

## City of San José Federated Postemployment Healthcare Plan

**Actuarial Valuation Funding Report as of June 30, 2021** 

**Produced by Cheiron** 

January 2022

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#### SECTION I - BOARD SUMMARY

This report measures assets and liabilities of the City of San José Federated Postemployment Healthcare Plan for funding purposes only. There is a separate report for financial reporting.

#### **Dashboard Contributions Funded Status** \$35 \$600 Millions \$30 Millions Active 2020 Valuation Active \$500 \$25 66.3% \$400 ested Term City \$20 Assets City **Explicit Explicit** \$300 \$19.9 \$18.3 54.3% \$15 In Pay \$200 In Pay Status \$10 Status Normal Cost \$100 \$5 Member Member \$9.1 \$8.8 \$0 \$0 2020 2022 2023 2021 Fiscal Year Ending Valuation

The charts above are intended to provide a quick overview of the current valuation results compared to the prior valuation results. The chart on the left shows contributions to the 115 Trust for FYE 2022 and 2023. The normal cost shown by the red line represents the expected cost of the explicit subsidy benefits attributable to the current year of service. All contributions above the normal cost go toward paying off the Unfunded Actuarial Liability (UAL). The projected contribution amount from the prior valuation is shown by the blue line. The implicit subsidy payment is not shown as it is funded on a pay-as-you-go basis as a part of the health premiums for active employees. The City's implicit subsidy payment is approximately \$5.2 million for FYE 2023.

The chart on the right summarizes the funded status as of the June 30, 2020 and June 30, 2021 actuarial valuations. The stacked bars represent the Actuarial Liability for the explicit subsidy, with the liability broken into separate components for members currently receiving benefits, vested terminated members, and active members. These amounts are only for the portion of the plan that is intended to be pre-funded, so they do not include the implicit subsidy. The green line represents the assets and the funded percentage is shown next to the green line.



#### SECTION I – BOARD SUMMARY

#### **Contributions**

There are two components to the benefits under the Plan: the explicit subsidy and the implicit subsidy. The explicit subsidy (or premium subsidy) is paid from the Trust and is the premium for health coverage selected by the retiree, up to 100% of the premium for the lowest cost plan offered to active employees. The implicit subsidy is the difference between the expected claims cost for a retiree or spouse and the total (retiree plus city) premium.

Historically, member and City contributions to the Plan were negotiated through collective bargaining and were not actuarially determined. With the implementation of Measure F, member contributions are fixed at 7.5% of pay; the City's contribution toward the explicit subsidy is actuarially determined; and, the City also pays the implicit subsidy on a pay-as-you-go basis as a part of active health premiums. Finally, the City has an option to limit its contribution toward the explicit subsidy to 14% of payroll.

Table I-1 shows the contribution amounts for the fiscal years ending in 2022 and 2023.

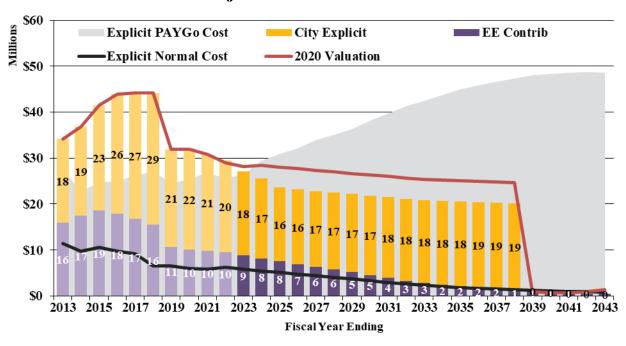
Table I-1 Summary of Trust Contribution Amounts									
	F.	YE 2023	F	YE 2022	% Change				
Explicit Subsidy Members City's Actuarially Determined Contribution Total	\$ 	8,807 18,260 27,067	\$ 	9,076 19,936 29,012	-3.0% -8.4% -6.7%				
Estimated City Optional Cap	\$	48,963	\$	46,555	5.2%				



#### SECTION I - BOARD SUMMARY

The chart below shows the historical and projected contributions to the Plan. The purple bars represent the member contributions and the gold bars are the City's contributions to pre-fund the explicit subsidy. The gray area behind the bars represents the projected annual benefit payments. The black line represents the normal cost and the red line is the projection of the total contributions from the 2020 actuarial valuation. The significant reduction in contributions between FYE 2018 and FYE 2019 is due to the implementation of Measure F, including the VEBA elections, the new lowest cost health plan, and the adoption of actuarially determined contributions.

