trust fund. The System is administered by the Chief Executive Officer of the Office of Retirement Services, an employee of the City, who serves at the pleasure of the Federated City Employees' Retirement System Board of Administration (Board of Administration). The seven-member Board of Administration is composed of two City employees elected by members of the System, a retiree representative, and three public members, who are not connected with the City and have significant banking or investment experience, and another public member, who is selected by the six Board members and approved by the City Council. The Board is appointed by the City Council and serves in accordance with Section 2.08.300 of the San José Municipal Code. The contribution and benefit provisions and all other requirements are established by City ordinance. The System is responsible for all direct administrative costs, except for certain support services, which are provided and funded directly by the City. The System is not subject to the provisions of the Employee Retirement Income Security Act of 1974.

All full-time and eligible part-time employees of the City are required to be members of the System, except unrepresented executive management and professional employees in Unit 99 who are first hired on or after February 3, 2013 and have made an irrevocable election to participate in the Defined Contribution Plan pursuant to SJMC Chapter 3.49, instead of Tier 2 of the Defined Benefit Plan. Also excluded are employees who are members of the City's Police and Fire Department Retirement Plan.

With the passage of Measure F, rehires with prior Tier 1 City service who were in Tier 2 became part of the Tier 1 membership Defined Benefit Pension Plan effective June 18, 2017. In addition, employees in Tier 2 who have "Classic" membership with CalPERS may be moved to Tier 1 subject to the identification of these employees and confirmation of "Classic" membership with CalPERS. Rehires in the Tier 1 membership is broken down into the type of coverage the member had in the Postemployment Healthcare Plan prior to the passage of Measure F. The System members are categorized into three membership types based on when they entered the Plan, except for the rehires mentioned above.

The following table summarizes the System members as of June 30, 2022 and 2021, respectively.

As of June 2022					
	Tier 1 Pension only ²	Tier 1 Pension & Medical ³	Tier 2 Pension only ²	Tier 2 Pension & Medical ³	Total
Defined Benefit Pension Plan:					
Retirees and beneficiaries currently receiving benefits ¹	752	3,778	27	-	4,557
Terminated vested members entitled to future benefits	774	154	962	-	1,890
Active members	135	1,157	2,427	73	3,792
Total	1,661	5,089	3,416	73	10,239
Postemployment Healthcare Plan:		Tier 1 ³		Tier 2A ³	Total
Retirees and beneficiaries currently receiving benefits ⁴		3,778			3,778
Terminated vested members entitled to future benefits		154			154
Active members		1,157		73	1,230
Total		5,089		73	5,162

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(a) General (Continued)

As of June 2021					
Defined Benefit Pension Plan:	Tier 1 Pension only ²	Tier 1 Pension & Medical ³	Tier 2 Pension only ²	Tier 2 Pension & Medical ³	Total
Retirees and beneficiaries currently receiving benefits ¹	741	3,752	18	-	4,511
Terminated vested members entitled to future benefits	781	153	729	-	1,663
Active members	147	1,266	2,283	79	3,775
Total	1,669	5,171	3,030	79	9,949
Postemployment Healthcare Plan	Tier 1 ³		Tier 2 ³		Total
Retirees and beneficiaries currently receiving benefits ⁴		3,752		-	3,752
Terminated vested members entitled to future benefits		153		-	153
Active members		1,266		79	1,345
Total		5,171		79	5,250

¹ The combined domestic relations orders are not included in the count above as their benefit payment is included in the retiree member count

² Includes members that are eligible for catastrophic disability medical benefits only (VEBA) from the Postemployment Healthcare plan

³ Eligible for full retiree medical benefits

⁴ Payees that have health and / or dental coverage

(b) Pension, Disability and Healthcare Benefits

Effective December 9, 1994, the System entered into an agreement with the California Public Employees' Retirement System (PERS) that extends reciprocal retirement benefits to members. In certain situations, this agreement may result in improved retirement benefits for members who move from one eligible retirement system to another.

The following table summarizes the pension, disability, and healthcare benefits for the members. Please consult the Municipal Code for complete information.

	Tier 1 ¹	Tier 1 Classic ⁴	Tier 2A ⁵	Tier 2B ⁶
Contributions				
Employee	14.89% of base salary (Pension: 7.39% ² , Retiree Health: 7.50%) as of 6/27/2021	10.44% of base salary (8.44% Pension, 2.00% VEBA ³) as of 6/27/2021	15.67% (Pension: 8.17%, Retiree Healthcare: 7.50% ³) as of 6/27/2021	10.17% (8.17% Pension, 2.00% VEBA ⁷) as of 6/27/2021
City	Pension: 20.25% (Normal Cost) + Flat dollar amount (UAL); Retiree Health: Flat dollar amount as of 6/27/2021	Pension: 20.25% (Normal Cost) + Flat dollar amount (UAL) as of 6/27/2021	Pension: 8.17%, Retiree Healthcare: dollar amount not rate of pay as of 6/27/2021	8.17% as of 6/27/2021
Service required to leave contributions in retirement system	5 years		5 years Federated City Service (Year of Service = 2080 hours worked in the applicable 12-month period)	

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(b) Pension, Disability and Healthcare Benefits (Continued)

	Tier 1 ¹	Tier 1 Classic ⁴	Tier 2A ⁵	Tier 2B ⁶
Service Retirement				
Age / years of service	55 with 5 years service 30 years service at any age		62 years with 5 years Federated City Service May retire on or after 55 years with 5 years Federated City Service. A reduction factor of 5% per year for each year between age fifty-five (55) and the Tier 2 member's age at retirement before age 62, prorated to the closest month	
Deferred vested retirement	55 with 5 years service (This applies to members who separate from City service before retirement and leave their contributions in the retirement system)		May commence on or after 55 years with 5 years Federated City Service with actuarial equivalent reduction. (This applies to members who separate from City service before retirement and leave their contributions in the retirement system.) Can begin at age 55 with reduction factor of 5% per year for each year between age fifty-five and the Tier 2 member's age at retirement before age 62, prorated to the closest month	
Allowance	2.5% x Years of Service x Final Compensation (75% max) Tier 1: Final Compensation is the highest average monthly earnable pensionable salary during 12 consecutive months, capped at 108% of the second highest 12 consecutive months. If separation takes place prior to July 1, 2001, Final Compensation is highest average monthly salary during 36 consecutive months Tier 1 Classic: If separation takes place on or after July 1, 2001, Final Compensation is highest average monthly salary during 12 consecutive months. If separation takes place prior to July 1, 2001, Final Compensation is highest average monthly salary during 36 consecutive months		2.0% x Years of Federated City Service x Final Compensation (70% max) Final Compensation is the average monthly (or biweekly) base pay for the highest 3 consecutive years of Federated City Service Excludes premium pay or any other forms of additional compensation	
Disability Retirement (Service Connected)				
Minimum service	NONE			
Allowance	40% of Final Compensation plus 2.5% x Years of Service in excess of 16 years x Final Compensation (Maximum 75% of Final Compensation)		2% x Years of Federated City Service x Final Compensation (Minimum of 40%, maximum of 70% of Final Compensation)	
Disability Retirement (Non-Service Connected)				
Minimum service	5 years			

Notes to the Basic Financial Statements (continued)

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(b) Pension, Disability and Healthcare Benefits (Continued)

	Tier 1 ¹	Tier 1 Classic ⁴	Tier 2A ⁵	Tier 2B ⁶
Allowance	<p>Tier 1: 20% of Final Compensation for up to 6 years of service. Add 2% for each year of service in excess of 6 years but less than 16 years. Add 2.5% for each year of service in excess of 16 years of service.(Maximum 75% of Final Compensation). <i>For those who entered the System on 8/31/98 or before, the calculation is as follows:</i> 40% of Final Compensation plus 2.5% x Years of Service in excess of 16 years x Final Compensation (Maximum 75% of Final Compensation) If under 55 years old, subtract 0.5% for every year under age 55</p> <p>Tier 1 Classic: 40% of Final Compensation plus 2.5% years of service in excess of 16 years x Final Compensation (Maximum 75% of Final Compensation) If under 55 years old, subtract 0.5% for every year under age 55. <i>For those who entered the System on 9/01/98 or later, the calculation is as follows:</i> 20% of Final Compensation for up to 6 year of service. Add 2% for each year of service in excess of 6 years but less than 16 years. Add 2.5% for each year of service in excess of 16 years of service(Maximum 75% of Final Compensation)</p>		<p>2% x Years of Federated City Service x Final Compensation. (Minimum of 20%, maximum of 70% of Final Compensation)</p>	
Medical Benefits ³				
Eligibility	Retired for disability or service with 15 years service or receive allowance that is at least 37.5% of Final Compensation. ("Deferred vested" members are eligible)	N/A - All Federated Tier 1 Classic Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷	Retired for disability or service with 15 years service or receive allowance that is at least 37.5% of Final Compensation. (Certain "Deferred vested" members are also eligible)	N/A - All Federated Tier 2B Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷
Premiums	Retirement System pays 100% of lowest cost plan that is available to active City employees. If retiree does not choose the lowest cost plan, retiree pays the difference between that premium and the premium for the lowest cost plan	N/A - All Federated Tier 1 Classic Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷	Retirement System pays 100% of lowest cost single or family premium that is available to active City employees. If retiree does not choose the lowest cost plan, retiree pays the difference between that premium and the premium for the lowest cost plan	N/A - All Federated Tier 2B Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(b) Pension, Disability and Healthcare Benefits (Continued)

	Tier 1 ¹	Tier 1 Classic ⁴	Tier 2A ⁵	Tier 2B ⁶
Medicare eligibility	At age 65, members of FCERS will be required to enroll in Medicare Parts A & B. If a member does not meet this requirement within 6 months of the date member turns 65, health care benefits will cease until such requirements are met	N/A - All Federated Tier 1 Classic Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷	At age 65, members of FCERS will be required to enroll in Medicare Parts A & B. If a member does not meet this requirement within 6 months of the date member turns 65, health care benefits will cease until such requirements are met	N/A - All Federated Tier 2B Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷
Dental Benefits ³				
Eligibility	Must be enrolled at retirement with 5 years service or receive retirement allowance of at least 37.5% of Final Compensation. In addition, the employee must retire directly from City service ("Deferred vested" members are not eligible)	N/A - All Federated Tier 1 Classic Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷	Must be enrolled at retirement with 5 years service or receive retirement allowance of at least 37.5% of Final Compensation. ("Deferred vested" members are not eligible)	N/A - All Federated Tier 2B Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷
Premiums	Fully paid by retirement fund	N/A - All Federated Tier 1 Classic Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷	Fully paid by retirement fund.	N/A - All Federated Tier 2B Employees are mandated to contribute 2.00% of base salary to the VEBA ⁷
Reciprocity				
Reciprocity	As of December 9, 1994, the City of San José Federated City Employees' Retirement System adopted a reciprocal agreement with CalPERS. This may result in improved benefits for members who transfer between this retirement system and CalPERS or certain other public agency retirement systems that also have reciprocal agreements with CalPERS. Final eligibility for reciprocity is determined at the time of retirement			
Cost-of-Living Adjustments (COLA)				
COLA	Retirees are eligible for a 3% annual cost-of-living adjustment (COLA). Regular COLAs are compounded and paid each April. There is no prorating of COLA		Retirees are eligible for annual cost-of-living adjustment (COLA) limited to the lesser of the increase in the Consumer Price Index (San Jose-San Francisco-Oakland, U.S. Bureau of Labor Statistics index, CPI-U, December to December), or a back-loaded 2% COLA per fiscal year. The back-loaded COLA shall be calculated as follows: i. Service at retirement of 1-10 years: 1.25% per year ii. Service at retirement of 1-10 years and hired before June 16, 2017: 1.5% iii. Service at retirement of 11-20 years: 1.5% per year iv. Service at retirement of 21-25 years: 1.75% per year v. Service at retirement of 26 years and above: 2.0% per year The first COLA will be prorated based on the number of months retired	

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(b) Pension, Disability and Healthcare Benefits (Continued)

- ¹ Federated Tier 1 applies to employees hired on or before September 29, 2012.
- ² Federated Rehires (hired between September 30, 2012 and June 18, 2017) will have an additional contribution rate (3.00% for FY 20-21) for the cost of the retroactive benefit.
- ³ Federated Tier 1 and Tier 2A employees who opted-in to the VEBA are not eligible for the Defined Benefit Retiree Healthcare Plan (Medical or Dental Benefits). For more information about the VEBA, visit www.sanjoseca.gov/VEBA or email veba@sanjoseca.gov.
- ⁴ Employees with "Classic" membership from a CalPERS or reciprocal agency hired by the City of San Jose on or after June 18, 2017. A CalPERS "Classic" member is a member who previously worked for a CalPERS or other reciprocal agency and meets the following criteria: 1. First established CalPERS membership or membership in a CalPERS reciprocal agency prior to January 1, 2013, 2. AND is hired by the City of San Jose after a break in service of less than six months, 3. AND did not have concurrent (overlapping) service with the other agency. City of San Jose Reciprocity Election Form must be submitted within thirty (30) days of the first day of employment with the City. **Employees in Tier 1 Classic are not eligible for the defined benefit retiree healthcare plan.**
- ⁵ Tier 2A applies to employees hired between September 30, 2012 and September 27, 2013.
- ⁶ Tier 2B are employees who were newly hired on or after September 27, 2013.
- ⁷ Unit 99 employees are not eligible to contribute to the VEBA.

(c) Death Benefits

The following table summarizes the survivorship pension and health benefits for Tier 1 members. Please consult the Municipal Code for complete information.

Tier 1 / Tier 1 Classic	
Death Before Retirement	
Non-service connected death with less than 5 years of service	Return of employee contributions, plus death benefit: 1/12 of compensation in year prior to death x years of service (Benefit may not exceed 50% of the salary earned in year prior to death.)
Greater than 5 years of service or service connected death	To surviving spouse / domestic partner: Years of Service x 2.5% x Final Compensation (40% minimum, 75% maximum, except that "deferred vested" members not eligible for 40% minimum) If no surviving spouse / domestic partner, to surviving children: 1 Child: 25% of spousal / domestic partnership allowance 2 Children: 50% of spousal / domestic partnership allowance 3 Children: 75% of spousal / domestic partnership allowance If no surviving spouse / domestic partner or surviving children: Return of employee contributions, plus death benefit: 1/12 of compensation in year prior to death x years of service (Benefit may not exceed 50% of the salary earned in year prior to death.)
Death After Retirement	
Standard allowance to surviving spouse / domestic partner or children (Minimum 5 years of service)	To surviving spouse / domestic partner: 50% of Retiree's Allowance If no surviving spouse / domestic partner, to surviving children: 1 Child: 25% of spousal / domestic partnership allowance 2 Children: 50% of spousal / domestic partnership allowance 3 Children: 75% of spousal / domestic partnership allowance If no surviving spouse / domestic partner or surviving children: estate or beneficiary will receive the difference between employee contributions (including interest) and the total paid to member by the retirement system at the time of death

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(c) Death Benefits (Continued)

Tier 1 / Tier 1 Classic	
Optional Settlements	
Optional settlements	Retiree may choose an optional settlement at retirement that reduces the allowance to provide a survivorship allowance to a designated beneficiary or a higher survivorship allowance to their spouse / domestic partner
Special Death Benefit	
Special death benefit	\$500 death benefit paid to estate or designated beneficiary in addition to benefits above

For death before retirement, the survivorship allowance to surviving spouse / domestic partner lasts until death or remarriage. However, it will last until death if member was at least 55 with at least 20 years of service at the time of death, or 30 years of service regardless of age. For death after retirement, the survivorship allowance to surviving spouse / domestic partner lasts until death. If there is an allowance payable to a surviving spouse / domestic partner, no allowance will be paid to surviving children. Surviving children receive a monthly survivorship allowance only when there is no surviving spouse / domestic partner.

The following table summarizes the death benefits for Tier 2 members. Please consult the Municipal Code for complete information.

Tier 2A and 2B	
Death Before Retirement	
Non-service connected death not eligible for retirement	Return of employee contributions, plus interest.
Eligible for retirement	To surviving spouse / domestic partner: 2.0% x Years of Federated Service x Final Compensation (70% max) 40% minimum, 70% maximum, except that "deferred vested" members not eligible for 40% minimum) If no surviving spouse / domestic partner, to surviving children until age 18: 1 Child: 25% of spousal / domestic partnership allowance 2 Children: 50% of spousal / domestic partnership allowance 3 Children: 75% of spousal / domestic partnership allowance 4 or More Children: Split equal share of 75% of spousal / domestic partnership allowance If no surviving spouse / domestic partner or surviving children: Return of employee contributions, plus death benefit: 1/12 of compensation in year prior to death x years of service (benefit may not exceed 50% of the salary earned in year prior to death)
Death After Retirement	
Survivorship allowance to surviving spouse / domestic partner or children that was elected by the member at retirement. (Minimum 5 years of service)	To surviving spouse / domestic partner: 50% of Retiree's Allowance If no surviving spouse / domestic partner, to surviving children until age 18: 1 Child: 25% of spousal / domestic partnership allowance 2 Children: 50% of spousal / domestic partnership allowance 3 Children: 75% of spousal / domestic partnership allowance 4 or More Children: Split equal share of 75% of spousal / domestic partnership allowance If no surviving spouse / domestic partner or surviving children: estate or beneficiary will receive the difference between employee contributions (including interest) and the total paid to member by the retirement system at the time of death.
Optional Settlements	
Optional settlements	Retiree may choose an optional settlement at retirement that reduces the allowance to provide a survivorship allowance to a designated beneficiary or a higher survivorship allowance to their spouse / domestic partner

Notes to the Basic Financial Statements *(continued)*

NOTE 1 - DESCRIPTION OF THE PLAN (Continued)

(c) Death Benefits (Continued)

For death before retirement, the survivorship allowance to surviving spouse / domestic partner lasts until death, remarriage, or establishment of a domestic partnership if member was at least 62 with at least 20 years of service (or 55 with a reduction factor of 5%) at the time of death. For death after retirement, the survivorship allowance to surviving spouse / domestic partner lasts until death.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(a) Basis of Presentation

The accompanying financial statements present only the financial statements of the System in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP). The financial statements of the System are intended to present only the plan net position and changes in plan net position of the System. They do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022 and 2021, and the changes in its financial position for the years then ended in conformity with U.S. GAAP. The System is reported in a pension and postemployment healthcare trust fund in the City of San José's basic financial statements.

(b) Basis of Accounting

The financial statements of the System are prepared on the accrual basis of accounting. Contributions are recognized as revenue when due pursuant to legal requirements. Benefits and refunds of contributions are recognized when currently due and payable under the provisions of the System. Activities of the Defined Benefit Pension Plan and the Postemployment Healthcare Plan are accounted for separately. It is required by the Municipal Code that transactions of the Defined Benefit Pension Plan be accounted for in two funds: a Retirement Fund and a Cost-of-Living Fund.

The preparation of the financial statements in conformity with GAAP requires management to make certain estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

(c) Investments

The City of San José Municipal Code Section 3.28.355 delegates authority to the Board of Administration to invest the monies of the System as provided in Section 3.28.355. The Board has adopted detailed investment guidelines consistent with conditions and limitations set forth in Section 3.28.355.

The Defined Benefit Pension Plan investment policy was updated and approved by the Board on May 19, 2022, with the asset allocation being updated and approved on March 18, 2021. The fiscal year 2021 asset allocation and investment policy was approved on May 18, 2020. The asset allocation was prepared to align with the long-term expected returns of the underlying asset classes and the System's adopted actuarial assumed rate of return as utilized in the June 30, 2021 and June 30, 2020 valuations, respectively.

The System's investment asset allocation is as follows:

PENSION	As of June 30,				
	2022 Target Asset Allocation	2021 Target Asset Allocation	Asset Class	2022 Target Asset Allocation	2021 Target Asset Allocation
Public equity	49 %	49 %	Growth real estate	3 %	3 %
Private equity	8 %	8 %	Market neutral strategies	3 %	3 %
Investment grade bonds	8 %	8 %	Private debt	3 %	3 %
Core real estate	5 %	5 %	Private real assets	3 %	3 %
Immunized cash flows	5 %	5 %	High yield bonds ¹	2 %	2 %
Venture / Growth capital	4 %	4 %	Long-term government bonds	2 %	2 %
Emerging market bonds	3 %	3 %	Treasury inflation-protected securities	2 %	2 %

¹ For fiscal year 2021, High yield bonds was shown as 3% erroneously on the Pension Investment Policy Statement (IPS). High yield bonds is correctly shown as 2% on the above table. This has been fixed in the IPS as of fiscal year ending 2022.

Notes to the Basic Financial Statements *(continued)*

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(c) Investments (Continued)

The Postemployment Healthcare Plan investment policy and asset allocation was updated and approved by the Board on January 20, 2022 and April 21, 2022, respectively. The fiscal year 2021 asset allocation was adopted on March 18, 2021. The asset allocation transitioned over three quarters, with the final transition period ending September 30, 2021. The Postemployment Healthcare Plan investment policy for fiscal year 2021 was originally approved on March 21, 2013. The asset allocation was prepared to align with the long-term expected returns of the underlying asset classes and the System's adopted actuarial assumed rate of return as utilized in the June 30, 2021 and June 30, 2020 valuations, respectively.

The System's investment asset allocation is as follows:

As of June 30,					
Asset Class	2022	2021	Asset Class	2022	2021
	Target Asset Allocation	Asset Allocation		Target Asset Allocation	Asset Allocation
Public equity	58 %	-	Global equity	-	55 %
Investment grade bonds	14 %	-	Fixed income	-	28 %
Core real estate	12 %	-	Real assets	-	17 %
Short-term investment grade bonds	6 %	-			
Commodities	5 %	-			
Long-term investment grade bonds	5 %	-			

The real assets asset class allocates to commodities, natural resources, infrastructure, and real estate.

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price on the last business day of the fiscal year at current exchange rates, if applicable. Investments that do not have an established market, such as private equity, commingled real estate funds and certain pooled fund investments, are reported at estimated fair value based on the most recently available investor reports or audited financial statements issued by the manager of those funds. The fund manager provides an estimated unrealized gain / loss of the fund based on the most recently available audited financial statements and other fund information. See Note 3 for more detailed information on the fair value of investments.

The fair value of derivative investments that are not exchange traded, such as swaps and rights is determined by the System's custodian bank based on the base market value of similar instruments. Futures contracts are marked-to-market at the end of each trading day, and the settlement of gains or losses occur on the following business day through variation margins. The fair value of international currency forwards represents the unrealized gain or loss on the related contracts, which is calculated based on the difference between the specified contract exchange rate and the exchange rate at the end of the reporting period.

Purchases and sales of securities are reflected on the trade date. Investment income is recognized as earned.

Cash includes payments to the City to pay for the System's administrative costs. Cash can fluctuate due to the timing of payments.

Investment expenses presented within the accompanying financial statements consist of management and performance fees and other investment-related fees. Other investment-related fees include expenses for shared investment-related administration, consultants, custody, and legal services. These fees are disclosed within the Investment Expenses in the *Statement of Changes in Plan Net Position* and detailed in the *Investment Expenses Schedule* in the Other Supplemental Information section.

Notes to the Basic Financial Statements *(continued)*

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(c) Investments (Continued)

The investment expenses do not include the commissions and fees paid to transact public securities. Partnership management fees paid for the private equity program are drawn from the committed capital and reported as an increase in the cost basis. These fees and costs are included within the net asset value (NAV) or public securities cost and are also reported in the net appreciation / (depreciation) in fair value of investments line items on the financial statements.

For the fiscal years ended June 30, 2022 and 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expenses, was (4.19)% and 29.43%, respectively. For the fiscal years ended June 30, 2022 and 2021, the annual money-weighted rate of return on healthcare plan investments, net of healthcare plan investment expenses, was (9.91)% and 24.92%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

(d) Other Assets

Capital assets are recorded at cost and comprise of half of all costs related to the development of a new pension administration system. Total costs are allocated to both the System and the Police and Fire Plan. The capital asset went into production on February 1, 2019 and is being amortized using the straight line method of amortization over a 10 year period ending 2029. It is being amortized per GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*.

The System applies GASB Statement No. 87, *Leases*, to its leased assets. GASB Statement No. 87 establishes a single model for lease accounting based on the principal that leases are a form of financing that create a long term obligation. Leases are recorded as an intangible capital asset for the right to use the underlying asset (leased asset). The value of the right to use asset and the corresponding liability are initially measured using the present value of the payments expected to be made over the lease term. The right to use asset is then amortized over the lease term and the liability is reduced by payments made pursuant to the lease. The System's principal leased asset is its office space in San Jose, California, the term of which expires March 31, 2025, with an option to extend for an additional five years. Lease expense is not significant to the System.

The System applies GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITA), to its subscription assets. GASB Statement No. 96 establishes a SBITA as a right-to-use subscription asset, an intangible asset, and a corresponding subscription liability for government end users. Subscription assets are recorded as a liability for future lease payments and an intangible capital asset for the right to use the underlying asset (subscription asset). The subscription liability is the present value of payments expected to be made during the lease term. The right to use asset is then amortized over the lease term and the liability is reduced by payments made pursuant to the lease. The System's subscription leased assets are composed of numerous investment related subscriptions, the terms of which expire through June 30, 2023. The subscription lease expense is not significant to the System.

Notes to the Basic Financial Statements *(continued)*

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(d) Other Assets (Continued)

For fiscal years ended 2022 and 2021, the amortization expense was \$641,123 and \$412,979, respectively.

<i>(Dollars in thousands)</i>	As of June 30,			As of June 30,
	2021	Additions	Deletions	2022
Other assets and amortization				
Pension administration system, cost	\$ 4,125	\$ 38	\$ -	\$ 4,163
Leased and subscription assets, cost	756	40	-	796
Less accumulated amortization:	(956)	(641)	-	(1,597)
Other assets, net of accumulated amortization	\$ 3,925	\$ (563)	\$ -	\$ 3,362

<i>(Dollars in thousands)</i>	As of June 30,			As of June 30,
	2020	Additions	Deletions	2021
Other assets and amortization				
Pension administration system, cost	\$ 4,087	\$ 38	\$ -	\$ 4,125
Leased and subscription assets, cost	-	756	-	756
Less accumulative amortization:	(542)	(414)	-	(956)
Other assets, net of accumulated amortization	\$ 3,545	\$ 380	\$ -	\$ 3,925

(e) Plan Net Position Restricted for Pension and Postemployment Healthcare Benefits

The System is required by the City of San José Municipal Code to establish various reserves in the plan net position. The plan net position is allocated between the Defined Benefit Pension Plan (which includes the Retirement Fund and the Cost-of-Living Fund) and the Postemployment Healthcare Plan (which includes the 115 Trust).

As of June 30, 2022 and 2021, plan net position totaling \$3,057,148,000 and \$3,268,953,000, respectively, is allocated as follows (in thousands):

	Retirement Fund	Cost-of-Living Fund	Total Defined Benefit Pension Plan	Post-employment Healthcare (115)	Grand Total
June 30, 2022					
Employee contributions reserve	\$ 376,427	\$ 56,738	\$ 433,165	\$ -	\$ 433,165
General reserve	1,328,163	946,699	2,274,862	347,131	2,621,993
Retiree healthcare in-lieu premium credit	-	-	-	1,990	1,990
TOTAL	\$ 1,704,590	\$ 1,003,437	\$ 2,708,027	\$ 349,121	\$ 3,057,148

	Retirement Fund	Cost-of-Living Fund	Total Defined Benefit Pension Plan	Post-employment Healthcare (115)	Grand Total
June 30, 2021					
Employee contributions reserve	\$ 340,071	\$ 53,258	\$ 393,329	\$ -	\$ 393,329
General reserve	1,500,482	990,534	2,491,016	383,132	2,874,148
Retiree healthcare in-lieu premium credit	-	-	-	1,476	1,476
TOTAL	\$ 1,840,553	\$ 1,043,792	\$ 2,884,345	\$ 384,608	\$ 3,268,953

Notes to the Basic Financial Statements *(continued)*

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(e) Plan Net Position Restricted for Pension and Postemployment Healthcare Benefits (Continued)

Employee Contributions Reserve represents the total accumulated employee contributions of current active and deferred members plus credited interest. The reserve is accounted for separately due to the possibility of a return of accumulated employee contributions, plus credited interest, to the member upon separation from City employment. Terminated members' returns of contributions are paid from the Defined Benefit Pension Plan only. No employee contributions are paid into or out of the healthcare plan reserves.

General Reserve is a reserve that represents net earnings resulting from interest earnings, employer contributions, and realized and unrealized investment gains and losses. It also represents an accumulation of funds necessary to pay all accumulated vested retirement obligations.

Retiree Healthcare In-lieu Premium Credit - With the implementation of Measure F, a medical in-lieu component of the General Reserves was created to account for those members who elected to be in the medical in-lieu credit program. These members are retirees who are eligible for medical insurance and / or dental insurance but who opt not to take it and instead elect to be in the in-lieu credit program. These members are given credits worth 25% of the lowest cost plan, which can be used in future years if the retiree opts to enroll in a City medical or dental plan.

(f) Allocation of Investment income

Earnings on investments, excluding unrealized gains and losses, are recorded first in the general reserve category of plan net position. An allocation is made semi-annually from the general reserve category to the employee contributions category of plan net position based on the balance in that account at an annual rate of 3%, as specified by the City of San José Municipal Code.

(g) Implementation of Governmental Accounting Standards Board Statements

GASB Statement No. 98, *The Annual Comprehensive Financial Report*, was issued in October 2021. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. This Statement was developed in response to concerns raised by stakeholders that common pronunciation of the acronym for comprehensive annual financial report sounds like a profoundly objectionable racial slur. The requirements of this Statement are effective for fiscal years ending after December 15, 2021. The System decided to early implement this Statement. As a result, all the related term and its acronym were replaced as of fiscal year ending 2021.

GASB Statement No. 99, *Omnibus 2022*, was issued in April 2022. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The practice issues addressed by this Statement are as follows: classification and reporting of derivative instruments within the scope of Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument, clarification of provisions in Statement No. 87, *Leases*, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset, and identification of lease incentives; clarification of provisions in Statement No. 96, *Subscription-Based Information Technology Arrangements*, related to the subscription-based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability; extension of the period during which the London Interbank Offered Rate (LIBOR) is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the

Notes to the Basic Financial Statements *(continued)*

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(g) Implementation of Governmental Accounting Standards Board Statements (Continued)

interest rate risk of taxable debt; clarification of provisions in Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, as amended, related to the focus of the government-wide financial statements; terminology updates related to certain provisions of Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*; terminology used in Statement 53 to refer to resource flows statements. Based on the GASB Statement No. 95, the System will adopt the provisions of Statement No. 93 for the fiscal year beginning with July 1, 2022.

GASB Statement No. 100, *Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62*, was issued in June 2022. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by the reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. Based on the GASB Statement No. 100, the System will adopt the provisions of Statement No. 100 for the fiscal year beginning with July 1, 2023, if applicable.

GASB Statement No. 101, *Compensated Absences*, was issued in June 2022. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement requires that a liability for certain types of compensated absences—including parental leave, military leave, and jury duty leave—not be recognized until the leave commences. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. Based on the GASB Statement No. 101, the System will adopt the provisions of Statement No. 101 for the fiscal year beginning with July 1, 2024.

NOTE 3 - INVESTMENTS

Investments are subject to certain types of risks, including interest rate risk, custodial credit risk, credit quality risk, foreign currency risk and concentration of credit risk. The following describes those risks:

Interest Rate Risk – The fair value of fixed income investments fluctuates in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in fair value of those instruments. The fair value of interest-sensitive instruments may also be affected by the creditworthiness of the issuer, prepayment options, and other general interest rate conditions. Certain fixed income investments have call provisions that could result in shorter maturity periods. The System does not have a policy regarding interest rate risk.

Market Risk – General market risk factors exist that could cause depreciation or appreciation of the System's investment portfolio. These risks include general, economic, political and regulatory risks. The System's investments may be impacted by changes caused by global and domestic market conditions and industry-specific economic and regulatory conditions.

The following tables provide the segmented time distribution for fixed income investments based on expected maturity (in months and years) as of June 30, 2022 and 2021.

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

INVESTMENT MATURITIES AT FAIR VALUE

As of June 30, 2022 (Dollars in thousands)

	0 - 3 Months	3 - 6 Months	6 Months - 1 Year	1 - 5 Years	5 - 10 Years	More than 10 Years	Total Fair Value	Cost
Fixed income								
Investment grade bonds	\$ -	\$ -	\$ 1,176	\$ 104,141	\$ 18,757	\$ 162,091	\$ 286,165	\$ 308,149
Immunized cash flows	6,501	6,689	16,479	39,079	-	-	68,748	71,581
Treasury inflation-protected securities	3,090	-	7,100	46,773	-	-	56,963	59,275
High yield bonds	-	22	357	16,035	29,221	5,818	51,453	59,971
Long-term government bonds	-	-	-	-	-	67,699	67,699	87,981
Private debt ¹	6,231	-	-	-	-	-	6,231	8,701
Total Fixed Income	\$ 15,822	\$ 6,711	\$ 25,112	\$ 206,028	\$ 47,978	\$ 235,608	\$ 537,259	\$ 595,658

¹ Total fair value for this security is a combination of fixed income and separately managed accounts. The separately managed accounts are not included in this table.

INVESTMENT MATURITIES AT FAIR VALUE

As of June 30, 2021 (Dollars in thousands)

	0 - 3 Months	3 - 6 Months	6 Months - 1 Year	1 - 5 Years	5 - 10 Years	More than 10 Years	Total Fair Value	Cost
Fixed Income								
Investment grade bonds	\$ 6	\$ 22	\$ 256	\$ 190,133	\$ 16,128	\$ 12,292	\$ 218,837	\$ 215,404
Immunized cash flows	7,028	4,687	12,269	71,502	-	-	95,486	95,447
Short-term investment grade bonds	71,691	-	-	-	-	-	71,691	71,691
Private debt	76,633	-	-	-	-	-	76,633	99,699
Emerging market bonds	-	-	-	-	78,835	-	78,835	71,300
Long-term government bonds	-	-	-	-	-	65,670	65,670	70,880
Treasury inflation-protected securities	2,319	3,061	2,978	44,748	-	-	53,106	51,258
High yield bonds	-	30	290	18,891	30,866	2,545	52,622	51,360
Cash and cash equivalents	49,104	-	-	-	-	-	49,104	49,104
Total Fixed Income	\$ 206,781	\$ 7,800	\$ 15,793	\$ 325,274	\$ 125,829	\$ 80,507	\$ 761,984	\$ 776,143

Custodial Credit Risk – Custodial credit risk is the risk that the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party, if that outside party fails. The System does not have a policy regarding custodial credit risk. As of June 30, 2022 and 2021, all of the System’s investments are held in the System’s name and / or not exposed to custodial credit risk. As of October 2020, the System changed custodian banks from State Street Bank & Trust Company to Bank of New York Mellon.

Credit Quality Risk – The System’s investment policy allows for investments in a wide variety of domestic and international debt securities that may carry a high rating, low rating, or be unrated. Generally credit risk is managed through establishing investment guidelines for every investment manager. Investment managers may, as part of their investment strategy, invest in securities where the issuer’s ability or willingness to pay is limited. At times, these debt securities may be converted into other debt, equity, or hybrid securities that have different risk and return characteristics than the securities initially purchased. The System may hedge against the possible adverse effects of currency fluctuations on the System’s portfolio of international fixed income obligations when it is considered appropriate. This

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

is typically achieved using forward currency contracts. Short-term investments may consist of commercial paper rated at least A1 or P1, repurchase agreements, short-term U.S. securities, and other money market investments. Nationally recognized statistical rating organizations provide ratings of debt securities' quality based on a variety of factors, such as the financial condition of the issuers, which provide investors with some idea of the issuer's ability to meet its obligations.

The following table provides information for the portfolio as of June 30, 2022 and 2021 concerning credit risk. These tables reflect only securities held in the System's name.

RATINGS OF FIXED INCOME INVESTMENTS

As of June 30, 2022 and 2021 (Dollars in thousands)

S&P Quality Rating	2022		2021	
	Fair Value	Fair Value as a % of Total Fixed Income	Fair Value	Fair Value as a % of Total Fixed Income
AAA	\$ 139,111	25.89%	\$ 19,236	2.52%
AA+	682	0.13	162,545	21.33
AA	-	-	55,873	7.33
AA-	1,028	0.19	1,206	0.16
A+	1,246	0.23	1,164	0.15
A	-	-	3,562	0.47
A-	-	-	5,036	0.66
BBB+	586	0.11	4,804	0.63
BBB	-	-	7,238	0.95
BBB-	2,041	0.38	9,544	1.25
BB+	100	0.02	5,177	0.68
BB	-	-	9,950	1.31
BB-	474	0.09	8,423	1.11
B+	409	0.08	5,177	0.68
B	274	0.05	6,779	0.89
B-	53	0.01	10,602	1.39
CCC+	-	-	4,247	0.56
CCC	-	-	2,298	0.30
CCC-	-	-	317	0.04
CC	-	-	27	-
Not Rated	391,255	72.82	438,779	57.59
Total	\$ 537,259	100.0%	\$ 761,984	100.0%

Foreign Currency Risk – This is the risk that changes in exchange rates will adversely affect the fair value of underlying investments. To mitigate this risk, the System's investment policy permits individual investment managers to mitigate the impact of currency fluctuation on the underlying asset value. The System's investment managers enter into international forward currency contracts, which are commitments to purchase or sell stated amounts of international currency. The System utilizes these contracts to control exposure and facilitate the settlement of international security purchase and sale transactions. At June 30, 2022 and 2021, the System's net position in these contracts is recorded at fair value as international currency contract investments. The fair values of international currency contracts are determined by quoted currency prices from national exchanges. The System's commitments relating to international currency contracts are settled on a net basis.

The following tables provide information as of June 30, 2022 and 2021, concerning the fair value of investments that are subject to foreign currency risk:

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

FOREIGN CURRENCY RISK ANALYSIS

As of June 30, 2022 (Dollars in thousands)

Currency Name	Cash	Public Equity	Private Equity	Growth Real Estate	Total Exposure
Australian dollar	\$ -	\$ 3,962	\$ -	\$ -	3,962
Canadian dollar	-	7,330	-	-	7,330
Danish krone	-	3,359	-	-	3,359
Euro currency	-	38,330	689	22,774	61,793
Hong Kong dollar	-	3,733	-	-	3,733
Japanese yen	76	9,746	-	-	9,822
Norwegian krone	-	1,655	-	-	1,655
Swedish krona	-	2,190	-	-	2,190
Swiss franc	-	18,031	-	-	18,031
Taiwanese new dollar	26	-	-	-	26
United Kingdom pound	25	20,862	-	-	20,887
Total	\$ 127	\$ 109,198	\$ 689	\$ 22,774	132,788

FOREIGN CURRENCY RISK ANALYSIS

As of June 30, 2021 (Dollars in thousands)

Currency Name	Cash	Public Equity	Private Equity	Growth Real Estate	Total Exposure
Euro currency	\$ -	\$ -	\$ 133	\$ -	133
Hong Kong dollar	-	1	-	-	1
Swiss franc	-	2	-	-	2
Taiwanese new dollar	28	-	-	-	28
Total	\$ 28	\$ 3	\$ 133	\$ -	164

Investment Concentration Risk – The System’s investment policy specifies that investments shall be diversified with the intent to minimize the risk of large investment losses. The total portfolio shall be constructed in a way to provide prudent diversification with regard to the concentration of holdings in individual asset classes, issues, issuers, geographies, or industries. In addition, assets will be assigned to a variety of investment managers that employ a range of investment management strategies. No single investment management firm shall be authorized to manage more than 15% of the System’s assets without Board approval, with the exception of passive management where the System’s assets are not held in the System’s name at the System’s custodian bank. In such cases, there is no concentration limit. As a general rule, System assets placed with an investment manager should not represent more than 10% of the total assets managed by that firm, without prior Board approval. As of June 30, 2022 and 2021, the System did not hold investments in any one issuer, excluding U.S. government guaranteed investments, that represented 5% or more of the total plan net position or total investments.

Derivatives – The System’s investment policy allows for investments in derivative instruments that comply with the System’s objectives of providing a cost effective means of managing portions of a portfolio and to manage risk through hedging activities. The System is currently authorized to use derivative strategies to equitize cash during portfolio transitions until physical securities are in place and to reproduce or replicate a physical holding that corresponds to a Board approved policy benchmark. In addition to the System’s internal derivative policies, it is understood that the mandates of certain investment managers retained by the System may use derivatives.

Derivative investments are reported at fair value. Derivative instruments traded on a national or international exchange are valued at the last reported sales price on the last business day of the fiscal year at current exchange rates, if applicable. Futures contracts are marked-to-market at the end of each

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

trading day, and the settlement of gains or losses occur on the following business day through variation margins. As a result, futures have no fair value as of June 30, 2022 or 2021. The fair value of international currency forwards represents the unrealized gain or loss on the related contracts, which is calculated based on the difference between the specified contract exchange rate and the exchange rate at the end of the reporting period.

In March 2020, GASB issued Statement No. 93, *Replacement of Interbank Offer Rates*. GASB 93 addresses upcoming changes and the eventual removal of a global reference rate called LIBOR (London Interbank Offered Rate) which is often used as a reference rate for variable and derivative instruments. GASB 93 addresses allowable exceptions to existing contracts and agreements where LIBOR can be replaced with another IBOR without needing a new contract. GASB 93 also identifies the SOFR (Secured Overnight Financing Rate) and the FFR (Federal Funds Rate) as benchmarks for evaluating interest rate swaps. Finally, GASB 93 modifies lease agreements to allow for a change in the IBOR without being considered a modification to a lease. The System does not expect GASB 93 to significantly impact the financial statements as the System does not have any direct exposure to derivative contracts tied to LIBOR as of June 30, 2022 and 2021.

The fair values and notional amounts for derivative instruments outstanding as of June 30, 2022 and 2021, classified by type, and the changes in fair value of such derivative instruments for the years then ended as reported in the 2022 and 2021 financial statements are as follows (amounts in thousands):

Investment Derivative Instruments	Net Appreciation / (Depreciation) in Fair Value of Investments through June 30, 2022		Fair Value at June 30, 2022		Notional Amount/ Shares
	Classification	Amount	Classification	Amount	
Fixed income futures long	Investment income	\$ (2,393)	Futures	-	49,331
Fixed income futures short	Investment income	218	Futures	-	(9,752)
FX forwards	Investment income	(270)	FX forwards	-	\$ 261
Index futures long	Investment income	(4,528)	Futures	-	5,198
Index futures short	Investment income	(369)	Futures	-	(8,818)
Total Derivative Instruments		\$ (7,342)		\$ -	

Investment Derivative Instruments	Net Appreciation / (Depreciation) in Fair Value of Investments through June 30, 2021		Fair value at June 30, 2021		Notional Amount/ Shares
	Classification	Amount	Classification	Amount	
Fixed income futures long	Investment income	\$ (583)	Futures	-	65,499
Fixed income futures short	Investment income	274	Futures	-	1,135
FX forwards	Investment income	(4)	Long-Term Instruments	-	\$ 134
Index futures long	Investment income	1,835	Futures	-	-
Index futures short	Investment income	(1,834)	Futures	-	38,982
Total Derivative Instruments		\$ (312)		\$ -	

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

Derivative investments are also subject to counterparty credit risk (non-exchange traded). The following describes the risks applicable to the investment derivative instruments that are reported as of June 30, 2022 and 2021.

Counterparty Credit Risk – The System is exposed to credit risk on derivative instruments that are in asset positions and non-exchange traded. The System's investments in forward currency contracts bear counterparty credit risk in that parties to the contracts may fail to perform according to the terms of the contract. As of June 30, 2022, total commitments in forward currency contracts to purchase and sell international currencies were \$261,000, with fair values of \$261,000 and \$261,000, respectively, held by counterparties with S&P rating of AA and above. As of June 30, 2021, total commitments in forward currency contracts to purchase and sell international currencies were \$134,000, with fair values of \$134,000 and \$134,000, respectively, held by counterparties with S&P rating of AA and above.

Fair Value Measurements – The System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value and gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy are as follows:

Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets.

Level 2 inputs are inputs other than quoted prices included in Level 1 that are observable for an asset or liability, either directly or indirectly. Inputs to the valuation include: 1) quoted prices for similar assets or liabilities in active markets; 2) quoted prices for identical or similar assets or liabilities in markets that are not active; 3) inputs other than quoted prices that are observable for the asset or liability; and 4) market-corroborated inputs.

Level 3 inputs are unobservable inputs for an asset or liability where there are little market activities. The inputs into the determination of fair value are based upon the best information in the circumstances and may require management judgment or estimation.

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

The System has the following recurring fair value measurements as of June 30, 2022 and 2021:

Investments Measured at Fair Value As of June 30, 2022	Fair Value Measurements Using				Net Asset Value (NAV)
<i>(Dollars in thousands)</i>	Total	Level 1	Level 2	Level 3	
Investments by Fair Value Level					
Public equity	\$ 1,425,193	\$ 268,402	\$ -	\$ -	\$ 1,156,791
Private equity	365,199	-	-	30,339	334,860
Investment grade bonds	286,165	87,988	38,575	-	159,602
Core real estate	176,552	-	-	-	176,552
Growth real estate	101,938	-	-	-	101,938
Private debt	86,401	-	-	6,250	80,151
Market neutral strategies	85,780	-	-	-	85,780
Emerging market bonds	83,707	-	-	-	83,707
Immunized cash flows	68,748	35,335	33,413	-	-
Long-term government bonds	67,699	-	-	-	67,699
Cash and cash equivalents	60,314	60,314	-	-	-
Treasury inflation-protected securities	56,963	56,963	-	-	-
High yield bonds	51,453	46,580	-	-	4,873
Private real assets	49,534	-	-	-	49,534
Commodities	16,813	-	-	-	16,813
Venture / Growth capital	13,948	-	-	-	13,948
Short-term investment grade bonds	12,772	12,772	-	-	-
Total Investments Measured at Fair Value	\$ 3,009,179	\$ 568,354	\$ 71,988	\$ 36,589	\$ 2,332,248

Investments Measured at Fair Value As of June 30, 2021	Fair Value Measurements Using				Net Asset Value (NAV)
<i>(Dollars in thousands)</i>	Total	Level 1	Level 2	Level 3	
Investments by Fair Value Level					
Public equity	\$ 1,616,168	\$ 370,131	\$ -	\$ -	\$ 1,246,037
Private equity	474,984	-	-	14,702	460,282
Investment grade bonds	218,837	75,376	39,472	-	103,989
Core real estate	162,813	-	-	-	162,813
Growth real estate	91,791	-	-	-	91,791
Private debt	76,633	-	-	8,128	68,505
Market neutral strategies	48,049	-	-	-	48,049
Emerging market bonds	78,835	-	-	-	78,835
Immunized cash flows	95,486	48,572	46,914	-	-
Long-term government bonds	65,670	-	-	-	65,670
Cash and cash equivalents	49,104	49,104	-	-	-
Treasury inflation-protected securities	53,106	53,106	-	-	-
High yield bonds	52,622	47,028	-	-	5,594
Private real assets	39,962	-	-	-	39,962
Commodities	19,352	-	-	-	19,352
Venture capital	480	-	-	-	480
Short-term investment grade bonds	71,691	71,691	-	-	-
Total Investments Measured at Fair Value	\$ 3,215,583	\$ 715,008	\$ 86,386	\$ 22,830	\$ 2,391,359

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

Equity and Fixed Income Securities

Equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets issued by pricing vendors for these securities. Debt and equity securities classified in Level 2 of the fair value hierarchy are valued using prices determined by the use of matrix pricing techniques maintained by the various pricing vendors for these securities. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices for similar securities that are observable in the market place. Debt and equity securities classified in Level 3 are securities whose inputs to valuation techniques are unobservable by the market place. Many of these securities are priced by the issuers or industry groups for these securities. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by the custodian bank.

Alternative Investments

Alternative investments include public equity, private equity, investment grade bonds, market neutral strategies, core real estate, commodities, emerging market bonds, private debt, growth real estate, long-term government bonds, high yield bonds, venture capital, and private real assets. These are investments for which exchange quotations are not readily available and are valued at estimated fair value, as determined in good faith by the General Partner (GP) of each investment firm retained by the System. These investments are initially valued at cost with subsequent adjustments that reflect third party transactions, financial operating results and other factors deemed relevant by the GP. The assets in the alternative investment program are classified as Level 3 assets or at the NAV. A more detailed explanation of the Level 3 and NAV valuation methodologies follows.

Investments in non-public equity securities are valued by the GP using one or more valuation methodologies outlined in GASB Statement No. 72, *Fair Value Measurement and Application*, depending upon the availability of data required by each methodology. In some cases, the GP may use multiple approaches to estimate a valuation range. For the immediate time period following a transaction, the determination of the fair value for equity securities, in which no liquid trading market exists, can generally be approximated based on the transaction price (absent any significant developments). Thereafter, or in the interim, if significant developments relating to such portfolio company or industry occur which may suggest a material change in value, the GP should value each investment by applying generally accepted valuation methods including: (1) the market approach (such as market transaction and comparable public company multiples, which are based on a measurement of the company's historical and projected financial performance with typical metrics including enterprise value / latest 12 months EBITDA or projected fiscal year EBITDA) or (2) the income or discounted cash flow approach.

The determination of fair value using these methodologies should take into consideration a range of factors, including but not limited to, the price at which the investment was acquired, the nature of the investment, local market conditions, trading values on public exchanges for comparable securities, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment. Because of the subjective nature of estimated fair value of the private investments, such value may differ significantly from the values that would have been used had a ready market existed for these investments. These financial instruments have been classified as Level 3 in the fair value hierarchy, provided that the NAV is calculated and used as a practical expedient to estimate fair value in accordance with GAAP requirements. These investments are not categorized within the fair value hierarchy.

The following tables present the category, fair value, unfunded commitments, redemption frequency and redemption notice period for investments for which fair value is presented using the NAV as of June 30, 2022 and 2021:

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

Investments Measured at the NAV				
As of June 30, 2022				
<i>(Dollars in thousands)</i>	Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
Public equity	\$ 1,156,791	\$ -	Daily, Weekly, Monthly	1 - 30 Days
Private equity	334,860	99,559	Daily, N/A	1 Day, N/A
Core real estate	176,552	44,700	Quarterly	90 Days
Investment grade bonds	159,602	-	Daily	1 - 3 Days
Growth real estate	101,938	54,000	N/A	N/A
Market neutral strategies	85,780	-	Monthly, Bi-Annual	45 - 60 Days
Emerging market bonds	83,707	-	Daily, Quarterly	1 - 45 Days
Private debt	80,151	53,000	N/A	N/A
Long-term government bonds	67,699	-	Daily	3 Days
Private real assets	49,534	32,900	N/A	N/A
Commodities	16,813	-	Daily	3 Days
Venture / Growth capital	13,948	49,100	N/A	N/A
High yield bonds	4,873	-	Daily	3 Days
Total Investments Measured at NAV	\$ 2,332,248	\$ 333,259		

Investments Measured at the NAV				
As of June 30, 2021				
<i>(Dollars in thousands)</i>	Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
Public equity	\$ 1,246,037	\$ -	Daily, Monthly, Quarterly	1 - 30 Days
Private equity	460,282	14,500	Daily, N/A	1 Day, N/A
Core real estate	162,813	41,800	Quarterly	90 Days
Investment grade bonds	103,989	-	Daily	1 - 3 Days
Growth real estate	91,791	41,970	N/A	N/A
Market neutral strategies	48,049	-	Monthly, Bi-Annual	45 - 60 Days
Emerging market bonds	78,835	-	Daily, Quarterly	1 - 45 Days
Private debt	68,505	66,010	N/A	N/A
Long term government bonds	65,670	-	Daily	3 Days
Private real assets	39,962	12,509	N/A	N/A
Commodities	19,352	-	Daily	3 Days
Venture / Growth capital	480	-	N/A	N/A
High yield bonds	5,594	-	Daily	3 Days
Total Investments Measured at NAV	\$ 2,391,359	\$ 176,789		

Public equity - Public equities are shares of ownership of a firm listed on an exchange; the System holds global public equities in order to benefit from their total return (capital appreciation plus current yield) over a long-term horizon. The commingled funds liquidity ranges from daily to monthly and the notice periods are between one day and thirty days.

Private equity - This type includes generally invests in privately held companies. These investments cannot be redeemed early from the funds. Instead, the nature of the investments in this type is that distributions are received through the liquidation of the underlying assets of the fund. The only way to exit these funds is through a sale in a secondary market. The commingled investment offers daily liquidity with a one day notice.

Core real estate - This type includes investments in open-ended real estate commingled funds. Core real estate funds typically invest in physical properties. The goal of core real estate is to produce price appreciation and income while maintaining a low correlation to stocks and bonds held by the System. The open-ended real estate funds offer quarterly redemptions with notice periods of three months.

Notes to the Basic Financial Statements *(continued)*

NOTE 3 - INVESTMENTS (Continued)

Investment grade bonds – The purpose of investment grade bonds is to produce returns and income for the System by providing exposure to rates and credit risk. The commingled fund offers daily liquidity with a notice period of one to three days.

Growth real estate - The goal of growth real estate is to produce the System price appreciation and income while maintaining a low correlation to stocks and bonds. The only way to exit these funds is through a sale in a secondary market.

Market neutral strategies - This type includes investments in limited partnership hedge funds that invest both long and short in a wide array of securities, including listed and OTC derivatives, and typically use leverage and hedging to capture directional market movements or relative market mispricing. The redemption frequencies range from monthly to bi-annual with notice periods of 45 days to 60 days.

Emerging market bonds - Emerging market bonds funds typically invest in contractual cash flows of governments and other sovereign entities, corporations, securitizations, and derivatives thereof in emerging market countries with a sovereign rating less than BBB-. One partnership has quarterly redemption period with a notice period of 45 days; the other has a daily redemption period with a one-day notice period.

Private debt - This type includes investments in private debt limited partnership funds. These investments cannot be redeemed early from the funds. Instead, the nature of the investments in this type is that distributions are received through the liquidation of the underlying assets of the fund. The only way to exit these funds is through a sale in a secondary market.

Long-term government bonds – The purpose of long-term government bonds is to provide a positive return in highly stressed market environments, with a low correlation to equity risk. The commingled fund offers daily liquidity with a notice period of three days.

Private real assets - Private real assets are physical or tangible assets that have value due to their substance and properties. The goal of real assets is to help the portfolio maintain purchasing power through periods of inflation. The only way to exit these funds is through a sale in a secondary market.

Commodities - Commodities are physical or tangible assets that have value due to their substance and properties. The goal of commodities is to help the portfolio maintain purchasing power through periods of inflation. The commodities fund offers daily liquidity with three business days' notice.

Venture / Growth capital - This type includes investments in venture capital limited partnership funds, which generally invest in early stage privately held companies. These investments cannot be redeemed early from the funds. Instead, the nature of the investments in this type is that distributions are received through the liquidation of the underlying assets of the fund. The only way to exit these funds is through a sale in a secondary market.

High yield bonds – The primary purpose of high yield bonds is to provide the System with exposure to high yielding corporate debt. The commingled fund offers daily liquidity with a notice period of three days.

NOTE 4 - DEFINED BENEFIT PENSION PLAN: NET PENSION LIABILITY AND CONTRIBUTIONS

Net Pension Liability. The components of the net pension liability (i.e., the total pension liability determined in accordance with GASB Statement No. 67, *Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25*, less the plan net position) as of June 30, 2022 and 2021, were as follows (dollars in thousands):

Notes to the Basic Financial Statements *(continued)*

NOTE 4 - DEFINED BENEFIT PENSION PLAN: NET PENSION LIABILITY AND CONTRIBUTIONS (Continued)

	2022	2021
Total pension liability	\$ 4,689,423	\$ 4,526,849
Plan fiduciary net position	2,708,027	2,884,345
Net pension liability	\$ 1,981,396	\$ 1,642,504
Plan fiduciary net position as a percentage of the total pension liability	57.7 %	63.7 %

Actuarial Assumptions. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and investment return. Experience studies are performed by the Board's actuary to determine appropriate revisions to the actuarial assumptions, as actual results are compared with past expectations and new estimates are made about the future. The last experience study was performed in October 2019.

The total pension liability as of June 30, 2022 and 2021 is based on results of an actuarial valuation date of June 30, 2021 and 2020, respectively, and rolled-forward to June 30, 2022 and 2021 using standard roll forward procedures. A summary of the actuarial assumptions used to determine the total pension liability is shown below.

Actuarial Assumptions		
Valuation date	June 30, 2021	June 30, 2020
Measurement date	June 30, 2022	June 30, 2021
Inflation rate	2.25%	2.25%
Discount rate	6.625%. The Board expects a long-term rate of return of 7.1% based on Meketa's 2021 20-year capital market assumptions and the System's current investment policy. A margin for adverse deviation was used to improve the probability of achieving the discount rate	6.625%. The Board expects a long-term rate of return of 7.1% based on Meketa's 2020 20-year capital market assumptions and the System's current investment policy. A margin for adverse deviation was used to improve the probability of achieving the discount rate
Active, withdrawal, death, disability service retirement	Tables based on current experience	Tables based on current experience
Mortality	<p>Healthy retirees: 0.995 for males, and 0.960 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees</p> <p>Healthy Non-Annuitant: 0.992 for males, and 1.084 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees</p> <p>Disabled annuitants: 1.051 for males and 0.991 for females, times the CalPERS 2009 Ordinary Disability Mortality Table</p> <p>Mortality is projected on a generational basis using the MP-2021 projection scale</p>	<p>Healthy retirees: 0.995 for males, and 0.960 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees</p> <p>Healthy Non-Annuitant: 0.992 for males, and 1.084 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees</p> <p>Disabled annuitants: 1.051 for males and 0.991 for females, times the CalPERS 2009 Ordinary Disability Mortality Table</p> <p>Mortality is projected on a generational basis using the MP-2020 projection scale</p>
Salary increases	The base wage inflation assumption of 3.00% plus a merit / longevity increase based on years of service ranging from 3.75% at hire to 0.10% for members with 15 or more years of service	The base wage inflation assumption of 3.00% plus a merit / longevity increase based on years of service ranging from 3.75% at hire to 0.10% for members with 15 or more years of service

Notes to the Basic Financial Statements *(continued)*

NOTE 4 - DEFINED BENEFIT PENSION PLAN: NET PENSION LIABILITY AND CONTRIBUTIONS (Continued)

Actuarial Assumptions		
Cost-of-Living Adjustment	Tier 1 - 3% per year; Tier 2 - 1.25% to 2.00% depending on years of service	Tier 1 - 3% per year; Tier 2 - 1.25% to 2.00% depending on years of service

The assumption for the long-term expected rate of return on pension plan investments of 6.625% for both the valuation years ended June 30, 2021 and 2020, was selected by estimating the median nominal rate of return based on long-term capital market assumptions adopted by the Board, including nominal expected rates of return for each asset class, and reducing the estimated median by a margin so that there is estimated to be a greater than 50 percent probability of achieving the return.

Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of June 30, 2022 and 2021, (see the discussion of the System's investment policy) are summarized in the following table:

Asset Class	2022		2021	
	Target Asset Allocation	Long-Term Expected Real Rate of Return	Target Asset Allocation	Long-Term Expected Real Rate of Return
Public equity	49%	5.1%	49%	5.0%
Private equity	8%	7.4%	8%	6.8%
Investment grade bonds	8%	0.2%	8%	(0.3)%
Core real estate	5%	3.8%	5%	3.3%
Immunized cash flows	5%	(0.5)%	5%	(0.8)%
Venture / Growth capital	4%	7.9%	4%	7.4%
Emerging market bonds	3%	2.2%	3%	1.7%
Growth real estate	3%	6.3%	3%	6.0%
Market neutral strategies	3%	2.2%	3%	2.2%
Private debt	3%	5.0%	3%	4.6%
Private real assets	3%	5.8%	3%	5.7%
High yield bonds	2%	2.2%	2%	2.1%
Long-term government bonds	2%	0.6%	2%	0.4%
Treasury inflation-protected securities	2%	0.2%	2%	(0.3)%
Cash and cash equivalents	N/A	(0.5)%	N/A	(1.0)%

Discount Rate. The discount rate used to measure the total pension liability was 6.625% for both measurement years ended June 30, 2022 and 2021. It is assumed that System member contributions and City contributions will be made based on the actuarially determined rates based on the Board's funding policy. Based on those assumptions, the System's net position is expected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in Discount Rate. In accordance with GASB Statement No. 67 regarding the disclosure of the sensitivity of the net pension liability to changes in the discount rate, the following presents the net pension liability of the City, as of June 30, 2022 and 2021, calculated using the discount rate of 6.625%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate (in thousands):

Notes to the Basic Financial Statements *(continued)*

NOTE 4 - DEFINED BENEFIT PENSION PLAN: NET PENSION LIABILITY AND CONTRIBUTIONS (Continued)

	2022			2021		
	1% Decrease (5.625%)	Discount Rate (6.625%)	1% Increase (7.625%)	1% Decrease (5.625%)	Discount Rate (6.625%)	1% Increase (7.625%)
Total pension liability (TPL)	\$ 5,327,180	\$ 4,689,423	\$ 4,168,118	\$ 5,145,457	\$ 4,526,849	\$ 4,021,456
Plan fiduciary net position	2,708,027	2,708,027	2,708,027	2,884,345	2,884,345	2,884,345
Net pension liability	\$ 2,619,153	\$ 1,981,396	\$ 1,460,091	\$ 2,261,112	\$ 1,642,504	\$ 1,137,111
Plan fiduciary net position as a percentage of the TPL	50.8 %	57.7 %	65.0 %	56.1 %	63.7 %	71.7 %

On June 24, 2008, the City Council adopted Ordinance No. 28332 amending Chapter 3.28 of Title 3 of the San José Municipal Code to provide the City with the option to make lump sum payments of City required contributions to the System (referred to as prefunding).

In November 2010, the Board adopted a funding policy (referred to as the floor methodology) setting the City's funding policy contribution amount to be the greater of the dollar amount reported in the actuarial valuation or the dollar amount determined by applying the percentage rate reported in the valuation to the actual payroll, if actual payroll exceeds the actuarial payroll, for the fiscal year.

In October 2014, the Board approved implementing an incremental reduction approach to determining "actuarial equivalence" for the prefunding when the economic expansion has exceeded 58 months in duration and / or the S&P 500 has returns in excess of 130%. This approach will ensure that as business expansions and/or market valuation mature and exceed historic norms, the System reduces the incentive for the City to prefund its contributions. The incremental reduction to the discount rate that is used to calculate the prefunding is 15% per year, up to a maximum of 45%. In March 2022, the Board approved a modification to the incremental reduction approach that added market valuations as an additional criterion for triggering a reduction in the prefunding discount rate.

In February 2016, the Board approved the City's request that the floor methodology for Tier 1 be used only for the annual employer Normal Cost contribution (which includes administrative expenses) and that the annual employer Unfunded Actuarial Liability (UAL) contribution be set at the dollar amount recommended by the actuary and adopted by the Board in the annual actuarial valuation report beginning fiscal year 2017.

San José City Council Ordinance No. 29120 implemented the terms approved by the City Council on June 12, 2012 for Tier 2 pension benefits for new System members hired on or after September 30, 2012. The new tier includes significant benefit changes from the existing Tier 1 plan as described in Note 1. In addition, the contribution rate for Tier 2 members includes a change in the cost sharing between the City and active Tier 2 members, which is a 50/50 split of all costs, including UAL. Currently, Tier 1 members split normal cost with 8/11 paid by the City and 3/11 paid by Tier 1 members. The responsibility for funding the UAL is generally not shared with the Tier 1 employees.

Beginning September 2014, the Board approved the City's request to exclude Tier 2 from the floor methodology to ensure that the City does not pay more than the actuarially determined contribution (ADC). Therefore, the contribution rate determined by the actuary multiplied by the actual payroll is used.

On June 29, 2021, the City Council introduced an ordinance amending the Municipal Code to cease the contributions of Tier 1 members of the System with 30 or more years of service credit as of the effective date of the Ordinance. Eligible members are those employees who are in positions assigned to an unrepresented employee unit or a represented bargaining unit that has agreed to the Ordinance and has been approved by the City Council. As of June 30, 2021, Unit 99, the Association of Legal Professionals, and Association of Building, Mechanical, and Electrical Inspectors have agreed to the provisions.

Notes to the Basic Financial Statements *(continued)*

NOTE 4 - DEFINED BENEFIT PENSION PLAN: NET PENSION LIABILITY AND CONTRIBUTIONS (Continued)

The change is intended by the City to incentivize such members to continue working for the City by increasing their take-home pay. The Ordinance was approved on August 3, 2021 and became effective on September 2, 2021.

On May 20, 2021 and May 21, 2020, the Board approved the City's decision to prefund Tier 1 contributions for the fiscal years ending June 30, 2022 and June 30, 2021, respectively. The City's contributions for the Defined Benefit Pension Plan during the fiscal years ended June 30, 2022 and 2021 were as follows.

Fiscal year	2022		
Actuarial valuation year	2020		
<i>(Dollars in thousands)</i>	Tier 1	Tier 2	Total
Actual payroll	\$ 144,524	\$ 203,783	\$ 348,307
Actuarial payroll	137,246	N/A	N/A
Actual payroll in excess of actuarial payroll	7,278	N/A	N/A
City normal cost rate for pension and COLA	20.25%	8.17% ²	N/A
Additional contributions due to the Floor Methodology	1,474	N/A	1,474
Prefunded contribution amount (BOY) ¹	182,536	N/A	182,536
Regular contributions paid throughout the year	-	16,649	16,649
Adjustments and accruals	6,939	-	6,939
Total contributions for the fiscal year	\$ 190,949	\$ 16,649	\$ 207,598

Fiscal year	2021		
Actuarial valuation year	2019		
<i>(Dollars in thousands)</i>	Tier 1	Tier 2	Total
Actual payroll	\$ 150,279	\$ 185,142	\$ 335,421
Actuarial payroll	142,080	N/A	N/A
Actual payroll in excess of actuarial payroll	8,199	N/A	N/A
City normal cost rate for pension and COLA	19.82%	7.92% ²	N/A
Additional contributions due to the Floor Methodology	1,625	N/A	1,625
Prefunded contribution amount (BOY) ¹	170,945	N/A	170,945
Regular contributions paid throughout the year	-	14,663	14,663
Adjustments and accruals	(3,295)	26	(3,269)
Total contributions for the fiscal year	\$ 169,275	\$ 14,689	\$ 183,964

¹ Beginning of year

² Tier 2 Contribution rate includes UAL percentage of 0.39% and 0.24% for fiscal years ended June 30, 2022 and 2021 respectively

Contributions to the Defined Benefit Pension Plan are actuarially determined to provide adequate assets to pay benefits when due. The City's Tier 1 UAL contribution is actuarially determined as a minimum dollar amount. All other contributions are an actuarially determined percentage of each member's covered payroll. The contribution rates and amounts for fiscal years ended June 30, 2022 and 2021 were based on the actuarial valuations performed as of June 30, 2020 and 2019, respectively.

The City and the participating member's contribution rates in effect for the Defined Benefit Pension Plan during the fiscal years ended June 30, 2022 and 2021 were as follows:

Period	City-Board Adopted			Member ²	
	City Tier 1	Tier 1 UAL Dollar Amount ³	City Tier 2	Employee Tier 1	Employee Tier 2
6/26/22 - 6/30/22	20.32%		8.13%	7.41%	8.13%
6/27/21 - 6/25/22 ¹	20.25%	\$160,694,000	8.17%	7.39%	8.17%
7/01/20 - 6/26/21 ¹	19.82%	\$148,460,000	7.92%	7.22%	7.92%

Notes to the Basic Financial Statements *(continued)*

NOTE 4 - DEFINED BENEFIT PENSION PLAN: NET PENSION LIABILITY AND CONTRIBUTIONS (Continued)

- ¹ The actual contribution rates paid by the City for fiscal years ended June 30, 2022 and June 30, 2021 differed for Tier 1 due to the City funding the actuarially determined contribution amount based on the greater of the dollar amount reported in the actuarial valuation or the dollar amount determined by applying the percentage of payroll reported in the valuation to the actual payroll, if actual payroll exceeds the actuarial payroll, for the fiscal year.
- ² Under Measure F, certain Tier 2 members who had previous Tier 1 service or prior service with a reciprocal employer were reclassified to Tier 1. Ordinance No. 30183, which became effective January 4, 2019, amended the Municipal Code to reflect these changes. Effective 3/24/19, reclassified Tier 1 members paid an additional 3.00% in contributions. Classic Tier 1 members paid an additional 1.46% effective 8/12/18.
- ³ Contributions are structured as a normal cost, plus a payment on the Unfunded Actuarial Liability (UAL). Tier 1 City contributions are administered as a normal cost contribution rate based on payroll plus a dollar amount payment on the UAL.

NOTE 5 - POSTEMPLOYMENT HEALTHCARE PLAN: NET OPEB LIABILITY AND CONTRIBUTIONS

Net OPEB Liability. The components of the net Other Postemployment Benefit (OPEB) liability of the System (i.e., the System's liability determined in accordance with GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*, less the plan fiduciary net position) as of June 30, 2022 and 2021, were as follows (dollars in thousands):

	2022	2021
Total OPEB liability	\$ 678,386	\$ 665,452
Plan fiduciary net position	349,121	384,608
Net OPEB liability	\$ 329,265	\$ 208,844
Plan fiduciary net position as a percentage of the total OPEB liability	51.5 %	57.8 %

Actuarial Assumptions. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and investment return. Experience studies are performed by the Board's actuary to determine appropriate revisions to the actuarial assumptions, as actual results are compared with past expectations and new estimates are made about the future. The last experience study was performed in October 2019.

The total OPEB liability as of June 30, 2022 and 2021 is based on results of an actuarial valuation date of June 30, 2021 and 2020, and rolled-forward to June 30, 2022 and 2021 using generally accepted actuarial procedures. A summary of the actuarial assumptions used to determine the total OPEB liability is shown below.

Actuarial Assumptions		
Valuation date	June 30, 2021	June 30, 2020
Measurement date	June 30, 2022	June 30, 2021
Actuarial cost method	Entry age normal, level of % of pay	Entry age normal, level of % of pay
Discount rate (net)	6.00% per year. The Board expects a long-term rate of return of 6.1% based on Meketa's 20-year capital market assumptions and the System's current investment policy	6.25% per year. The Board expects a long-term rate of return of 6.2% based on Meketa's 20-year capital market assumptions and the System's current investment policy
Inflation rate	2.25%	2.25%
Projected payroll increases		
Wage inflation rate	3.00%	3.00%
Merit increase	Merit component added based on an individual's years of service ranging from 3.75% to 0.10%	Merit component added based on an individual's years of service ranging from 3.75% to 0.10%

Notes to the Basic Financial Statements *(continued)*

NOTE 5 - POSTEMPLOYMENT HEALTHCARE PLAN: NET OPEB LIABILITY AND CONTRIBUTIONS (Continued)

Rates of mortality	Mortality is projected on a generational basis using the MP-2021 scale	Mortality is projected on a generational basis using the MP-2020 scale
Healthy annuitants	0.995 for males and 0.960 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees	0.995 for males and 0.960 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees
Healthy non-annuitants	0.992 for males and 1.084 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees	0.992 for males and 1.084 for females, times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees
Disabled annuitants	1.051 for males and 0.991 for females, times the CalPERS 2009 Ordinary Disability Mortality Table	1.051 for males and 0.991 for females, times the CalPERS 2009 Ordinary Disability Mortality Table
Healthcare Cost Trend Rates		
Medical	The valuation assumes that future medical inflation will be at a rate of 7.49% to 3.78% per annum graded down over a 55 year period for medical pre-age 65 and 4.15% to 3.78% per annum for medical post-age 65. For fiscal year beginning 2022, actual calendar year 2022 premiums are combined with a trend assumption for calendar year 2023, actual premiums are used	The valuation assumes that future medical inflation will be at a rate of 7.66% to 3.78% per annum graded down over a 55 year period for medical pre-age 65 and 4.10% to 3.78% per annum for medical post-age 65. For calendar 2021, actual premiums are used
Dental	Dental inflation is assumed to be 3.50%	Dental inflation is assumed to be 3.50%

The assumption for the long-term expected rate of return on OPEB plan investments of 6.00% and 6.25% for the valuation years ended June 30, 2022 and June 30, 2021, respectively, was selected by estimating the median nominal rate of return based on long-term capital market assumptions adopted by the Board, including nominal expected rates of return for each asset class, and reducing the estimated median by a margin so that there is estimated to be a greater than 50 percent probability of achieving the return.

Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of June 30, 2022 and 2021, (see the discussion of the System's investment policy) are summarized in the following table. The assets are invested in a 115 trust.

Asset Class	2022		2021	
	Target Asset Allocation	Long-Term Expected Real Rate of Return	Target Asset Allocation	Long-Term Expected Real Rate of Return
Public equity	58.0%	5.0%	56.0%	5.0%
Investment grade bonds	14.0%	0.2%	-	-
Core real estate	12.0%	3.8%	10.0%	3.3%
Short-term investment grade bonds	6.0%	(0.3)%	29.0%	(0.8)%
Commodities	5.0%	2.3%	5.0%	1.6%
Long-term government bonds	5.0%	0.6%	-	-
Cash	-	-	0%	(1.0)%

Discount Rate. The discount rate used to measure the total OPEB liability was 6.00% and 6.25% for the measurement years ended June 30, 2022 and 2021 respectively, and is based on the long-term expected rate of return on investments. It is assumed that plan member contributions remain fixed at 7.5% of pay for employees eligible to participate in the postemployment healthcare plan and the City contributes the actuarially determined contribution toward the explicit subsidy up to a maximum of 14% of total payroll. In addition, the City pays the implicit subsidy on a pay-as-you-go basis. Based on those assumptions, the System's fiduciary net position is expected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of

Notes to the Basic Financial Statements *(continued)*

NOTE 5 - POSTEMPLOYMENT HEALTHCARE PLAN: NET OPEB LIABILITY AND CONTRIBUTIONS (Continued)

return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Net OPEB Liability to Changes in Discount Rate. In accordance with GASB No. 74 regarding the disclosure of the sensitivity of the net OPEB liability to changes in the discount rate, the following presents the net OPEB liability of the City, as of June 30, 2022 and 2021, calculated using the discount rate of 6.00% and 6.25%, respectively, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1.00% lower or 1.00% higher than the current rate:

	2022			2021		
	1% Decrease (5.00%)	Discount Rate (6.00%)	1% Increase (7.00%)	1% Decrease (5.25%)	Discount Rate (6.25%)	1% Increase (7.25%)
Total OPEB liability	\$ 773,813	\$ 678,386	\$ 600,741	\$ 756,796	\$ 665,452	\$ 590,886
Plan fiduciary net position	349,121	349,121	349,121	384,608	384,608	384,608
Net OPEB liability	\$ 424,692	\$ 329,265	\$ 251,620	\$ 372,188	\$ 280,844	\$ 206,278
Plan fiduciary net position as a percentage of the total OPEB liability	45.1 %	51.5 %	58.1 %	50.8 %	57.8 %	65.1 %

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1.0% lower (6.49% decreasing to 2.50%) or 1.0% higher (8.49% decreasing to 4.50%) than the current healthcare cost trend rates (dollar amounts in thousands):

	2022			2021		
	1% Decrease	Health Care Cost Trend	1% Increase	1% Decrease	Health Care Cost Trend	1% Increase
Total OPEB liability	\$ 592,020	\$ 678,386	\$ 784,860	\$ 582,392	\$ 665,452	\$ 767,509
Plan fiduciary net position	349,121	349,121	349,121	384,608	384,608	384,608
Net OPEB liability	\$ 242,899	\$ 329,265	\$ 435,739	\$ 197,784	\$ 280,844	\$ 382,901
Plan fiduciary net position as a percentage of the total OPEB liability	59.0 %	51.5 %	44.5 %	66.0 %	57.8 %	50.1 %

The Postemployment Healthcare Plan is an IRC Section 115 Trust. The 401(h) plan was depleted as of November 2019 leaving only the 115 Trust in the Healthcare Plan beginning with the end of the fiscal year ended June 30, 2020.

On June 24, 2008, the City Council adopted Ordinance No. 28332 amending Chapter 3.28 of Title 3 of the San José Municipal Code to provide the City with the option to make lump sum payments of City required contributions to the System (referred to as prefunding).

In November 2010, the Board adopted a funding policy (referred to as the floor methodology) setting the annual contribution to be the greater of the dollar amount reported in the actuarial valuation or the dollar amount determined by applying the percentage rate of contribution reported in the valuation to the actual payroll, if actual payroll exceeds the actuarial payroll, for the fiscal year.

In October 2014, the Board approved implementing an incremental reduction approach to determining "actuarial equivalence" for the prefunding when the economic expansion has exceeded 58 months in duration and/or the S&P 500 has returns in excess of 130%. This approach will ensure that as business expansions and/or market valuation mature and exceed historic norms, the System reduces the incentive for the City to prefund its contributions. The incremental reduction to the discount rate that is used to calculate the prefunding is 15% per year, up to a maximum of 45%. In March 2022, the Board approved a modification to the incremental reduction approach that added market valuations as an additional criterion for triggering a reduction in the prefunding discount rate.

Notes to the Basic Financial Statements *(continued)*

NOTE 5 - POSTEMPLOYMENT HEALTHCARE PLAN: NET OPEB LIABILITY AND CONTRIBUTIONS (Continued)

On August 27, 2013, San Jose City Council adopted Ordinance No. 29283 to exclude Tier 2 members hired on or after September 27, 2013 from retiree medical and dental benefits (referred to as Tier 2B members) but the City shall bear and pay an amount equal to the additional costs incurred by the System for that portion of the unfunded liability as determined by the actuary for the System that the City and Tier 2B members would have otherwise paid as contributions had those employees been eligible for the retiree healthcare defined benefit.

Historically, member and City contributions to the System have been negotiated through collective bargaining and have not been actuarially determined. No amount was determined on an actuarial basis to fund the Healthcare Plan prior to fiscal year 2019. With the passage of Measure F, the Federated Alternative Pension Reform Settlement Framework (Federated Framework) became effective as of June 16, 2017. A Voluntary Employee Beneficiary Association (VEBA) for retiree healthcare was created and Tier 1 and some Tier 2 members were eligible for an irrevocable opt-out of the defined benefit retiree healthcare plan. The VEBA opt-in election period was October 18, 2017 through December 15, 2017, and the healthcare contributions of members who opted in to the VEBA was transferred out of the Postemployment Healthcare Plan in March 2018 and moved in to the defined contribution VEBA. All Tier 1 employees (except those who enter the Plan after June 18, 2017 with "Classic" membership in CalPERS) and Tier 2 employees who were previously making contributions into the defined benefit retiree healthcare plan (Tier 2A), were eligible to opt-in to the VEBA, while all Tier 2 employees (except unrepresented employees) were required to move in to the defined contribution VEBA. The VEBA is being implemented by the City, not ORS, and therefore it is also not under the jurisdiction of the Retirement Board.

With the implementation of Measure F, member contributions were fixed at 7.5% of pay. The City's contribution toward the explicit subsidy is actuarially determined beginning with the fiscal year ending June 30, 2019, and the City also pays the implicit subsidy on a pay-as-you-go basis as part of active health premiums. In addition, the City has an option to limit its contributions to 14% of payroll. The explicit subsidy (or premium subsidy) is paid by the System and is the premium for health coverage selected by the retiree, up to 100% of the premium for the lowest cost plan offered to active employees. The implicit subsidy is the difference between the expected claims cost for a retiree or spouse and the total (retiree plus City) premium.

In February 2018, the Board approved the contribution policy that sets the City healthcare contributions as a flat dollar amount, beginning with fiscal year 2019. The City's contribution for the Postemployment Healthcare Plan during the fiscal year ended June 30, 2022 was \$24,808,000, \$19,340,000 in regular contributions and \$5,468,000 in implicit subsidy. The City's contribution for the Postemployment Healthcare Plan during the fiscal year ended June 30, 2021 was \$26,236,000, \$20,949,000 in regular contributions and \$5,287,000 in implicit subsidy.

The City and the participating member's contribution rates in effect for the Postemployment Healthcare Plan during the fiscal years ended June 30, 2022 and 2021 were as follows:

Period	City - Board Adopted ²	Members with Healthcare
	City Tier 1 and City Tier 2	Tier 1 and Tier 2
07/01/21 - 06/30/22	\$19,340,000 ¹	7.50 %
07/01/20 - 06/30/21	\$20,949,000 ¹	7.50 %

¹ Throughout the year

² Explicit subsidy amounts as shown excludes accruals, adjustments, and implicit subsidy.

Notes to the Basic Financial Statements *(continued)*

NOTE 6 - COMMITMENTS

As of June 30, 2022 and 2021, the System had unfunded commitments to contribute capital for investments in the amount of \$333,259,000 and \$176,789,000, respectively.

NOTE 7 - LITIGATION

The System handles various claims and legal actions in the ordinary course of its business. In the opinion of management and independent legal counsel, the ultimate disposition of these matters is not likely to have a material adverse effect on the System's financial position as a whole.

Required Supplementary Information

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS - DEFINED BENEFIT PENSION PLAN (unaudited)

(Dollars in thousands)

Total Pension Liability	2022	2021	2020	2019	2018	2017	2016	2015	2014
Service cost (middle of year)	\$ 67,581	\$ 65,711	\$ 61,014	\$ 61,808	\$ 59,628	\$ 51,887	\$ 49,011	\$ 46,795	\$ 43,333
Interest (includes interest on service cost)	295,014	283,610	280,131	272,787	264,250	249,388	229,610	221,690	214,487
Changes of benefit terms	-	-	-	-	1,781	12,132	-	-	-
Differences between expected and actual experience	27,568	44,382	(27,723)	(11,662)	17,460	40,853	39,720	13,005	1
Changes of assumptions	9,684	36,981	(2,937)	54,398	(15,582)	60,233	205,875	108,674	-
Benefit payments, including refunds of member contributions	(237,273)	(227,206)	(216,728)	(205,065)	(193,400)	(183,430)	(173,318)	(164,562)	(155,936)
Net Change in Total Pension Liability	162,574	203,478	93,757	172,266	134,137	231,063	350,898	225,602	101,885
Total Pension Liability - Beginning	4,526,849	4,323,371	4,229,614	4,057,348	3,923,211	3,692,148	3,341,250	3,115,648	3,013,763
Total Pension Liability - Ending	\$ 4,689,423	\$ 4,526,849	\$ 4,323,371	\$ 4,229,614	\$ 4,057,348	\$ 3,923,211	\$ 3,692,148	\$ 3,341,250	\$ 3,115,648
Plan Fiduciary Net Position									
Contributions - employer	\$ 207,598	\$ 183,964	\$ 181,327	\$ 173,006	\$ 156,770	\$ 138,483	\$ 124,723	\$ 114,751	107,544
Contributions - employee	27,464	25,724	25,081	22,606	20,501	17,227	15,920	13,621	\$ 13,596
Net investment income	(169,129)	698,608	90,910	76,855	117,493	146,011	(35,011)	(16,642)	263,688
Benefit payments, including refunds of member contributions	(237,273)	(227,206)	(216,728)	(205,065)	(193,400)	(183,430)	(173,318)	(164,562)	(155,936)
Administrative expense	(4,978)	(4,762)	(4,725)	(4,582)	(4,823)	(4,380)	(3,941)	(3,898)	(3,201)
Net Change in Plan Fiduciary Net Position	\$ (176,318)	\$ 676,328	\$ 75,865	\$ 62,820	\$ 96,541	\$ 113,911	\$ (71,627)	\$ (56,730)	\$ 225,691
Plan Fiduciary Net Position - Beginning	2,884,345	2,208,017	2,132,152	2,069,332	1,972,791	1,858,880	1,930,507	1,987,237	1,761,546
Plan Fiduciary Net Position - Ending	\$ 2,708,027	\$ 2,884,345	\$ 2,208,017	\$ 2,132,152	\$ 2,069,332	\$ 1,972,791	\$ 1,858,880	\$ 1,930,507	\$ 1,987,237
Net Pension Liability - Ending	\$ 1,981,396	\$ 1,642,504	\$ 2,115,354	\$ 2,097,462	\$ 1,988,016	\$ 1,950,420	\$ 1,833,268	\$ 1,410,743	\$ 1,128,411
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	57.75%	63.72%	51.07%	50.41%	51.00%	50.29%	50.35%	57.78%	63.78%
Covered Payroll	\$ 348,307	\$ 335,421	\$ 319,980	\$ 298,824	\$ 290,504	\$ 271,153	\$ 257,771	\$ 240,678	\$ 219,434
Net Pension Liability as a Percentage of Covered Payroll	568.86 %	489.68 %	661.09 %	701.91 %	684.33 %	719.31 %	711.20 %	586.15 %	514.24%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Required Supplementary Information (continued)

SCHEDULE OF INVESTMENT RETURNS - DEFINED BENEFIT PENSION PLAN (unaudited)

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual money - weighted rate of return, net of investment expense	(4.19)%	29.43%	3.79%	4.17%	6.03%	7.53%	(0.79)%	(1.07)%	7.49%

The rate shown above is based on the Defined Benefit and does not include the 115 trust.