### **Historical and Projected Trust Contributions FYE 2013-2043**



Because the full benefit tier of the Plan is closed to new entrants, the member contributions are expected to decline as current active members eligible for full benefits retire or otherwise leave active employment with the City. The City's actuarially determined contribution is expected to decline slightly over the next few years as the amortization of the current year's gains are phased in and then increase slightly thereafter as the member contributions decrease.



#### SECTION I – BOARD SUMMARY

#### **Funded Status**

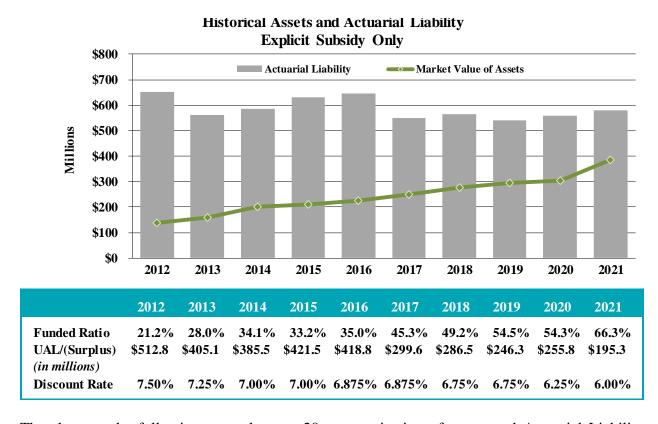
Table I-2 below summarizes the Actuarial Liability, Market Value of Assets, Unfunded Actuarial Liability, and funded percentage for the Plan as of June 30, 2021 compared to June 30, 2020. The Actuarial Liability increased by 3.7% compared to an expected increase of 2.4%. The additional increase is primarily due to assumption changes, offset by premium experience. At the same time, assets increased 26.8% primarily due to large investment gains. As a result, the Unfunded Actuarial Liability decreased by about 23.6% and the funded percentage increased from 54.3% to 66.3% for the explicit subsidy.

Table I-2 Summary of Funded Status - Explicit Subsidy Only									
	6	/30/2021	6	/30/2020	Change				
Actuarial Liability Actives	\$	175,356	\$	173,797	0.9%				
Deferred Vested	Ψ	15,793	Ψ	14,919	5.9%				
In Pay Status Total Actuarial Liability	\$	388,789 579,938	\$	370,361 559,077	5.0% 3.7%				
Assets		384,613		303,313	26.8%				
Unfunded Actuarial Liability Funded Percentage	\$	195,325 66.3%	\$	255,764 54.3%	-23.6% 12.1%				



#### **SECTION I – BOARD SUMMARY**

The following chart shows the historical trend of assets and the Actuarial Liability on a funding basis. Over the last 10 years, the UAL for the explicit subsidy has been reduced by \$317.4 million due to a combination of a reduction in the Actuarial Liability of \$70.6 million and an increase in assets of \$246.8 million. The reduction in Actuarial Liability was primarily due to plan changes and favorable medical cost trend experience. The increase in the assets has been primarily attributable to contributions and recent investment returns. In the future, growth in assets will become more dependent on investment returns as benefit payments grow to equal or exceed contributions.

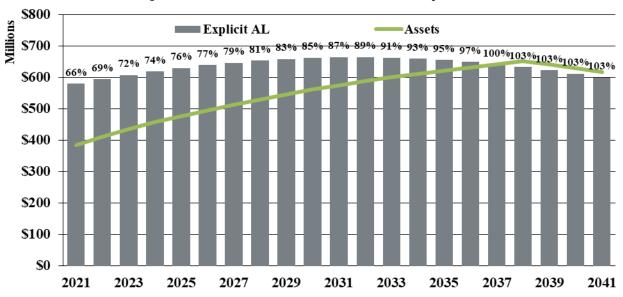


The chart on the following page shows a 20-year projection of assets and Actuarial Liability (AL), and also shows the projected funded percentage for the explicit subsidy. If all assumptions are met in the future including an expected return of 6.00% each year, the funded percentage for the explicit subsidy is expected to exceed 100% by 2037.