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Actuarially determined contributions	\$ 207,598	\$ 183,964	\$ 181,327	\$ 173,006	\$ 156,770	\$ 138,483	\$ 129,456	\$ 114,751	\$ 102,811	\$ 103,109
Contributions in relation to actuarially determined contributions	207,598	183,964	181,327	173,006	156,770	138,483	124,723	114,751	107,544	103,109
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,733	\$ -	\$ (4,733)	\$ -
Covered payroll	\$ 348,307	\$ 335,421	\$ 319,980	\$ 298,824	\$ 290,504	\$ 271,153	\$ 257,771	\$ 240,678	\$ 219,434	\$ 217,375
Contributions as a percentage of covered payroll	59.60 %	54.85 %	56.67 %	57.90 %	53.96 %	51.07 %	48.39 %	47.68 %	49.01 %	47.43 %

NOTES TO SCHEDULE

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013	
Valuation date	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011	
Mortality	Adjusted 2010 Public General (healthy) and 2009 CalPERS (disabled) mortality tables projected on a generational basis with the SOA MP-2020 projection scale	Adjusted 2010 Public General (healthy) and 2009 CalPERS (disabled) mortality tables projected on a generational basis with the SOA MP-2019 projection scale	Adjusted 2009 CalPERS mortality tables projected on a generational basis with the SOA MP-2018 projection scale	Adjusted 2009 CalPERS mortality tables projected on a generational basis with the SOA MP-2017 projection scale	Adjusted 2009 CalPERS mortality tables projected on a generational basis with the SOA MP-2015 projection scale	Adjusted 2009 CalPERS mortality tables projected on a generational basis with the SOA MP-2015 projection scale	Adjusted 2009 CalPERS mortality tables projected on a generational basis with the SOA MP-2015 projection scale	Sex distinct RP-2000 Combined Mortality projected to 2015 using Scale AA and setback two years	Sex distinct RP-2000 Combined Mortality projected to 2015 using Scale AA and setback two years	Sex distinct RP-2000 Combined Mortality projected to 2015 using Scale AA and setback two years	Sex distinct RP-2000 Combined Mortality projected to 2015 using Scale AA and setback two years
Actuarial cost method	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age	
Asset valuation method	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	
Discount rate	6.625%	6.750%	6.750%	6.875%	6.875%	7.00%	7.00%	7.00%	7.25%	7.00%	

Required Supplementary Information *(continued)*

SCHEDULE OF EMPLOYER CONTRIBUTIONS - DEFINED BENEFIT PENSION PLAN (unaudited)

(Dollars in thousands)

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Valuation date	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Amortization growth rate	2.75%	2.75%	3.00%	3.00%	2.85%	2.85%	2.85%	2.85%	2.43%	3.00%
Salary increases	3.00% plus merit component based on years of service	3.00% plus merit component based on years of service	3.25% plus merit component based on years of service	3.25% plus merit component based on years of service	2.85% plus merit component based on years of service	2.85% plus merit component based on years of service	2.85% plus merit component based on years of service	2.85% plus merit component based on years of service	2.00% for five years and 2.85% thereafter plus merit component based on employee classification and years of service	3.25% plus merit component based on years of service

Required Supplementary Information *(continued)*

SCHEDULE OF EMPLOYER CONTRIBUTIONS - DEFINED BENEFIT PENSION PLAN (unaudited)

(Dollars in thousands)

Fiscal Year	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Valuation date	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Amortization method	Unfunded actuarial liability as of June 30, 2009 was amortized over a closed 30-year period commencing June 30, 2009. Gains, losses and plan changes are amortized over 20-year periods, and assumption changes are amortized over 25-year periods. Tier 2's Unfunded Actuarial Liability as of June 30, 2017 is amortized over a 10-year period. Tier 2 actuarial gains and losses, assumption changes, and plan changes are amortized over 10-year periods	Unfunded actuarial liability as of June 30, 2009 was amortized over a closed 30-year period commencing June 30, 2009. Gains, losses and plan changes are amortized over 20-year periods, and assumption changes are amortized over 25-year periods. Tier 2's Unfunded Actuarial Liability as of June 30, 2017 is amortized over a 10-year period	Unfunded actuarial liability as of June 30, 2009 was amortized over a closed 30-year period commencing June 30, 2009. Gains, losses and plan changes are amortized over 20-year periods, and assumption changes are amortized over 25-year periods. Tier 2's Unfunded Actuarial Liability as of June 30, 2017 is amortized over a 10-year period	Unfunded actuarial liability as of June 30, 2009 was amortized over a closed 30-year period commencing June 30, 2009. Gains, losses and plan changes are amortized over 20-year periods, and assumption changes are amortized over 25-year periods. Tier 2's Unfunded Actuarial Liability as of June 30, 2017 is amortized over a 10-year period	As of June 30, 2009, the unfunded actuarial liability was amortized over a closed 30 year period as a level percentage of pay. Gains and losses, assumption changes and plan changes are amortized over closed 20-year periods as a level percentage of pay. The amortization payment for the 2015 assumption changes is phased-in over 3 years	As of June 30, 2009, the unfunded actuarial liability was amortized over a closed 30 year period as a level percentage of pay. Gains and losses, assumption changes and plan changes are amortized over closed 20-year periods as a level percentage of pay. The amortization payment for the 2015 assumption changes is phased-in over 3 years	As of June 30, 2009, the unfunded actuarial liability was amortized over a closed 30 year period as a level percentage of pay. Gains and losses, assumption changes and plan changes are amortized over closed 20-year periods as a level percentage of pay.	The unfunded actuarial liability as of June 30, 2009 was amortized over a closed 30 year period commencing June 30, 2009 as a level percentage of Tier 1 pay. Actuarial gains and losses, assumption changes and plan changes are amortized over closed 20-year periods as a level percentage of Tier 1 and Tier 2 pay	The entire unfunded actuarial liability as of June 30, 2009 was amortized as a level percentage of payroll over a closed 30-year period commencing June 30, 2009. Actuarial gains and losses, assumption changes and plan changes since June 30, 2009 are amortized as a level percentage of payroll over a closed 20-year period beginning with the valuation in which they are first recognized	Level percent of pay, closed, layered

Required Supplementary Information *(continued)*

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET OPEB LIABILITY AND RELATED RATIOS - POSTEMPLOYMENT HEALTHCARE PLAN (unaudited)

(Dollars in thousands)

Total OPEB Liability	2022	2021	2020	2019	2018	2017
Service cost (BOY)	\$ 7,539	\$ 7,018	\$ 7,040	\$ 7,723	\$ 7,889	\$ 11,109
Interest (includes interest on service cost)	39,075	39,886	41,855	43,182	42,669	49,977
Changes of benefit terms	-	-	-	-	(57,623)	-
Differences between expected and actual experience	(24,961)	(33,945)	(25,639)	(10,418)	(994)	-
Changes of assumptions	22,369	34,498	(14,804)	9,310	(77,795)	-
Benefit payments, including refunds of member contributions	(31,088)	(31,871)	(30,779)	(28,826)	(29,724)	(31,007)
Net Change in Total OPEB Liability	12,934	15,586	(22,327)	20,971	(115,578)	30,079
Total OPEB Liability - Beginning	665,452	649,866	672,193	651,222	766,801	736,721
Total OPEB Liability - Ending	\$ 678,386	\$ 665,452	\$ 649,866	\$ 672,193	\$ 651,222	\$ 766,801
Plan Fiduciary Net Position						
Contributions - employer	\$ 24,787	\$ 26,236	\$ 26,533	\$ 26,410	\$ 32,397	\$ 31,905
Contributions - employee	9,865	10,275	10,692	10,578	15,545	16,827
Net investment income	(38,286)	77,360	3,075	9,472	12,336	17,041
Benefit payments, including refunds of member contributions	(31,088)	(31,871)	(30,779)	(28,826)	(29,724)	(31,007)
Administrative expense	(765)	(697)	(686)	(384)	(170)	(242)
VEBA transfer	-	(5)	(13)	(19)	(13,497)	-
Net Change in Plan Fiduciary Net Position	\$ (35,487)	\$ 81,298	\$ 8,822	\$ 17,231	\$ 16,887	\$ 34,524
Plan Fiduciary Net Position - Beginning	384,608	303,310	294,488	277,257	260,370	225,846
Plan Fiduciary Net Position - Ending	\$ 349,121	\$ 384,608	\$ 303,310	\$ 294,488	\$ 277,257	\$ 260,370
Net OPEB Liability - Ending	\$ 329,265	\$ 280,844	\$ 346,556	\$ 377,705	\$ 373,965	\$ 506,431
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	51.46 %	57.80 %	46.67 %	43.81 %	42.57 %	33.96 %
Covered Payroll	\$ 348,307	\$ 335,421	\$ 319,980	\$ 298,824	\$ 290,504	\$ 271,153
Net OPEB Liability as a Percentage of Covered Payroll	94.53 %	83.73 %	108.31 %	126.40 %	128.73 %	186.77 %

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SCHEDULE OF INVESTMENT RETURNS - POSTEMPLOYMENT HEALTHCARE PLAN (unaudited)

	2022	2021	2020	2019	2018	2017
Annual money-weighted rate of return, net of investment expense	(9.91)%	24.92%	0.53%	4.33%	4.55%	7.20%

The rate shown above is based on the 115 trust only and does not include the 401(h).

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Required Supplementary Information *(continued)*

SCHEDULE OF EMPLOYER CONTRIBUTIONS - POSTEMPLOYMENT HEALTHCARE PLAN (unaudited)

Beginning in FYE 2010, contributions were scheduled to phase in to the full ARC as defined in the bargaining agreements and consistent with the parameters of GASB 45, but the contribution rates were capped before the full ARC was reached. With the contribution rates capped, the ARC was determined as the minimum amount that was consistent with the parameters of GASB 45. No amount had been determined on an actuarial basis to fund the plan, and consequently, the schedule of employer contributions was not provided. With the implementation of Measure F, Actuarially Determined Contributions (ADC) were calculated beginning for the fiscal year ending June 30, 2019.

	2022	2021	2020	2019
Actuarially determined contributions (ADC)	\$ 24,787	\$ 26,236	\$ 26,533	\$ 26,410
Actual contribution related to ADC	24,787	26,236	26,533	26,410
Contribution deficiency / (excess) relative to ADC	-	-	-	-
Covered - employee payroll (Pay)	\$ 348,307	\$ 335,421	\$ 319,980	\$ 298,824
Actual contributions as % of covered payroll	7.12 %	7.82 %	8.29 %	8.84 %

(Dollars in thousands)

NOTES TO SCHEDULE

Fiscal Year	2022	2021	2020	2019
Valuation date	2020	2019	2018	2017
Timing	Actuarially determined contributions are calculated based on the valuation one year prior to the beginning of the fiscal year	Actuarially determined contributions are calculated based on the valuation one year prior to the beginning of the fiscal year	Actuarially determined contributions are calculated based on the valuation one year prior to the beginning of the plan year	Actuarially determined contributions are calculated based on the valuation one year prior to the beginning of the fiscal year
Key methods and assumptions used to determine contributions rates:				
Actuarial cost method	Individual entry age	Individual entry age	Individual entry age	Individual entry age
Amortization method	20-year layered amortizations as a level dollar amount with 3-year phase-in and phase-out	20-year layered amortizations as a level dollar amount with 3-year phase-in and phase-out	20-year layered amortizations as a level dollar amount with 3-year phase-in and phase-out	20-year layered amortizations as a level dollar amount with 3-year phase-in and phase-out
Asset valuation method	Fair value of assets	Fair value of assets	Fair value of assets	Fair value of assets
Amortization growth rate	0.00%	0.00%	0.00%	0.00%
Discount rate	6.25%	6.75%	6.75%	6.875%
Ultimate rate of medical inflation	3.78%	3.94%	4.25%	4.25%
Salary increases	3.00% plus merit component based on years of service	3.00% plus merit component based on years of service	3.25% plus merit component based on years of service	3.25% plus merit component based on years of service
Mortality	Adjusted 2010 Public General Mortality tables for healthy members and adjusted 2009 CalPERS mortality tables for disabled members projected on a generational basis with the SOA MP-2020 projection scale	Adjusted 2010 Public General Mortality tables for healthy members and adjusted 2009 CalPERS mortality tables for disabled members projected on a generational basis with the SOA MP-2019 projection scale	Adjusted 2009 CalPERS mortality tables projected on a generational basis with the SOA MP-2018 projection scale	Adjusted 2009 CalPERS mortality tables projected on a generational basis with the SOA MP-2018 projection scale

A complete description of the methods and assumptions used to determine contributions for the year ending June 30, 2022 can be found in the June 30, 2020 actuarial valuation report.

Other Supplemental Information

COMBINING SCHEDULE OF DEFINED BENEFIT PENSION PLAN NET POSITION

As of June 30, 2022 (In Thousands)

	Retirement Fund	Cost-of-Living Fund	Total
ASSETS			
Receivables			
Employee contributions	\$ 1,154	\$ 297	\$ 1,451
Employer contributions	6,996	5,345	12,341
Brokers and others	34,390	10,406	44,796
Accrued investment income	3,238	103	3,341
Total Receivables	45,778	16,151	61,929
Investments, at fair value			
Securities and other:			
Public equity	776,030	457,087	1,233,117
Private equity	229,829	135,370	365,199
Investment grade bonds	148,799	87,643	236,442
Core real estate	83,004	48,890	131,894
Growth real estate	64,152	37,786	101,938
Private debt	54,374	32,027	86,401
Market neutral strategies	53,984	31,796	85,780
Emerging market bonds	52,679	31,028	83,707
Immunized cash flows	43,265	25,483	68,748
Long-term government bonds	31,406	18,498	49,904
Cash and cash equivalents	35,802	21,087	56,889
Treasury inflation-protected securities	35,848	21,115	56,963
High yield bonds	32,381	19,072	51,453
Private real assets	31,173	18,361	49,534
Venture / Growth capital	8,778	5,170	13,948
Total Investments	1,681,504	990,413	2,671,917
Other assets, net	2,221	965	3,186
TOTAL ASSETS	1,729,503	1,007,529	2,737,032
LIABILITIES			
Payable to brokers	22,324	3,183	25,507
Other liabilities	2,589	909	3,498
TOTAL LIABILITIES	24,913	4,092	29,005
PLAN NET POSITION - RESTRICTED FOR			
Pension benefits	1,704,590	1,003,437	2,708,027
TOTAL PLAN NET POSITION	\$ 1,704,590	\$ 1,003,437	\$ 2,708,027

Other Supplemental Information *(continued)*

COMBINING SCHEDULE OF CHANGES IN DEFINED BENEFIT PENSION PLAN NET POSITION

For Fiscal Year Ended June 30, 2022 (In Thousands)

	Retirement Fund	Cost-of-Living Fund	Total
ADDITIONS			
Contributions			
Employee	\$ 21,761	\$ 5,703	\$ 27,464
Employer	119,079	88,519	207,598
Total Contributions	140,840	94,222	235,062
Investment income			
Net depreciation in fair value of investments	(112,672)	(65,005)	(177,677)
Interest income	6,394	3,625	10,019
Dividend income	5,248	2,977	8,225
Less: investment expense	(6,186)	(3,510)	(9,696)
Net Investment Loss	(107,216)	(61,913)	(169,129)
TOTAL ADDITIONS	33,624	32,309	65,933
DEDUCTIONS			
Retirement benefits	155,989	63,508	219,497
Death benefits	9,232	7,141	16,373
Refund of contributions	1,187	216	1,403
Administrative expenses and other	3,182	1,796	4,978
TOTAL DEDUCTIONS	169,590	72,661	242,251
NET DECREASE	(135,966)	(40,352)	(176,318)
PLAN NET POSITION - RESTRICTED FOR PENSION BENEFITS			
BEGINNING OF YEAR	1,840,556	1,043,789	2,884,345
END OF YEAR	\$ 1,704,590	\$ 1,003,437	\$ 2,708,027

Other Supplemental Information *(continued)*

SCHEDULES OF ADMINISTRATIVE EXPENSES AND OTHER

For the Fiscal Years Ended June 30, 2022 and 2021

	2022		2021	
	Original Budget	Actual	Under Budget	Actual
Personnel services	\$ 3,684,000	\$ 3,581,518	\$ 102,482	\$ 3,198,023
Non-personnel / equipment ¹	724,000	722,127	1,873	1,104,460
Professional services	1,095,000	1,000,148	94,852	743,557
Non-cash reporting items ²	-	439,062	-	412,979
TOTAL ADMINISTRATIVE EXPENSES & OTHER	\$ 5,503,000	\$ 5,742,855	\$ 199,207	\$ 5,459,019

¹ The investment-related expenses, that were included in the FY 20-21 budget, were removed from the FY 21-22 budget and placed in the Schedule of Investment Expenses - Other Investment Fees. In FY 20-21, \$148,000 of investment-related expenses including data processing, were included in the budget approved by the Board.

² Non-cash reporting items include amortization and GASB No. 87 interest expenses. The amortization expense is excluded from the budget totals since it is a non-cash item. GASB statement No. 87 recognizes certain long term operating leases as a leased asset and is also excluded from the budget.

SCHEDULES OF PAYMENTS TO CONSULTANTS

For the Fiscal Years Ended June 30, 2022 and 2021

Firm	Nature of Service	2022	2021
The Berwyn Group	Reports on deceased benefit recipients	\$ 1,707	\$ 1,707
Cheiron, Inc.	Actuarial consultant	236,188	184,566
Communication Advantage	Communication consultant	14,975	11,949
Cortex Applied Research, Inc.	Governance consultant	24,125	50,390
Grant Thornton LLP	External auditors	92,837	80,817
Ice Miller, LLC	Tax counsel	10,980	2,545
Levi, Ray, & Shoup	Programming changes, business continuance services, and web development and maintenance	16,944	20,759
Other Medical	Medical consultants	31,458	33,103
Reed Smith, LLC	Fiduciary and general counsel	356,606	290,189
Saltzman & Johnson	Domestic relations counsel	23,587	43,184
Segal Company	Actuarial valuation audit	100,000	-
Trendtec, Inc.	Temporary staff	90,741	23,573
Other Consultants	Miscellaneous professional services	-	775
TOTAL		\$ 1,000,148	\$ 743,557

Other Supplemental Information *(continued)*

SCHEDULES OF INVESTMENT EXPENSES

For the Fiscal Years Ended June 30, 2022 and 2021

Investment Managers' Fees	2022	2021
Public equity	\$ 2,096,245	\$ 1,944,337
Private equity	1,314,003	1,154,234
Investment grade bonds	326,720	344,990
Core real estate	566,700	583,279
Immunized cash flows	41,665	58,555
Long-term government bonds ¹	20,260	9,458
Short-term investment grade bonds	4,084	18,257
Market neutral strategies	-	274,026
Venture / Growth capital	296,177	-
Private debt	1,358,431	1,343,226
Growth real estate	1,518,975	1,094,508
High yield bonds	221,192	165,294
Treasury inflation-protected securities	29,105	24,503
Private real assets	992,408	986,462
Commodities	-	17,710
Total investment managers' fees	8,785,965	8,018,839

Other Investment Fees		
Investment consultants	406,750	400,000
Custodian bank	525,466	327,634
Investment legal fees	108,438	162,048
Other investment fees ¹	441,615	21,673
Total other investment fees	1,482,269	911,355
TOTAL INVESTMENT EXPENSES	\$ 10,268,234	\$ 8,930,194

¹ In FY 20-21, Long-term government bonds were included in Other Investment fees in the amount of \$9,458. Long-term government bonds has been moved to a separate line item in Investment Managers' Fees.

— Investment Section —



Pension Trust and Postemployment Healthcare Trust Funds of the City of San José, California

**City of San José
Federated City Employees Retirement System
Annual Comprehensive Financial Report for the Fiscal Years Ended
June 30, 2022 and June 30, 2021**

Report of Investment Activity



INVESTMENT GROUP

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August 19, 2022

Mr. Roberto L. Peña
Director
San Jose Federated City Employees' Retirement System
1737 North First Street, Suite 600
San Jose, CA 95112-4505

Dear Mr. Peña:

Please find below a summary of the market environment and System performance through June 30, 2022.

Fiscal Year 2022 Year in Review

We entered fiscal year 2022 in an environment of improvements related to COVID-19, supportive monetary policy, relatively low interest rates, and the belief that inflation would be transitory. As the year progressed it became clear that as supply chain issues lingered inflation was going to remain high. The inflation picture was further complicated by the war in Ukraine and China's strict policies related to the virus, as well as relatively strong demand here in the US driven by policy support. With inflation levels at multi-decade highs the US central bank, and others, were forced to aggressively start increasing interest rates. This led to one of the worst starts to a calendar year on record and weighed heavily on the overall fiscal year results.

Related to COVID-19, there was a global push for vaccine development and distribution, as well as advances in therapeutics. This led to increased optimism that there was a path to normal life and a return to typical economic patterns that we had not seen since early 2020. Despite these improvements there were pockets of disruption related to the virus during the fiscal year with various outbreaks reintroducing restrictions. Here in the US the Omicron variant led to a massive spike in cases toward the end of 2021 and into 2022.

While COVID-19 was still present worldwide, it evolved into a less virulent form and much of the world has learned to live with it. Many restrictions on travel were removed, and spending patterns among individuals and businesses adjusted to reflect that. Early in the pandemic, much of consumer spending in the US was on real estate, home renovation, and other goods to make living and for some working solely at home more comfortable. As the global economy reopened, spending patterns shifted to reflect preferences for travel and leisure.

One exception to the reopening of the global economy has been China. The Chinese government has continued the "COVID Zero" policy instituted early in the pandemic that includes mass testing, restrictions on mobility, and the closure of commercial and manufacturing centers. The policy also weighs on the resolution of supply chain issues and contributes to inflation globally.

At the beginning of fiscal year 2022 (July 2021), CPI stood at 5.4%. At the time, many market commentators and the Federal Reserve were labeling increases in inflation as "transitory," a result of



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pandemic-induced supply chain issues and accumulated savings over a year of stay-at-home orders. The Federal Reserve declined to act at the time, citing elevated unemployment levels and an incomplete recovery. Capital markets started to digest the high inflation numbers, with the Bloomberg Commodity index increasing 6.6%¹ and the Bloomberg TIPS index returning 1.8%¹ in the third calendar year quarter of 2021. Ultimately for the July-September period, US equity markets were slightly positive. Developed equity markets outside the US were slightly negative (in US dollar terms), while the MSCI Emerging Markets index declined 8.1%¹ for the period driven by concerns in China related to the property market and the government's crackdown on the technology sector. Rates stayed largely unchanged through September in the US as investors waited for clarity on the path of the economy and monetary policy.

It was also late in 2021 that news of a new COVID-19 variant of concern, Omicron, were beginning to come out of South Africa. Early reports were that it was significantly more transmissible, and possibly less virulent. Depending on the region of the world, restrictions were reintroduced, exacerbating supply chain issues. Additionally, high natural gas prices were threatening the economic recovery in Europe and troubles related to China's overleveraged property sector and crackdown on the technology sector continued to rattle markets.

By December of 2021, CPI had increased to 7.0%, well above trend and at risk of becoming entrenched in consumer expectations. It was at this time that the Federal Reserve acknowledged that increases in inflation may not be "transitory" and gave indications that price increases were broadening out to goods and services not directly related to pandemic dislocations. The change in tone from the Federal Reserve did not significantly affect capital markets in the fourth quarter of 2021, as many asset classes were still positive. The S&P 500 returned 11.0%¹ for the September to December quarter, with developed market equities registering lower (+2.7%) but positive returns, and emerging market equities declining (-1.3%).¹ The broad US bond market was flat, while TIPS (+2.4%) benefited from increasing inflation concerns.¹

In early 2022, market participants in the US started to digest the hawkish pivot of the Federal Reserve in December given inflation pressures were not easing. US and non-US equity markets posted negative returns January, with non-US equities generally outperforming US equities. Rates began to increase across the US yield curve, but the curve also began to flatten, given policy expectations. Bond markets also posted negative returns on concerns of higher interest rates in the inflationary environment, marking an unusual positive correlation between the two asset classes.

Russia invaded the Ukraine the last week of February and the West responded with sweeping sanctions that exceeded market expectations. Restricting access to foreign reserves was key, leading to Russia's central bank dramatically increasing policy rates (9.5% to 20%) to try to protect the currency. Food and energy prices added to inflation pressures in Europe and the US, pushing interest rates higher. During the first quarter of 2022, all major asset classes declined except for commodities. Value stocks in the US significantly outperformed growth stocks, given higher rates and a preference by many investors for companies presumably better able to weather the tightening financial conditions. An increase in inflation expectations, and the pricing in of higher policy rates, proved to be a challenging headwind for

¹ Performance figures calculated by custodian bank.



nearly all bond indices. The broad US bond market experienced one of its worst quarters on record, down 5.9%.¹

The Federal Reserve began lifting interest rates in the last quarter of the fiscal year. It started with a 25 basis point hike in April and followed that with a 50 basis point increase in early May. In June, reacting to a CPI reading of 8.6%⁴, the Federal Reserve hiked rates by 75 basis points, which was the largest one-time increase since 1994. A similar increase took place in July 2022 with further increases expected into 2023. All major equity indices suffered steep declines in June weighing on overall second quarter 2022 results, with the S&P hitting bear market territory by the end of the second calendar quarter. Emerging markets proved slightly more resilient than developed markets on a partial re-opening in China from pandemic-related lockdowns. The global bond selloff continued, as inflation fears, and policy expectations weighed on all major global bond markets.

Over the full fiscal year, US stocks outperformed other regions, with the S&P 500 returning -10.6%ⁱⁱ for the year, compared to the MSCI EAFE at -17.8%¹ and a decline of 25.3% for the MSCI Emerging Market index. Despite positive performance in June, the MSCI China index declined the most among major regions with a full fiscal year return of -31.8%.¹ Within fixed income, higher inflation and higher rates led the Bloomberg TIPS index to decrease 5.1% over the full fiscal year, while the Bloomberg Aggregate index declined by 10.3%.¹ Economic growth in the US fell in the first and second quarters of 2022, at -1.6% and -0.9%, respectively.ⁱⁱⁱ Europe's economic output moderated but was still positive in the first two quarters of 2022. Japan's economic growth was slightly negative to begin 2022, while China's GDP remained positive but below the prior trend. Inflation remained stubbornly high, with CPI increasing 8.6%^{iv} in the US over the fiscal year, the highest reading since 1981. The Eurozone matched the US with an 8.6%^v inflation print for the fiscal year ending in June.

2023 Outlook

Fiscal year 2022 was a tale of two periods in the context of economic growth and market returns. Outsized economic growth and positive returns globally in the last six months of 2021 coupled with slowing economic growth and negative returns in the first six months of 2022. Above trend price increases continued for the entirety of fiscal year 2022. One of the central questions now, is whether central banks around the world can rein in inflation without sending global economies into a deep recession, all while the war in Ukraine continues and some supply chain dislocations remain. Economic uncertainties abound. These include:

- Central Banks find themselves potentially behind the curve on inflation, with available tools that may not be the most effective in dealing with the cost-push type of inflation we are experiencing. This dynamic creates the risk of creating a stagflationary environment. Longer-term, we could also see a slowing or decline in globalization creating more persistent inflationary pressures.
- Supply chain issues and geopolitical risks have placed a premium on supply chain stability relative to supply chain efficiency. Beginning in the 1990s and accelerating after the inclusion of China in the World Trade Organization in 2001, many companies globalized their sourcing and

¹ Performance figures calculated by custodian bank.



production and embraced lean manufacturing techniques to drive efficiency. But the move toward globalization, though greatly reducing most costs, exposed companies to an abundance of supply chain risks, which the pandemic and Russian invasion of Ukraine laid bare. As a result, many companies are focused on making supply chains more resilient and robust. This often entails the reshoring of large segments of the supply chain and an embrace of redundancies, including input and inventory stockpiling, and diversifying sourcing from nearshored, and/or reshored suppliers. Ultimately, with a focus on supplier reliability over cost. This transition is likely a secular change which could lead to pricing pressure for years to come, that is largely unaffected by monetary policy.

- Current levels of inflation may not come down as much as market metrics imply.
 - Measures of breakeven inflation, or the difference in yields between TIPS and nominal bonds, imply that inflation will return to sub-3% levels over the next 5 years. Additionally, because of expectations of rapid declines in inflation, some metrics are even implying a pause or rate cuts next year. If inflation does not come down quickly enough, further rate increases may be necessary, leading to potentially more losses in bond markets.
- Unemployment levels are low, and back near levels consistent with full employment, but the labor force participation rate has not recovered. There also continues to be an imbalance between job openings and the available workers to fulfill them.
 - Potential for a wage-price spiral: early retirements and other trends associated with the pandemic and the “Great Resignation” have left millions more job openings than available workers in the US. The labor force participation rate was at 63.4% in January of 2020, prior to the pandemic, and was still only at 62.2% at the end of fiscal year 2022. As companies look to respond to increased demand as the economy reopens, they have faced a distinct shortage in available workers. In response, some companies have been aggressively raising wages to fill vacancies. As companies look to offset the higher input costs, often they respond by raising the prices of the goods and services they sell, furthering contributing to pricing pressure. Which then can feed into wage expectations and ultimately additional wage growth eventually leading to a cyclical feedback loop. Ultimately, such a condition may only exist during a strong economic expansion and ultra-tight labor markets. As a result, inflation arising from this process should be sensitive to monetary policy to the extent that the central bank is willing to slow economic growth to break the cycle.
- The invasion of Ukraine by Russia evolves into a long-term conflict and threatens to pull in other nations to the fight.
 - This development increases the possibility of lower economic growth worldwide, and most likely causes prices to stay elevated for longer periods of time, versus the absence of global conflict.
- Economic growth continues to slow globally.
 - After growth in calendar year 2021 that exceeded historical norms, growth forecasts continue to be revised downward across countries as economies adjust to higher prices and tighter monetary conditions.



- Another COVID-19 variant of concern emerges that may be more dangerous.
 - The novel coronavirus is still out there, and as it continues to spread there is always a chance that a new, more virulent variant could emerge.

While there are many risks to markets as the pandemic continues, prices are higher, rates are increasing, and global conflicts persist, there are reasons to remain optimistic as well. These include:

- Inflation potentially peaks in fiscal year 2023, and central banks reduce the pace of monetary tightening or end it altogether. It is also possible that we could even start seeing rate decreases in the coming years.
- Despite the recent rate increases, interest rates in the US are still low relative to historical levels and economic projections remain positive.
- As a result of equity market declines in fiscal year 2022, valuations are more reasonable and near historical averages. The recent decline in equities also leads to higher expected returns going forward. Similarly, higher interest rates also lead to increases in expected returns for bonds.
- Spending by the US consumer has held up well in the face of higher prices, and if inflation peaks while the job market is still strong, positive economic growth would be expected to occur.

Plan Investment Results and Asset Allocation for the Retirement System^{1,2}

The City of San Jose Federated City Employees' Retirement System had \$2.9 billion in assets at the end of the fiscal year. For the fiscal year, the Retirement System returned -4.4% net of fees, versus the Policy Benchmark (-5.0%) and Investable Benchmark (-5.6%). The Retirement System's return fell below the 6.625% assumed actuarial rate of return, after returning nearly 3x that goal during fiscal 2021. The Retirement System's standard deviation of returns was 8.3%, exhibiting lower volatility than the peer median (8.5%).

Key factors for the Retirement System's performance for the fiscal year include:

- *Asset Allocation*: The Plan's small cash balance during falling markets contributed positively to returns, as did Private Markets exposure. During fiscal year 2022, cash returned 0.2%, while Private Markets returned 25.6%
- *Private Markets*: All Private Markets asset classes were positive during the fiscal year, on a time-weighted return basis, with the exception of a small negative return for Venture Capital (-1.5%). Private Equity returned 36.4%, Private Debt returned 25.1%, Growth Real Estate returned 26.3%, and Private Real Assets returned 30.4%. Because private markets investing takes some time to reach targets and the policy target allocation was recently raised, Private Markets asset classes were below their long-term target during the year (the difference between the actual allocation and the target allocation was made up by investments in the Russell 3000 index/public equity). Core Real Estate, which is classified as "Other" for asset allocation purposes, was also up 28.5% during the fiscal year.

¹ Performance figures calculated by custodian bank.

² Time-weighted rate of return based on the market rate of return is used as the basis for the calculation.



August 19, 2022

→ *Low Beta*: The Retirement System's Low Beta aggregate also had a positive return for the fiscal year, up 7.3%. The System's allocation to Relative Value hedge funds was up 21.5%, compared to a benchmark return of 0.8%. Three of the four Relative Value hedge funds posted positive returns, validating their countercyclical purpose in the System.

Plan Investment Results and Asset Allocation for the Health Care 115 Trust^{1,2}

The San Jose Federated Retiree Health Care 115 Trust had \$345.8 million in assets at the end of the fiscal year. For the fiscal year, the Health Care Trust returned -10.0% net of fees, compared to the Policy Benchmark return of -10.0%.

Within the Health Care Trust, Growth returned -18.5% versus the Growth Benchmark return of -17.9%. Low Beta returned +0.2% and matched the ICE BofA 91 Days T-Bills TR, while Other returned 3.8%, compared to the Other benchmark return of 14.8% during fiscal year period. Within Other, Core Real Estate represented 15.3% of the Total Trust and returned 28.0%, while Commodities represented 4.9% of the Total Trust and returned 14.1% for the fiscal year.

Summary

While absolute performance for the City of San Jose Federated City Employees' Retirement System over the fiscal year was negative due to the severe market downturn in public equities and bonds during the second half of the fiscal year, System performance exceeded all of its predetermined total fund benchmarks. Compared to the Public Peer Group over \$1 Billion Net Return, performance over the fiscal year ranked within the top quartile, while also taking on less risk than the peers. We believe that the Retirement System has a high probability of achieving the actuarial rate over the long-term, while exhibiting lower volatility than peers. We are looking forward to continuing our work with Staff and the Board of Administration to assist the Retirement System in meeting its obligations to participants.

Sincerely,

Laura Wirick, CFA, CAIA
Managing Principal

Jared Pratt, CFA
Investment Analyst

LBW/JP/jls

ⁱ Source: Bloomberg and InvestMetrics.

ⁱⁱ Source: Bloomberg.

ⁱⁱⁱ Source: Bureau of Economic Analysis.

^{iv} Source: US Bureau of Labor Statistics.

^v Source: Eurostat.

¹ Performance figures calculated by custodian bank.

² Time-weighted rate of return based on the market rate of return is used as the basis for the calculation.

Statement of Investment Policy

PENSION

EXECUTIVE SUMMARY

The purpose of this document is to set forth the goals and objectives of the San José Federated City Employees' Retirement System, and to establish guidelines for the implementation of investment strategy.

This document will be reviewed at least annually. Any revisions to this document may be made only with the approval of the Board.

This investment policy was approved on May 19, 2022. The asset allocation was approved on March 18, 2021.

The Board of Administration recognizes that a stable, well-articulated investment policy is crucial to the long-term success of the System. As such, the Board members have developed this Investment Policy Statement with the following goals in mind:

- To clearly and explicitly establish the objectives and constraints that govern the investment of the System's assets,
- To establish a long-term target asset allocation with a high likelihood of meeting the System's objectives given the explicit constraints, and
- To protect the financial health of the System through the implementation of this stable long-term investment policy.

This document includes detail on the System's adopted asset allocation policy (summarized in Appendix A) and process, including the selected Functional asset class structure and the System benchmarks approved by the Board. It also includes the System's policy on manager selection, retention, evaluation, and termination, as well as the System's adopted risk policy, with specific risk parameters summarized in Appendix B.

Throughout this document, expected returns and volatilities were based on capital market assumptions from the general consultant.

I. SAN JOSÉ FEDERATED CITY EMPLOYEES' RETIREMENT SYSTEM'S GOALS

The San José Federated City Employees' Retirement System was established to provide retirement income for San José Federated City Employees' Retirement System employees and their families. The System's assets are structured to provide growth from capital gains and income, while maintaining sufficient liquidity to meet beneficiary payments.

II. INVESTMENT OBJECTIVES

The investment strategy of the San José Federated City Employees' Retirement System is designed to ensure the prudent investment of System assets in such a manner as to provide real growth of assets over time while protecting the value of the assets from undue volatility or risk of loss.

A. Risk Objectives

1. To accept the optimal level of risk required to achieve the System's return objective as stated immediately below.
2. To target total portfolio investment risk consistent with the investment beliefs and strategic goals set forth by the San José Federated City Employees' Retirement System Board.
3. To consider the financial health of the Sponsor when assuming investment risks.

Statement of Investment Policy *(continued)*

PENSION (continued)

4. To use diversification to minimize exposure to company and industry-specific risks in the aggregate investment portfolio.

B. Return Objective

1. In a manner consistent with the goals stated in Section I above, to manage the System's assets as to achieve the highest, reasonably prudent return possible.

III. INVESTMENT CONSTRAINTS

A. Legal and Regulatory

The San José Federated City Employees' Retirement System is a defined benefit retirement program for certain employees of the City of San José in the State of California. The terms of the System are described in the San Jose Municipal Code.

B. Time Horizon

The System will be managed on a going-concern basis. The assets of the System will be invested with a long-term time horizon (ten to twenty years or more), consistent with the participant demographics and the purpose of the System.

C. Liquidity

The Board members intend to maintain sufficient liquidity to meet at least five years of anticipated beneficiary payments, net of System sponsor and member contributions.

D. Tax Considerations

The System is a tax-exempt entity. Therefore, investments and strategies will be evaluated only on the basis of expected risks and potential returns.

IV. RISK AND RETURN CONSIDERATIONS

The Board members accept the risks associated with investing in the capital markets (market risks), but will minimize wherever possible those risks for which the System is unlikely to be compensated (non-market or diversifiable risks).

V. DIVERSIFICATION

The Board members of the San José Federated City Employees' Retirement System recognize that an important element of risk control is diversification. Therefore, investments will be allocated across multiple classes of assets, chosen in part for their low correlation of expected returns. Within each asset type, investments will be distributed across many individual holdings, with the intention of further reducing volatility.

The specific degrees of diversification within asset classes will be addressed in each separate account manager's investment guidelines, or in each commingled manager's fund documents.

The purpose of the functional classifications and major asset classes are defined in the language and table below.

A. Functional Sub-portfolios

The investment strategy for the Investment Program employs three functional sub-portfolios to construct the comprehensive asset allocation. The allocation to the sub-portfolios is assessed at least annually and is based on projected capital market assumptions. The Chief Investment Officer ("CIO") shall review the relative size and composition of these sub-portfolios and advise the Investment Committee ("IC") of any necessary revisions to the allocation among the sub-portfolios.

Statement of Investment Policy *(continued)*

PENSION (continued)

- 1. Growth Sub-portfolio:** The purpose of the Growth Sub-portfolio is to grow invested assets over the long-term in order to pay future benefits. This portfolio is characterized by a long investment horizon and can, therefore, accept a higher level of volatility. Assets in this portfolio may be volatile, have reduced liquidity, and derive the bulk of their return from capital appreciation. These assets include public and private equity, corporate and other debt with credit risk premiums, private real estate and other private assets. The success of this portfolio will be measured primarily by compounded annual growth rates in conjunction with the annualized standard deviation of returns as the primary measure of risk. Performance evaluation will, therefore, focus on the long-term total risk-adjusted return of the portfolio.
- 2. Low Beta Sub-Portfolio:** The purpose of the Low Beta Sub-portfolio is to ensure that the overall (total portfolio) a) is relatively immune from market fluctuations while providing a source of alpha b) is a source of capital for purchasing undervalued assets in the Growth sub-portfolio, and c) has adequate assets available to pay benefits over an extended timeframe (the immunized cash portfolio). It will contain an “absolute return” program that invests in risk assets in isolation but whose combined long and short betas are relatively neutral to market movements, an immunized cash portfolio, as well as cash and cash-like assets such as short-term bonds, derivatives, and other investments that provide fixed, contractual cash flows with a minimum level of credit risk. For the immunized cash portfolio, the Board has established a target allocation amount of up to 60 months’ worth of projected benefit payments in the Low Beta Sub-portfolio, which will be drawn down and replenished annually. The Low Beta portfolio is expected to provide a stable offset to the rest of the portfolio during periods of severe market stress and to effectively dampen the market volatility across the entire portfolio. The success of the Low Beta Sub-portfolio will be measured by its ability to offset declines in value in the Growth Sub-portfolio, as well as its ability to provide liquidity during times of market stress.
- 3. Other Sub-Portfolio:** The purpose of the Other Sub-portfolio is to ensure that the overall portfolio is specifically protected against inflation risks while also providing for further diversification. The success of the Other sub-portfolio will be measured by its ability to protect the portfolio from inflation risk while also providing an additional source of return and diversification.

B. Interaction between the Functional Sub-Portfolios

The allocations to the Growth, Low Beta, and Other sub-portfolios will vary over time. When Growth assets are undervalued, the Low Beta Sub-portfolio will act as a source of funds and when Growth assets are overvalued the Low Beta sub-portfolio will act as a use for harvested Growth portfolio returns. The Growth and Other sub-portfolios will be subject to the volatility of the markets in which each functional sub-portfolio invests. In order to reallocate between the functional sub-portfolios, the CIO and the General Consultant will conduct an annual capital review to assess the relative value and risks associated with each asset class and deliver a review of the capital markets to the Board. The Consultant will provide the Board current forward-looking risk and return assumptions for all major asset classes. In conjunction with this review, the CIO will provide a recommendation of how best to allocate assets within each functional sub-portfolio. If necessary, the CIO will recommend changes in target allocations to the underlying asset classes in order to deploy the Investment Program’s assets effectively in the upcoming year. While considering changes to the allocation to each functional sub-portfolio, the CIO will view the totality of all functional portfolios, and consider the impact of changes to the overall risk and return profile of the total portfolio.

Statement of Investment Policy *(continued)*

PENSION *(continued)*

Public Equity - Growth

The purpose of Public Equity is to provide the System exposure to the total return due to equity capital owners, including exposure to capital appreciation from economic growth, while managing volatility relative to the equity market.

Private Markets - Growth

The purpose of Private Markets is to provide the System exposure to asset growth and income while diversifying the portfolio and capturing an illiquidity premium.

Emerging Market Bonds - Growth

The primary purpose of Emerging Market Bonds is to provide the System exposure to rates and credit risk within emerging markets.

High Yield Bonds - Growth

The primary purpose of High Yield Bonds is to provide the System with exposure to high yielding corporate debt.

Market Neutral Strategies - Low Beta

The purpose of Market Neutral Strategies is to produce alpha based returns while reducing overall System volatility and increasing Sharpe ratio.

Bonds (Immunized Cash Flows) - Low Beta

The purpose of Bonds (Immunized Cash Flows) is to provide liquid funds for expected outflows and allow for other assets to be invested in an illiquid fashion.

Treasury Inflation-Protected Securities (TIPS) - Other

The purpose of TIPS is to provide exposure to inflation in addition to interest rates.