#### SECTION I – BOARD SUMMARY

## **Projected Assets and Actuarial Liability 2021-2041**



## **Changes Since the Prior Valuation**

Table I-3 below breaks out the sources of the changes in UAL for the fiscal year ending June 30, 2021. The total UAL decreased about \$60.4 million since the prior year.

Table I-3 Changes in Unfunded Actuarial Liability Explicit Subsidy Only	
Unfunded Actuarial Liability, June, 30, 2020	\$ 255,764
Unfunded Actuarial Liability, June, 30, 2021	195,325
Change in Unfunded Actuarial Liability	\$ (60,439)
Sources of Changes Tread Water less Contributions	\$ (10,092)
Investment Experience	(57,618)
Liability Experience Assumption Changes VEBA Transfers	(38,437) 45,703 5
Total Changes	\$ (60,439)



#### SECTION I – BOARD SUMMARY

Contributions in excess of the Tread Water amount decreased the UAL by \$10.1 million. The Tread Water amount equals normal cost plus the interest on the UAL. If all assumptions are met, contributions equal to the Tread Water amount would result in no change to the dollar amount of the UAL. Investment experience decreased the UAL by about \$57.6 million. Liability experience decreased the UAL by about \$38.4 million, mainly due to lower-than-expected premiums for dental and Medicare eligible health plans offset by demographic experience. Assumption changes increased the UAL by about \$45.7 million, primarily due to the recognition of additional future increases in Medicare eligible premiums due to the aging of the plan population as well as the reduction in the discount rate from 6.25% to 6.00%.



#### **SECTION I – BOARD SUMMARY**

Table I-4 below provides a summary of the results of this valuation compared to the prior valuation.

Table I-4 Summary of Valuation Results											
June 30, 2021 June 30, 2020 % Change											
Active Members											
Eligible for Full Benefits		1,344		1,445	-7.0%						
Eligible for Catastrophic Disability Only		2,285		2,151	6.2%						
Total Active Members		3,629		3,596	0.9%						
Deferred Vested Members		152		156	-2.6%						
Members in Pay Status (Medical and/or Dental)		3,692		3,682	0.3%						
Members In-Lieu only		58		46	26.1%						
Total		7,531		7,480	0.7%						
Full Benefit Member Payroll	\$	126,946	\$	130,725	-2.9%						
Total Payroll		339,546		322,850	5.2%						
Actuarial Liability - Explicit	\$	579,938	\$	559,077	3.7%						
Market Value of Assets		384,613		303,313	26.8%						
Unfunded Actuarial Liability	\$	195,325	\$	255,764	-23.6%						
Funded Percentage		66.3%		54.3%	12.1%						
Actuarial Liability - Implicit		68,425		91,342	-25.1%						
	F	YE 2023	F	YE 2022	% Change						
City's Actuarially Determined Contribution	\$	18,260	\$	19,936	-8.4%						
City's Actuarially Determined Contribution Rate		5.22%		5.99%	-0.8%						
City's Implicit Subsidy Payment	\$	5,223	\$	5,439	-4.0%						



#### **SECTION II - CERTIFICATION**

The purpose of this report is to present the annual actuarial valuation of the City of San José Federated Postemployment Healthcare Plan. This report is for the use of the Board in setting actuarially determined amounts for the City to contribute to the Plan. There is a separate report for accounting and financial reporting under GASB Statements 74 and 75.

In preparing our report, we relied on information, some oral and some written, supplied by the Plan. This information includes, but is not limited to, the Plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The health assumptions and discount rate assumption were adopted by the Board of Administration at the November 18, 2021 Board meeting based upon our recommendations. All other assumptions in this report were adopted at the November 21, 2019 Board meeting based on recommendations from our Experience Study covering Plan experience through June 30, 2019. Please refer to the experience study report and our Board presentations for an explanation of the rationale for each assumption. We believe these assumptions are reasonable for the purpose of the funding valuation.

The liability measures and funding ratios in this report are for the purpose of establishing contribution amounts. These measures are not appropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligations.

Cheiron utilizes ProVal actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have a basic understanding of ProVal and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this valuation.

Health care trends for this valuation were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model. The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group.

We have relied on the Society of Actuaries as the developer of the Model. We have reviewed the Model and have a basic understanding of the Model and have used the Model in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of the Model that would affect this valuation.