Core Real Estate - Other

The purpose of Core Real Estate is to produce the System income and price appreciation while maintaining a low correlation to both stocks and bonds.

Long-Term Government Bonds - Other

The purpose of Long-Term Government Bonds is to provide a positive return in highly stressed market environments, with a low correlation to equity risk.

Core Bonds - Other

The purpose of Core Bonds is to produce returns and income for the System by providing exposure to rates and credit risk.

Statement of Investment Policy *(continued)*

PENSION (continued)

VI. ASSET ALLOCATION POLICY

Asset Allocation and Portfolio Construction

- A. The Board recognizes that establishing an appropriate strategic asset allocation (SAA) portfolio is critical to the long-term success of the investment program, as asset allocation is the single biggest determinant of the expected risk and return of the System.
- B. In arriving at the SAA, the Board shall follow a *building block* approach whereby it approves a series of benchmark portfolios, each offering expected risk and return characteristics that are preferable to the one before it. This building block approach is further explained below:
1. *Liability Benchmark Portfolio (LBP)*. As the first step in the portfolio construction process, the Board shall approve a LBP. The LBP is the portfolio that offers the lowest possible expected funding risk, where funding risk is defined as the risk that assets will grow at a slower rate than the system's liabilities. The LBP is expected to consist solely of bonds that match the duration of the liabilities.
 2. *Low-Cost Passive Portfolio (LCPP)*. If the Board believes a portfolio can be constructed that offers expected return / risk characteristics that are preferable to those of the LBP, but does not wish to invest significant resources in staff and consultants, the Board would then approve a LCPP. The LCPP would be simple to construct and implement and would consist only of public market asset classes managed on a passive basis. It would exclude private market asset classes and hedge funds, which are complex and costlier to implement.
 3. *Strategic Asset Allocation Portfolio (SAAP)*. If the Board believes an even more diversified portfolio would enhance the risk-adjusted return characteristics of the System and justify a meaningful investment in staff and consulting resources, the Board would then develop and approve an SAAP. The SAAP would be more complex than the LCPP because it would likely include private market asset classes and / or hedge funds. The staff and consulting resources required to manage such a portfolio would significantly increase the cost and administrative complexity of the System.
 4. *Investable Benchmark Portfolio (IBP)*. The Benchmark Portfolio would include the same underlying benchmarks as the SAAP, but would use a beginning-of-month weight for each asset class. This will account for weighting differences to the SAAP in asset classes that take more than one year to invest (private markets asset classes).
- C. The Board believes the above building-block approach represents a thoughtful way of approaching its asset allocation decisions, as it makes each step in the portfolio construction process clear and explicit. It also requires the Board to consider and confirm the rationale for accepting the potential incremental risk, complexity and cost introduced by moving from one portfolio model to the next. Their relative merits would include evaluation on a net-of-expenses basis.
- D. The benchmarks approved by the Board as of the date of this document, and the expected return of each, are described below:
1. A LBP consisting of a market benchmark with a duration profile similar to the System's liabilities. The expected return for the LBP is 3.1% (20 years/geometric mean) as of the date of this document.

Statement of Investment Policy *(continued)*

PENSION (continued)

2. A LCPP consisting of the following asset classes and targets, and the broad, commonly-used market indices that could be used for each asset class, are shown in Appendix A. The expected return for the LCPP is 7.0% (20 years/geometric mean) as of the date of this document.
3. A SAAP consisting of the following asset classes and targets is shown in Appendix A. The expected return of the SAAP is 7.8% (20 years/geometric mean) as of the date of this document.

Asset Allocation Tools & Methods

- A. The LBP will be re-evaluated annually following the results of the annual actuarial study. LCPP and SAPP shall be established and modified based on the results of formal asset allocation studies performed approximately every three years or when a significant market correction occurs. The capital market assumptions (CMA) used in such studies shall be reviewed and updated annually or when the S&P 500 experiences a decrease of more than 20% from peak. The Board shall consult with the general investment consultant in connection with such asset allocation studies and CMA reviews.
- B. Asset allocation studies shall be designed to ensure rigorous and objective analysis, and minimize decision-making bias by:
 1. Requiring the use of a portfolio construction engine (“Engine”); and
 2. Requiring that the Board and IC always focus first on establishing the most reasonable and defensible inputs to the Engine. That is, if the Board is uncomfortable with the results of the Engine, it shall respond by reviewing the reasonableness of the inputs to the Engine, rather than simply modifying the results.
- C. When arriving at the LCPP and the SAAP, asset allocation studies shall include the four basic steps outlined below:
 1. Step 1: Inputs
 - a. For each study, the Board shall approve the inputs to the Engine including:
 - Permitted asset classes (Permitted asset classes for the LCPP shall include only public markets and permitted asset classes for the SAA Portfolio shall include both public and private markets);
 - CMAs; and
 - Material constraints (e.g. maximum allocations to certain asset classes), along with supporting rationale.
 - b. The CIO shall propose the inputs to the IC, with prior input from the Board’s general investment consultant, and work with the investment consultant throughout the process to make subsequent revisions to inputs, based on feedback from the IC.
 - c. The Board, IC, CIO and investment consultant are expected to reach a consensus regarding the above inputs and the Board shall formally approve them. Staff shall document the process by which it arrives at its recommended inputs.
 2. Step 2: Modeling and Analysis
 - a. The investment consultant will incorporate the approved inputs into the Engine to be used to identify and analyze potential asset allocation choices for each study and present the results to the CIO.
 - b. The Board expects that the Engine will rely on mean-variance optimization (“MVO”).

Statement of Investment Policy *(continued)*

PENSION (continued)

- c. The Board shall also consider the results of the MVO analysis under additional constraints to ensure adherence with approved risk limits including:
 - Stress testing, including historical scenario analysis and factor-specific testing;
 - Liquidity analysis under normal and stressed conditions; and
 - Cash flow management requirements for the immunization of certain projected benefits and expenses.
3. Step 3: Recommendations
 - a. The CIO will present the current asset allocation and a number of reasonable alternatives along the so-called “efficient frontier” for the Board to consider.
 - b. In presenting the alternatives, the CIO initially will present only the return / risk characteristics of each alternative and will not reveal the underlying asset class allocations (i.e. “blind” format). This will allow the Board / IC to focus initially on the return / risk implications of each alternative, rather than the underlying asset allocations.
 - c. After the Board has engaged in a preliminary discussion and analysis of the alternatives, the underlying asset allocations of each alternative will be revealed for further consideration.
 - d. The Board / IC may provide feedback to the CIO and investment consultant, which may require further analysis and a request for revised recommendations for the Board / IC to consider.
4. Step 4: Approvals
 - a. The Board / IC will review the final analyses and recommendations from the CIO and general consultant and approve:
 - Low Cost Portfolio Benchmark weights; and
 - Strategic Asset Allocation Portfolio weights, targets and ranges (maximum – minimum).

Rebalancing

- A. The CIO shall adhere to the SAAP asset and sub-asset class “targets” approved by the Board and shall rebalance to within the approved range at least quarterly if the actual weights at the sub-asset class levels are not within 10% of the approved target, considering the cost of more frequent rebalancing. For example, if the target allocation for an asset class is 20%, re-balancing will be triggered quarterly when the actual allocation for the asset class deviates by +/- 2% (i.e. 10% x 20%, reaching 18% or 22%). The CIO may use discretion to rebalance to within the approved range at more frequent intervals than quarterly, and when actual weights are within 10% of the approved target, subject to an assessment of market risk, active risk, and transactions costs. When a change to the SAAP is made by the Board, the CIO and the investment team will rebalance to the new target weights as expeditiously as possible, or in tranches if directed by the Board. The CIO shall also use his discretion in rebalancing to the new SAAP in the event that instant liquidation of managers within an asset class may work against the interests of the System. Changes to the weights of illiquid asset classes may take several quarters to implement, and the CIO shall keep the IC apprised of progress toward the new SAAP. Synthetic rebalancing through an overlay provider may also be used when appropriate. The Immunized Cash Flows portfolio is exempt from this rebalancing provision, as it is amortizing by design.

Statement of Investment Policy *(continued)*

PENSION (continued)

- B. Total System active risk (i.e. tracking error) is to be maintained below 3%. While asset class exposures may fall within acceptable capital allocation ranges as noted above, total System tracking error is not to exceed this 3% threshold.

Evaluating Asset Allocation Decisions

- A. The Board shall periodically evaluate the effectiveness of its asset allocation decisions using the above portfolio benchmarks (i.e. Liability Portfolio Benchmark, Low-Cost Passive Portfolio, and Strategic Asset Allocation Portfolio).
- B. The following table uses hypothetical returns to illustrate how the above benchmarks shall be used to evaluate the Board's asset allocation decisions.

Portfolio Benchmark	Net Return (%)	Value Added (%)	Conclusions
A. Liability Benchmark Portfolio	3.1	N/A	
B. Low Cost Passive Portfolio	7.0	3.9 (B - A)	By deviating from a portfolio with modest funding risk to a low-cost, passive portfolio that does not require significant staff or consulting resources, the Board shall have added net value of 3.2%
C. SAA Portfolio	7.8	0.8 (C - B)	By enhancing the passive portfolio with investments in private markets and hedge funds, the Board added net value of 0.8%

- C. The Board will evaluate two additional benchmarks in order to assess the value added by the CIO, investment staff, and the investment consultants:
- 1. Actual Portfolio:** This is the actual portfolio implemented by the CIO and investment staff with support from investment consultants. The Actual Portfolio includes private markets and hedge funds and reflects any active management exercised by the CIO and the underlying investment managers, subject to Board-approved policies and CIO-approved procedures.
 - 2. Investable Benchmark Portfolio:** The Investable Benchmark Portfolio is identical to the SAAP but is adjusted for the fact that the SAAP is not constantly "investable" with respect to private market asset classes. For private markets, the Investable Benchmark Portfolio would apply the best available private market benchmarks and, for weighting purposes, would reflect the pacing Systems for private markets (assuming the pacing Systems are reasonable). For example, if the private equity pacing System called for 15% to be invested in private equity by the end of the performance measurement period, then the Investable Benchmark Portfolio would reflect a 15% allocation to private equity, even though the SAA Portfolio calls for 22% to be invested in private equity.

The following table illustrates how the performance of the CIO would be evaluated. Again, the returns are hypothetical and for illustration purposes only.

Statement of Investment Policy *(continued)*

PENSION (continued)

Portfolio Benchmark	Net Return (%)	Value Added (%)	Conclusions
A. Actual Portfolio	7.5	0.5 (A - B)	CIO outperformed the Benchmark Portfolio from these sources: i) manager selection (including security selection effects) and ii) other effects
B. Benchmark Portfolio	7.0	N/A	

- D.** For the benefit of stakeholders, the Board shall also measure and report for comparison purposes, on a quarterly basis, the actual portfolio return relative to the return of the LCPP and relative to commonly cited benchmarks, including:
1. A 60% equity and 40% fixed income portfolio (“60/40 Portfolio”) comprised of 60% MSCI ACWI IMI (net, unhedged) and 40% Bloomberg Barclays Global Aggregate Bond Index; and
 2. A peer group benchmark consisting of other U. S. public pension Systems similar in size to the system, as reported in the InvestorForce Public DB > \$1B Net.

VII. MANAGER SELECTION, RETENTION, EVALUATION & TERMINATION POLICY

Background

- A.** The Board has delegated to the CIO the authority to select and terminate all investment managers of the System subject to constraints and parameters contained herein. Such authority shall be further subject to Manager Selection, Retention, Evaluation & Termination Procedures (“Procedures”), approved by the CIO, that provide more detailed constraints and parameters.
- B.** It is the Board’s intention that the CIO shall have the necessary authority and resources to effectively select, retain, evaluate, and terminate investment managers with the exceptions of venture capital and co-investments (due to the nascent nature of the venture capital program and investment concentration risk of co-investments). The Venture Capital program shall be approved by the Investment Committee and the Board prior to its implementation. These exceptions do not pertain to funds where an external manager has discretion.
- C.** Accordingly, the CIO shall have the authority to:
1. Manage the Investment Personnel of the System, including:
 - a. Recommending to the CEO the appointment and duties of all professional, technical, and clerical employees of the Investment Division;
 - b. Directing and supervising all Investment Personnel on a day-to-day basis; and
 - c. Evaluating all Investment Personnel and managing their professional development.
 2. Select and terminate investment consultants to assist in the selection, retention, evaluation, and termination of investment managers.
 - a. The CIO may use the services of the general investment consultant appointed by the Board. Alternatively, if the services of the general consultant can be unbundled to separate manager research services, the CIO may select a consultant(s) of his or her choice to carry out manager research services that would otherwise have been included in the general investment consultant scope of services.

Statement of Investment Policy *(continued)*

PENSION (continued)

- b. The CIO shall ensure that the total fees and expenses associated with the consultants he or she selects are reasonable and shall provide a report of such fees and expenses to the Investment Committee and the Board on at least a quarterly basis.
 - c. While the CIO shall have the authority to select and terminate investment consultants to assist staff in selecting, retaining, evaluating and terminating investment managers, the Board shall approve all contracts with investment consultants selected by the CIO to ensure such contracts reflect fair and reasonable value for the System.
3. Delegation of authority to the CIO to select and terminate investment managers reflects the Board's desire to:
- a. Promote efficiency and effectiveness in the manager selection and termination processes;
 - b. Focus the Board's time and attention on investment policy, asset allocation, and oversight, rather than manager selection and termination; and
 - c. Establish clear accountability on the part of the CIO and investment staff for manager selection, retention, evaluation, and termination.

General Constraints and Parameters

- A. The CIO's authority to select and terminate investment managers shall be subject to the following general constraints and parameters:
1. Investment managers shall meet the following **minimum qualifications** to be selected to manage any assets of the fund:
 - a. Be **registered as an investment advisor** under the Investment Advisor's Act of 1940 or comparable legislation, unless the manager represent and warrants that it is exempt from such registration under applicable law.
 - b. Agree to enter into a contract with the System requiring them to perform their services consistent with the fiduciary services established under (a) the Investment Advisor's Act of 1940; (b) California law applicable to fiduciaries of public employee retirement systems, which includes the California State Constitution, Art. XVI sec. 17 and the San José Municipal Code and/or (c) terms and conditions substantially comparable to the foregoing that are satisfactory to the System.
 2. The nature and size of the manager's mandate shall be consistent with:
 - a. The asset allocation policy of the System;
 - b. Applicable constraints (e.g. **manager or strategy concentrations**) contained in this Investment Policy Statement; and the total System **active risk limit(s)¹ contained in the risk section of this IPS**

¹ Active risk or tracking error limits may apply at the total fund level, or another aggregation (e.g. public markets assets only, excluding private markets). Risk limits may also be based on concentration, expressed for example, as a percentage (%) of some total amount of risk.

Statement of Investment Policy *(continued)*

PENSION (continued)

3. Notwithstanding paragraph 2) b) above, the CIO shall not approve the selection of an investment management firm for mandates that exceed the following limits:

Basis*	Description	Strategy Limit ¹
Vehicle	Separately managed accounts (active)	15%
	Commingled funds and SMAs (public, passive)	No limit ²
	Commingled funds (public, active)	15%
	Commingled funds (hedge funds)	15%
	Commingled funds (private strategies)	15% ³
Public Markets ⁴	Passive strategies	No limit
	Active strategies	15%
		Transaction Limit ⁵
Private Markets	Total \$ commitment to asset class (e.g. Private Debt)	150% of Board-approved pacing plan (cumulative) ⁶
	Primary fund commitment (1st allocation to mgr.)	2%**
	Primary fund commitment (follow-on)	3%**
	Secondary fund investment	1%**

* To be selected, the manager must satisfy the “Vehicle” constraint and the appropriate “Public Markets” or “Private Markets” constraints

** Percentage (%) of total System assets

4. When a market movement is the cause of a breach in the above limits, it should be reported to the IC at the earliest of a mutually agreed-upon time during which the Investment Committee could convene with a quorum, or at the next regularly scheduled Investment Committee meeting, along with a report on how the breach was addressed, or a recommendation to address the breach.

¹ Percentage (%) of total System assets allowable per investment strategy.

² Rationale: Fund is constrained by the asset allocation. This is the “default” option for investing, and scale determines pricing.

³ For private strategies, limit applies to the capital invested plus future callable commitments.

⁴ Some of these limits related to public markets may be “interim”, to be replaced by risk-based limits for example.

⁵ Percentage (%) of total System assets allowable per investment manager

⁶ This would allow, for example, a commitment in Year 1 that is 50% above “plan”. The “cumulative” provision would allow for a “catch-up” for any slower-than-planned investments in prior years.

Manager Selection

Manager Selection Process

- A. The process used to select an investment manager shall, at a minimum, include the following elements:
1. Imposition of a Quiet Period/No Contact policy. Board members and staff shall not have contact with individuals or entities who are seeking engagement by the System in response to an RFP, RFI, purchase order, or other solicitation or contracting process, except in accordance with the published terms of the contracting process or except for, and limited to, contact necessary in connection with ongoing System business with an individual or entity. The System’s RFPs, RFIs, and other contract solicitations shall include notice that a “quiet period” will be in place from the beginning of the contracting process until the selection of the successful party such that these communications shall not occur, except as provided above. As part of the contracting process, potential contracting parties shall be required to disclose potential conflicts of interest. Board members and staff shall not use or attempt to

Statement of Investment Policy *(continued)*

PENSION (continued)

use influence, outside of the individual authority to cause the organization to enter into a contract with any individual or entity. Board members and staff may refer individuals or entities for consideration for contracting to the appropriate System staff member(s) responsible for the particular procurement or contract process.

2. Identification of a mandate to implement the Board's SAA Policy Portfolio.
 3. Comprehensive **operational due diligence** performed by the investment staff, qualified investment consultant, or qualified quasi-discretionary investment manager;
 4. In the case of private markets, comprehensive **operational due diligence** performed by the investment staff, qualified investment consultant, or qualified quasi-discretionary investment manager;
 5. **Legal review** by qualified investment counsel of the manager agreement and related documentation;
 6. **An internal meeting of investment officers, including the CIO** and the officer responsible for the asset class in question, during which staff's due diligence analysis is reviewed and debated and a staff recommendation is made;
 7. **Approval by the CIO;**
 8. **Concurrence by a qualified investment consultant** or quasi-discretionary investment manager as to the reasonableness of the selection decision;
 9. Written affirmation to the Investment Committee by the CIO that the process used to select the manager complied with applicable policies and the Procedures. Such affirmation shall be submitted to the Investment Committee at the next regularly scheduled Investment Committee meeting following the selection of the manager.
- B.** The Procedures shall include any **checklists and templates** to be used in the due diligence process. Such Procedures shall be presented to the Investment Committee for review and input at least every three years, or sooner upon request of the Investment Committee or any member of the Board.
- C.** Whenever amendments are made to the Procedures, a copy shall be provided to the Investment Committee at its next regularly scheduled meeting.
- D.** Should any Investment Officer responsible for performing manager due diligence and preparing manager selection and termination recommendations to the CIO cease to be employed by the City for any reason, the CIO shall inform the Investment Committee immediately.
- E.** The selection of an investment manager that would contravene a provision of this policy or the Procedures shall require Investment Committee approval.
- F.** A file or files shall be established to serve as a permanent record of the due diligence process for each investment manager hired and shall contain a summary of the due diligence information and analysis generated during the search process, as well as the legal documentation.

Statement of Investment Policy *(continued)*

PENSION (continued)

- G. The **internal audit plan** of the internal auditor shall include a review of a random sample of investment manager selection decisions at least once per year to confirm compliance with this policy and the Procedures approved by the CIO, the scope of which shall not include the investment performance of such selection decisions. The results of such review shall be reported to the Audit Committee and the Investment Committee.
- H. A “**Watch List**” will be established for underperforming managers and managers under extraordinary review for qualitative reasons, and will be maintained by the General Consultant.
 - 1. Quantitative criteria for underperformance which would trigger placement on the Watch List includes manager underperformance versus the appropriate benchmark over a three and/or five year period.
 - 2. Potential actions resulting from placement on the Watch List include finding appropriate resolution of outstanding issues, renewed confidence in the manager or strategy, or determination that the termination of the manager or strategy is appropriate.
 - 3. Investment staff will identify underperforming managers in conjunction with consultants.
 - 4. As necessary, nuanced investment strategies or fund types may require customized review.
- I. The System will seek alignment of interests when negotiating fees while pursuing the best net of fees performance results. Investment costs shall be monitored, controlled, and whenever possible negotiated to ensure cost effectiveness. The Board shall give consideration to the impact of administrative expenses, external management fees and performance fees when establishing the asset mix policy of the System. The Board will be provided reports on investment costs of the System at least annually.
- J. The System’s staff, in coordination with its investment consultants and legal counsel, will negotiate, monitor, and report on fees with investment managers regularly to ensure market competitiveness and appropriateness.
- K. The System will seek to ensure that excessive fees are not being paid for alternative assets by reviewing manager fees at least annually. Fee structures could incorporate fixed fees, performance based fees, high water marks, waterfall, hurdles, floors and caps. The System may also incorporate multi-year performance periods with clawbacks as needed.

Manager Termination Procedures

- A. City of San José Department of Retirement Services investment staff is aware that the ongoing review and analysis of investment managers is just as important as the due diligence implemented during the investment manager selection process. The performance of the investment managers will be monitored on an ongoing basis and it is at the CIO’s discretion to take corrective action by terminating and / or replacing an investment manager if it is deemed appropriate at any time for any reason.

The CIO, in agreement with the appropriate consultant for the manager / asset class in question, may terminate an investment manager or product due to a variety of reasons.

Statement of Investment Policy *(continued)*

PENSION (continued)

These reasons can include but are not limited to the following:

1. System asset allocation change
2. limited market opportunity
3. style drift
4. violation of policies or guidelines
5. key personnel turnover
6. failure to achieve performance or risk objectives
7. legal or regulatory action
8. any change deemed likely to impact or impair investment performance
9. any other material adverse events, whether reputational or financial, that could be expected to cause significant headline risk

Termination of private funds is typically not possible. If the CIO wishes to exit a private fund, they may evaluate opportunities for secondary market sales of fund interests.

The CIO will report any termination actions at the next Committee meeting, detailing the rationale for action.

XIII. RISK POLICY

Purpose and scope

The purpose of this Risk Policy is to ensure that the total portfolio investment risk is consistent with the investment beliefs and strategic goals set forth by the San José Federated City Employees' Retirement System Board. This document defines the roles and responsibilities for maintaining this Risk Policy, management of the investment risks of the System, and monitoring the results. It also articulates the Board's philosophy towards investment risk. The System intends to use risk management to make more informed decisions and improve the likelihood of achieving its strategic goals and objectives within the appendix, specific risk targets and limits are established.

The Risk Policy will cover investment risk, liquidity risk, credit risk, and funding risk. The Risk Policy will not cover enterprise risk concepts such as operational risk, regulatory risk, legal risk, and counterparty risks.

Objectives

The objectives of the risk management program are:

- A. To communicate the System's commitment to risk management and the central role in achieving System goals and objectives;
- B. To formalize and communicate a consistent approach for managing risk;
- C. To ensure the investment risks assumed by the System are appropriate given the financial health of the Sponsor;
- D. To ensure the System operates within the agreed risk tolerance and risk limits.

Definitions

To aid with the interpretation of this policy, a glossary of terms is included in the Appendix D, which defines all the technical terms used in this policy.

Statement of Investment Policy *(continued)*

PENSION (continued)

Governance

Consistent with the Board's governance model, which delegates specific authority, responsibility, and accountability to others based on areas of expertise, this Risk Policy defines the following roles and responsibilities. The Board retains sole responsibility of governing the System, setting investment policy and risk policy, and monitoring the Investment Program. The Board delegates specific areas of responsibility while retaining appropriate oversight of the delegated activity.

Board of Administration

The Board maintains the sole and plenary authority and fiduciary responsibility for the Investment Program. The Board also understands it may delegate certain responsibilities under the Investment Program for purposes of administrative efficiency and expertise. The areas of the Investment Program the Board may not delegate include:

- A. Engaging Board consultants and service providers
- B. The governance model of the Investment Program
- C. Monitoring the Investment Program
- D. Establishing and maintaining investment policy, including:
 1. The Investment Policy Statement ("IPS")
 2. This Risk Policy
 3. Investment objectives
 4. Strategic asset allocation
 5. Allocation-level performance benchmarks
 6. Risk philosophy

Investment Committee

The Investment Committee ("IC") is a subset of the Board assigned to review investment related matters in greater detail. The IC has been assigned authority to assist the Board in its duties by meeting on at least a quarterly basis regarding matters of investment policy, risk management, portfolio structure, vendor selection, real estate operations, human resources, reporting, and monitoring. Please refer to the IC Charter for specific detail.

Staff

San José Retirement Services Staff ("Staff"), including the Chief Executive Officer (CEO) and Chief Investment Officer (CIO), is broadly responsible for supporting the Board in the effective execution of the Investment Program. The CIO has been delegated authority to execute specific elements of the Investment Program as outlined herein. Staff risk operating zones are defined in Appendix C.

General Investment Consultant

The General Investment Consultant ("GC") is appointed by the Board to provide independent, objective investment advice. The GC is a fiduciary to the System under California law. The GC works with Staff and specialty consultants in the development of recommendations while recognizing its fiduciary duty is to provide prudent investment advice to the Board. The GC provides advice without discretionary authority to execute on its advice. With regard to this Risk Policy, the GC contributes to the following:

- A. Asset allocation recommendations among classes and subclasses
- B. Investment manager selection, evaluation, and termination
- C. Investment performance monitoring
- D. Investment risk monitoring

Statement of Investment Policy *(continued)*

PENSION (continued)

- E. Capital markets projections
- F. Coordination with the System's actuary in conducting periodic asset / liability studies and other required reporting
- G. Recommend changes to the actual portfolio to achieve compliance with this Risk Policy
- H. Board education

Specialty Investment Consultants

A. Absolute Return Consultant

The Absolute Return Consultant ("AC") is appointed by the Board to provide independent, objective investment advice. The AC is a fiduciary to the System under California law. The AC works with Staff and the other consultants in the development of recommendations while recognizing its fiduciary duty is to provide prudent investment advice to the Board. The AC provides advice without discretionary authority to execute on its advice. With regard to this Risk Policy, the AC contributes to the following:

1. Assists with providing transparency into the absolute return investment strategies, including recent holdings and transactions.
2. Assists with the analysis of recommended investment strategies that have not yet been incorporated into the System including recent holdings and transactions.
3. Board education.

B. Risk Advisory Consultant

The Risk Advisory Consultant ("RC") is appointed by the Board to provide independent, objective investment advice. The RC is a fiduciary to the System under California law. The RC works with Staff and the other consultants in the development of recommendations while recognizing its fiduciary duty is to provide prudent investment advice to the Board. The RC provides advice without discretionary authority to execute on its advice. With regard to this Risk Policy, the RC contributes to the following:

1. Asset allocation recommendations among classes and subclasses
2. Investment manager evaluation
3. Risk policy development and maintenance
4. Investment risk monitoring
5. Recommend changes to the actual portfolio to achieve compliance with this Risk Policy
6. Board education

Investment Managers

Investment Managers are delegated the responsibility of investing and managing System assets in accordance with the IPS, Risk Policy, and all other applicable laws and the terms of the applicable investment documents evidencing the System's acquisition of an interest in an investment vehicle, and other controlling documents. Investment Managers are responsible for making all investment decisions on a discretionary basis regarding assets placed under their jurisdiction and will be accountable for achieving their investment objectives. Such discretion shall include decisions to buy, hold, and sell investments in amounts and proportions that are reflective of the stated investment mandate.

Statement of Investment Policy *(continued)*

PENSION (continued)

Custodian Bank

The Custodian Bank, selected by the Board to act as the principal custodian of assets of the trust, is delegated the responsibility of holding the assets and evidence of interests owned by the System in investment vehicles and cash (and equivalents). The Board may authorize the Custodian Bank to invest in temporary short-term fixed income investments both for the investment strategies and as a part of the cash portion of System assets. Such investments will be managed in general accordance with short-term fixed income investment guidelines as detailed in the Custodial Agreement. Cash managed for investment strategies shall be considered to be sub-portions of the assets managed by the directing Investment Managers.

Philosophy

An institutional investment program is inherently exposed to many types of risk. This Risk Policy focuses primarily on the investment risks caused by the markets to which the System is exposed (e.g. domestic equities, real estate, domestic fixed income, and others). Related risks such as counterparty, geopolitical, and fraudulent or unethical behavior, among others, are not addressed in this Risk Policy.

This Risk Philosophy represents the foundational principles on which the Investment Program is based. Every investment decision should be made with these foundational principles in mind to promote the fulfillment of fiduciary obligations. The statements below set forth the Board's Risk Philosophy, in order of importance:

Investment Risk Policy Should Consider the Financial Health of the Sponsor

Contribution volatility (i.e. the volatility of annual contributions made to the System by the Sponsor) represents a significant budgetary constraint on the Sponsor's financial planning with important implications for taxpayers. The Investment Program shall, therefore, assume a level of volatility that can be tolerated by the Sponsor in both normal as well as stressed market conditions.

The funded status (i.e. funded ratio), viewed as a general proxy for the health of the System, is reviewed on both actuarial and market value of assets bases. While a higher funded ratio is always preferred, the Investment Program shall not accept a level of risk that for a given probability could cause the funded ratio to fall below the limit identified in Appendix B.

The System will manage funding risk in three main ways:

- A. Actuarial review:** The actuary will periodically review the System's liabilities
- B. Asset / Liability studies:** The general consultant will periodically perform this study to identify changes in the relationship between assets and liabilities
- C. Asset Allocation:** The System will periodically conduct asset allocation studies to ensure:
 1. portfolio diversification
 2. expected portfolio returns over the long-term (i.e. 10 years or more) in combination with projected contributions are sufficient to meet expected liabilities

Volatility and Drawdown are the Primary Measures of Investment Risk

Because the System must satisfy long-term liabilities and receives regular contributions from the Sponsor, the Investment Program invests for the long-term appreciation of assets. It is, therefore, able to withstand short-term volatility spikes without undue impairment of capital. For this reason, long-term volatility (i.e. 8 years or more) is considered the appropriate timeframe. Volatility is forecasted through the System's strategic asset allocation and risk reporting processes and is measured and monitored as outlined in Appendix B and C.

Statement of Investment Policy *(continued)*

PENSION (continued)

Market corrections due to economic recession, geo-political instability, and other causes have historically proven detrimental to the funded status of the System. Drawdown and tail-risk metrics are designed to assess potential investment returns during such periods of market stress. Historical drawdown scenario analysis provides insight into how the portfolio would respond if it were exposed to prior stressed market conditions. Tail-risk analysis provides insight into the probabilities of experiencing a negative investment return with a small (e.g. 5%) probability. These metrics provide insight into how much may be lost during a stressed market environment. Because market corrections are statistically infrequent and typically caused by unforeseen events, neither approach can be used with certainty, but each provides insight into the potential impact a worst-case scenario may represent to the System and Sponsor.

Active Risk, Factor Exposures, and Liquidity must be Monitored

Implementation of any strategic asset allocation introduces deviations between the System's actual portfolio and its policy index. While it is generally desired to minimize these differences to achieve efficiency, deviations from the policy index may be desirable for various reasons. To ensure the actual portfolio is appropriately adhering to the policy index, active risk must be measured and monitored through tracking error statistics.

Factor exposures capture the underlying economic drivers supporting asset class returns. While the policy index and actual portfolio are constructed primarily through asset class forecasts, factor exposures provide important insight into the underlying economic drivers supporting the Investment Program. Each security owned within each investment strategy has some exposure to various economic drivers. The Investment Program's total exposure to the economic drivers is, therefore, driven by the exposures inherent in those securities as well as the correlations across the factor exposures. To understand better the System's exposure to the economic drivers and anticipate how the Investment Program will perform under various economic environments, factor exposures must be measured and monitored.

In addition to benefit payments, the System must meet its obligations to pay its expenses and satisfy capital calls. Generally, these cash outflows are predictable and can be met through the normal administration of the System. Under stressed market conditions, however, liquidity within the Investment Program can change significantly and with little advance notice while the System must continue to meet its obligations. Liquidity must, therefore, be monitored and measured to ensure that the System can continue to meet its financial obligations during periods of market stress without being forced to sell assets at stressed prices.

Monitoring

Reporting processes are designed to provide the Board with the information needed to execute its oversight function. As such, the Board has developed the following monitoring structure.

The Investment Committee, CIO and RC will monitor the Investment Program's risk exposures quarterly. This detailed review process will include security-level exposure analysis of the Investment Program's factor exposures; asset class exposures; tracking error; tail-risk and drawdown scenario analysis, and geographic exposures.

The Board, Staff, and RC will monitor the Investment Program's adherence to this Risk Policy on a quarterly basis. This review process will summarize the detailed reporting used by the Investment Committee and also include the ranges and targets outlined in **Appendix B**.

Management

Aside from liquidity management responsibilities assigned to the CIO in the System's IPS, the Board retains full authority and responsibility for ensuring adherence of the Investment Program to this Risk Policy.

Statement of Investment Policy *(continued)*

PENSION (continued)

The System's risk management function is expected to evolve through time. The objective of the risk management function is to ensure the System operates within the Board's agreed risk tolerance and limits. The main goals of the risk management function are:

- A. Identify: risks that will impact the System's ability to meet its goals and objectives;
- B. Estimate the significant risks to which the System is exposed;
- C. Manage: risk must be managed and should be commensurate with the rewards;
- D. Communicate: risks must be reported and monitored on a regular basis.

To a large extent, many factors that impact future benefits and contributions are uncontrollable, however, the potential impacts are considered in strategy development. The System uses three approaches (actuarial valuation, asset / liability studies, and asset allocation studies, as discussed above) to address and manage risk.

The Board may delegate authority to the CIO and Staff for certain functions as detailed below. Delegation of authority will be coordinated with workflow, compliance and reporting procedures that are clearly defined, reviewed, and approved. The Board shall be notified timely of all investment decisions made by the CIO and their implications to the System.

A. Rebalancing

Portfolio rebalancing may occur by adjusting allocations to individual investment strategies or managers or through the use of an overlay provider using derivatives.

B. Relative Risk

While the Board recognizes that the majority of investment risk over the long term is dependent on the asset allocation decision, it recognizes the cost of precisely matching the strategic asset allocation is considerable and not always optimal. In addition to asset class weightings versus policy, annualized tracking error will be used to measure the disparity of returns between the actual positions in the Investment Program compared to the strategic asset allocation. Annualized tracking error, as measured quarterly by the RC, shall adhere to the targets and ranges outlined in **Appendix C**.

IX. INVESTMENT COSTS

The Board members intend to monitor and control investment costs at every level of the San José Federated City Employees' Retirement System.

- A. Professional fees will be negotiated whenever possible.
- B. Where appropriate, passive portfolios will be used to minimize management fees and portfolio turnover.
- C. If possible, assets will be transferred in-kind during manager transitions and System restructurings to eliminate unnecessary turnover expenses.
- D. Managers will be instructed to minimize brokerage and execution costs.

Statement of Investment Policy *(continued)*

PENSION (continued)

Appendix A ¹

ASSET ALLOCATION TARGETS ²

	Target (%)	SAAP Asset Class Benchmarks	LCPP Asset Class Benchmarks	Tracking Error Target Range (basis points)
Growth	75			
Public Equity	49	Custom Public Equity Benchmark ³	LCPP Custom Public Equity Benchmark ²	0 - 400
Total Private Markets	21	Actual Return		N/A
Private Equity	8		Russell 3000	
Venture/Growth Capital	4		Russell 3000	
Private Debt	3		Bloomberg Barclays Aggregate	
Growth Real Estate	3		Global NAREIT	
Private Real Assets	3		S&P Global Natural Resources	
Emerging Market Bonds	3	50/50 JPM EMBI GD/JPM GBI-EM GD	50/50 JPM EMBI GD/JPM GBI-EM GD	0 - 300
High Yield Bonds	2	Bloomberg Barclays High Yield	Bloomberg Barclays High Yield	0 - 300
Low Beta	8			
Immunized Cash Flows	5	Actual Return	Bloomberg Barclays Gov/Credit 1-3 Year SOFR	N/A
Market Neutral Strategies	3	SOFR + 1.5%	SOFR	0 - 1,000
Other	17			
Investment Grade Bonds	8	Custom IG Bonds Benchmark ⁴	Custom IG Bonds Benchmark ³	0 - 200
Core Real Estate	5	NCREIF ODCE Cap Weighted - Net (Lagged 1 quarter)	Global NAREIT	0 - 400
TIPS	2	Bloomberg Barclays 0-5 Year TIPS	Bloomberg Barclays 0-5 Year TIPS	0 - 100
Long-Term Government Bonds	2	Bloomberg Barclays US Long Treasury	Bloomberg Barclays US Long Treasury	0 - 100

LIABILITY BENCHMARK PORTFOLIO: Bloomberg Barclays U.S. Long Treasury Index.

¹ Appendix A shall be revised as new Asset Allocation targets are approved by the Board.

² Approved by the Board of Administration in March 2021.

³ 51% MSCI US IMI, 24.5% MSCI World ex US IMI Net, 24.5% MSCI EM IMI Net.

⁴ 25% Bloomberg Barclays 1-3 Year Government/Credit, 56% US Aggregate, 19% US Securitized MBS/ABS/CMBS Index.

Statement of Investment Policy *(continued)*

PENSION *(continued)*

Appendix B

SCHEDULE OF OPERATING RANGES AND LIMIT TARGETS

Characteristic	Measurement	Operating Min.	Range Max.	Board Approved Limit
Funded ratio	Probability that the Actuarial funded ratio will fall below the Board Approved Limit	80%	n.m.	5% probability of falling below 60%
Sponsor contributions	Probability that Sponsor contributions in a single year will exceed a specified limit	\$160mm	\$220mm	5% probability of exceeding \$335mm
Interest on UAL	Probability that the Interest cost of unfunded actuarial liability will increase above a specified limit	\$35mm	\$80mm	5% probability of exceeding \$150mm
Total fund absolute volatility	Forecast Annualized standard deviation of returns of the actual portfolio	8%	10%	12%
Total fund relative volatility	Forecast Tracking error of the actual portfolio vs. the strategic asset allocation policy index	1%	2%	4%
Drawdown exposure	Average of three worst historical scenario drawdown events	n/a	n/a	(30)%
Liquidity	Liquidity Coverage Ratio (LCR) 5-yr projection	2.0	3.0	1.2

Appendix C

FORECASTED RISK OPERATING ZONES

Risk Guideline	CIO	IC	Board
Total Portfolio Forecast Risk	8-11%	<8%; 11-12%	>12%
Total Portfolio Forecast Beta	0.5-0.8	0.3-0.5; 0.8-1	<0.3; >1
Total Portfolio Duration	0-3 years	3-5 years	>5 years
Total Portfolio Credit Spread Duration	0-3 years	3-5 years	>5 years
Total Portfolio Relative Risk	< 10%	10% - 20%	> 20%
Equity Factor Relative Risk	< 10%	10% - 20%	> 20%
Interest Rate Factor Relative Risk	< 10%	10% - 20%	> 20%
Credit Factor Relative Risk	< 10%	10% - 20%	> 20%
Currency Factor Relative Risk	< 10%	10% - 20%	> 20%
Portfolio Active Risk	0.5%-3%	0-0.5%; 3-4%	>4%
Average Drawdown Risk	0-25%	25-30%	<-30%

Statement of Investment Policy *(continued)*

PENSION *(continued)*

Appendix D

DEFINITIONS

Actuarial Assumptions: Assumptions made by the actuary that influence the valuation of liabilities.

Active Risk: Measures the volatility of an investment strategy versus its benchmark.

Concentration Risk: Lack of diversification in exposure to markets or managers.

Confidence Interval: A range of values so defined that there is a specified probability that the value of a parameter lies within it.

Counterparty Risk: The risk that a party in a transaction does not fulfill its contractual obligation. Both sides of a contract are exposed to this risk.

Credit Risk: Also referred to as default risk. This is the risk the borrower fails to repay a loan or meet a contractual obligation.

Currency Risk: The potential loss on the price of an asset due to fluctuating foreign currency exchange rates.

Drawdown: A measure of both returns and time over which an investment experienced a decline in value from a peak to a trough. It is based on actual historical results.

Duration: Measures how long (in years) it takes to be repaid the bond's price by the bond's total cash flows. This measure is used to determine the interest rate sensitivity of the portfolio.

Funded Ratio: The ratio of assets to liabilities. Assets can be defined in terms of the market value of assets or the actuarial value of assets. Liabilities are defined as all future benefit payments discounted at the actuarial assumed return.

Funding Risk: Also referred to as surplus risk, this is the risk of assets and liabilities not matching.

Inflation Risk: The risk that general prices of goods and services are rising, which erodes the purchasing power of money.

Interest Rate Risk: The risk that an investment will decline in value as a result of a change in interest rates. This risk is measured by its duration.

Investment Risk: The risk associated with investing in capital markets.

Liquidity: Is comprised of both the time required to complete the transaction and the impact that the transaction has on the price of the asset. There are two types of liquidity risk: Market liquidity risk and funding liquidity risk. Market liquidity risk refers to the risk that an asset cannot be sold without loss of value. Funding liquidity risk refers to the risk that the System will not be able to meet financial obligations as they come due.

Liquidity Coverage Ratio: The ratio of liquidity available to liquidity needs.

Statement of Investment Policy *(continued)*

PENSION (continued)

Portfolio Construction Engine: A software program relying on mean-variance portfolio optimization. Portfolio optimization requires inputs of asset class returns, standard deviations, and correlations in order to develop an output of total portfolio expected returns and standard deviations, which can be compared along with their Sharpe ratios.

Risk: The uncertainty of an event occurring.

Standard Deviation: The square root of the average squared deviation of the returns from its mean.

Strategic Asset Allocation: The asset classes and weights that are targeted for the policy benchmark.

Tail Risk: Tail-risk measures both the probability and expected returns of a significant loss. When assuming normally distributed returns, tail-risk is the left tail of the return distribution. The normal distribution used for mean-variance optimization underestimates the risk of rare events when markets exhibit fat tails (for example, during the Global Financial Crisis).

Volatility: The standard deviation of returns. Standard deviation (SD) is the square root of the average squared deviation of the returns from its mean.

Statement of Investment Policy

HEALTHCARE

This investment policy was approved on January 20, 2022. The asset allocation was approved on April 21, 2022.

I. SAN JOSÉ FEDERATED CITY EMPLOYEES' RETIREE HEALTH CARE TRUST FUND GOALS

The City of San José Federated City Employees' Retiree Health Care Trust Fund (the "Fund") was established to subsidize postretirement healthcare benefits for San José Federated City Employees' Retirement System members and their families. The Fund's assets are structured to provide growth from capital gains and income, while maintaining sufficient liquidity to meet beneficiary payments.

II. INVESTMENT OBJECTIVES

The investment strategy of the Fund is designed to ensure the prudent investment of System assets in such a manner as to provide real growth of assets over time while protecting the value of the assets from undue volatility or risk of loss.

A. Risk Objectives

1. To accept the optimal level of risk required to achieve the Fund's return objective as stated immediately below.
2. To target total portfolio investment risk consistent with the investment beliefs and strategic goals set forth by the San José Federated City Employees' Retirement System Board.
3. To consider the financial health of the Sponsor when assuming investment risks.
4. To use diversification to minimize exposure to company and industry-specific risks in the aggregate investment portfolio.

B. Return Objective

1. In a manner consistent with the goals stated in Section I above, to manage the Fund's assets as to achieve the highest, reasonably prudent return possible.

III. INVESTMENT CONSTRAINTS

A. Legal and Regulatory

The terms of the Fund are described in the San Jose Municipal Code.

B. Time Horizon

The Fund will be managed on a going-concern basis. The assets of the Fund will be invested with a long-term time horizon (ten to twenty years or more), consistent with the participant demographics and the purpose of the Fund.

C. Liquidity

The Board members intend to invest only in public markets assets, which are typically liquid on a daily or monthly basis, and in core real estate funds, which are typically liquid within one year.

D. Tax Considerations

The Fund is a tax-exempt entity. Therefore, investments and strategies will be evaluated only on the basis of expected risks and potential returns.

Statement of Investment Policy *(continued)*

HEALTHCARE (continued)

IV. RISK AND RETURN CONSIDERATIONS

The Board members accept the risks associated with investing in the capital markets (market risks), but will minimize wherever possible those risks for which the Fund is unlikely to be compensated (non-market or diversifiable risks).

V. DIVERSIFICATION

The Board members of the San Jose Federated City Employees' Retirement System recognize that an important element of risk control is diversification. Therefore, investments will be allocated across multiple classes of assets, chosen in part for their low correlation of expected returns. Within each asset type, investments will be distributed across many individual holdings, with the intention of further reducing volatility.

The specific degrees of diversification within asset classes will be addressed in each separate account manager's investment guidelines, or in each commingled manager's fund documents.

The purpose of the functional classifications and major asset classes are defined in the language and table below.

A. Functional Sub-portfolios

The investment strategy for the Investment Program employs three functional sub-portfolios to construct the comprehensive asset allocation. The allocation to the sub-portfolios is assessed at least annually and is based on projected capital market assumptions. The Chief Investment Officer ("CIO") shall review the relative size and composition of these sub-portfolios and advise the Investment Committee ("IC") of any necessary revisions to the allocation among the sub-portfolios.

- 1. Growth Sub-portfolio:** The purpose of the Growth Sub-portfolio is to grow invested assets over the long term in order to pay future benefits. This portfolio is characterized by a long investment horizon and can, therefore, accept a higher level of volatility. Assets in this portfolio may be volatile, have reduced liquidity, and derive the bulk of their return from capital appreciation. These assets include public equity. The success of this portfolio will be measured primarily by compounded annual growth rates in conjunction with the annualized standard deviation of returns as the primary measure of risk. Performance evaluation will, therefore, focus on the long-term total risk-adjusted return of the portfolio.
- 2. Low Beta Sub-Portfolio:** The purpose of the Low Beta Sub-portfolio is to ensure that the overall (total portfolio) a) is relatively immune from market fluctuations while providing a source of alpha b) is a source of capital for purchasing undervalued assets in the Growth sub-portfolio, and c) has adequate assets available to pay benefits over an extended timeframe. It will contain cash and cash-like assets such as short-term bonds and other investments that provide fixed, contractual cash flows with a minimum level of credit risk. The Low Beta portfolio is expected to provide a stable offset to the rest of the portfolio during periods of severe market stress and to effectively dampen the market volatility across the entire portfolio. The success of the Low Beta Sub-portfolio will be measured by its ability to offset declines in value in the Growth Sub-portfolio, as well as its ability to provide liquidity during times of market stress.

Statement of Investment Policy *(continued)*

HEALTHCARE (continued)

- 3. Other Sub-Portfolio:** The purpose of the Other Sub-portfolio is to ensure that the overall portfolio is specifically protected against inflation risks while also providing for further diversification. The success of the Other sub-portfolio will be measured by its ability to protect the portfolio from inflation risk while also providing an additional source of return and diversification.

B. Interaction between the Functional Sub-portfolios

The allocations to the Growth, Low Beta, and Other sub-portfolios will vary over time. When Growth assets are undervalued, the Low Beta Sub-portfolio will act as a source of funds and when Growth assets are overvalued the Low Beta sub-portfolio will act as a use for harvested Growth portfolio returns. The Growth and Other sub-portfolios will be subject to the volatility of the markets in which each functional sub-portfolio invests. In order to reallocate between the functional sub-portfolios, the CIO and the General Consultant will conduct an annual capital review to assess the relative value and risks associated with each asset class and deliver a review of the capital markets to the Board. The Consultant will provide the Board current forward-looking risk and return assumptions for all major asset classes. In conjunction with this review, the CIO will provide a recommendation of how best to allocate assets within each functional sub-portfolio. If necessary, the CIO will recommend changes in target allocations to the underlying asset classes in order to deploy the Investment Program's assets effectively in the upcoming year. While considering changes to the allocation to each functional sub-portfolio, the CIO will view the totality of all functional portfolios, and consider the impact of changes to the overall risk and return profile of the total portfolio.

Public Equity – Growth

The purpose of Public Equity is to provide the Fund exposure to the total return due to equity capital owners, including exposure to capital appreciation from economic growth, while managing volatility relative to the equity market.

Short-Term Investment Grade Bonds – Low Beta

The purpose of Short-Term Investment Grade Bonds is to provide the Fund a return while mitigating risk.

Cash – Low Beta

The purpose of Cash is to maintain sufficient liquidity for Fund benefit payments and expenses.

Core Real Estate – Other

The purpose of Core Real Estate is to produce the Fund income and price appreciation while maintaining a low correlation to both stocks and bonds.

Commodities - Other

The purpose of Commodities is to increase the Fund's portfolio diversification and provide a hedge against unexpected inflation.

Investment Grade Bonds - Other

The purpose of Investment Grade Bonds is to produce returns and income for the Fund by providing exposure to rates and credit risk.

Long-term Government Bonds - Other

The purpose of Long-term Government Bonds is to provide a positive return in highly stressed market environments, with a low correlation to equity risk.

Statement of Investment Policy *(continued)*

HEALTHCARE (continued)

VI. ASSET ALLOCATION POLICY

Asset Allocation and Portfolio Construction

- A. The Board recognizes that establishing an appropriate strategic asset allocation portfolio (SAAP) is critical to the long-term success of the investment program, as asset allocation is the single biggest determinant of the expected risk and return of the Fund.
- B. The Policy Benchmark is a weighted average of the underlying benchmarks for each asset class, as outlined in Appendix A.

Asset Allocation Tools & Methods

- A. The SAAP will be re-evaluated annually following the results of the annual actuarial study. A formal asset allocation study will be performed approximately every three years or when a significant market correction occurs. The capital market assumptions (CMA) used in such studies shall be reviewed and updated annually or when the S&P 500 experiences a decrease of more than 20% from peak. The Board shall consult with the general investment consultant in connection with such asset allocation studies and CMA reviews.
- B. Asset allocation studies shall be designed to ensure rigorous and objective analysis, and minimize decision-making bias by:
 1. Requiring the use of a portfolio construction engine (“Engine”); and
 2. Requiring that the Board and IC always focus first on establishing the most reasonable and defensible inputs to the Engine. That is, if the Board is uncomfortable with the results of the Engine, it shall respond by reviewing the reasonableness of the inputs to the Engine, rather than simply modifying the results.
- C. When arriving at the SAAP, asset allocation studies shall include the four basic steps outlined below:
 1. Step 1: Inputs
 - a. For each study, the Board shall approve the inputs to the Engine including:
 - Permitted asset classes (Permitted asset classes for the LCPP shall include only public markets and permitted asset classes for the SAA Portfolio shall include both public and private markets);
 - CMAs; and
 - Material constraints (e.g. maximum allocations to certain asset classes), along with supporting rationale.
 - b. The CIO shall propose the inputs to the IC, with prior input from the Board’s general investment consultant, and work with the investment consultant throughout the process to make subsequent revisions to inputs, based on feedback from the IC.
 - c. The Board, IC, CIO and investment consultant are expected to reach a consensus regarding the above inputs and the Board shall formally approve them. Staff shall document the process by which it arrives at its recommended inputs.

Statement of Investment Policy *(continued)*

HEALTHCARE (continued)

2. Step 2: Modeling and Analysis
 - a. The investment consultant will incorporate the approved inputs into the Engine to be used to identify and analyze potential asset allocation choices for each study and present the results to the CIO.
 - b. The Board expects that the Engine will rely on mean-variance optimization (“MVO”).
 - c. The Board shall also consider the results of the MVO analysis under additional constraints to ensure adherence with approved risk limits including:
 - Stress testing, including historical scenario analysis and factor specific testing;
 - Liquidity analysis under normal and stressed conditions; and
 - Cash flow management requirements
3. Step 3: Recommendations
 - a. The CIO will present the current asset allocation and a number of reasonable alternatives along the so-called “efficient frontier” for the Board to consider.
 - b. In presenting the alternatives, the CIO initially will present only the return / risk characteristics of each alternative and will not reveal the underlying asset class allocations (i.e. “blind” format). This will allow the Board / IC to focus initially on the return / risk implications of each alternative, rather than the underlying asset allocations.
 - c. After the Board has engaged in a preliminary discussion and analysis of the alternatives, the underlying asset allocations of each alternative will be revealed for further consideration.
 - d. The Board / IC may provide feedback to the CIO and investment consultant, which may require further analysis and a request for revised recommendations for the Board / IC to consider.
4. Step 4: Approvals
 - a. The Board / IC will review the final analyses and recommendations from the CIO and general consultant and approve:
 - Strategic Asset Allocation Portfolio weights, targets and ranges (maximum – minimum).

Rebalancing

- A. The CIO shall adhere to the SAAP asset and sub-asset class “targets” approved by the Board and shall rebalance to within the approved range at least quarterly if the actual weights at the sub-asset class levels are not within 10% of the approved target, considering the cost of more frequent rebalancing. For example, if the target allocation for an asset class is 20%, re-balancing will be triggered quarterly when the actual allocation for the asset class deviates by +/- 2% (i.e. 10% x 20%, reaching 18% or 22%). The CIO may use discretion to rebalance to within the approved range at more frequent intervals than quarterly, and when actual weights are within 10% of the approved target, subject to an assessment of market risk, active risk, and transactions costs. When a change to the SAAP is made by the Board, the CIO and the investment team will rebalance to the new

Statement of Investment Policy *(continued)*

HEALTHCARE (continued)

target weights as expeditiously as possible, or in tranches if directed by the Board. The CIO shall also use his discretion in rebalancing to the new SAAP in the event that instant liquidation of managers within an asset class may work against the interests of the System. Changes to the weights of illiquid asset classes may take several quarters to implement, and the CIO shall keep the IC apprised of progress toward the new SAAP. Synthetic rebalancing through an overlay provider may also be used when appropriate. The Immunized Cash Flows portfolio is exempt from this rebalancing provision, as it is amortizing by design.

- B. Total Fund active risk (i.e. tracking error) is to be maintained below 3%. While asset class exposures may fall within acceptable capital allocation ranges as noted above, total Fund tracking error is not to exceed this 3% threshold.

VII. Manager Selection, Retention, Evaluation & Termination Policy

Background

- A. The Board has delegated to the CIO the authority to select and terminate all investment managers of the Fund subject to constraints and parameters contained herein. Such authority shall be further subject to Manager Selection, Retention, Evaluation & Termination Procedures (“Procedures”), approved by the CIO, that provide more detailed constraints and parameters.
- B. It is the Board’s intention that the CIO shall have the necessary authority and resources to effectively select, retain, evaluate, and terminate investment managers.
- C. Accordingly, the CIO shall have the authority to:
 - 1. Manage the Investment Personnel of the System, including:
 - a. Recommending to the CEO the appointment and duties of all professional, technical, and clerical employees of the Investment Division;
 - b. Directing and supervising all Investment Personnel on a day-to-day basis; and
 - c. Evaluating all Investment Personnel and managing their professional development.
 - 2. Select and terminate investment consultants to assist in the selection, retention, evaluation, and termination of investment managers.
 - a. The CIO may use the services of the general investment consultant appointed by the Board. Alternatively, if the services of the general consultant can be unbundled to separate manager research services, the CIO may select a consultant(s) of his or her choice to carry out manager research services that would otherwise have been included in the general investment consultant scope of services.
 - b. The CIO shall ensure that the total fees and expenses associated with the consultants he or she selects are reasonable and shall provide a report of such fees and expenses to the Investment Committee and the Board on at least a quarterly basis.
 - c. While the CIO shall have the authority to select and terminate investment consultants to assist staff in selecting, retaining, evaluating and terminating investment managers, the Board shall approve all contracts with investment consultants selected by the CIO to ensure such contracts reflect fair and reasonable value for the System.

Statement of Investment Policy *(continued)*

HEALTHCARE (continued)

3. Delegation of authority to the CIO to select and terminate investment managers reflects the Board's desire to:
 - a. Promote efficiency and effectiveness in the manager selection and termination processes;
 - b. Focus the Board's time and attention on investment policy, asset allocation, and oversight, rather than manager selection and termination; and
 - c. Establish clear accountability on the part of the CIO and investment staff for manager selection, retention, evaluation, and termination.

General Constraints and Parameters

- A. The CIO's authority to select and terminate investment managers shall be subject to the following general constraints and parameters:
 1. Investment managers shall meet the following **minimum qualifications** to be selected to manage any assets of the fund:
 - a. Be **registered as an investment advisor** under the Investment Advisor's Act of 1940 or comparable legislation, unless the manager represent and warrants that it is exempt from such registration under applicable law.
 - b. Agree to enter into a contract with the System requiring them to perform their services consistent with the fiduciary services established under
 - (a) the Investment Advisor's Act of 1940; (b) California law applicable to fiduciaries of public employee retirement systems, which includes the California State Constitution, Art. XVI sec. 17 and the San Jose Municipal Code and/or (c) terms and conditions substantially comparable to the foregoing that are satisfactory to the System.
 2. The nature and size of the manager's mandate shall be consistent with:
 - a. The asset allocation policy of the Fund;
 - b. Applicable constraints (e.g. **manager or strategy concentrations**) contained in this Investment Policy Statement.
 3. Notwithstanding paragraph 2) b) above, the CIO shall not approve the selection of an investment management firm for mandates that exceed the following limits:

Basis*	Description	Strategy Limit ¹
Vehicle	Separately managed accounts (active)	15%
	Commingled funds and SMAs (public, passive)	No limit ²
	Commingled funds (public, active)	15%
	Commingled funds (private strategies)	15% ³
Public Markets	Passive strategies	No limit
	Active strategies	15%

* To be selected, the manager must satisfy the "Vehicle" constraint and the appropriate "Public Markets" or "Private Markets" constraints

** Percentage (%) of total Fund assets

Statement of Investment Policy *(continued)*

HEALTHCARE (continued)

4. When a market movement is the cause of a breach in the above limits, it should be reported to the IC at the earliest of a mutually agreed-upon time during which the Investment Committee could convene with a quorum, or at the next regularly scheduled Investment Committee meeting, along with a report on how the breach was addressed, or a recommendation to address the breach.

¹ Percentage (%) of total Fund assets allowable per investment strategy.

² Rationale: Fund is constrained by the asset allocation. This is the “default” option for investing, and scale determines pricing.

³ For private strategies, limit applies to the capital invested plus future callable commitments.

APPENDIX A ¹

ASSET ALLOCATION TARGETS ²

	Target (%)	SAAP Asset Class Benchmarks
Growth	58	
Public Equity	58	Public Equity Benchmark ³
Low Beta	6	
Short-Term Investment Grade Bonds	6	ICE BofA 91 Days T-Bills TR
Other	36	
Core Real Estate	12	NCREIF ODCE Cap Weighted – Net (Lagged 1 quarter)
Commodities	5	Bloomberg Commodity Index TR USD
Investment Grade Bonds	14	BBgBarc US Aggregate TR
Long-term Government Bonds	5	BBgBarc US Treasury Long TR

¹ Appendix A shall be revised as new Asset Allocation targets are approved by the Board.

² Approved by the Board of Administration in March 2021.

³ 50.85% Russell 3000, 23.73% MSCI World ex US IMI Net, 25.42% MSCI Emerging Markets IMI Net.

Investment Professionals

As of June 30, 2022

PUBLIC EQUITY		
Artisan Partners	GQG Partners	Oberweis Asset Management
Cove Street Capital	Kotak Infinity Fund	Redwheel
Dimensional Fund Advisors	Morgan Stanley	Wellington Management
First Eagle	Northern Trust Asset Management	
PRIVATE EQUITY		
Crestline Investors	Neuberger Berman	Partners Group
Great Hill Partners	Northern Trust Asset Management	Pathway Capital
Innovation Endeavors	Pantheon Ventures	
GROWTH REAL ESTATE		
AIG Global Real Estate Investment Corp	GEM Realty Capital	Torchlight Investors
Centerbridge Partners	HIG Realty Partners	Tristan Capital Partners
DRA Advisors	Praedium Group	
Exeter Property Group	Rockpoint Group	
PRIVATE DEBT		
Angelo Gordon	Cross Ocean Partners	Octagon Credit Investors
Arbour Lane Capital Management	Eagle Point	Strategic Value Partners
Blackstone / GSO Capital Partners	HPS Investment Partners	White Oak Global Advisors
Crestline Investors	Medley Capital LLC	
PRIVATE REAL ASSETS		
Aether Investment Partners	Kimmeridge	Orion Mine Finance
Crestline Investors	Lime Rock Partners	Tembo Capital
Global Infrastructure Partners	Mountain Capital	
MARKET NEUTRAL STRATEGIES		
Crabel Capital Management	Hudson Bay Capital Management	
D.E. Shaw & Co, LP	Pine River Capital	
EMERGING MARKET BONDS		
Payden & Rygel		Wellington Management
HIGH YIELD BONDS		
BNY Mellon Asset Management		Columbia Threadneedle Investments
IMMUNIZED CASH FLOWS		
	Insight Investment	
TREASURY INFLATION-PROTECTED SECURITIES		
	Northern Trust Asset Management	
CORE REAL ESTATE		
BlackRock Financial Management Inc	Clarion Partners	TA Realty
COMMODITIES		
	Credit Suisse Asset Management	
LONG-TERM GOVERNMENT BONDS		
	BlackRock Financial Management Inc	
INVESTMENT GRADE BONDS		
BlackRock Financial Management Inc	Northern Trust Asset Management	
Invesco Advisers	Voya Investment Management	
SHORT-TERM GOVERNMENT BONDS		
	BlackRock Financial Management Inc	
VENTURE / GROWTH CAPITAL		
Fin VC	Soma Capital	Transpose Platform
CONSULTANTS		
Albourne America LLC (Absolute Return Advisors)	Meketa Investments Group (General Consultant)	Verus Advisory Inc. (Risk Advisory Services)
CUSTODIAN		
	Bank of New York Mellon	
PORTFOLIO OVERLAY SERVICES		
	Russell Investments	

Schedule of Investment Results for Pension Trust

NET PERFORMANCE SUMMARY BY ASSET CLASS

For Period Ended June 30, 2022

	One Year	Three Years	Five Years	Ten Years
Total Fund (Net of Manager Fees)	(4.4)%	8.6%	7.2%	6.3%
Policy Benchmark	(5.0)%	8.1%	7.1%	6.6%
Inv Metrics Public DB > \$1 Billion (Net Median)	(7.4)%	6.3%	6.6%	7.6%
Public Equity	(18.9)%	4.9%	5.6%	8.0%
Public Equity Benchmark	(17.5)%	5.5%	6.5%	8.6%
Private Equity	36.4%	27.7%	21.2%	15.9%
San Jose Custom Private Equity Benchmark	26.7%	23.6%	19.8%	15.8%
Investment Grade Bonds	(7.8)%	N/A	N/A	N/A
Custom IG Bonds Benchmark	(8.4)%	N/A	N/A	N/A
Core Real Estate	28.5%	11.5%	9.8%	10.5%
Core Real Estate Benchmark	27.3%	10.0%	8.6%	N/A
Immunized Cash Flows	(2.1)%	0.6%	N/A	N/A
Bloomberg US Govt/Credit 1-3 Yr. TR	(3.6)%	0.3%	N/A	N/A
Growth Real Estate	26.3%	14.0%	15.5%	N/A
NCREIF Property Index	21.5%	10.2%	8.9%	N/A
Emerging Market Bonds	3.0%	5.4%	4.2%	N/A
50% JPM EMBI GD / 50% JPM GBI-EM	(20.2)%	(5.5)%	(1.7)%	N/A
Private Debt	25.1%	12.6%	5.2%	5.8%
S&P Global Leveraged Loan Index +2%	(0.8)%	4.1%	4.7%	5.5%
Long-Term Government Bonds	(18.5)%	N/A	N/A	N/A
Bloomberg US Treasury Long TR	(18.5)%	N/A	N/A	N/A
Treasury Inflation-Protected Securities	1.2%	3.2%	2.9%	N/A
BBg U.S. TIPS 0-5 Years	1.1%	3.5%	3.0%	N/A
High Yield Bonds	(11.9)%	0.5%	1.2%	N/A
Bloomberg US Corporate High Yield TR	(12.8)%	0.2%	2.1%	N/A
Cash and Cash Equivalents	0.2%	0.7%	1.1%	N/A
ICE BofA 91 Days T-Bills TR	0.2%	0.6%	1.1%	N/A
Market Neutral Strategies	21.5%	11.9%	9.6%	N/A
Market Neutral Strategies Benchmark	0.8%	0.9%	1.1%	N/A
Private Real Assets	30.4%	12.1%	12.1%	N/A
Venture / Growth Capital	(1.5)%	N/A	N/A	N/A

Basis of Calculation: Time-Weighted Rate of Return

Source: Meketa Investment Group's Quarterly Review Report dated June 30, 2022

Schedule of Investment Results for Healthcare Trust

NET PERFORMANCE SUMMARY BY ASSET CLASS

For Period Ended June 30, 2022

	One Year	Three Years	Five Years	Ten Years
Total Fund (Net of Manager Fees)	(10.0)%	3.9%	4.2%	N/A
Policy Benchmark	(9.2)%	4.5%	5.1%	N/A
Public Equity	(18.5)%	4.0%	5.4%	N/A
Public Equity Benchmark	(17.9)%	5.4%	6.5%	N/A
Investment Grade Bonds	(10.5)%	(3.4)%	(2.0)%	N/A
Bloomberg US Aggregate TR	(10.3)%	(0.9)%	0.9%	N/A
Core Real Estate	28.0%	11.3%	9.6%	N/A
Core Real Estate Benchmark	27.3%	10.0%	8.6%	N/A
Short-Term Investment Grade Bonds	0.3%	0.7%	N/A	N/A
ICE BofA 91 Days T-Bills TR	0.2%	0.6%	N/A	N/A
Long-Term Government Bonds	(18.4)%	N/A	N/A	N/A
Bloomberg US Treasury Long TR	(18.5)	N/A	N/A	N/A
Cash and Cash Equivalents	0.1%	0.4%	1.0%	N/A
ICE BofA 91 Days T-Bills TR	0.2%	0.6%	1.1%	N/A
Commodities	14.1%	13.0%	8.2%	N/A
Bloomberg Commodity Index TR USD	24.3%	14.3%	8.4%	N/A

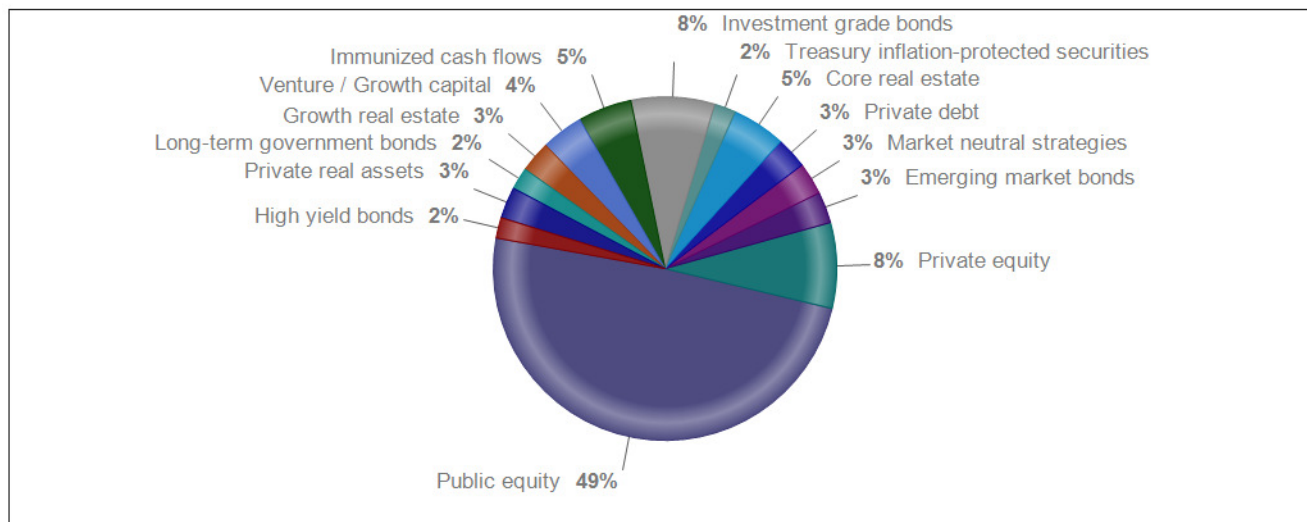
Basis of Calculation: Time-Weighted Rate of Return

Source: Meketa Investment Group's Quarterly Review Report dated June 30, 2022

Pension Investment Review

TARGET ASSET ALLOCATION

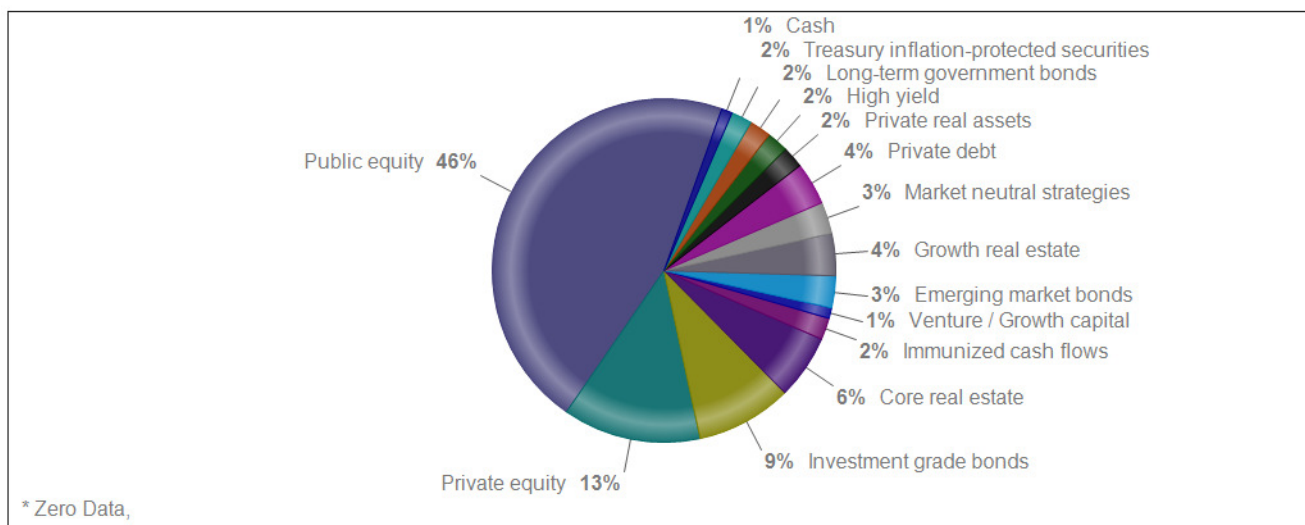
As of June 30, 2022



ACTUAL ASSET ALLOCATION

As of June 30, 2022

Non-GAAP Basis

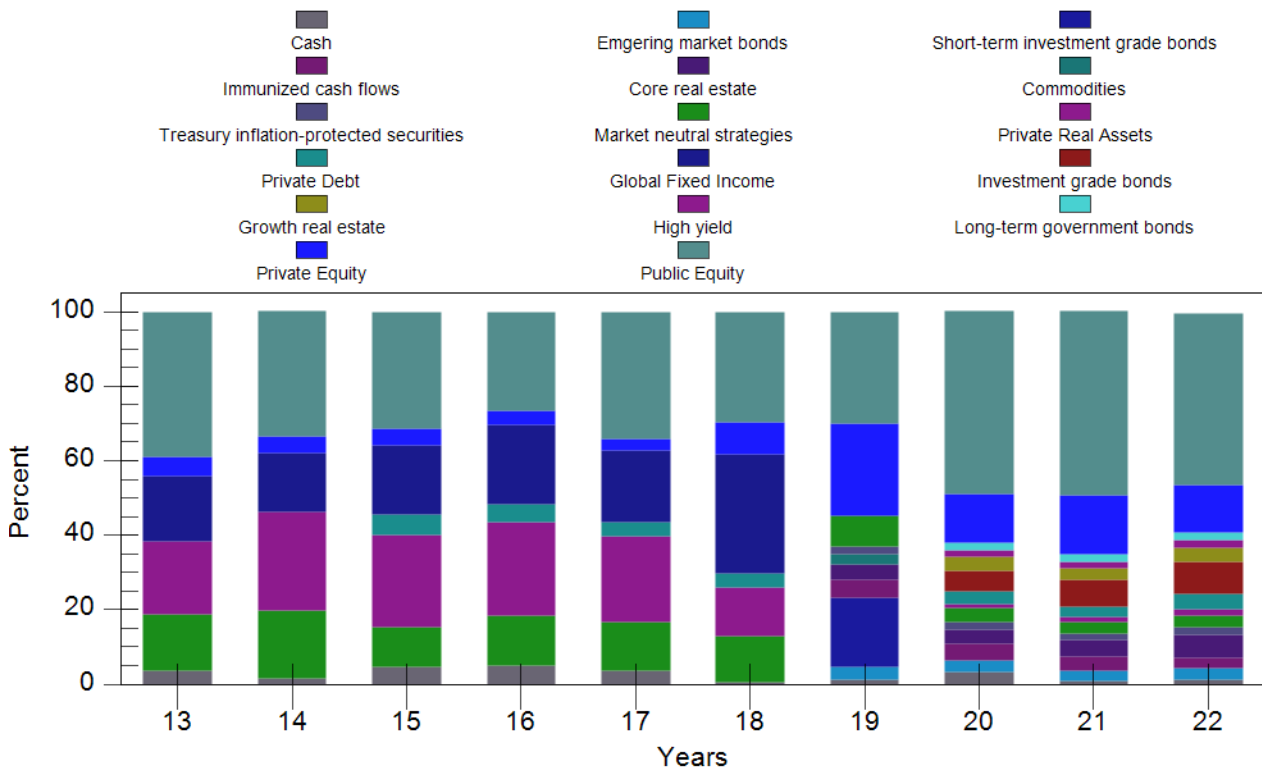


Asset Class	\$ In Millions	Asset Class	\$ In Millions
Public equity	\$ 1,242.0	Market neutral strategies	\$ 86.0
Private equity	344.0	Private debt	108.0
Investment grade bonds	235.0	Private real assets	49.0
Core real estate	165.0	High yield	54.0
Immunized cash flows	69.0	Long-term government bonds	50.0
Venture / Growth capital	14.0	Treasury inflation-protected securities	57.0
Emerging market bonds	84.0	Cash	35.0
Growth real estate	102.0		
TOTAL			\$ 2,694.0

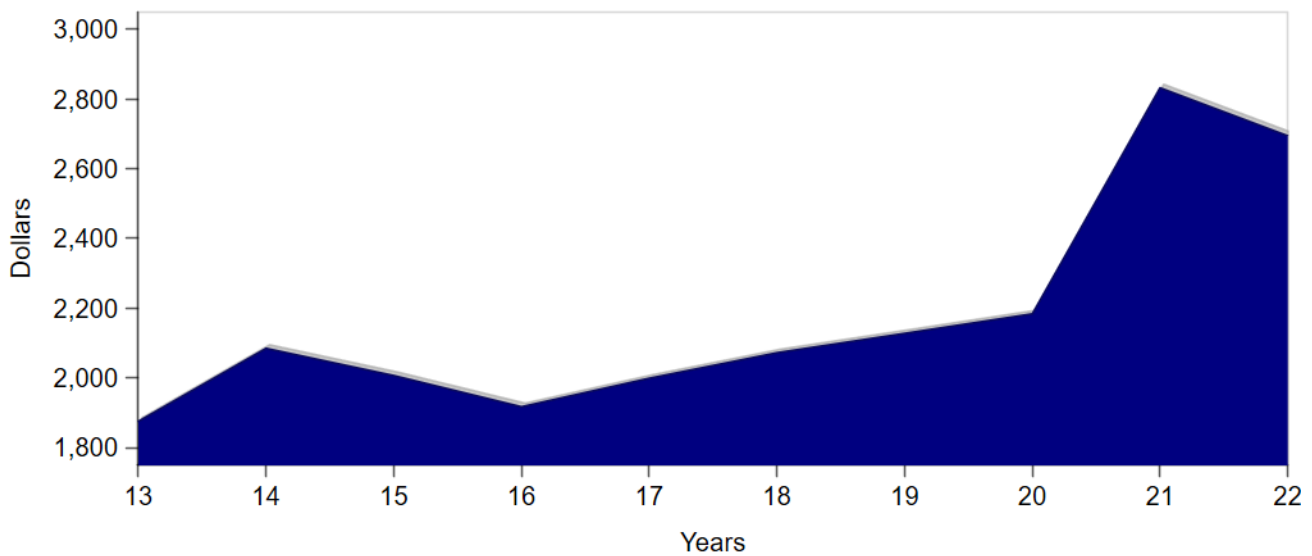
Source: Meketa performance report dated June 30, 2022

Pension Investment Review *(continued)*

HISTORICAL ASSET ALLOCATION (Actual) As of June 30, 2013 - June 30, 2022



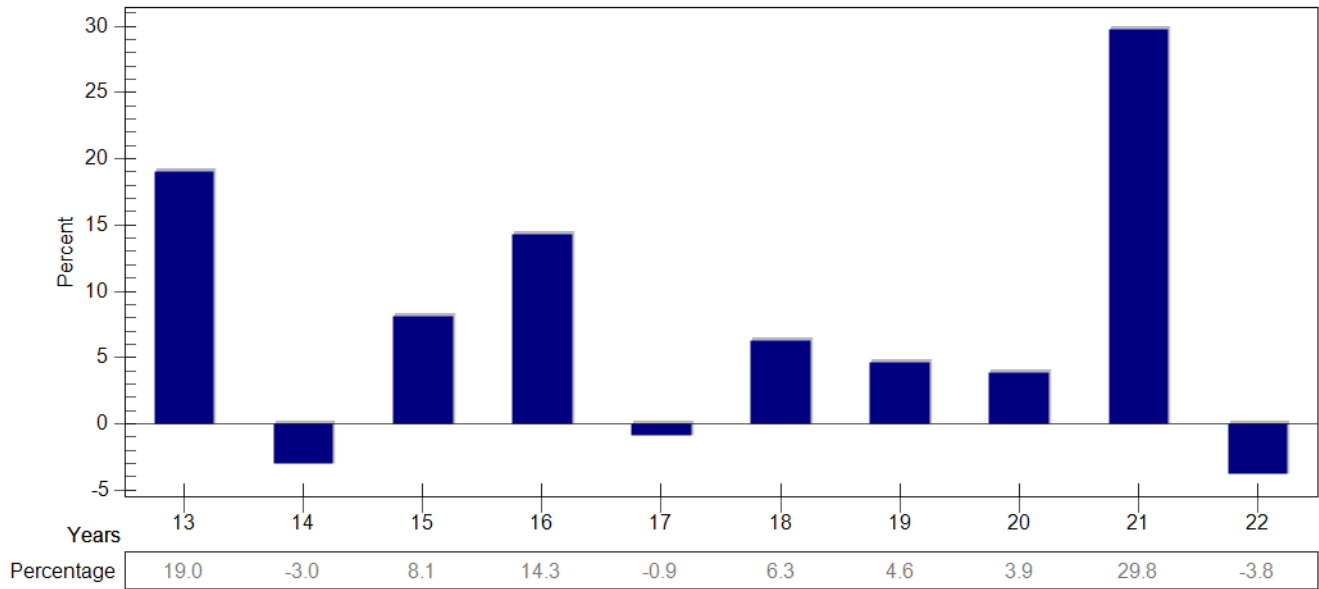
MARKET VALUE GROWTH OF PLAN ASSETS For Ten Years Ended June 30, 2022 (Dollars in Millions)



Pension Investment Review *(continued)*

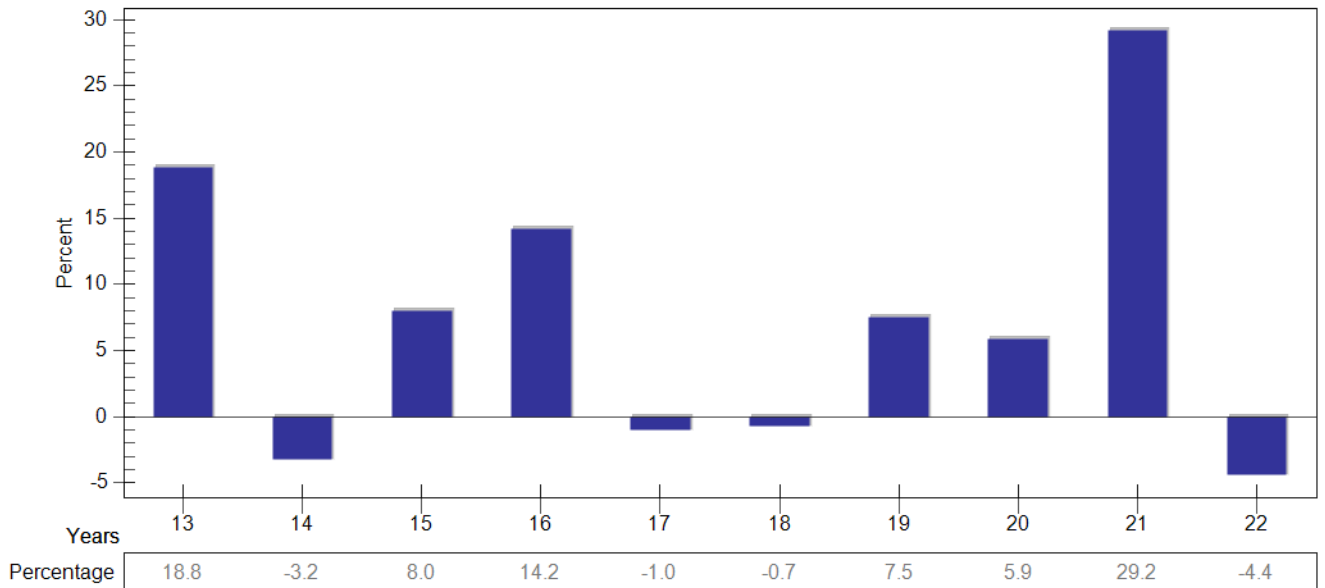
HISTORY OF GROSS PERFORMANCE

*For Fiscal Years 2013 - 2022
(Based on Fair Value)*



HISTORY OF NET PERFORMANCE

*For Fiscal Years 2013- 2022
(Based on Fair Value)*

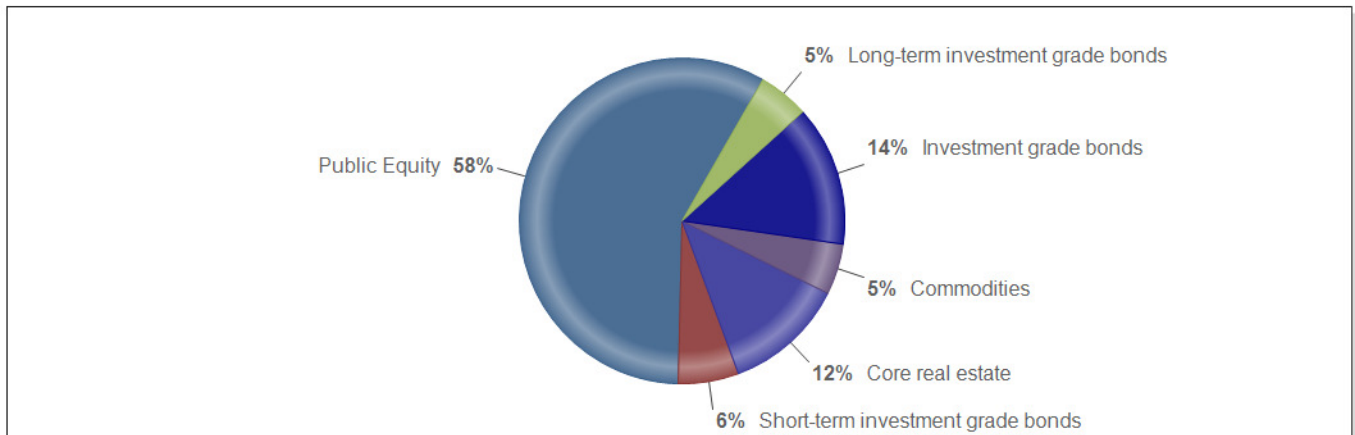


Healthcare Investment Review

115 Subtrusts

TARGET ASSET ALLOCATION

As of June 30, 2022

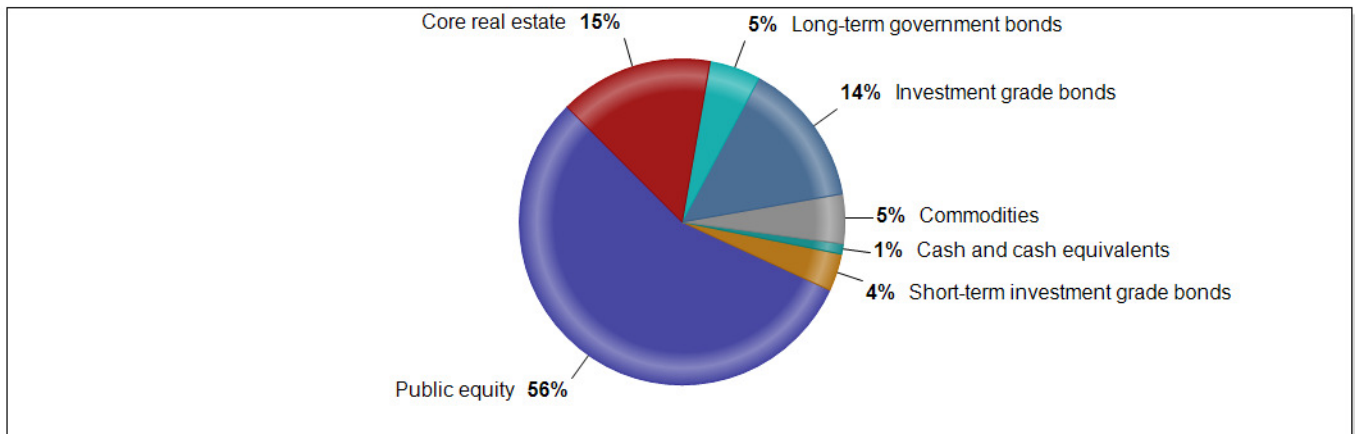


* Cash has a 0% target asset allocation

ACTUAL ASSET ALLOCATION

As of June 30, 2022

Non-GAAP Basis



Asset Class	\$ In Millions
Public equity	\$ 192.5
Short-term investment grade bonds	12.8
Cash and cash equivalents	3.3
Core real estate	52.8
Commodities	16.8
Investment grade bonds	49.7
Long-term government bonds	17.8
TOTAL	\$ 345.7