Deterministic projections in this valuation report were developed using H-scan, a proprietary tool used to illustrate the impact of changes in assumptions, methods, plan provisions, or actual experience on the future financial status of the Plan. H-scan uses standard roll-forward techniques that implicitly assume a stable active population.



#### **SECTION II - CERTIFICATION**

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: Plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in Plan provisions or applicable law.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we collectively meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This report was prepared for the Board for the purposes described herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

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Principal Consulting Actuary



#### **SECTION III – ASSETS**

Historically, assets were invested in two separate trust vehicles: a 401(h) account within the pension plan and a separate 115 Trust. The 401(h) account has been depleted and all future benefits will be paid from the 115 Trust.

## **Statement of Change in Market Value of Assets**

Table III-1 below shows the changes in the Market Value of Assets for the last two fiscal years. The implicit subsidy is shown as both a contribution and a payment from the Plan, but it is not actually contributed to the trust or paid from the trust. It is just paid directly by the City as a part of active health plan premiums.

Table III-1 Change in Market Value of Assets								
Fiscal Year Ending	6/30/2021 Total	6/30/2020 Total						
Market value, beginning of year	\$ 303,313,301	\$ 294,488,947						
Contributions								
Employee	10,275,430	10,692,150						
City	20,948,983	21,790,130						
Implicit subsidy	5,287,332	4,742,930						
Total	\$ 36,511,745	\$ 37,225,210						
Net investment earnings	77,360,485	3,077,272						
Benefit payments								
Explicit subsidy	26,583,889	26,035,849						
Implicit subsidy	5,287,332	4,742,930						
Total	\$ 31,871,221	\$ 30,778,779						
Administrative expenses	696,954	686,011						
VEBA Transfer	4,658	13,338						
Market value, end of year	\$ 384,612,698	\$ 303,313,301						
Estimated Rate of Return	24.5%	1.0%						

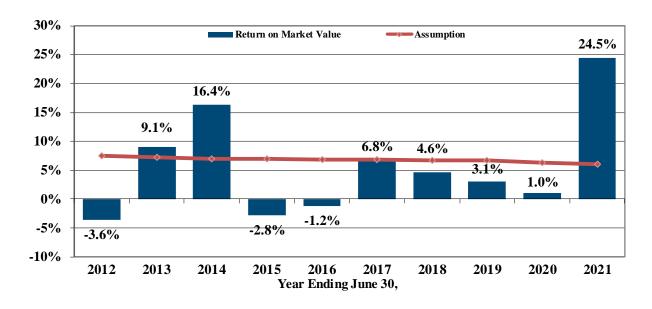
In the last year, investments, in aggregate, returned approximately 24.5% compared to an expected rate of return of 6.25%, resulting in an investment gain of approximately \$57.6 million.



#### **SECTION III – ASSETS**

The chart below shows the actual investment return on the Market Value of Assets compared to the assumed return for the last 10 years. The compound average of the actual returns is about 5.5%.

### **Historical Rates of Return**





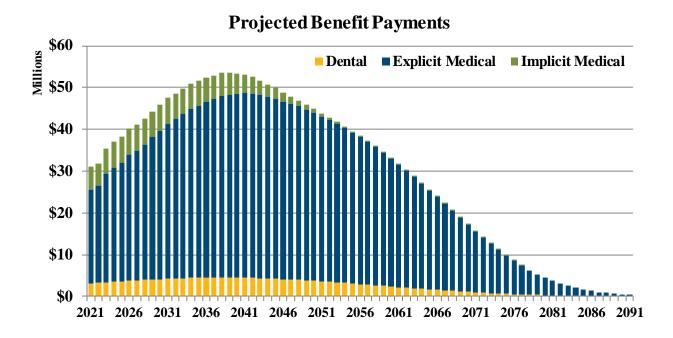
#### SECTION IV - MEASURES OF LIABILITY

This section presents detailed information on liability measures for the Plan for funding purposes, including:

- Projected benefit payments,
- Present value of future benefits,
- Normal cost, and
- Actuarial Liability.

### **Projected Benefit Payments**

The projected benefit payments are the fundamental basis for the valuation representing the amount that is expected to be paid in each future year for members in the Plan as of the valuation date if all assumptions are met. The chart below shows the projected benefit payments for the next 70 years.





#### **SECTION IV – MEASURES OF LIABILITY**

Table IV-1 below shows the same projected benefit payments for the next 20 years. These payments include the expected annual implicit subsidy as well as expected Plan premium payments (the explicit subsidy).