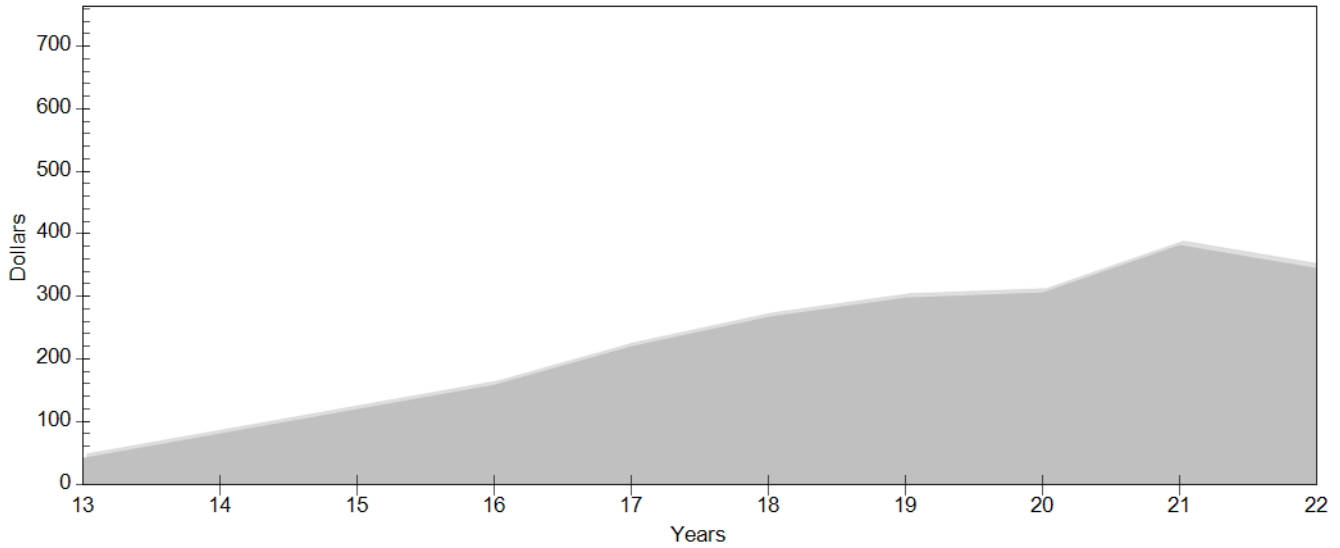
Source: Meketa performance report dated June 30, 2022

Investment Review *(continued)*

HEALTHCARE *(continued)*

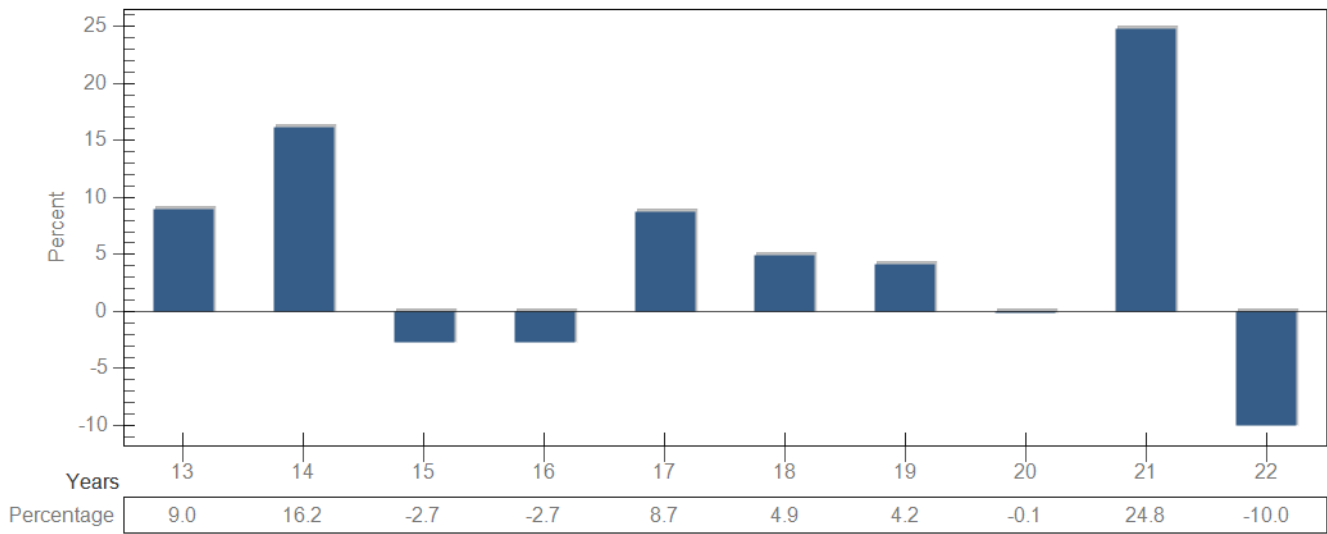
MARKET VALUE GROWTH OF PLAN ASSETS

For Ten Years Ended June 30, 2022 (Dollars in Millions)



HISTORY OF NET PERFORMANCE

*For Fiscal Years 2013 - 2022
(Based on Fair Value)*

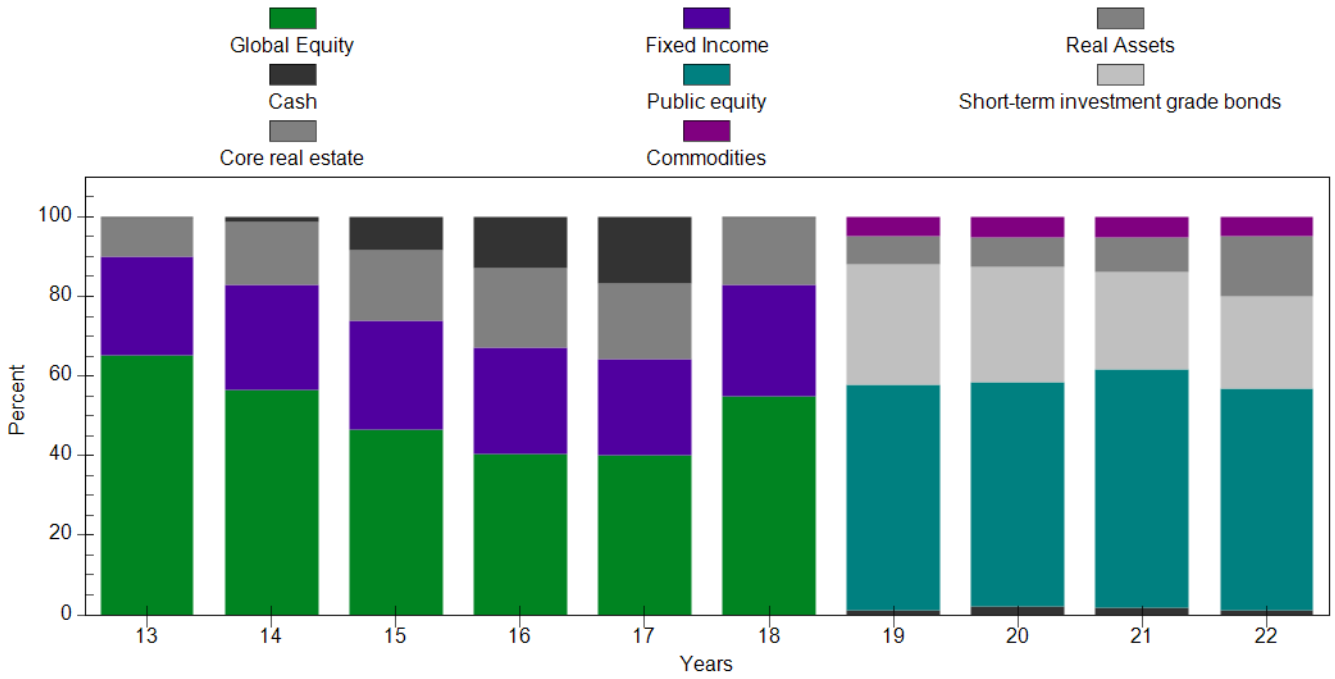


Investment Review *(continued)*

HEALTHCARE *(continued)*

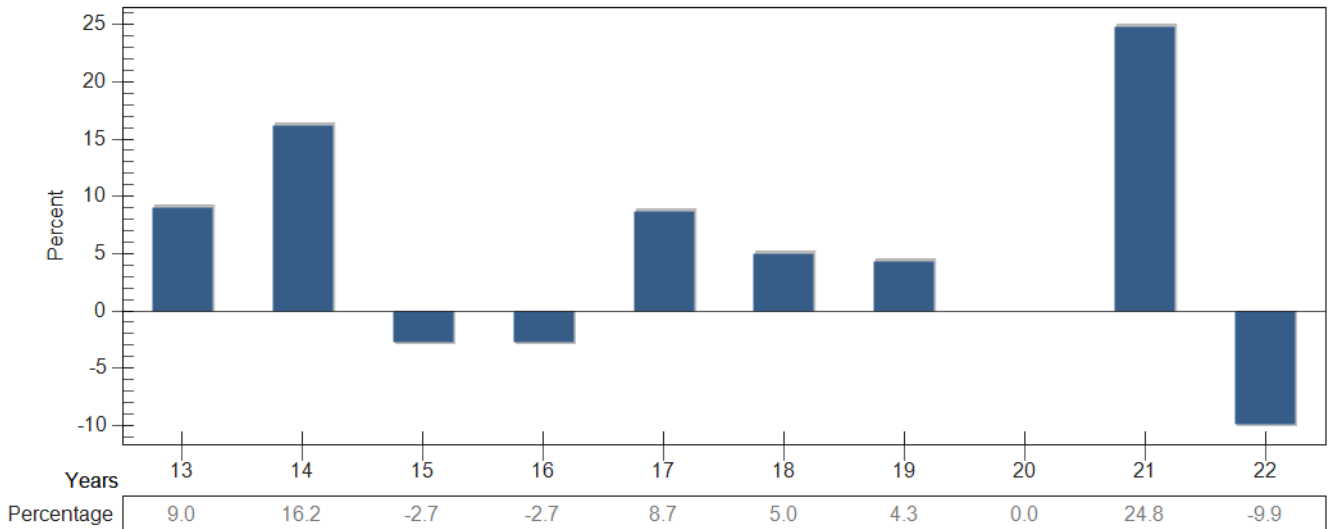
HISTORICAL ASSET ALLOCATION (Actual)

As of June 30, 2013 - June 30, 2022



HISTORY OF GROSS PERFORMANCE

*For Fiscal Years 2013 - 2022
(Based on Fair Value)*



List of Largest Assets Held

LARGEST DISCLOSABLE STOCK HOLDINGS (By Fair Value) For Pension

As of June 30, 2022

Description	Country	Shares	Fair Value (\$US)
NOVARTIS AG	SWITZERLAND	85,354	\$7,208,305
ELEVANCE HEALTH INC	UNITED STATES	14,851	\$7,166,796
DANONE SA	FRANCE	113,248	\$6,305,724
COMPASS GROUP PLC	UNITED KINGDOM	265,143	\$5,409,649
UBS GROUP AG	SWITZERLAND	333,093	\$5,354,678
BANK OF NEW YORK MELLON CORP/T	UNITED STATES	128,075	\$5,342,008
ALPHABET INC	UNITED STATES	2,244	\$4,890,259
BERKSHIRE HATHAWAY INC	UNITED STATES	17,428	\$4,758,193
META PLATFORMS INC	UNITED STATES	26,372	\$4,252,485
BAE SYSTEMS PLC	UNITED KINGDOM	416,713	\$4,201,452

A complete list of portfolio holdings is available upon request.

LARGEST DISCLOSABLE BOND HOLDINGS (By Fair Value) For Pension

As of June 30, 2022

Security Name	Country	Maturity Date	Interest Rate	Shares	Fair Value (\$US)
US TREASURY NOTE	UNITED STATES	5/31/2024	2.500%	13,147,700	\$13,039,889
US TREASURY NOTE	UNITED STATES	6/15/2025	2.875%	4,370,400	\$4,357,070
U S TREASURY BD CPN STRIP	UNITED STATES	11/15/2022	0.000%	3,414,700	\$3,391,582
FEDERAL HOME LN MTG CORP	UNITED STATES	4/20/2023	0.375%	3,422,000	\$3,354,073
U S TREASURY NOTE	UNITED STATES	2/28/2023	1.500%	3,341,800	\$3,315,166
US TREASURY NOTE	UNITED STATES	9/30/2022	1.875%	3,302,800	\$3,303,295
US TREASURY NOTE	UNITED STATES	10/31/2022	2.000%	3,299,200	\$3,297,748
FEDERAL NATL MTG ASSN	UNITED STATES	5/22/2023	0.250%	3,326,000	\$3,250,334
FEDERAL NATL MTG ASSN	UNITED STATES	1/19/2023	2.375%	3,247,000	\$3,245,117
U S TREASURY BD CPN STRIP	UNITED STATES	8/15/2022	0.000%	3,202,800	\$3,197,579

A complete list of portfolio holdings is available upon request.

Schedule of Investment Fees

For Fiscal Year Ended June 30, 2022

Includes the 115 Trust

	Assets Under Management at Fair Value ¹	Fees	Basis Points
Investment Managers' Fees			
Public equity	\$ 1,434,469,000	\$ 2,096,245	15
Private equity	343,557,000	1,314,003	38
Investment grade bonds	285,225,000	326,720	11
Core real estate	217,994,000	566,700	26
Growth real estate	102,029,000	1,518,975	149
Private debt	108,156,000	1,358,431	126
Market neutral strategies	85,780,000	-	-
Emerging market bonds / High yield	137,428,000	221,192	16
Immunized cash flows	69,238,000	41,665	6
Long-term government bonds	67,699,000	20,260	3
Cash and cash equivalents	38,270,000	-	-
Treasury inflation-protected securities	57,065,000	29,105	5
Private real assets	49,534,000	992,408	200
Commodities	16,813,000	-	-
Venture / Growth capital	13,948,000	296,177	212
Short-term investment grade bonds	12,818,000	4,084	3
Total Investment Managers' Fees	\$ 3,040,023,000	\$ 8,785,965	29

¹ Includes cash in managers' accounts; non-GAAP basis

	Fees
Other Investment Fees	
Investment consultants	\$ 406,750
Custodian bank	525,466
Investment legal fees	108,438
Other investment fees	441,615
Total Other Investment Fees	\$ 1,482,269

Schedule of Commissions

For the Fiscal Year Ended June 30, 2022

Brokerage Firm	Shares / Par	Base Commissions	Base Comm Cost / Share
A			
ABN AMRO CLEARING BANK N.V, AMSTERDAM	40,196.00	\$ 2,004.14	\$ 0.0499
B			
BAIRD, ROBERT W & CO INC, MILWAUKEE	2,686	\$ 100.73	0.0375
BANK OF NEW YORK, BRUSSELS	200	11.22	0.0561
BANQUE PARIBAS, PARIS	7,615	118.97	0.0156
BARCLAYS CAPITAL INC LE, NEW JERSEY	6,433	140.82	0.0219
BARCLAYS CAPITAL, LONDON (BARCGB33)	270,133	2,757.46	0.0102
BERENBERG GOSSLER & CIE, HAMBURG	113,975	3,371.91	0.0296
BERNSTEIN SANFORD C & CO, NEW YORK	11,376	267.13	0.0235
BMO CAPITAL MARKETS CORP, NEW YORK	4,307	124.09	0.0288
BNP PARIBAS SEC SRVS SA, SINGAPORE	203,000	2,954.37	0.0146
BNP PARIBAS SECS SERVS, SYDNEY	374,700	1,441.06	0.0038
BNP PARIBAS SECURITIES SVCS, HONG KONG	71,500	230.24	0.0032
BNY CONVERGEX EXECUTION SOL, NEW YORK	102	1.39	0.0136
BTIG LLC, NEW YORK	517	10.34	0.0200
C			
CANACCORD GENUITY CORP, MONTREAL (CCAM)	6,000	94.89	0.0158
CARNEGIE ASA, OSLO	41,800	355.61	0.0085
CARNEGIE INVESTMENT BANK AB, STOCKHOLM	9,200	291.18	0.0317
CARNEGIE SECS LTD, HELSINKI (CASFFIH1)	47,300	651.53	0.0138
CHINA INTL CAP CORP HK SECS, HONG KONG	11,000	135.39	0.0123
CIBC WORLD MKTS INC, TORONTO	460	6.34	0.0138
CITIBANK CUSTODIAL, TORONTO (CITC)	559	16.23	0.0290
CITIBANK, LUXEMBOURG	1,027	88.70	0.0864
CITIGROUP GBL MKTS/SALOMON, NEW YORK	56	33.41	0.5966
CITIGROUP GLOBAL MARKETS EURO, FRANKFURT	88,088	392.28	0.0045
CITIGROUP GLOBAL MARKETS LTD, LONDON	234,751	1,670.54	0.0071
CITIGROUP GLOBAL MARKETS, INC., NEW YORK	8,515	246.50	0.0289
CLSA AMERICAS, NEW YORK	11	0.06	0.0055
COWEN AND CO LLC, NEW YORK	22,241	444.82	0.0200
CREDIT INDUSTRIEL ET COMMERCIAL, PARIS	7,805	561.22	0.0719
CREDIT LYONNAIS SECS (ASIA), HONG KONG	54,100	555.89	0.0103
CREDIT LYONNAIS SECS, SINGAPORE	27,400	1,332.49	0.0486
CREDIT MUTUEL-CIC BANQUES, PARIS	23,803	993.19	0.0417
CREDIT SUISSE, LONDON (CSFPGB2L)	80,461	865.86	0.0108
CREDIT SUISSE, NEW YORK (CSUS)	165,174	2,168.25	0.0131

Schedule of Commissions (continued)

For the Fiscal Year Ended June 30, 2022

Brokerage Firm	Shares / Par	Base Commissions	Base Comm Cost / Share
D			
D CARNEGIE AB, STOCKHOLM	80,600	3,236.39	0.0402
DAIWA SEC SMBC SINGAPORE LTD, SINGAPORE	2,000	14.88	0.0074
DAIWA SECS AMER INC, NEW YORK	153,600	8,823.38	0.0574
DEN DANSKE BANK, COPENHAGEN	34,681	928.06	0.0268
DEN NORSKE CREDITBANK, OSLO	18,000	221.79	0.0123
DEUTSCHE BK SECS INC, NY (NWSCUS33)	2,436	91.35	0.0375
DNB NOR MARKETS CUSTODY, OSLO	18,131	828.18	0.0457
E			
EXANE, PARIS (EXANFRPP)	49,052	563.54	0.0115
F			
FOKUS BANK, TRONDHEIM	14,800	166.83	0.0113
G			
GOLDMAN SACHS & CO, NY	553,318	4,348.60	0.0079
GOLDMAN SACHS INTL, LONDON (GSILGB2X)	1,654	37.71	0.0228
H			
HAITONG INTL SEC CO LTD, HONG KONG	22,600	498.40	0.0221
HSBC BANK PLC (MIDLAND BK) (JAC), LONDON	106	3.52	0.0332
HSBC SECURITIES (USA) INC, NEW YORK	5,238	173.63	0.0331
I			
ICHIYOSHI SEC CO LTD, TOKYO	32,900	2,467.99	0.0750
INSTINET CLEARING SER INC, NEW YORK	831,305	8,324.05	0.0100
INSTINET CORP, NEW YORK	10,117	341.00	0.0337
INSTINET EUROPE LIMITED, LONDON	39,701	1,300.93	0.0328
INVESTEC SECURITIES (331), LONDON	8,555	144.99	0.0169
INVESTMENT TECHNOLOGY GROUP LTD, DUBLIN	324,753	5,892.11	0.0181
ITG AUSTRALIA LTD, MELBOURNE	2,800	24.44	0.0087
J			
J P MORGAN SEC LTD/STOCK LENDING, LONDON	6,022	71.54	0.0119
J P MORGAN SECS LTD, LONDON	109,175	3,213.73	0.0294
J P MORGAN SECURITIES LLC, NEW YORK	11,198	419.38	0.0375
J P MORGAN SECURITIES, HONG KONG	9,900	71.08	0.0072
JEFFERIES & CO INC, NEW YORK	46,480	1,503.43	0.0323
JEFFERIES & CO LTD, LONDON	193,770	1,454.11	0.0075
JEFFERIES HONG KONG LIMITED, HONG KONG	28,700	333.84	0.0116
JONESTRADING INST SVCS LLC, NEW YORK	57,500	1,720.00	0.0299

Schedule of Commissions (continued)

For the Fiscal Year Ended June 30, 2022

Brokerage Firm	Shares / Par	Base Commissions	Base Comm Cost / Share
JONESTRADING INSTL SVCS LLC, WESTLAKE	3,100	49.01	0.0158
K			
KEEFE BRUYETTE + WOODS INC, NEW YORK	2,522	50.44	0.0200
KEPLER CAPITAL MARKETS SA PARIS, FRANCE	100	2.70	0.0270
KEPLER EQUITIES, PARIS	52,216	2,221.91	0.0426
L			
LIQUIDNET CANADA INC, TORONTO	128,900	1,025.85	0.0080
LIQUIDNET EUROPE LIMITED, LONDON	1,891,128	11,772.05	0.0062
LIQUIDNET INC, NEW YORK	19,800	198.00	0.0100
LIQUIDNET, LONDON	600	7.41	0.0124
LOOP CAPITAL MARKETS, JERSEY CITY	4,393	87.86	0.0200
LUMINEX TRADING AND ANALYTICS, BOSTON	788	7.88	0.0100
M			
MACQUARIE BANK LIMITED, SYDNEY	139,100	1,238.97	0.0089
MACQUARIES SECURITIES AUSTRALIA, SYDNEY	4,000	16.49	0.0041
MERRILL LYNCH & CO INC ATLAS GLOBAL, NY	16,758	233.17	0.0139
MERRILL LYNCH GILTS LTD, LONDON	300	20.95	0.0698
MERRILL LYNCH INTL LONDON EQUITIES	644,806	9,546.28	0.0148
MERRILL LYNCH PIERCE FENNER SMITH INC NY	37,399	27,599.37	0.7380
MITSUBISHI UFJ SECURITIES, NEW YORK	80,500	3,291.46	0.0409
MIZUHO SECURITIES USA INC, NEW YORK	46,657	2,166.61	0.0464
MORGAN J P SECS INC, NEW YORK	5,960	238.40	0.0400
MORGAN STANLEY & CO INC, NY	1,711,545	14,953.81	0.0087
N			
NATIONAL FINL SVCS CORP, NEW YORK	14,472	302.51	0.0209
NBCN INC, TORONTO (NBCS)	39,900	636.22	0.0159
NEEDHAM AND CO LLC, NEW YORK	4,300	86.00	0.0200
NUMIS SECURITIES INC.	172,600	1,523.10	0.0088
O			
ODDO ET CIE, PARIS	17,808	977.63	0.0549
OPPENHEIMER & CO INC, NEW YORK	1,149	43.09	0.0375
P			
PAREL, PARIS	8,164	487.34	0.0597
PAREL, PUTEAUX	75,846	3,604.03	0.0475
PEEL HUNT LLP, LONDON	65,953	392.41	0.0059
PERSHING LLC, JERSEY CITY	2,773	99.21	0.0358
PERSHING SECURITIES LIMITED, LIVERPOOL	835	44.26	0.0530
PERSHING SECURITIES LTD, LONDON	499,694	7,064.71	0.0141

Schedule of Commissions (continued)

For the Fiscal Year Ended June 30, 2022

Brokerage Firm	Shares / Par	Base Commissions	Base Comm Cost / Share
R			
RAYMOND JAMES & ASSOC INC, ST PETERSBURG	946	35.48	0.0375
RBC CAPITAL MARKETS LLC, NEW YORK	23,633	196.00	0.0083
RBC DOMINION SECS INC, TORONTO (DOMA)	3,009	32.64	0.0108
ROYAL BANK OF CANADA EUROPE LTD, LONDON	40,476	344.65	0.0085
S			
SANFORD C BERNSTEIN & CO INC, LONDON	6,661	196.24	0.0295
SCOTIA CAPITAL (USA) INC, NEW YORK	727	27.26	0.0375
SCOTIA CAPITAL MKTS, TORONTO	1,992	24.02	0.0121
SKANDINAVISKA ENSKILDA BANKEN, COPENHAGEN	1,600	83.63	0.0523
SKANDINAVISKA ENSKILDA BANKEN LONDON	49,100	609.09	0.0124
SKANDINAVISKA ENSKILDA BANKEN, STOCKHOLM	23,600	867.74	0.0368
SMBC SECURITIES, INC NEW YORK	188,600	4,756.76	0.0252
SOCIETE GENERALE, PARIS	1,507	20.37	0.0135
STIFEL NICOLAUS	1,080	21.60	0.0200
STIFEL, NICOLAUS AND CO, ST.LOUIS	11,000	130.97	0.0119
SVENSKA HANDELSBANKEN, STOCKHOLM	69,400	1,961.08	0.0283
T			
TOURMALINE PARTNERS LLC, NEW YORK	394,625	11,838.75	0.0300
U			
UBS EQUITIES, LONDON	19,004	134.96	0.0071
UBS SECURITIES LLC, STAMFORD	20,516	223.05	0.0109
UBS WARBURG ASIA LTD, HONG KONG	17,100	441.93	0.0258
V			
VIRTU AMERICAS, NEW YORK	165	1.16	0.0070
W			
WELLS FARGO SECURITIES LLC, CHARLOTTE	2,911	109.17	0.0375
WELLS FARGO SECURITIES, LLC, NEW YORK	2,968	111.30	0.0375
WILLIAM BLAIR & CO, CHICAGO	1,887	70.77	0.0375
WINTERFLOOD SECS, LONDON	8,952	135.48	0.0151
TOTAL	11,191,108	\$ 184,020.36	\$ 0.0164

Investment Summary

PENSION

As of June 30, 2022 (Dollars in thousands)

Type of Investments	Fair Value	% of Portfolio
Public equity	\$ 1,241,998	46.1%
Private equity	343,557	12.8
Investment grade bonds	235,502	8.7
Core real estate	165,194	6.1
Growth real estate	102,029	3.8
Private debt	108,155	4.0
Market neutral strategies	85,779	3.2
Emerging market bonds	83,707	3.1
Immunized cash flows	69,238	2.6
Long-term government bonds	49,904	1.9
Cash and cash equivalents	34,937	1.3
Treasury inflation-protected securities	57,065	2.1
High yield	53,721	2.0
Private real assets	49,534	1.8
Venture / Growth capital	13,948	0.5
Total Fair Value	\$ 2,694,268	100.0%

The amounts presented above may vary from the amounts presented in the financial statements due to the investment summary presenting amounts at the manager level and the financial statements presenting amounts at the security level.

Includes cash to support synthetic exposure.

HEALTHCARE - 115 TRUST

As of June 30, 2022 (Dollars in thousands)

Type of Investments	Fair Value	% of Portfolio
Public equity	\$ 192,471	55.6%
Investment grade bonds	49,723	14.4
Core real estate	52,801	15.3
Short-term investment grade bonds	12,818	3.7
Long-term investment grade bonds	17,795	5.1
Cash	3,333	1.0
Commodities	16,813	4.9
Total Fair Value	\$ 345,754	100.0%

The amounts presented above may vary from the amounts presented in the financial statements due to the investment summary presenting amounts at the manager level and the financial statements presenting amounts at the security level.

Actuarial Section



Pension Trust and Postemployment Healthcare Trust Funds of the City of San José, California

**City of San José
Federated City Employees Retirement System
Annual Comprehensive Financial Report for the Fiscal Years Ended
June 30, 2022 and June 30, 2021**



Via Electronic Mail

October 3, 2022

Board of Administration
City of San José Federated City Employees' Retirement System
1737 North 1st Street, Suite 580
San José, California 95112

Dear Members of the Board:

The purpose of this letter is to provide the certification for the Actuarial Section of the Annual Comprehensive Financial Report for the City of San José Federated City Employees' Retirement System (System) with respect to pension benefits.

Actuarial Valuation Used for Funding Purposes

Actuarial valuations are performed annually, and the most recent actuarial valuation was performed as of June 30, 2021. Please refer to that report for additional information related to the funding of the System.

We prepared the following schedules for inclusion in the Actuarial Section of the Annual Comprehensive Financial Report based on the June 30, 2021 actuarial valuation.

- Summary of Actuarial Assumptions and Methods
- Schedule of Active Member Valuation Data
- Schedule of Retirees and Beneficiaries Added to and Removed from Rolls
- Analysis of Financial Experience
- Schedule of Funded Liabilities by Type
- Schedule of Funding Progress
- Summary of Plan Provisions

The funding ratios shown in the schedule of funded liabilities by type and the schedule of funding progress exhibits are ratios compared to the funding target and are for the purpose of evaluating funding progress in a budgeting context. These ratios are not appropriate for measuring or assessing the sufficiency of System assets to cover the estimated cost of settling the System's benefit obligations.

The Board of Administration is responsible for establishing and maintaining the contribution policy for the System. The actuarial methods and assumptions used in the actuarial valuation are adopted by the Board of Administration with advice from the actuary. In our opinion, the assumptions and methods used in the actuarial valuation for funding purposes are consistent with applicable Actuarial Standards of Practice. The actuarial cost method and the actuarial assumptions used for funding purposes are the same as those used for financial reporting purposes.



Actuary's Certification Letter - Pension *(continued)*

Board of Administration
October 3, 2022
Page 2

Actuarial Valuation Used for Financial Reporting Purposes

For financial reporting purposes, the Total Pension Liability is based on the June 30, 2021 actuarial valuation updated to the measurement date of June 30, 2022. The mortality improvement scale changed for the June 30, 2021 valuation. This change is detailed in the actuarial assumptions and methods attachment of this letter and is reflected effective July 1, 2021 for financial reporting purposes. Consequently, the update was based upon the Total Pension Liability as of the valuation date reflecting the new assumptions and projected to the measurement date with the addition of service cost and interest cost offset by actual benefit payments.

Please refer to our GASB 67/68 report as of June 30, 2022 for additional information related to the financial reporting of the System. We prepared the following schedules for inclusion in the Financial Section of the Annual Comprehensive Financial Report based on the June 30, 2022 GASB 67/68 report.

- Change in Net Pension Liability
- Sensitivity of Net Pension Liability to Changes in Discount Rate
- Schedule of Changes in Net Pension Liability and Related Ratios
- Notes to the Schedule of Employer Contributions

Reliance on the Information Provided by the System and Compliance with ASOPs and GAAP

In preparing our valuations and the schedules for the Annual Comprehensive Financial Report, we relied on information (some oral and some written) supplied by the City of San José Office of Retirement Services. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

Future actuarial measurements for funding and financial reporting purposes may differ significantly from the current measurements presented in this Annual Comprehensive Financial Report due to such factors as the following: plan experience differing from that anticipated by the assumptions; changes in assumptions; and changes in plan provisions or applicable law.

This letter and the schedules named above have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. The schedules provided for financial reporting purposes have been prepared in accordance with our understanding of generally accepted accounting principles as promulgated by the GASB. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this letter and these exhibits. This letter does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.




Actuary's Certification Letter - Pension *(continued)*

Board of Administration
September 30, 2022
Page 3

This letter and the schedules named above were prepared for the System for the purposes described herein. Other users of this information are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Sincerely,
Cheiron


William R. Hallmark, ASA, EA, MAAA, FCA
Consulting Actuary


Steven M. Hastings, FSA, EA, MAAA, FCA
Consulting Actuary


Jacqueline R. King, FSA, EA, MAAA
Consulting Actuary



Actuarial Assumptions and Methods

DEFINED BENEFIT PENSION

Actuarial Assumptions

The price inflation, wage inflation, amortization payment growth, and discount rates were adopted by the Board of Administration with the actuary's input at the October 21, 2021 Board meeting. All other assumptions were adopted at the November 21, 2019 Board meeting based on recommendations from the actuary's experience study covering plan experience through June 30, 2019. Please refer to the full experience study report for details, including the rationale for each assumption.

1) Discount Rate

6.625%. The Board expects a long-term rate of return of 7.1% based on Meketa's 2021 20-year capital market assumptions and the System's current investment policy. A margin for adverse deviation was used to improve the probability of achieving the discount rate.

2) **Wage Inflation and Payroll Growth** 3.00%, compounded annually

3) **Amortization Payment Growth** 2.75%, compounded annually

4) **Price Inflation** 2.25%, compounded annually

5) Administrative Expenses

\$530 per member for FYE 2022, increasing at the wage inflation assumption of 3.00% per annum.

6) Salary Increase Rate

In addition to the wage inflation component of 3.00% shown above, the following merit component is added based on an individual member's years of service:

Table B-1					
SALARY MERIT INCREASES					
Years of Service	Merit / Longevity	Years of Service	Merit / Longevity	Years of Service	Merit / Longevity
0	3.75%	6	1.40%	12	0.45%
1	3.00%	7	1.20%	13	0.30%
2	2.50%	8	1.00%	14	0.20%
3	2.15%	9	0.85%	15+	0.10%
4	1.85%	10	0.70%		
5	1.60%	11	0.55%		

7) Rates of Termination

Rates of termination are shown in the following Table B-2. Termination rates do not apply once a member is eligible for retirement.

Table B-2					
RATES OF TERMINATION					
Years of Service	Termination Rate	Years of Service	Termination Rate	Years of Service	Termination Rate
0	15.00%	6	7.75%	12	3.75%
1	12.75%	7	6.50%	13	3.50%
2	11.75%	8	5.50%	14	3.25%
3	10.75%	9	4.75%	15+	3.25%
4	9.75%	10	4.25%		
5	8.75%	11	4.00%		

Actuarial Assumptions and Methods *(continued)*

DEFINED BENEFIT PENSION *(continued)*

8) Rate of Reciprocity

30% of terminating employees that are assumed to subsequently work for a reciprocal employer and receive 3.00% pay increases per year.

9) Rates of Refund

Tier 1:

Rates of vested terminated and reciprocal employees electing a refund of contributions are shown in the following Table B-3. Refund rates do not apply once a member is eligible for retirement.

Table B-3							
RATES OF REFUND							
Years of Service	Under Age 35	Ages 35 - 44	Ages 45 and Older	Years of Service	Under Age 35	Ages 35 - 44	Ages 45 and Older
0 - 4	100.0%	100.0%	100.0%	11	17.5%	10.0%	0.0%
5	25.0%	15.0%	18.0%	12	15.0%	10.0%	0.0%
6	20.0%	12.5%	15.0%	13	10.0%	10.0%	0.0%
7	20.0%	10.0%	12.0%	14	10.0%	7.5%	0.0%
8	20.0%	10.0%	9.0%	15	10.0%	5.0%	0.0%
9	20.0%	10.0%	6.0%	16	10.0%	2.5%	0.0%
10	20.0%	10.0%	3.0%	17+	10.0%	0.0%	0.0%

Tier 2:

Vested terminated and reciprocal employees are expected to take a refund if it exceeds the actuarial present value of their deferred benefit payment.

10) Deferred Vested Member Retirement Age

Tier 1 terminated vested members are assumed to retire from age 57 and Tier 2 terminated vested members are assumed to retire at age 62.

11) Rates of Retirement for Tier 1 Members

Rates of retirement for Tier 1 members are based on age according to the following Table B-4 – Tier 1.

Table B-4 Tier 1							
RATES OF RETIREMENT BY AGE AND SERVICE							
Age	Less than 15 Years of Service	15 or more Years of Service and less than 30 Years of Service	30 or more Years of Service	Age	Less than 15 Years of Service	15 or more Years of Service and less than 30 Years of Service	30 or more Years of Service
50	0.0%	0.0%	70.0%	61	10.0%	20.0%	30.0%
51	0.0%	0.0%	70.0%	62	15.0%	20.0%	30.0%
52	0.0%	0.0%	70.0%	63	20.0%	20.0%	30.0%
53	0.0%	0.0%	70.0%	64	20.0%	20.0%	30.0%
54	0.0%	0.0%	70.0%	65	20.0%	20.0%	30.0%
55	10.0%	35.0%	50.0%	66	25.0%	30.0%	30.0%
56	10.0%	20.0%	45.0%	67	25.0%	35.0%	30.0%
57	10.0%	20.0%	40.0%	68	25.0%	35.0%	30.0%
58	5.0%	15.0%	35.0%	69	25.0%	35.0%	30.0%
59	5.0%	15.0%	30.0%	70 & over	100.0%	100.0%	100.0%
60	5.0%	15.0%	30.0%				

Actuarial Assumptions and Methods *(continued)*

DEFINED BENEFIT PENSION *(continued)*

12) Rates of Retirement for Tier 2 Members

Rates of retirement for Tier 2 members are based on age and service as shown in the following Table B-4 – Tier 2. These rates are based on CalPERS retirement rates for its 2.0% at age 62 formula with adjustments based on professional judgment for differences between the CalPERS benefits and the benefits provided to Tier 2 members.

Table B - 4 Tier 2									
TIER 2 RATES OF RETIREMENT BY AGE AND SERVICE									
Age									
Years of Service	55	56	57	58	59	60 - 61	62	63 - 69	70 & over
5-10	3.00%	2.00%	2.50%	3.00%	3.50%	4.00%	7.50%	5.00%	100.00%
11-20	5.00%	3.50%	4.50%	5.50%	7.00%	8.50%	12.50%	10.00%	100.00%
21-25	7.00%	4.00%	5.00%	7.00%	9.00%	10.00%	17.50%	15.00%	100.00%
26-34	10.00%	7.00%	8.50%	11.00%	13.50%	14.50%	25.00%	25.00%	100.00%
35+	15.00%	10.50%	12.75%	16.50%	20.25%	21.75%	100.00%	100.00%	100.00%

13) Rates of Disability

Disability rates are equal to the 0.973 times the CalPERS 2017 non-industrial disability incidence rates for miscellaneous state agencies, blended 55% male and 45% female. 45% of disabilities are assumed to be duty related, and 55% are assumed to be non-duty related. Sample disability rates of active members are provided in Table B-5.

Table B-5								
RATES OF DISABILITY AT SELECTED AGES								
Age	25	30	35	40	45	50	55	60+
Disability	0.0272	0.0303	0.0613	0.1366	0.2519	0.3240	0.2631	0.2191

14) Base Rates of Mortality

Base mortality rates are based on the sex-distinct employee and retiree mortality tables shown below.

Table B-6		
BASE MORTALITY TABLES		
Category	Male	Female
Healthy Annuitant	0.995 times the 2010 Public General Mortality Table (PubG-2010) for healthy retirees	0.960 times the 2010 Public General Mortality Table (PubG-2010) for healthy retirees
Healthy Non-Annuitant	0.992 times the 2010 Public General Mortality Table (PubG-2010) for healthy employees	1.084 times the 2010 Public General Mortality Table (PubG-2010) for healthy employees
Disabled Annuitant	1.051 times the CalPERS 2009 Ordinary Disability Mortality Table	0.991 times the CalPERS 2009 Ordinary Disability Mortality Table

Actuarial Assumptions and Methods *(continued)*

DEFINED BENEFIT PENSION *(continued)*

15) Rates of Mortality Improvement

Future mortality improvements are reflected by applying the most recent projection scale issued by the Society of Actuaries on a generational basis from the base year of 2010 for the Pub2010 tables and 2009 for the CalPERS tables. The projection scale used for the June 30, 2021 valuation is MP-2021.

16) Family Composition

Percentage married is shown in the following Table B-7. Male retirees are assumed to be three years older than their partner, and female retirees are assumed to be two years younger than their partner.

Table B-7		
PERCENTAGE MARRIED		
	Males	Females
Percentage	80%	60%

17) Changes Since Last Valuation

The assumed rate of mortality improvement was updated from MP-2020 to MP-2021.

Contribution Allocation Procedure

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below. All components of the contribution allocation procedure were established prior to the June 30, 2010 actuarial valuation except as specifically noted below.

1) Actuarial Cost Method

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund all benefits between each member's date of hire and last assumed date of employment. The actuarial liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and actuarial liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and actuarial liability for the System. The actuarial liability for the System represents the target amount of assets the System should have as of the valuation date according to the actuarial cost method.

2) Asset Valuation Method

For the purpose of determining contribution rates and amounts, an actuarial value of assets is used that dampens the volatility in the fair value of assets, resulting in a smoother pattern of contribution rates.

The actuarial value of assets is calculated by recognizing 20% of the difference in each of the prior four years of actual investment returns compared to the expected return on the fair value of assets.

3) Amortization Method

The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

Actuarial Assumptions and Methods *(continued)*

DEFINED BENEFIT PENSION *(continued)*

The Tier 1 unfunded actuarial liability as of June 30, 2009 is amortized as a level percentage of Tier 1 pay over a closed 30-year period commencing June 30, 2009. Tier 1 actuarial gains and losses and plan changes are amortized over 20-year periods and Tier 1 assumption changes are amortized over 25-year periods beginning with the valuation date in which they first arise. Effective June 30, 2017, all prior assumption amortization base periods were increased by 5 years so they have the same remaining period as if they had originally been amortized over 25 years. Amortization payments are scheduled to increase 2.75% each year.

The Tier 2 unfunded actuarial liability as of June 30, 2017 is amortized over a closed 10-year period. Future Tier 2 actuarial gains and losses, assumption changes, and plan changes will be amortized over 10-year periods beginning with the valuation date in which they first arise. Amortization payments are scheduled to increase 2.75% each year.