Table IV-1 Expected Net Benefit Payments										
Fiscal Year Ending		Medical	Exp	licit Subsidy Dental	dy Total			Implicit Subsidy		Total
2022	\$	22,456,991	\$	3,096,990	\$	25,553,981	\$	5,446,164	\$	31,000,145
2023		23,223,745		3,231,935		26,455,681		5,223,034		31,678,715
2024		26,140,021		3,357,616		29,497,637		5,849,026		35,346,663
2025		27,387,550		3,480,054		30,867,604		6,117,255		36,984,858
2026		28,516,281		3,600,048		32,116,329		6,093,081		38,209,410
2027		30,168,429		3,715,235		33,883,664		6,240,134		40,123,798
2028		31,184,993		3,824,614		35,009,607		6,189,779		41,199,386
2029		32,384,426		3,934,061		36,318,487		6,208,931		42,527,419
2030		34,096,432		4,042,357		38,138,789		6,163,889		44,302,678
2031		35,518,565		4,148,801		39,667,366		6,189,322		45,856,688
2032		37,049,060		4,250,356		41,299,416		6,251,704		47,551,121
2033		38,170,103		4,334,117		42,504,221		6,119,131		48,623,352
2034		39,333,203		4,397,698		43,730,901		6,079,335		49,810,236
2035		40,472,518		4,445,214		44,917,732		6,054,793		50,972,524
2036		41,251,891		4,480,031		45,731,922		5,903,796		51,635,718
2037		42,086,462		4,507,288		46,593,750		5,836,881		52,430,630
2038		42,744,588		4,529,520		47,274,108		5,620,975		52,895,082
2039		43,476,935		4,539,557		48,016,492		5,526,057		53,542,549
2040		43,812,905		4,534,465		48,347,369		5,230,757		53,578,126
2041		44,065,614		4,514,953		48,580,567		4,822,231		53,402,798



#### **SECTION IV – MEASURES OF LIABILITY**

#### **Present Value of Future Benefits**

The present value of future benefits represents the expected amount of money needed today if all assumptions are met to pay for all benefits both earned as of the valuation date and expected to be earned in the future by current Plan members under the current Plan provisions. Table IV-2 below shows the present value of future benefits as of June 30, 2021 and June 30, 2020.

Table IV-2 Present Value of Future Benefits											
		June 3	30, 2021		June 3	30, 2020					
		Deferred	In Pay				<b>%</b>				
	Actives	Vested	Status	Total	T	otal	Change				
Explicit Subsidy											
Non-Medicare Eligible	\$ 79,073	\$ 6,881	\$ 59,812	\$ 145,766	\$	146,000	-0.2%				
Medicare Eligible	118,072	8,911	285,999	412,982		379,064	8.9%				
Dental	18,476	0	42,979	61,455		73,178	-16.0%				
Total Explicit Subsidy	\$ 215,620	\$ 15,793	\$ 388,789	\$ 620,202	\$	598,242	3.7%				
Implicit Subsidy	38,934	3,177	34,068	76,179		99,252	-23.2%				
Total	\$ 254,554	\$ 18,969	\$ 422,858	\$ 696,381	\$	697,494	-0.2%				



#### SECTION IV - MEASURES OF LIABILITY

#### **Normal Cost**

Under the Entry Age (EA) actuarial cost method, the present value of future benefits for each individual is spread over the individual's expected working career as a level percentage of the individual's expected pay. The normal cost rate is determined by taking the value, as of entry age into the Plan, of each member's projected future benefits divided by the value, also at entry age, of the member's expected future salary. The normal cost rate is multiplied by current salary to determine each member's normal cost. The normal cost of the Plan is the sum of the normal costs for each individual. The normal cost represents the expected amount of money needed to fund the benefits attributed to the next year of service under the Entry Age actuarial cost method.

Table IV-3 below shows the EA normal cost as of June 30, 2021 and June 30, 2020 separately by component, develops the normal cost rate, and applies the rate to the projected payroll for the fiscal year for which contributions are determined.