4) Contributions

The Board adopted a policy in 2010 and modified it in 2015 setting the City's contribution to be the UAL contribution amount reported in the actuarial valuation plus the greater of the normal cost dollar amount reported in the actuarial valuation (adjusted for interest based on the time of the contribution) and the dollar amount determined by applying the normal cost as a percent of payroll reported in the actuarial valuation to the actual payroll for the fiscal year. The City and Member contributions determined by a valuation become effective for the fiscal year commencing one year after the valuation date. Contributions are generally made on a payroll-by-payroll basis although the City retains an option to make its contribution as of the beginning of the year.

The total contribution rate is the sum of the normal cost rate, assumed administrative expenses, and the UAL rate. Under Measure F, the total contribution rate cannot be less than the normal cost rate. The normal cost rate is determined by dividing the total normal cost determined under the actuarial cost method by the payroll expected for members active on the valuation date. The UAL payments are adjusted for interest from the valuation date to the date of expected payment in the following fiscal year. The UAL rate is determined by dividing the UAL payments by the total expected payroll for the year (including members active on the valuation date and new entrants expected to replace active members who are expected to leave employment).

For Tier 1, members contribute 3/11ths of the normal cost rate (including administrative expenses, but excluding reciprocity), and the City pays the remainder of the total contribution rate. Tier 1 members who were rehired into Tier 2 and then returned to Tier 1 under Measure F also pay half of the increased cost attributable to their Tier 2 service.

For Tier 2, the members and the City each pay half of the total contribution rate. However, the member's UAL contribution rate cannot increase by more than 0.33% of pay each year. The City contributes any amounts in excess of this cap that would otherwise be contributed by the member.

5) Changes Since Last Valuation

None.

Actuarial Assumptions and Methods *(continued)*

DEFINED BENEFIT PENSION *(continued)*

SCHEDULE OF ACTIVE MEMBER DATA				
Valuation Year	Active Count	Annual Payroll	Average Annual Pay	Percent Change in Average Pay
2021	3,775	\$ 359,061,000	\$ 95,115	4.2%
2020	3,742	341,552,000	91,275	5.4%
2019	3,617	313,310,000	86,622	3.0%
2018	3,554	298,985,000	84,126	(0.2)%
2017	3,410	287,339,000	84,264	4.1%
2016	3,297	266,823,000	80,929	4.2%
2015	3,236	251,430,000	77,698	3.3%
2014	3,121	234,677,000	75,193	3.0%
2013	3,094	225,779,000	72,973	(0.6)%
2012	3,076	225,859,000	73,426	5.0%

SCHEDULE OF RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS											
Period	Beginning of Period		Added to Rolls		Removed from Rolls		End of Period		% Increase in Annual Allowances	Average Annual Allowances	
	Count	Annual Allowances	Count	Annual Allowances	Count	Annual Allowances	Count	Annual Allowances			
2020-2021	4,441	\$ 221,575	188	\$ 9,246	118	\$ 5,090	4,511	\$ 232,043	4.7%	\$ 51	
2019-2020	4,359	210,350	208	9,499	126	4,596	4,441	221,575	5.3%	50	
2018-2019	4,225	198,157	230	10,394	96	3,634	4,359	210,350	6.2%	48	
2017-2018	4,115	187,714	223	9,133	113	3,994	4,225	198,157	5.6%	47	
2016-2017	4,003	177,751	225	8,843	113	3,894	4,115	187,714	5.6%	46	
2015-2016	3,901	168,917	212	7,907	110	3,904	4,003	177,751	5.2%	44	
2014-2015	3,800	159,124	200	8,266	99	3,122	3,901	168,917	6.2%	43	
2013-2014	3,711	150,934	194	7,274	105	3,405	3,800	159,124	5.4%	42	
2012-2013	3,602	142,063	198	7,036	89	2,360	3,711	150,934	6.2%	41	
2011-2012	3,428	129,869	250	14,158	76	1,964	3,602	142,063	9.4%	39	

Dollar amounts in thousands

ANALYSIS OF FINANCIAL EXPERIENCE					
Gain or (Loss) for Year Ending on Valuation Date Due To:					
Actuarial Valuation Date	Investment Income	Combined Liability Experience	Total Financial Experience	Non-Recurring Items	Total Experience
6/30/2021	\$ 76,461	\$ (32,329)	\$ 44,132	\$ (9,687)	\$ 34,445
6/30/2020	(67,979)	(32,761)	(100,740)	(36,981)	(137,721)
6/30/2019	(88,845)	(4,283)	(93,128)	39,030	(54,098)
6/30/2018	(49,921)	4,702	(45,219)	(56,306)	(101,525)
6/30/2017	(44,650)	(13,819)	(58,469)	1,813	(56,656)
6/30/2016	(81,539)	(29,989)	(111,528)	(60,233)	(171,761)
6/30/2015	(3,641)	(45,998)	(49,639)	(191,527)	(241,166)
6/30/2014	39,675	(13,600)	26,075	(103,404)	(77,329)
6/30/2013	(76,502)	2,899	(73,603)	(63,668)	(137,271)
6/30/2012	(119,331)	2,023	(117,308)	43,109	(74,199)

Dollar amounts in thousands

Actuarial Assumptions and Methods *(continued)*

DEFINED BENEFIT PENSION *(continued)*

SCHEDULE OF FUNDED LIABILITIES BY TYPE							
Actuarial Liability for:							
Actuarial Valuation	Active Member Contributions	Retirees, Beneficiaries and Other Inactives	Remaining Active Members' Liabilities	Reported Assets ¹	Portion of Actuarial Liability Covered by Reported Assets		
Date	(A)	(B)	(C)		(A)	(B)	(C)
6/30/2021	\$ 241,016	\$ 3,443,968	\$ 877,997	\$ 2,513,095	100%	66%	0%
6/30/2020	234,385	3,308,069	858,629	2,301,469	100%	62%	0%
6/30/2019	228,905	3,150,673	821,130	2,228,802	100%	63%	0%
6/30/2018	230,282	3,002,012	868,527	2,179,488	100%	65%	0%
6/30/2017	236,819	2,830,143	857,004	2,101,435	100%	66%	0%
6/30/2016	240,872	2,722,224	823,634	2,034,741	100%	66%	0%
6/30/2015	243,828	2,553,892	772,178	2,004,481	100%	69%	0%
6/30/2014	233,289	2,331,656	670,120	1,911,773	100%	72%	0%
6/30/2013	234,217	2,164,153	615,393	1,783,270	100%	72%	0%
6/30/2012	234,619	2,001,498	604,883	1,762,973	100%	76%	0%

¹ Actuarial Value of Assets

Dollar amounts in thousands

SCHEDULE OF FUNDING PROGRESS							
Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Liability (AL)	Unfunded AL (UAL)	Funded Ratio	Covered Payroll	UAL as a % of Covered Payroll	
6/30/2021 ¹⁰	\$ 2,513,095	\$ 4,562,981	\$ 2,049,886	55.1%	\$ 359,061	571%	
6/30/2020 ⁹	2,301,469	4,401,083	2,099,614	52.3%	341,552	615%	
6/30/2019 ⁸	2,228,802	4,200,708	1,971,906	53.1%	313,310	629%	
6/30/2018 ⁷	2,179,488	4,100,821	1,921,333	53.1%	298,985	643%	
6/30/2017 ⁶	2,101,435	3,923,966	1,822,531	53.6%	287,339	634%	
6/30/2016 ⁵	2,034,741	3,786,730	1,751,989	53.7%	266,823	657%	
6/30/2015 ⁴	2,004,481	3,569,898	1,565,417	56.1%	251,430	623%	
6/30/2014 ³	1,911,773	3,235,065	1,323,292	59.1%	234,677	564%	
6/30/2013 ²	1,783,270	3,013,763	1,230,493	59.2%	225,779	545%	
6/30/2012 ¹	1,762,973	2,841,000	1,078,027	62.1%	225,859	477%	

Dollar amounts in thousands

¹ Elimination of the Supplemental Retirement Benefit Reserve reduced the AL by \$43 million.

² Reducing the discount rate from 7.50% to 7.25% and reducing wage inflation increased the AL by \$64 million.

³ Reducing the discount rate to 7.00% and eliminating the temporary 2% wage inflation increased the AL by \$103 million.

⁴ Demographic assumption changes increased the AL by \$192 million.

⁵ Reducing the discount rate from 7.00% to 6.875% increased the AL by \$60 million.

⁶ Measure F implementation increased the AL by \$14 million and assumption changes decreased the AL by \$16 million.

⁷ Assumption changes, including reducing the discount rate from 6.875% to 6.75%, increased the AL by \$54 million.

⁸ Assumption changes decreased the AL by \$3 million.

⁹ Assumption changes, including reducing the discount rate from 6.75% to 6.625%, increased the AL by \$37 million.

¹⁰ Assumption changes increased the AL by \$10 million.

Summary of Pension Plan Provisions - Tier 1

1) Membership Requirement

Participation in the System is immediate upon the first day of full-time employment for members hired before September 30, 2012, including members that are rehired after September 30, 2012 and had prior service under Tier 1 and did not take a return of contributions. In addition, any person accepting employment on or after September 30, 2012 who is otherwise eligible for this plan and who was a "classic" member in another California public retirement system with which this system has reciprocity, and who has a break in service of less than six months from that covered employment and employment with the City, shall be a Tier 1 member of this system.

2) Final Compensation

Members who separated from City service prior to June 30, 2001:

The highest average annual compensation earnable during any period of three consecutive years.

Members who separated from City service on or after June 30, 2001:

The highest average annual compensation earnable during any period of twelve consecutive months.

3) Credited Service

One year of service credit is given for 1,739 or more hours of Federated City service rendered in any calendar year. A partial year (fraction with the numerator equal to the hours worked, and the denominator equal to 1,739) is given for each calendar year with less than 1,739 hours worked.

4) Member Contributions

Member:

The amount needed to fund 3/11ths of benefits accruing for the current year. These contributions are credited with interest at 3.0% per year, compounded annually.

Employer:

The Employer contributes the remaining amounts necessary to maintain the soundness of the Retirement System.

5) Service Retirement

Eligibility:

Age 55 with five years of service, or any age with 30 years of service.

Benefit – Member:

2.5% of Final Compensation for each year of credited service, subject to a maximum of 75% of Final Compensation.

Benefit - Survivor:

50% of the service retirement benefit paid to a qualified survivor.

6) Service-Connected Disability Retirement

Eligibility:

No age or service requirement.

Benefit - Member:

2.5% of Final Compensation for each year of credited service, subject to a minimum of 40% and a maximum of 75% of Final Compensation. Workers' Compensation benefits are generally offset from the service-connected benefits under this system.

Benefit - Survivor:

50% of the disability retirement benefit paid to a qualified survivor.

Summary of Pension Plan Provisions - Tier 1 *(continued)*

7) Non-Service Connected Disability Retirement

Eligibility:

Five years of service.

Benefit - Member:

Members who were hired prior to September 1, 1998:

The amount of the service-connected benefit reduced by 0.5% for each year that the disability age preceded 55.

Members who were hired on or after September 1, 1998:

20% of Final Compensation, plus 2% of Final Compensation for each year of credited service between six and 16 years, plus 2.5% of Final Compensation for each year of credited service in excess of 16 years, subject to a maximum of 75% of Final Compensation.

Benefit - Survivor:

50% of the disability retirement benefit paid to a qualified survivor.

8) Death Before Retirement

Less than five years of service, or no qualified survivor:

Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus one month of salary for each year of service, up to a maximum of six years.

Five or more years of service:

2.5% of Final Compensation for each year of credited service, subject to a maximum of 75% of Final Compensation. Benefit is subject to a minimum of 40% of Final Compensation if member dies while an active employee. The benefit is payable until the spouse or registered domestic partner marries or establishes a domestic partnership. If the member was age 55 with 20 years of service at death, the benefit is payable for the lifetime of the member's spouse or registered domestic partner.

9) Withdrawal Benefits

Less than five years of service:

Lump sum benefit equal to the accumulated employee contributions with interest.

Five or more years of credited service:

The amount of the service retirement benefit, payable at age 55.

10) Additional Post-Retirement Death Benefit

A death benefit payable as a lump sum equal to \$500 will be paid to a qualified survivor upon the member's death.

11) Post-Retirement Cost-of-Living Benefit

Benefits are increased every April 1 by 3.0%, regardless of actual inflation.

12) Changes Since the Last Valuation

None.

Summary of Pension Plan Provisions - Tier 2

1) Membership Requirement

Any person who is hired, rehired or reinstated by the City on or after September 30, 2012 except those who elect to participate in a defined contribution plan, had prior service under Tier 1 and did not take a return of contributions, or had prior service as a "classic" member in a reciprocal system with less than a six month break in service.

2) Final Compensation

The average annual compensation earnable during the highest three consecutive years of service. Final compensation only includes base pay, excluding premium pay and any other additional compensation.

3) Credited Service

One year of service credit is given for 2,080 or more hours of Federated City service rendered in any calendar year. A partial year (fraction with the numerator equal to the hours worked, and the denominator equal to 2,080) is given for each calendar year with less than 2,080 hours worked.

4) Member Contributions

50% of total Tier 2 contributions to the pension plan, including, but not limited to administrative expenses, normal cost, and unfunded actuarial liability. However, the member's UAL contribution rate cannot increase by more than 0.33% of pay each year. The City contributes any amounts in excess of this cap that would otherwise be contributed by the member.

The member contribution rate cannot be less than 50% of the normal cost rate.

5) City Contributions

50% of total Tier 2 contributions to the pension plan, including, but not limited to administrative expenses, normal cost, and unfunded actuarial liability. In addition, the City contributes any UAL amounts in excess of the member UAL cap until the member rate covers 50% of the UAL rate.

The City contribution rate cannot be less than 50% of the normal cost rate.

6) Unreduced Service Retirement

Eligibility:

Age 62 with five years of service.

Benefit – Member:

2.0% of Final Compensation for each year of credited service attributable to Tier 2, subject to a maximum of 70% of Final Compensation.

Benefit - Survivor:

50% of the service retirement benefit paid to a qualified survivor.

7) Early Service Retirement

Eligibility:

Age 55 with five years of service.

Benefit - Member:

Benefit reduced by a factor of 5% for each year the member retires before age 62.

The early retirement reduction is applied to the benefit after the application of the maximum of 70% of Final Compensation.

8) Service-Connected Disability Retirement

Eligibility:

No age or service requirement.

Summary of Pension Plan Provisions - Tier 2

Benefit - Member:

2.0% of Final Compensation for each year of credited service, subject to a minimum of 40% of Final Compensation and a maximum of 70% of Final Compensation, less the amounts specified in Section 3.28.1330 and Section 3.28.1340.

9) Non-Service Connected Disability Retirement

Eligibility:

Five years of service.

Benefit - Member:

2.0% of Final Compensation for each year of credited service attributable to Tier 2, subject to a minimum of 20% of Final Compensation and a maximum of 70% of Final Compensation less the amounts specified in Section 3.28.1330 and Section 3.28.1340.

10) Death Before Retirement

Less than five years of service, or no qualified survivor:

Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus one month of salary for each year of service, up to a maximum of six years.

Five or more years of service:

2.5% of Final Compensation for each year of credited service, subject to a maximum of 70% of Final Compensation. Benefit is subject to a minimum of 40% of Final Compensation if member dies while an active employee. The benefit is payable until the spouse or registered domestic partner marries or establishes a domestic partnership. If the member was age 55 with 20 years of service at death, the benefit is payable for the lifetime of the member's spouse or registered domestic partner.

11) Withdrawal Benefits

Less than five years of service:

Lump sum benefit equal to the accumulated employee contributions with interest.

Five or more years of credited service:

The amount of the service retirement benefit reduced for early retirement, and payable when retirement eligibility is reached.

12) Benefit Forms

Annuity benefits are paid in the form of a 50% joint and survivor annuity or an actuarially equivalent annuity with 75% or 100% continuance to a survivor.

13) Post-retirement Cost-of-Living Benefit

Benefits are increased every April 1 by the change in the December CPI-U for San José-San Francisco-Oakland, subject to a cap based on years of service as shown in the table below.

Years of Service	Maximum COLA
At least 1, but less than 11	1.25% ¹
At least 11, but less than 21	1.50%
At least 21, but less than 26	1.75%
At least 26	2.00%

¹ 1.5% for members hired before Measure F effective date

The first COLA after retirement shall be prorated based on the number of months retired.

14) Changes Since the Last Valuation

None.



October 4, 2022

Board of Administration
City of San José Federated City Employees' Retirement System
1737 North 1st Street, Suite 580
San José, California 95112

Dear Members of the Board:

The purpose of this letter is to provide the certification for the Actuarial Section of the Annual Comprehensive Financial Report (ACFR) for the City of San José Federated City Employees' Retirement System (System) with respect to Other Postemployment Benefits (OPEB) provided through the City of San José Federated Postemployment Healthcare Plan ("Plan").

Actuarial Valuation Used for Funding Purposes

Actuarial valuations are performed annually, and the most recent actuarial valuation was performed as of June 30, 2021. Please refer to that report for additional information related to the funding of the Plan.

We prepared the following schedules for inclusion in the Actuarial Section of the ACFR based on the June 30, 2021 actuarial valuation.

- Summary of Actuarial Assumptions and Methods
- Schedule of Active Member Valuation Data
- Schedule of Retirees and Beneficiaries Added to and Removed from Rolls
- Member Benefit Coverage Information
- Analysis of Financial Experience
- Schedule of Funding Progress
- Summary of Key Substantive Plan Provisions

The funding ratios shown in the member benefit coverage information and the schedule of funding progress exhibits are ratios compared to the funding target and are for the purpose of evaluating funding progress in a budgeting context. These ratios are not appropriate for measuring or assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligations.

Employees hired on or after September 1, 2013 are not eligible to enter the Plan.

Historically, member and City contributions to the Plan had been negotiated through collective bargaining and were not actuarially determined. With the implementation of Measure F, member contributions are fixed at 7.5% of pay; the City's contribution toward the explicit subsidy is actuarially determined; and, the City also pays the implicit subsidy on a pay-as-you-go basis as a part of active health premiums. Finally, the City has an option to limit its contribution for the explicit subsidy to 14% of payroll.



Actuary's Certification Letter OPEB (continued)

Board of Administration
October 4, 2022
Page 2

The actuarial methods and assumptions used in the actuarial valuation are adopted by the Board of Administration with advice from the actuary. In our opinion, the assumptions and methods used in the actuarial valuation for funding purposes are consistent with applicable Actuarial Standards of Practice. The actuarial cost method and the actuarial assumptions used for funding purposes are the same as those used for financial reporting purposes.

Actuarial Valuation Used for Financial Reporting Purposes

For financial reporting purposes, the Total OPEB Liability is based on the June 30, 2021 actuarial valuation updated to the measurement date of June 30, 2022. The Board changed some economic and demographic assumptions for the June 30, 2021 valuation. These changes are detailed in the actuarial assumptions and methods attachment of this letter and are reflected effective July 1, 2021 for financial reporting purposes. Consequently, the update was based upon the Total OPEB Liability as of the valuation date reflecting the new assumptions, and projected to the measurement date with the addition of service cost and interest cost offset by actual benefit payments.

Please refer to our GASB 74/75 report as of June 30, 2022 for additional information related to the financial reporting of the Plan. We prepared the following schedules for inclusion in the Financial Section of the ACFR as shown in the June 30, 2022, GASB 74/75 report.

- Change in Net OPEB Liability
- Sensitivity of Net OPEB Liability to Changes in Discount Rate and Healthcare Cost Trend Rates
- Schedule of Changes in Net OPEB Liability and Related Ratios
- Schedule of Employer Contributions

Reliance on the Information Provided by the System and Compliance with GAAP

In preparing our valuations and the schedules for the ACFR, we relied on information (some oral and some written) supplied by the City of San José Office of Retirement Services. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

Future actuarial measurements for funding and financial reporting purposes may differ significantly from the current measurements presented in this ACFR due to such factors as the following: plan experience differing from that anticipated by the assumptions; changes in assumptions; and, changes in plan provisions or applicable law.

This letter and the schedules named above have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed



Actuary's Certification Letter OPEB *(continued)*

Board of Administration
September 30, 2022
Page 3

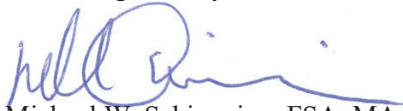
actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this letter and these exhibits. This letter does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

This letter and the schedules named above were prepared for the Plan for the purposes described herein. Other users of this information are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

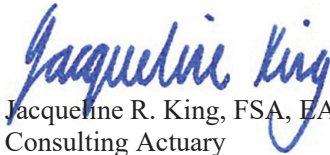
Sincerely,
Cheiron



William R. Hallmark, ASA, EA, MAAA, FCA
Consulting Actuary



Michael W. Schionning, FSA, MAAA
Principal Consulting Actuary



Jacqueline R. King, FSA, EA, MAAA
Consulting Actuary



Actuarial Assumptions and Methods

POSTEMPLOYMENT HEALTHCARE

Economic Assumptions

The expected return on plan assets and per person cost trend assumptions shown below were adopted by the Board of Administration with the actuary's input at the November 18, 2021 Board meeting. Please refer to the presentation for that meeting for details, including the rationale for each assumption.

1) Expected Return on Plan Assets

6.00% per year. The Board expects a long-term rate of return of 6.10% based on Meketa's 20-year capital market assumptions and the System's current investment policy.

2) Per Person Cost Trends

Medical trends were developed using the 2021 Society of Actuaries Long-Run Medical Cost Trend Model with the following parameters:

<i>Initial trend rate:</i> Non-Medicare Eligible:	8.00%	Medicare Eligible:	4.00%
<i>Inflation:</i>	2.25%	<i>Real GDP per Capita:</i>	1.50%
<i>Excess Medical Cost Growth:</i>	1.10%	<i>Expected GDP Share in 2030:</i>	20.30%
<i>Resistance Point:</i>	20.00%	<i>Year limited to GDP growth:</i>	2075

ANNUAL INCREASE %																
Calendar Year	2022 ¹	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	
Pre-Medicare	0.00	7.49	7.15	6.80	6.46	6.12	5.78	5.44	5.10	4.86	4.77	4.73	4.70	4.68	4.65	
Medicare Eligible	0.00	4.15	4.26	4.36	4.46	4.57	4.67	4.77	4.87	4.86	4.77	4.73	4.70	4.68	4.65	
Dental	0.00	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	
Calendar Year	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	
Pre-Medicare	4.63	4.61	4.60	4.58	4.56	4.55	4.54	4.52	4.51	4.50	4.49	4.47	4.46	4.45	4.44	
Medicare Eligible	4.63	4.61	4.60	4.58	4.56	4.55	4.54	4.52	4.51	4.50	4.49	4.47	4.46	4.45	4.44	
Dental	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	
Calendar Year	2052	2053	2054	2055	2056	2057	2058	2059	2060	2061	2062	2063	2064	2065	2066	
Pre-Medicare	4.43	4.42	4.41	4.40	4.40	4.39	4.38	4.37	4.36	4.35	4.35	4.34	4.33	4.32	4.29	
Medicare Eligible	4.43	4.42	4.41	4.40	4.40	4.39	4.38	4.37	4.36	4.35	4.35	4.34	4.33	4.32	4.29	
Dental	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	
Calendar Year	2067	2068	2069	2070	2071	2072	2073	2074	2075	2076	2077	2078+				
Pre-Medicare	4.23	4.17	4.12	4.06	4.01	3.96	3.91	3.86	3.81	3.78	3.78	3.78				
Medicare Eligible	4.23	4.17	4.12	4.06	4.01	3.96	3.91	3.86	3.81	3.78	3.78	3.78				
Dental	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50				

¹ Varies by Plan

The table above shows the trend increases on a fiscal year basis; premium rates change on a calendar year basis. For the fiscal year beginning July 1, 2022, the trend was developed using actual calendar year 2022 premiums and a trend assumption for calendar year 2023. The trend factors vary by plan as shown in the table below.

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

Deductibles, Co-payments, Out-of-Pocket Maximums, and Annual Maximum (where applicable) are assumed to increase at the above trend rates.

FISCAL YEAR BEGINNING 2022 TREND					
Pre-Medicare		Medicare		Dental	
Kaiser Plans	3.59%	Kaiser Plan	1.67%	HMO Plan	1.76%
Anthem HMO Plans	(0.91)%	Anthem HMO Plan	1.82%	PPO Plan	(7.69)%
Anthem High Deductible Plan	12.84%	Anthem PPO Plan	0.43%		
Anthem PPO Plans	12.84%				

3) Changes Since Last Valuation

The per-person cost trends were updated.

The discount rate assumption was lowered from 6.25% to 6.00%.

Demographic Assumptions

The OPEB assumptions were adopted by the Board of Administration at the November 18, 2021 Board meeting based on the actuary's recommendations. The demographic assumptions shared with the pension plan shown below were adopted at the November 21, 2019 Board meeting based on recommendations from the actuary's experience study covering system experience through June 30, 2019. Please refer to the full experience study report for details, including the rationale for each assumption.

1) Salary Increase Rate

Wage inflation component: 3.00%

In addition, the following merit component is added based on an individual member's years of service.

SALARY MERIT INCREASES					
Years of Service	Merit / Longevity	Years of Service	Merit / Longevity	Years of Service	Merit / Longevity
0	3.75%	6	1.40%	12	0.45%
1	3.00%	7	1.20%	13	0.30%
2	2.50%	8	1.00%	14	0.20%
3	2.15%	9	0.85%	15+	0.10%
4	1.85%	10	0.70%		
5	1.60%	11	0.55%		

2) Rates of Termination

Termination rates do not apply once a member is eligible for retirement. Rates of termination are shown in the following table.

RATES OF TERMINATION					
Years of Service	Termination Rate	Years of Service	Termination Rate	Years of Service	Termination Rate
0	15.00%	6	7.75%	12	3.75%
1	12.75%	7	6.50%	13	3.50%
2	11.75%	8	5.50%	14	3.25%
3	10.75%	9	4.75%	15+	3.25%
4	9.75%	10	4.25%		
5	8.75%	11	4.00%		

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

3) Rates of Refund

Tier 1

Rates of vested terminated employees electing a refund of contributions are shown in following table.

RATES OF REFUND							
Years of Service	Under Age 35	Ages 35 - 44	Ages 45 and Older	Years of Service	Under Age 35	Ages 35 - 44	Ages 45 and Older
0 - 4	100.00%	100.00%	100.00%	11	17.50%	10.00%	0.00%
5	25.00%	15.00%	18.00%	12	15.00%	10.00%	0.00%
6	20.00%	12.50%	15.00%	13	10.00%	10.00%	0.00%
7	20.00%	10.00%	12.00%	14	10.00%	7.50%	0.00%
8	20.00%	10.00%	9.00%	15	10.00%	5.00%	0.00%
9	20.00%	10.00%	6.00%	16	10.00%	2.50%	0.00%
10	20.00%	10.00%	3.00%	17+	10.00%	0.00%	0.00%

Tier 2:

Vested terminated employees are expected to take a refund if it exceeds the actuarial present value of their deferred benefit payment.

4) Deferred Vested Member Retirement Age

Tier 1 terminated vested members are assumed to retire at age 57 and Tier 2 terminated vested members are assumed to retire at age 62.

5) Retirement Rates

Rates of retirement for Tier 1 members are based on age according to the following Table - Tier 1.

TIER 1 RATES OF RETIREMENT BY AGE AND SERVICE							
Age	15 or more years			Age	15 or more years		
	Less than 15 years of service	of service and less than 30 years of service	30 or more years of service		Less than 15 years of service	of service and less than 30 years of service	30 or more years of service
50	0.0%	0.0%	70.0%	61	10.0%	20.0%	30.0%
51	0.0%	0.0%	70.0%	62	15.0%	20.0%	30.0%
52	0.0%	0.0%	70.0%	63	20.0%	20.0%	30.0%
53	0.0%	0.0%	70.0%	64	20.0%	20.0%	30.0%
54	0.0%	0.0%	70.0%	65	20.0%	20.0%	30.0%
55	10.0%	35.0%	50.0%	66	25.0%	30.0%	30.0%
56	10.0%	20.0%	45.0%	67	25.0%	35.0%	30.0%
57	10.0%	20.0%	40.0%	68	25.0%	35.0%	30.0%
58	5.0%	15.0%	35.0%	69	25.0%	35.0%	30.0%
59	5.0%	15.0%	30.0%	70 & over	100.0%	100.0%	100.0%
60	5.0%	15.0%	30.0%				

Rates of retirement for Tier 2 members are based on age according to the following Table - Tier 2. These rates are based on CalPERS retirement rates for its 2.0% at age 62 formula with adjustments based on professional judgment for differences between the CalPERS benefits and the benefits provided to Tier 2 members.

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

TIER 2 RATES OF RETIREMENT BY AGE AND SERVICE									
Age									
Years of Service	55	56	57	58	59	60 - 61	62	63 - 69	70 & over
5 - 10	3.00%	2.00%	2.50%	3.00%	3.50%	4.00%	7.50%	5.00%	100.00%
11 - 20	5.00%	3.50%	4.50%	5.50%	7.00%	8.50%	12.50%	10.00%	100.00%
21 - 25	7.00%	4.00%	5.00%	7.00%	9.00%	10.00%	17.50%	15.00%	100.00%
26 - 34	10.00%	7.00%	8.50%	11.00%	13.50%	14.50%	25.00%	25.00%	100.00%
35+	15.00%	10.50%	12.75%	16.50%	20.25%	21.75%	100.00%	100.00%	100.00%

6) Base Rates of Mortality

Base mortality rates are based on the sex-distinct employee and retiree mortality tables shown below.

BASE MORTALITY TABLES		
Category	Male	Female
Healthy Annuitant	0.995 times the 2010 Public General Mortality Table (PubG-2010) for healthy retirees	0.960 times the 2010 Public General Mortality Table (PubG-2010) for healthy retirees
Healthy Non-Annuitant	0.992 times the 2010 Public General Mortality Table (PubG-2010) for healthy employees	1.084 times the 2010 Public General Mortality Table (PubG-2010) for healthy employees
Disabled Annuitant	1.051 times the CalPERS 2009 Ordinary Disability Mortality Table	0.991 times the CalPERS 2009 Ordinary Disability Mortality Table

7) Disability Rates

Disability rates are equal to the 0.973 times the CalPERS 2017 non-industrial disability incidence rates for miscellaneous state agencies, blended 55% male and 45% female. 45% of disabilities are assumed to be duty related, and 55% are assumed to be non-duty related. Sample disability rates of active members are provided in the following table.

RATES OF DISABILITY AT SELECTED AGES								
Age	25	30	35	40	45	50	55	60+
Disability	0.0272	0.0303	0.0613	0.1366	0.2519	0.3240	0.2631	0.2191

8) Rates of Mortality Improvement

Future mortality improvements are reflected by applying the most recent projection scale issued by the Society of Actuaries on a generational basis from the base year of 2010 for the Pub2010 tables and 2009 for the CalPERS tables. The projection scale used for the June 30, 2021 valuations is MP-2021.

9) Percent of Futures Retirees Electing Coverage Versus In-Lieu Credits

Upon retirement, members are assumed to elect coverage or enter the In-Lieu credit program according to the following table.

FUTURE RETIREE PARTICIPATION		
	Coverage	In-Lieu
Active Members	80%	20%
Terminated Vested Members	60%	40%

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

10) Dependent Coverage Elections

Upon retirement, members who elect coverage are assumed to cover dependents according to the following table.

ASSUMED FUTURE RETIREE TIER ELECTIONS				
Coverage Tier	Pre-Medicare		Medicare	
	Male	Female	Male	Female
Retiree Only	31%	55%	35%	64%
Retiree and Children	4%	9%	0%	0%
Retiree and Spouse	37%	24%	65%	36%
Retiree and Family	28%	12%	0%	0%

100% of members eligible for dental are assumed to elect spousal coverage.

11) In-Lieu Assumptions

Members who elect to receive the In-Lieu credits are assumed to remain in the In-Lieu credit program for five years, after which they are assumed to elect coverage and use their In-Lieu credits. The amount of the In-Lieu credit is 25% of the subsidy for the tier of coverage for which the retiree qualifies. Future retiree medical tier qualification assumptions are provided in the following table.

ASSUMED FUTURE RETIREE IN-LIEU CREDIT TIER				
Coverage Tier	Pre-Medicare		Medicare	
	Male	Female	Male	Female
Retiree Only	35%	35%	55%	55%
Retiree and Children	0%	0%	0%	0%
Retiree and Spouse	20%	20%	45%	45%
Retiree and Family	45%	45%	0%	0%

12) Health Plan Election

Retirees who are not yet age 65 are assumed to be eligible for Medicare when they reach age 65 and are assumed to enroll in the Medicare-eligible plan corresponding to their current Pre-Medicare plan election. Future retirees are assumed to elect plans in the proportion shown in the following table.

ASSUMED PLAN ELECTIONS FOR FUTURE RETIREES ¹			
	% Electing		% Electing
Pre-Medicare Medical Plans	Medicare-Eligible Medical Plans		
Kaiser DHMO	10%	Kaiser Senior Advantage	60%
Kaiser \$25 Co-pay	67%	Anthem Medicare HMO	1%
Kaiser HDHP	8%	Anthem Medicare PPO	39%
Anthem DHMO	1%		
Anthem Select \$20 Co-pay	5%		
Anthem Traditional \$20 Co-pay	1%		
Anthem HDHP PPO	3%	Dental Plans (All Retirees)	
Anthem Select PPO	4%	Delta Dental PPO	98%
Anthem Classic PPO	1%	DeltaCare HMO	2%

¹ Eligible for coverage and elect coverage

The Anthem \$20 Copay Traditional HMO plan was added effective January 1, 2022.

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

13) Married Percentage

PERCENTAGE MARRIED		
Gender	Males	Females
Percentage	80%	60%

14) Voluntary Employees' Beneficiary Association Balance Drawdown

Members are assumed to draw down their VEBA balances by the blended active and retiree member plus spouse premium, without factoring in the lowest cost premium, and increased by a factor of 1.5 to estimate the adjustment from a blended active and retiree premium to a retiree only premium.

15) Dependent Age

For current retirees, actual spouse date of birth was used when available. For future retirees, male retirees are assumed to be three years older than their partner, and female retirees are assumed to be two years younger than their partner.

16) Administrative Expenses

\$90 per member for FYE 2023, increasing at the wage inflation assumption of 3.00% per annum.

17) Changes Since Last Valuation

Plan elections assumptions and the administrative expense assumption were updated.

The assumed rate of mortality improvement was updated from MP-2020 to MP-2021.

Claim and Expense Assumptions

The claim and expense assumptions shown below were adopted by the Board of Administration at the November 18, 2021 Board meeting based upon the actuary's recommendations.

The claims costs are based on the fully insured premiums charged to the City for the active and retiree population in 2021 and 2022. For non-Medicare adults, the premiums for each coverage tier (retiree only, retiree plus spouse, retiree plus child(ren) and retiree plus family) were blended based on enrollment data for the 2021 calendar year. The same process was used for Medicare adults, except only Medicare-eligible retirees were included. The resulting per person per month (PPPM) cost was then adjusted using age curves. The pre-Medicare adult claims curves were then loaded for the cost of children; the load for children decreases by retiree age since older retirees have fewer children. The impact of children on Medicare costs was assumed to be de minimis. All claims costs are developed jointly for the Federated, Police, and Fire Postemployment Healthcare Plans of the City of San José.

This report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010, related legislation, or regulations.

1) Average Annual Claims and Expense Assumptions

The following claim and expense assumptions were developed as of July 1, 2021 based on the premiums for 2021 and 2022. The explicit subsidy amount (100% of the premium for the lowest cost health plan available to active City employees) is assumed to grow based on the pre-Medicare cost trend rates.

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

The following tables show the claims costs for each medical plan as of the valuation date:

SAMPLE CLAIMS COSTS - NON-MEDICARE ELIGIBLE							
Age	Kaiser		Anthem HMO		Anthem PPO		
	Male	Female	Male	Female	Male	Female	
40	\$ 10,056	\$ 12,370	\$ 11,610	\$ 14,047	\$ 14,780	\$ 18,672	
45	10,291	12,078	11,653	13,535	15,607	18,613	
50	10,885	12,338	12,073	13,604	17,037	19,481	
55	12,058	13,082	13,103	14,182	19,441	21,164	
60	14,101	13,747	15,051	14,678	23,310	22,715	
64	16,605	13,515	17,525	14,269	27,868	22,668	

SAMPLE CLAIMS COSTS - MEDICARE ELIGIBLE							
Age	Kaiser Senior Adv		Anthem HMO		Anthem Select PPO		
	Male	Female	Male	Female	Male	Female	
65	\$ 2,922	\$ 2,578	\$ 4,873	\$ 4,299	\$ 5,041	\$ 4,447	
70	3,103	2,628	5,175	4,383	5,353	4,534	
75	3,566	2,956	5,948	4,929	6,153	5,099	
80	4,050	3,352	6,754	5,590	6,987	5,783	
85	4,374	3,663	7,294	6,108	7,546	6,319	

SAMPLE CLAIMS COSTS - DENTAL	
Dental Blended	
Age	Unisex
All	\$ 576.46

2) Medicare Part D Subsidy

Per GASB guidance, the Part D Subsidy has not been reflected in this valuation.

3) Medicare Part B

All Medicare eligible retirees are assumed to participate in Medicare Part B.

4) Medicare Eligibility

All retirees who turn age 65 are assumed to be eligible for Medicare.

5) Annual Limits

Assumed to increase at the same rate as trend.

6) Lifetime Maximums

Are not assumed to have any financial impact.

7) Geography

Implicitly assumed to remain the same as current retirees.

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

8) Retiree Contributions

Retirees pay the difference between the actual premium for the elected medical plan and the lowest cost medical plan available to active members, if the retiree is eligible to receive the explicit subsidy. No retiree contributions are required for dental.

9) Changes Since Last Valuation

All claims costs were updated to reflect the changes in plan premiums and the populations covered. Any implicit subsidy calculated for Medicare-eligible members is treated as an explicit subsidy reflecting additional anticipated increases in Medicare-eligible premiums attributable to the aging of the Medicare-eligible population.

Contribution Allocation Procedure

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below.

1) Actuarial Cost Method

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the retirement benefits between each member's date of hire and assumed retirement. The actuarial liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and actuarial liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and actuarial liability for the System. The actuarial liability for the System represents the target amount of assets the System should have as of the valuation date according to the actuarial cost method.

2) Asset Valuation Method

The actuarial value of assets equals the fair value of assets.

3) Amortization Method

The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets. The unfunded actuarial liability as of June 30, 2017 is amortized as a level dollar amount over a closed 20-year period. All subsequent amortization bases are amortized over 20-year periods with a 3-year phase-in and phase-out.

4) Contributions

The City will contribute the annual implicit subsidy as part of active employee health premiums and will prefund the explicit subsidy based on the normal cost, administrative expenses, and amortization payment described above less expected employee contributions. The City has the option to limit its contribution towards the explicit subsidy to no more than 14% of total payroll.

Active members that are eligible for full benefits will contribute 7.50% of pay.

5) Changes Since Last Valuation

None.

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

SCHEDULE OF ACTIVE MEMBER DATA						
Valuation Date	Active Member Counts			Annual Payroll	Average Annual Pay	Percentage Change in Average Pay
	Under Age 65	Age 65+	Total			
6/30/2021 ²	3,508	121	3,629	\$339,546,040	\$ 93,565	4.2%
6/30/2020 ²	3,495	101	3,596	322,850,457	89,780	5.1%
6/30/2019 ²	3,412	88	3,500	299,001,886	85,429	4.1%
6/30/2018 ²	3,377	84	3,461	284,008,289	82,060	(2.6)%
6/30/2017 ²	3,321	89	3,410	287,339,424	84,264	(0.9)%
6/30/2016 ¹	2,310	77	2,387	202,911,153	85,007	5.8%
6/30/2015 ¹	2,527	74	2,601	208,957,370	80,337	5.9%
6/30/2014 ¹	2,800	64	2,864	217,167,654	75,827	3.7%
6/30/2013	3,028	65	3,093	226,097,882	73,100	(0.4)%
6/30/2012	3,017	59	3,076	225,859,144	73,426	

¹ Does not include Tier 2B active employees.

² Includes members that are only eligible for catastrophic disability benefits.

SCHEDULE OF RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS										
Period	Beginning of Period		Added to Rolls	Removed from Rolls	End of Period		Net Change		% Increase Annual Subsidy	Average Annual Subsidy
	Count	Annual Subsidy			Count	Count	Count	Annual Subsidy		
Medical										
2020-2021	3,057	\$ 23,648	107	117	3,047	\$ 23,464	(10)	\$ (184)	(0.8)%	\$ 7,701
2019-2020	2,909	21,588	254	106	3,057	23,648	148	2,060	9.5%	7,736
2018-2019	2,923	20,566	124	138	2,909	21,588	(14)	1,022	5.0%	7,421
2017-2018	2,920	23,621	139	136	2,923	20,566	3	(3,055)	(12.9)%	7,036
2016-2017	2,821	21,844	210	111	2,920	23,621	99	1,777	8.1%	8,090
2015-2016	2,769	21,341	183	131	2,821	21,844	52	503	2.4%	7,743
2014-2015	2,737	21,941	152	120	2,769	21,341	32	(600)	(2.7)%	7,707
2013-2014	2,718	22,657	151	132	2,737	21,941	19	(716)	(3.2)%	8,016
2012-2013	2,680	25,223	158	120	2,718	22,657	38	(2,566)	(10.2)%	8,336
2011-2012	2,557	25,519	203	80	2,680	25,223	123	(295)	(1.2)%	9,412
Dental										
2020-2021	3,454	\$ 3,561	120	109	3,465	\$ 3,558	11	\$ (3)	(0.1)%	\$ 1,027
2019-2020	3,405	3,502	158	109	3,454	3,561	49	58	1.7%	1,031
2018-2019	3,375	3,478	123	93	3,405	3,502	30	25	0.7%	1,029
2017-2018	3,322	3,414	152	99	3,375	3,478	53	63	1.9%	1,030
2016-2017	3,264	3,224	170	112	3,322	3,414	58	190	5.9%	1,028
2015-2016	3,206	3,212	159	101	3,264	3,224	58	12	0.4%	988
2014-2015	3,133	3,130	160	87	3,206	3,212	73	82	2.6%	1,002
2013-2014	3,103	3,742	138	108	3,133	3,130	30	(612)	(16.4)%	999
2012-2013	3,044	3,924	144	85	3,103	3,742	59	(182)	(4.6)%	1,206
2011-2012	2,906	3,745	203	65	3,044	3,924	138	179	4.8%	1,289

Annual subsidies are explicit amounts in thousands

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

MEMBER BENEFIT COVERAGE INFORMATION					
Actuarial Valuation Date	Actuarial Liability		Reported Assets	Portion of Liability Covered by Reported Assets	
	Retirees, Beneficiaries and Other Inactives	Active Members		(A)	(B)
	(A)	(B)		(A)	(B)
6/30/2021	\$ 452,454	\$ 210,406	\$ 384,613	85%	0%
6/30/2020	443,476	206,943	303,313	68%	0%
6/30/2019	422,108	209,644	294,489	70%	0%
6/30/2018	426,984	223,130	277,256	65%	0%
6/30/2017	408,627	221,825	248,583	61%	0%
6/30/2016	450,793	313,468	225,845	50%	0%
6/30/2015	469,903	347,770	209,761	45%	0%
6/30/2014	435,826	293,580	199,776	46%	0%
6/30/2013	495,967	374,905	157,695	32%	0%
6/30/2012	611,267	485,353	137,798	23%	0%

Dollar amounts in thousands

ANALYSIS OF FINANCIAL EXPERIENCE					
Gain (or Loss) for Year Ending on Valuation Date Due to:					
Actuarial Valuation Date	Investment Income	Combined Liability Experience	Total Financial Experience	Non-Recurring Items	Total Experience
6/30/2021	\$ 57,618	\$ 25,838	\$ 83,456	\$ (22,368)	\$ 61,088
6/30/2020	(17,738)	69,483	51,745	(34,497)	17,248
6/30/2019	(10,654)	(34,979)	(45,633)	14,784	(30,849)
6/30/2018	(5,915)	26,064	20,149	(11,137)	9,012
6/30/2017	117	5,259	5,376	123,632	129,008
6/30/2016	(16,044)	(11,608)	(27,652)	99,545	71,893
6/30/2015	(19,264)	6,948	(12,316)	(64,155)	(76,471)
6/30/2014	19,767	31,177	50,944	148,417	199,361
6/30/2013	6,847	5,834	12,681	114,786	127,467
6/30/2012	(14,897)	(27,919)	(42,816)	136,154	93,338

Dollar amounts in thousands

Actuarial Assumptions and Methods *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the System is funded and how this status has changed over the past several years. The actuarial liability is compared to the actuarial value of assets to determine the funding ratio.

SCHEDULE OF FUNDING PROGRESS						
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Liability (AL) (b)	Unfunded AL (UAL) (b-a)	Funded Ratio (a / b)	Annual Covered Payroll (d)	UAL as a Percentage of Covered Payroll ((b-a) / c)
6/30/2021	\$ 384,613	\$ 662,860	\$ 278,247	58%	\$ 339,546	82%
6/30/2020	303,313	650,419	347,106	47%	322,850	108%
6/30/2019	294,489	631,752	337,263	47%	299,002	113%
6/30/2018	277,256	650,114	372,858	43%	298,985	125%
6/30/2017	248,583	630,452	381,869	39%	287,339	133%
6/30/2016	225,845	764,261	538,416	30%	266,823	202%
6/30/2015	209,761	817,673	607,912	26%	251,430	242%
6/30/2014	199,776	729,406	529,630	27%	234,677	226%
6/30/2013	157,695	870,872	713,177	18%	226,098	315%
6/30/2012	137,798	1,096,620	958,822	13%	225,859	425%

Dollar amounts in thousands

Summary of Key Substantive Plan Provisions

POSTEMPLOYMENT HEALTHCARE

Eligibility

Employees hired before September 2013 that did not elect to opt-in to the Voluntary Employees' Beneficiary Association (VEBA).

Medical

Employees who retire (include deferred vested members) with at least 15 years of service with the City ("OPEB benefit service"), or with a monthly pension equal to at least 37.5% of Final Compensation, are eligible to elect medical coverage upon retirement.

Tier 1 employees (hired before September 30, 2012) are eligible for retirement at age 55 with five years of service or at any age with 30 years of service. Tier 2 employees (hired on or after September 30, 2012) are eligible unreduced service retirement at age 65 with five years of service or reduced service retirement at age 55 with five years of service. Service credited through reciprocity agreements counts towards an employee's required service to retire, but only service with the City counts towards the required years of service to receive OPEB benefits. Employees who retire with less than 15 years of service can elect coverage, but receive no explicit subsidy.

Employees who become disabled with at least 15 years of service or have a monthly pension equal to at least 37.5% of Final Compensation are eligible to elect medical coverage upon retirement.

Spouses or domestic partners of retired members are allowed to participate if they were enrolled in the City's medical plan at the time of the member's retirement. Dependent children are eligible to receive coverage until the age of 26.

Surviving spouses / domestic partners / children of deceased members are eligible for coverage if the following conditions are met:

- 1) The employee has 15 years of service at time of death or is entitled to a monthly pension of at least 37.5% of Final Compensation; and
- 2) Both the member and the survivors were enrolled in the active medical plan immediately before death; and,
- 3) The survivor will receive a monthly pension benefit.

Dental

Employees who retire or become disabled directly from City service with at least five years of service or with a monthly pension equal to at least 37.5% of Final Compensation and are enrolled in a City dental plan at retirement are eligible to elect dental coverage upon retirement. Spouses, domestic partners, or children of retired members are allowed to participate if they were enrolled in the City's dental plan at the time of the member's retirement.

Surviving spouses / domestic partners / children of deceased members are eligible for coverage if the following conditions are met.

- 1) The employee has five years of service at time of death or is entitled to a monthly pension of at least 37.5% of Final Compensation; and,
- 2) Both the member and the survivors were enrolled in the active dental plan immediately before death; and,
- 3) The survivor will receive a monthly pension benefit.

Benefits for Retirees

Medical: The System pays 100% of the premium for the lowest cost health plan available to active City employees. The member pays the difference if another plan is elected.

Dental: The System pays 100% of the dental insurance premiums.

Summary of Key Substantive Plan Provisions *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

In-Lieu: Upon retirement, members may elect to receive credits equal to 25% of the premium subsidy the System would have paid in-lieu of the actual subsidy. These credits may be used at a future date to supplement the Plan's premium subsidy for the coverage elected.

Premiums: Monthly premiums for calendar years 2021 and 2022 are as follows.

2021 MONTHLY PREMIUMS				
Medical	Single	Employee / Spouse	Employee / Child	Family
Non-Medicare Monthly Rates				
Kaiser DHMO	\$ 610.44	\$ 1,220.88	\$ 1,068.28	\$ 1,831.32
Kaiser \$25 Co-pay	745.52	1,491.04	1,304.64	2,236.56
Kaiser HDHP	514.34	1,028.68	900.10	1,543.02
Anthem HMO \$20 Co-pay	724.82	1,594.58	1,304.68	2,246.90
Anthem DHMO	558.80	1,229.40	1,005.86	1,732.34
Anthem HDHP	977.80	2,151.16	1,760.04	3,031.20
Anthem Select PPO	1,587.22	3,491.90	2,857.00	4,920.42
Anthem Classic PPO	1,697.56	3,734.68	3,055.62	5,262.48
Medicare-Eligible Monthly Rates				
Kaiser Senior Advantage	\$ 262.90	\$ 525.80	\$ 525.80	\$ 788.70
Anthem Medicare PPO	480.04	960.08	960.08	1,440.12
Anthem Medicare HMO	425.71	851.42	851.42	1,277.13
Dental				
Delta Dental PPO	\$ 50.88	\$ 111.92	\$ 122.12	\$ 157.72
DeltaCare HMO	24.44	48.86	42.74	73.30

Anthem HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay Anthem HMO.

2022 MONTHLY PREMIUMS				
Medical	Single	Employee / Spouse	Employee / Child	Family
Non-Medicare Monthly Rates				
Kaiser DHMO	\$ 607.66	\$ 1,215.32	\$ 1,063.40	\$ 1,822.98
Kaiser \$25 Co-pay	742.12	1,484.24	1,298.70	2,226.36
Kaiser HDHP	511.98	1,023.96	895.96	1,535.94
Anthem HMO Select \$20 Co-pay	661.56	1,455.40	1,190.80	2,050.78
Anthem HMO Traditional \$20 Co-pay	760.52	1,673.12	1,368.94	2,357.58
Anthem DHMO	510.02	1,234.30	1,122.10	1,581.14
Anthem HDHP	1,163.58	2,559.88	2,094.44	3,607.12
Anthem Select PPO	1,888.78	4,155.36	3,399.82	5,855.30
Anthem Classic PPO	2,020.10	4,444.26	3,636.18	6,262.34
Medicare-Eligible Monthly Rates				
Kaiser Senior Advantage	\$ 260.92	\$ 521.84	\$ 521.84	\$ 782.76
Anthem Medicare PPO	465.06	930.12	930.12	1,395.18
Anthem Medicare HMO	423.76	847.52	847.52	1,271.28
Dental				
Delta Dental PPO	\$ 42.24	\$ 92.90	\$ 101.36	\$ 130.90
DeltaCare HMO	24.44	48.86	42.74	73.30

Anthem HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay Anthem HMO.

Summary of Key Substantive Plan Provisions *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

SUMMARY OF 2022 BENEFIT PLANS								
Non-Medicare Plans	Kaiser High Deductible	Kaiser DHMO	Kaiser \$25 Co-pay	Anthem \$20 Co-pay HMO	Anthem DHMO	Anthem Select PPO (In-Network)	Anthem Classic PPO (In-Network)	Anthem High Deductible (In Network)
Annual Out-of-Pocket Maximum (Single/Family)	\$5,950 / \$11,900	\$4,000 / \$8,000	\$1,500 / \$3,000	\$1,500 / \$3,000	\$4,000 / \$8,000	\$2,100 / \$4,200	\$2,100 / \$4,200	\$4,000 / \$8,000
Annual Deductible (Single/Family)	\$3,000 / \$6,000	\$1,500 / \$3,000	None	None	\$1,500 / \$3,000	\$100 / \$200	\$100 / \$200	\$2,500 / \$5,000
Office Visit Co-pay	30% ¹	\$40	\$25	\$20	\$20	\$25	\$25	20% ¹
Emergency Room Co-pay	30% ¹	30% ¹	\$100	\$100	30% ¹	\$100	\$100	20% ¹
Hospital Care Co-pay	30% ¹	30% ¹	\$100	\$100	30% ¹	10% ¹	10% ¹	20% ¹
Prescription Drug Retail Co-pay (30-day supply)								
Generic	\$10	\$10	\$10	\$10	\$10	\$10	\$10	\$10
Brand	\$30	\$30	\$25	\$30	\$30	\$25	\$25	\$30
Non-Formulary	N/A	N/A	N/A	\$60	\$60	\$40	\$40	\$60

¹ After deductible is paid.

Medicare-Eligible Plans	Kaiser	Anthem HMO	Anthem PPO
Annual Out-of-Pocket Maximum	Single \$1,500 Family \$3,000	\$1,000 per member	\$0
Annual Deductible	None	None	None
Office Visit Co-pay	\$25	\$25	\$0
Emergency Room Co-pay	\$50	\$100	\$0
Hospital Care Co-pay	\$250	\$100	\$0
Prescription Drug Retail Co-pay (30-day supply)			
Generic	\$10	\$10	\$10
Brand	\$10	\$25	\$25
Non-Formulary	N/A	\$40	\$40

Cost Sharing Provisions

It is assumed for the purpose of this valuation that the City of San José will in the future maintain a consistent level of cost sharing for benefits with the retirees. This may be achieved by adjusting benefit provisions, retiree-paid premiums, or both.

VOLUNTARY EMPLOYEES' BENEFICIARY ASSOCIATION (VEBA)

Eligibility: Employees who elected to opt-in to the Voluntary Employees' Beneficiary Association (VEBA).

Employee Group	VEBA Contribution Rate
Tier 1 and Tier 2A (Hired before September 2013)	
Management	2.5%
Non-Management	3.5%
Tier 2B	
Not Unit 99	2.0%
Unit 99	N/A

Summary of Key Substantive Plan Provisions *(continued)*

POSTEMPLOYMENT HEALTHCARE *(continued)*

Contributions: Employees are required to make mandatory contributions into the VEBA on a pre-tax basis.

Medical: VEBA funds can be used to reimburse members for eligible healthcare expenses.

VEBA members on service-connected disability receive single coverage benefits from the Postemployment Healthcare Plan up to age 65 once VEBA funds are exhausted.

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Statistical Section



**Pension Trust and Postemployment Healthcare Trust
Funds of the City of San José, California
City of San José
Federated City Employees Retirement System
Annual Comprehensive Financial Report for the Fiscal Years Ended
June 30, 2022 and June 30, 2021**

The Statistical Section provides additional historical perspective, context, and detail in order to provide a more comprehensive understanding of this fiscal year's financial statements, note disclosures, and supplementary information, which covers Pension Plan and Postemployment Healthcare Plans, including 401(h) and 115. This section also provides a multi-year trend of financial and operating information to facilitate comprehensive understanding of how the organization's financial position and performance has changed over time. More specifically, the financial and operating information provides contextual data for the Plan's net assets, benefits, refunds, contribution rates, and different types of retirement benefits. The financial and operating trend information is located on the following pages.

Statistical Review

CHANGES IN PLAN NET POSITION FOR FISCAL YEARS 2012-2022 (In Thousands)

DEFINED BENEFIT PENSION PLAN (Schedule 1a)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Additions										
Employee contributions	\$ 27,464	\$ 25,724	\$ 25,082	\$ 22,606	\$ 20,501	\$ 17,227	\$ 15,920	\$ 13,621	\$ 13,596	\$ 12,652
Employer contributions	207,598	183,964	181,327	173,006	156,770	138,483	129,456	114,751	107,544	103,109
Investment income / (loss) ¹	(169,129)	698,608	90,909	76,855	117,493	146,010	(35,010)	(16,642)	263,688	146,367
Total additions to plan net position	65,933	908,296	297,318	272,467	294,764	301,720	110,366	111,730	384,828	262,128
Deductions										
Benefit payments	219,497	210,351	201,474	190,228	179,366	169,756	160,499	152,119	143,921	136,075
Death benefits	16,373	15,641	14,389	13,719	12,970	12,411	11,530	10,724	9,845	9,187
Refunds	1,403	1,214	865	1,119	1,064	1,263	1,289	1,719	2,170	1,545
Administrative expenses and other	4,978	4,762	4,725	4,582	4,823	4,380	3,940	3,898	3,201	3,024
Total deductions from plan net position	242,251	231,968	221,453	209,648	198,223	187,810	177,258	168,460	159,137	149,831
Changes in plan net position	\$ (176,318)	\$ 676,328	\$ 75,865	\$ 62,819	\$ 96,541	\$ 113,910	\$ (66,892)	\$ (56,730)	\$ 225,691	\$ 112,297

¹ Net of expenses

POSTEMPLOYMENT HEALTHCARE PLAN BENEFITS (Schedule 1b)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Additions										
Employee contributions	\$ 9,865	\$ 10,275	\$ 10,692	\$ 10,578	\$ 15,545	\$ 16,827	\$ 17,881	\$ 18,645	\$ 17,494	\$ 15,979
Employer contributions	24,787	26,236	26,533	26,410	32,397	31,905	30,465	26,959	19,298	21,251
Investment income/(loss) ¹	(38,286)	77,360	3,075	9,472	12,336	17,041	(2,447)	(5,922)	28,737	13,817
Total additions to plan net position	(3,634)	113,871	40,300	46,460	60,278	65,773	45,899	39,682	65,529	51,047
Deductions										
Healthcare insurance premiums	31,088	31,871	30,779	28,826	29,724	31,007	29,577	29,443	27,924	30,943
Administrative expenses and other	765	697	686	384	170	242	237	254	257	207
VEBA transfer	-	5	13	19	13,497	-	-	-	-	-
Total deductions from plan net position	31,853	32,573	31,478	29,229	43,391	31,249	29,814	29,697	28,181	31,150
Changes in plan net position	\$ (35,487)	\$ 81,298	\$ 8,822	\$ 17,231	\$ 16,887	\$ 34,524	\$ 16,085	\$ 9,985	\$ 37,348	\$ 19,897

¹ Net of expenses

Source: Pension Administration System

Statistical Review (continued)

BENEFIT AND REFUND DEDUCTIONS FROM PLAN NET POSITION BY TYPE DEFINED BENEFIT PENSION PLAN (Schedule 2a)

Type of Benefit	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Age and Service Benefits										
Retirees - services	\$ 183,436	\$ 177,009	\$ 169,659	\$ 160,545	\$ 151,977	\$ 144,863	\$ 137,392	\$ 130,512	\$ 124,399	\$ 118,178
Retirees - deferred vested	26,117	24,158	22,632	20,573	18,445	16,486	14,961	13,507	12,017	10,692
Survivors - services	10,185	9,809	9,182	8,310	7,723	7,281	6,697	6,079	5,376	5,089
Survivors - deferred vested	532	451	345	275	276	284	287	279	272	232
Deaths in service benefits	3,493	3,430	3,212	3,244	3,010	2,878	2,776	2,702	2,610	2,413
Disability Benefits										
Retirees - duty	4,585	4,747	4,935	4,355	4,235	4,241	4,017	3,980	3,624	3,505
Retirees - non-duty	2,342	2,339	2,411	2,407	2,418	2,246	2,258	2,336	2,278	2,164
Survivors - duty	709	667	441	541	537	508	456	444	448	437
Survivors - non-duty	1,311	1,246	1,209	1,228	1,197	1,168	1,132	1,072	945	903
Ex-spouse benefits	3,160	2,136	1,837	2,469	2,518	2,212	2,053	1,932	1,797	1,649
Total benefits	\$ 235,870	\$ 225,992	\$ 215,863	\$ 203,947	\$ 192,336	\$ 182,167	\$ 172,029	\$ 162,843	\$ 153,766	\$ 145,262
Type of Refund										
Separation	1,403	1,214	865	1,119	1,064	1,263	1,289	1,719	2,170	1,545
Total refunds	\$ 1,403	\$ 1,214	\$ 865	\$ 1,119	\$ 1,064	\$ 1,263	\$ 1,289	\$ 1,719	\$ 2,170	\$ 1,545

Statistical Review (continued)

BENEFIT AND REFUND DEDUCTIONS FROM PLAN NET POSITION BY TYPE POSTEMPLOYMENT HEALTHCARE PLAN BENEFITS (Schedule 2b)

Type of Benefit	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Age and service benefits										
<i>Retirees - service</i>										
Medical	\$18,288	\$18,695	\$18,168	\$17,152	\$18,089	\$18,668	\$17,734	\$18,061	\$16,002	\$19,493
Dental	2,656	3,139	3,126	3,083	3,040	2,923	2,799	2,521	2,850	3,089
<i>Retirees - deferred vested</i>										
Medical	1,764	1,721	1,703	1,543	1,635	1,641	1,477	1,455	1,243	1,436
Dental	6	8	10	13	10	10	10	12	18	21
<i>Survivors - service</i>										
Medical	1,079	1,106	1,047	966	955	949	890	921	737	874
Dental	163	190	186	181	176	174	167	148	227	333
<i>Survivors - deferred vested</i>										
Medical	41	34	23	19	20	26	33	31	28	32
Dental	2	2	1	1	1	1	2	2	3	5
Deaths in service benefits										
Medical	246	252	237	237	262	274	272	302	281	361
Dental	38	46	45	47	48	46	45	38	59	78
Disability benefits										
<i>Retirees - duty</i>										
Medical	778	787	848	838	949	957	938	981	920	1,133
Dental	89	106	114	116	121	116	115	109	130	146
<i>Retirees - non-duty</i>										
Medical	198	206	219	215	252	268	281	340	321	413
Dental	40	49	54	56	56	55	59	58	77	89
<i>Survivors - duty</i>										
Medical	75	80	75	82	93	105	100	111	97	124
Dental	11	13	14	15	16	17	16	15	22	33
<i>Survivors - non-duty</i>										
Medical	124	124	137	150	153	172	179	177	142	178
Dental	19	22	24	25	25	26	26	23	32	44
Ex-spouse benefits										
Medical	3	3	4	4	4	3	3	3	3	3
Dental	1	1	1	1	1	1	1	1	1	1
Implicit subsidy medical										
Tier 1	5,468	5,287	4,743	4,082	3,818	4,577	4,430	3,811	4,165	3,057
Tier 2	-	-	-	-	-	-	-	323	415	-
Tier 3	-	-	-	-	-	-	-	-	151	-
Total benefits	\$31,088	\$31,871	\$30,779	\$28,826	\$29,724	\$31,009	\$29,577	\$29,443	\$27,924	\$30,943

Statistical Review (continued)

EMPLOYER AND EMPLOYEE CONTRIBUTIONS RATES FOR FISCAL YEARS 2013-2022

(Schedule 3)

	Employer Rate				Employee Rate		
	Tier 1	Tier 1	Tier 2 / 2B	All Tiers	Tier 1	Tier 2 / 2B	All Tiers
	Minimum						
	Pension %	Dollar Amount	Pension %	OPEB \$	Pension %	Pension %	OPEB %
2022	20.25 %	\$160,694,000	8.17 %	\$ 19,340,302	7.39 %	8.17 %	7.50 %
2021	19.82 %	\$148,460,000	7.92 %	\$ 20,948,983	7.22 %	7.92 %	7.50 %
2020	19.34 %	\$137,409,000 ¹	8.33 %	\$ 21,790,130	7.06 %	8.33 %	7.50 %
2019	99.16 %	N/A	8.28 %	\$ 20,856,125	6.81 %	8.28 %	7.50 %

The City healthcare contributions are set as a flat dollar amount that is entirely UAL and covers all Tier 1 and Tier 2 members with healthcare.

¹ The minimum dollar amount for Tier 1 for the fiscal year ending 2020 was incorrectly shown as \$90,779,270. The amount has been updated to correctly show as \$137,409,000.

	Fed Tier 1		Fed Tier 2		Fed Tier 2B	
	Employee Rate	Employer Rate	Employee Rate	Employer Rate	Employee Rate	Employer Rate
	%	%	%	%	%	%
2018	15.36	103.45	16.48	17.13	7.72	7.72
2017	15.23	87.47	14.80	15.45	6.04	18.70
2016	15.09	75.57	14.46	15.11	5.70	18.36
2015	14.40	69.66	14.29	14.94	5.53	18.19
2014	13.98	59.51	14.69	15.34	6.68	17.27
2013	13.00	52.36	13.94	14.59	N/A	N/A

Retired Members by Type of Benefit

PENSION BENEFITS

As of June 30, 2022

Monthly Benefit Amount	Number of Retirees & Beneficiaries	Type of Retirement ¹							Option Selected ²			Total
		1	2	3	4	5	6	7	A	B	C	
\$1 - 500	88	12	0	0	2	7	43	24	26	16	46	88
\$501 - 1,000	224	43	2	0	0	37	119	23	86	38	100	224
\$1,001 - 1,500	317	88	4	2	4	61	134	24	157	43	117	317
\$1,501 - \$2,000	336	115	4	8	11	67	108	23	132	55	149	336
\$2,001 - \$2,500	331	132	9	20	10	73	72	15	142	41	148	331
\$2,501 - \$3,000	355	183	9	13	8	58	70	14	157	57	141	355
\$3,001 - \$4,000	343	203	11	21	10	39	47	12	132	44	167	343
\$3,501 - \$4,000	347	226	1	18	11	43	43	5	142	48	157	347
\$4,001 - \$4,500	310	230	2	11	5	17	41	4	141	45	124	310
\$4,501 - \$5,000	299	251	5	9	1	10	22	1	136	35	128	299
\$5,001 - \$5,500	299	244	5	5	2	8	35	0	129	50	120	299
\$5,501 - \$6,000	282	242	3	2	2	7	23	3	144	34	104	282
\$6,001 - \$6,500	224	199	3	3	1	6	12	0	111	34	79	224
\$6,501 - \$7,000	189	164	2	1	1	5	16	0	87	29	73	189
Over \$7,000	723	669	2	1	0	8	43	0	393	80	250	723
Total	4,667	3,001	62	114	68	446	828	148	2,115	649	1,903	4,667

¹ Retirement Codes

1. Service
2. Survivor (survivor of active employee)
3. Service Connected Disability
4. Non-Service Connected Disability
5. Continuance (survivor of retired employee)
6. Deferred Vested
7. Ex-Spouse

² Option Descriptions

- A. Unmodified - 50% Continuance
- B. Option 1: 100% Continuance / reduced pension
- C. No Survivor - No Continuance

POSTEMPLOYMENT HEALTHCARE BENEFITS

As of June 30, 2022

Monthly Benefit Amount	Type of Subsidy	
	Health	Dental
Ineligible / Deferred	1,389	1,176
\$1 - 60	0	1,670
\$61 - 250	94	1,821
\$251 - 500	1,401	0
\$501 - 750	790	0
\$751 - 1000	392	0
Over \$1,000	601	0
Total	4,667	4,667

Source: Pension Administration System

Average Benefit Payment Amounts

PENSION BENEFITS

As of June 30, 2022

Time Periods	Years of Service Credit						
	0 - 5	6 - 10	11 - 15	16 - 20	21 - 25	26 - 30	31+
As of June 30, 2022							
Average monthly benefit ¹	\$ 1,125	\$ 1,832	\$ 2,991	\$ 4,115	\$ 5,630	\$ 6,861	\$ 7,719
Average final average salary	\$ 7,567	\$ 6,404	\$ 6,346	\$ 6,546	\$ 7,131	\$ 6,871	\$ 7,167
Number of retired members ²	201	524	586	758	722	1,067	153
As of June 30, 2021							
Average monthly benefit ¹	\$ 1,096	\$ 1,784	\$ 2,905	\$ 3,991	\$ 5,476	\$ 6,705	\$ 7,455
Average final average salary	\$ 7,444	\$ 6,248	\$ 6,265	\$ 6,409	\$ 6,969	\$ 6,784	\$ 6,984
Number of retired members ²	200	513	587	757	698	1,061	151
As of June 30, 2020							
Average monthly benefit ¹	\$ 1,071	\$ 1,748	\$ 2,822	\$ 3,869	\$ 5,309	\$ 6,507	\$ 7,231
Average final average salary	\$ 7,171	\$ 6,149	\$ 6,182	\$ 6,296	\$ 6,785	\$ 6,680	\$ 6,604
Number of retired members ²	190	495	586	759	684	1,053	140
As of June 30, 2019							
Average monthly benefit ¹	\$ 1,042	\$ 1,679	\$ 2,752	\$ 3,743	\$ 5,175	\$ 6,327	\$ 7,023
Average final average salary	\$ 6,726	\$ 5,947	\$ 6,057	\$ 6,178	\$ 6,652	\$ 6,574	\$ 6,527
Number of retired members ²	183	495	568	759	665	1,021	139
As of June 30, 2018							
Average monthly benefit ¹	\$ 1,020	\$ 1,642	\$ 2,685	\$ 3,603	\$ 5,035	\$ 6,202	\$ 6,889
Average final average salary	\$ 6,320	\$ 5,872	\$ 5,957	\$ 6,000	\$ 6,524	\$ 6,461	\$ 6,475
Number of retired members ²	173	485	550	738	653	968	138
As of June 30, 2017							
Average monthly benefit ¹	\$ 1,024	\$ 1,588	\$ 2,605	\$ 3,488	\$ 4,870	\$ 6,039	\$ 6,730
Average final average salary	\$ 6,171	\$ 5,737	\$ 5,817	\$ 5,780	\$ 6,370	\$ 6,334	\$ 6,403
Number of retired members ²	160	473	545	702	642	945	138
As of June 30, 2016							
Average monthly benefit ¹	\$ 1,031	\$ 1,544	\$ 2,534	\$ 3,393	\$ 4,725	\$ 5,966	\$ 6,630
Average final average salary	\$ 6,009	\$ 5,602	\$ 5,714	\$ 5,617	\$ 6,313	\$ 6,243	\$ 6,329
Number of retired members ²	154	459	525	667	637	914	136
As of June 30, 2015							
Average monthly benefit ¹	\$ 1,005	\$ 1,506	\$ 2,459	\$ 3,291	\$ 4,591	\$ 5,801	\$ 6,464
Average final average salary	\$ 5,609	\$ 5,492	\$ 5,583	\$ 5,497	\$ 6,253	\$ 6,134	\$ 6,378
Number of retired members ²	153	443	503	664	631	878	136
As of June 30, 2014							
Average monthly benefit ¹	\$ 965	\$ 1,444	\$ 2,379	\$ 3,202	\$ 4,459	\$ 5,649	\$ 6,284
Average final average salary	\$ 5,464	\$ 5,313	\$ 5,438	\$ 5,394	\$ 6,171	\$ 6,011	\$ 6,346
Number of retired members ²	146	435	499	639	615	844	136
As of June 30, 2013							
Average monthly benefit ¹	\$ 948	\$ 1,366	\$ 2,232	\$ 3,070	\$ 4,213	\$ 5,420	\$ 5,895
Average final average salary	\$ 3,724	\$ 5,000	\$ 5,189	\$ 5,343	\$ 6,127	\$ 6,019	\$ 6,638
Number of retired members ²	\$ 117	\$ 413	\$ 454	\$ 629	\$ 608	\$ 854	\$ 159

¹ Includes cost-of-living increases

² Does not include survivors and ex-spouses

Source: Pension Administration System

Average Benefit Payment Amounts

POSTEMPLOYMENT HEALTHCARE BENEFITS

As of June 30, 2022

Time Periods	Years of Service Credit						
	0 - 5	6 - 10	11 - 15	16 - 20	21 - 25	26 - 30	31+
As of June 30, 2022							
Average health subsidy	\$ 669	\$ 555	\$ 579	\$ 582	\$ 613	\$ 684	\$ 600
Number of health participants ¹	17	23	268	728	702	1,039	150
Average dental subsidy	\$ 70	\$ 70	\$ 72	\$ 71	\$ 76	\$ 77	\$ 72
Number of dental participants ¹	52	220	371	615	629	1,021	152
As of June 30, 2021							
Average health subsidy	\$ 674	\$ 565	\$ 592	\$ 597	\$ 632	\$ 712	\$ 614
Number of health participants ¹	18	24	270	729	680	1,035	149
Average dental subsidy	\$ 84	\$ 85	\$ 88	\$ 87	\$ 92	\$ 93	\$ 86
Number of dental participants ¹	54	225	378	624	611	1,018	151
As of June 30, 2020							
Average health subsidy	\$ 703	\$ 562	\$ 614	\$ 613	\$ 638	\$ 710	\$ 604
Number of health participants ¹	18	25	275	729	666	1,027	138
Average dental subsidy	\$ 84	\$ 85	\$ 88	\$ 87	\$ 92	\$ 95	\$ 84
Number of dental participants ¹	55	232	393	626	602	1,010	140
As of June 30, 2019							
Average health subsidy	\$ 672	\$ 567	\$ 586	\$ 585	\$ 614	\$ 680	\$ 556
Number of health participants ¹	19	20	270	691	623	974	133
Average dental subsidy	\$ 85	\$ 85	\$ 88	\$ 88	\$ 91	\$ 94	\$ 84
Number of dental participants ¹	56	238	389	629	583	972	139
As of June 30, 2018							
Average health subsidy	\$ 642	\$ 472	\$ 570	\$ 563	\$ 597	\$ 654	\$ 550
Number of health participants ¹	18	25	266	686	618	936	133
Average dental subsidy	\$ 85	\$ 84	\$ 89	\$ 89	\$ 92	\$ 94	\$ 84
Number of dental participants ¹	59	244	392	623	582	933	138
As of June 30, 2017							
Average health subsidy	\$ 785	\$ 569	\$ 666	\$ 667	\$ 726	\$ 776	\$ 633
Number of health participants ¹	18	24	260	634	595	906	131
Average dental subsidy	\$ 83	\$ 84	\$ 88	\$ 89	\$ 92	\$ 94	\$ 86
Number of dental participants ¹	59	250	394	593	574	908	138
As of June 30, 2016							
Average health subsidy	\$ 605	\$ 354	\$ 589	\$ 629	\$ 707	\$ 741	\$ 593
Number of health participants ¹	24	44	260	595	594	874	130
Average dental subsidy	\$ 79	\$ 80	\$ 84	\$ 86	\$ 89	\$ 90	\$ 83
Number of dental participants ¹	64	250	390	572	576	877	137
As of June 30, 2015							
Average health subsidy	\$ 587	\$ 337	\$ 586	\$ 635	\$ 719	\$ 725	\$ 616
Number of health participants ¹	26	50	241	594	584	839	133
Average dental subsidy	\$ 82	\$ 84	\$ 87	\$ 86	\$ 91	\$ 90	\$ 84
Number of dental participants ¹	66	249	375	569	571	845	137
As of June 30, 2014							
Average health subsidy	\$ 614	\$ 338	\$ 592	\$ 666	\$ 755	\$ 760	\$ 635
Number of health participants ¹	24	55	247	587	580	807	130
Average dental subsidy	\$ 85	\$ 84	\$ 86	\$ 86	\$ 91	\$ 90	\$ 83
Number of dental participants ¹	63	244	372	548	565	811	135

Source: Pension Administration System

Average Benefit Payment Amounts *(continued)*

POSTEMPLOYMENT HEALTHCARE BENEFITS

As of June 30, 2022

Time Periods	Years of Service Credit						
	0 - 5	6 - 10	11 - 15	16 - 20	21 - 25	26 - 30	31+
As of June 30, 2013							
Average health subsidy	\$ 582	\$ 380	\$ 589	\$ 712	\$ 778	\$ 790	680
Number of health participants ¹	27	64	226	576	562	817	148
Average dental subsidy	\$ 100	\$ 101	\$ 101	\$ 102	\$ 100	\$ 101	100
Number of dental participants ¹	\$ 65	\$ 243	\$ 341	\$ 544	\$ 558	\$ 818	151

¹ Does not include survivors and ex-spouses

Source: Pension Administration System

Retirement During Fiscal Year 2021-2022

SERVICE RETIREMENTS		
AGUIRRE, MARTIN	GARCIA, EDWIN	PEREZ, VICTOR M.
ARTIDA, MAE R.	GEIGER, HEIDI K.	PLETSCH, STEPHEN M.
AVALOS, JAIME A.	GREGORY, BARBARA	RAMIREZ, RACHEL
AVILA, JUAN M.	GRIMALDO, SAMUEL F.	RAPSON, RODNEY E.
AVILA-DIAZ, SANDRA L.	HERRINGTON, TOM L.	REYES, BERNARD
BACHUR, DAVID A.	JALALI, YASSAMAN	RODRIGUEZ, AMBROSIO
BAILEY, WILLIAM E.	JOHNSON, ANGELA K.	RODRIGUEZ, ANNA M.
BAMBA, MARIE R.	JOHNSON, DAVID C.	ROHRIG, ROBERT B.
BARAJAS, CARLOS R.	JONES, PAULA M.	SASSCER, MATTHEW D.
BARAJAS, MARGARET E.	KELEZ, DEDE L.	SASTRY, KRISHNA
BARLOW, RANDY	KELTNER, JOHN	SATAKE, CAROLYN
BARNEY, DOROTHY W.	KORTRIGHT, VERONICA P.	SCHWARZBACH, GLENN
BARRIENTOS, ADRIAN	LINDSEY, DONALD G.	SGAMBATI, CAROLINA
BAVIERE, OLIVIER H.	LIPTON, ALAN R.	SMITH, ALBERT J.
BIALA, ARLENE	LOCKHART, ROBERT K.	STILLWELL, PAUL W.
BOUCHER, ROBERT S.	MACARAEG, RHODORA G.	SUTTERLIN, EDITH E.
BRAYFIELD, RONNIE	MAI, CONG D.	SYKES, DAVID D.
BRENNAN, COLLEEN D.	MARTIN, KATHLEEN M.	TANASE, SHIRLEY
BURNHAM, JENNIFER K.	MATOS, LUIS	TODOROV, VERA
CAMPOS, JOSE L.	MATOS, RHONDA D.	TORRES, DAVID A.
CANO, TANJA R.	MEJIA, LUZ M.	TRAN, KHIEM D.
CAWARD, CHARMAINE T.	MONDALA, WILFREDO	TRAN, LEO M.
CHO, BENSON	MORA, IRENE	VALENZUELA, THOMAS P.
CHRISTOPHER, RANDY	MORRISH, JOYCE	WADA, LAURA
COUTURE, CARMIE	MOTA, ESTHER G.	WILLIAMS, SIMONE M.
CRESCINI, MARIA-HOPE R.	NEWTON, WAYNE E.	WILLIS, LAURIE
DEPASQUALE, DEAN A.	NGUYEN, HUONG N.	WILSON, CAVEN F.
DUONG, KIEM	NI, HONG K.	WOODWORTH, DHEZ
ENOKI, NOEL T.	PADILLA, ROCKY J.	WRIGHT, KEVIN R.
ESTREICHER, DEBORAH B.	PATELLARO, GARY	YORK, HEIDI A.
FECCIA, MARY J.	PEACOCK, GREGORY A.	ZSUTTY, YVES N.
GAAN, GREGORY	PENG, CHIA-LUNG	

Retirements During Fiscal Year 2021-2022 *(continued)*

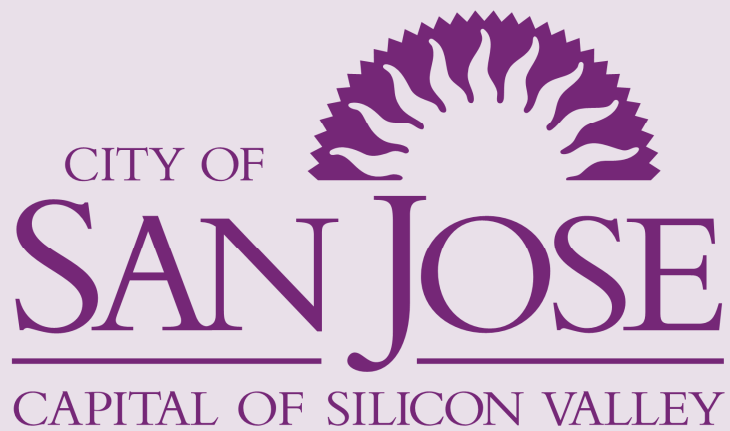
DEFERRED VESTED RETIREMENTS		
ALAO, SCOTT A.	FERREIRA, GINA L.	QUIJANCE-MUNOZ, TERESA R.
ALLEN, CHARLES	FORSTER, FRED R.	RAMIREZ, BONNIE S.
ATKINS, DAVID	FREITAS, KEITH	RAMOS, AMANDA
BHARI, SAROJ B.	GARCIA, ROBERT E.	ROLLAND, KATHRYN
BROWN, P S.	GUTIERREZ, JERRY M.	ROY, SYLVIA
CAMERON, STEVEN L.	HARRIS, ROBERT E.	SCANLAN, STEPHEN C.
CHAO, CHOE C.	LAI, DIANE	SCHAIRER, CHARRI H.
CHAVEZ, VICTOR A.	LAVATAI, SIATUU A.	TEMPLE, CRAIG S.
CLARK, CINDY L.	MALKOWSKI, ELISE M.	TREVILLIAN, KELLY ANN
CORBETT, DENNIS M.	MORGADO, SUSAN M.	TURNER, ANDREW C.
CRUZ, ADOLFO	NATHANSON, LESLIE G.	WALIZER, THOMAS A.
DESAI, MADHAVI P.	NOBLE, ANDREW E.	ZIENTEK, MARY J.
ESTRADA, RONALD	OLAY, AMY W.	ZUNIGA, DEANNA
SERVICE CONNECTED DISABILITY RETIREMENTS		
	NONE	
NON-SERVICE CONNECTED DISABILITY RETIREMENTS		
	NONE	
EARLY RETIREMENTS		
	BURBACH, RONALD D.	

Deaths During Fiscal Year 2021-2022

DEATHS AFTER RETIREMENT		
AGUILAR, VICTOR	HITCHMAN, THOMAS M.	RODRIGUEZ, CESARIO
AITKEN, MARION H.	HUERTA, RICHARD E.	RODRIGUEZ, CRISTOBAL
AZCONA, CARLOS	HUGHES, WILLIAM H.	ROSS, SUSAN A.
BABIARZ, GERTRUDE H.	JACK, EILEEN L.	RUSTON, DERYL P.
BACON, CHARLES R.	KUEVOR, EMMA R.	SALAC, GERALD
BALANGUE, BARBARA B.	KWOK, MAUREEN M.	SCHIRTZINGER, DAVID
BALTAN, OMER H.	LARSON, ELIZABETH J.	SCHUSTER, NANCY
BANUELOS, ROBERT	LINCOLN, ROBERT M.	SEYMOUR, RONALD C.
BETTENCOURT, MANUEL	LOPEZ, VICENTE S.	SMITH, CATHERINE A.
BLACK, ROBERT H.	MACHADO, ROBERT V.	SMITH, DAVID T.
BORDEN, SHARON L.	MARTIN, CRYSTAL M.	SNOW, SHARON K.
BRADY, JOSEPH V.	MARTIN, NORMAN L.	SPEED, WILLIAM R.
BREZZO, JOHN N.	MARTINEZ, EDWARD S.	SPIRAKIS, RUTH P.
BRIGHTWELL, LAUREN L.	MARTINEZ, NANCY C.	SQUEGLIO, ANITA S.
BRIONES, OSWALD	MARTINEZ, OFELIA N.	STANG, SANDRA K.
BURRIOUS, DALE R.	MELOTT, LEE A.	STEELE, ROBERT J.
CARABAJAL, JESSE G., JR	MILLS, KENNETH K.	STEVENS, REBECCA B.
CIANCIARULO, SHARON L.	MORIMOTO, TADASHI	STEWART, LEONA M.
CIVELLI, JOHN A.	NGO, HUNG T.	STONE, KENNETH A.
DAVIS, GLORIA	NORMAN, JAMES T.	STOVER, LINDA C.
DELREAL, JOYCE	NORTON, PATRICIA	SWEDEROFSKY, DELBERT J.
DENT, ALMA	NOTRANGELO, ROBERTA L.	TANAKA, LEONARD S.
DEVINCENZI, MARIAN E.	ORDONEZ, STELLA P.	TEDESCO, TED
EPPLER, WILLIAM J.	ORTEGA, MARCOS	TERRA, PHYLLIS C.
FERRARI, HAROLD D.	PADILLA, ALFREDO	TOBIN, MARY M.
FIDDLER, KENNETH B.	PLATIRO, EUSIBIO	TOSK, IRVING I.
FITCH, MARGARET A.	PLOUGH, JILL C.	VALLE, FRANCISCO J.
FRANKLIN, MARY E.	PROUDFOOT, ANNE L.	VAN WEGEN, GARY
GALLEGOS, DAVID A.	RAMOS, SHIRLEY J.	WANG, CHRIS S.
GIBBS, JOHN C.	REED, CAROL L.	WETTER, ROBERT H.
GREEN, JULIA A.	RIGDON, DARRELL D.	WISINSKI, MARGARET A.
HARAGUCHI, ESTHER H.	ROA, YGNACIO	

DEATHS BEFORE RETIREMENT		
LOPEZ, FERNANDO	LUCERO, RODNEY	SANCHEZ, DAVID A.





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