Table IV-3 Explicit Subsidy Normal Cost June 30, 2021 June 30, 2020 Full Benefits Catastrophic Total Total % Change											
Non-Medicare Eligible Medicare Eligible Dental <b>Total Normal Cost</b>	\$ 	2,280 2,914 541 <b>5,735</b>	\$ 	155 0 0 155	\$ -	2,435 2,914 541 <b>5,890</b>	\$ 	2,252 2,803 644 <b>5,698</b>	8.1% 4.0% -16.0%		
Valuation Pay  Total Normal Cost Rate	\$	<b>4.65%</b>	\$	179,328 <b>0.09%</b>	\$	329,796 1.79%	\$	313,211 1.82%	5.3% -1.6%		
	FYE 2023 FYE 2022 Full Benefits Catastrophic Total Total % Change								% Change		
Expected Pay  Total Normal Cost	\$ <b>\$</b>	117,424 <b>5,460</b>	\$ <b>\$</b>	232,308 <b>209</b>	\$ <b>\$</b>	349,732 <b>5,669</b>	\$ <b>\$</b>	332,536 <b>5,434</b>	5.2% <b>4.3%</b>		



#### SECTION IV – MEASURES OF LIABILITY

### **Actuarial Liability**

The Actuarial Liability represents the expected amount of money needed today, if all assumptions are met, to pay for benefits attributed to service prior to the valuation date under the Entry Age actuarial cost method. As such, it is the amount of assets targeted by the actuarial cost method for the Plan to hold as of the valuation date. It is not the amount necessary to settle the obligation.

Table IV-4 below shows the Actuarial Liability as of June 30, 2021 and June 30, 2020 separately by component.

Table IV-4 Actuarial Liability												
June 30, 2021 June 30, 2020												
		Deferred	In Pay				<b>%</b>					
	Actives	Vested	Status	Total		Total	Change					
Explicit Subsidy												
Non-Medicare Eligible	\$ 61,455	\$ 6,881	\$ 59,812	\$ 128,148	\$	129,654	-1.2%					
Medicare Eligible	98,637	8,911	285,999	393,547		360,130	9.3%					
Dental	15,264	0	42,979	58,243		69,293	-15.9%					
Total Explicit Subsidy	\$ 175,356	\$ 15,793	\$ 388,789	\$ 579,938	\$	559,077	3.7%					
Implicit Subsidy	31,181	3,177	34,068	68,425		91,342	-25.1%					
Total	\$ 206,536	\$ 18,969	\$ 422,858	\$ 648,363	\$	650,419	-0.3%					



#### **SECTION V – CONTRIBUTIONS**

#### **Contributions for Administrative Expenses**

Under the contribution allocation procedure employed by the Plan, there are three components to the contribution toward the explicit subsidy: the normal cost, administrative expenses, and an amortization payment on the Unfunded Actuarial Liability (UAL). The normal cost was developed in Section IV. This section develops the administrative expenses, the UAL contribution, and the City's actuarially determined contribution for the explicit subsidy. The implicit subsidy is funded on a pay-as-you-go basis through the payment of active health premiums.

Contributions for administrative expenses are set equal to \$90 per member for FYE 2023 (increasing 3.0 percent each year). There are currently 7,531 members, resulting in estimated administrative expenses for FYE 2023 of \$677,790.

## **Amortization of the Unfunded Actuarial Liability**

The difference between the Actuarial Liability and the Market Value of Assets is the Unfunded Actuarial Liability (UAL). Table V-1 calculates the UAL and funded percentage for the explicit subsidy.

Table V-1 Unfunded Actuarial Liability Explicit Subsidy Only								
	Jun	e 30, 2021	Ju	ne 30, 2020				
Actuarial Liability	\$	579,938	\$	559,077				
Assets		384,613		303,313				
Unfunded Actuarial Liability	\$	195,325	\$	255,764				
Funded Percentage		66.3%		54.3%				

The UAL for the explicit subsidy as of June 30, 2017 is amortized as a level dollar amount over 20 years. Subsequent amortization bases are amortized over 20 years with a three-year phase in and out. Table V-2 on the following page shows the schedule of amortization bases for payment of the UAL.



#### **SECTION V – CONTRIBUTIONS**

Table V-2 UAL Amortization											
		FYE 2023 Payment									
2017 1141		Balance	Period	Phase-in	Phase-out	ф					
2017 UAL	\$	236,964	16	N/A	N/A	\$	22,775				
2018 Changes		1,276	17	0	3		115				
2019 Changes		(34,018)	18	1	3		(2,963)				
2020 Changes		19,829	19	2	3		1,152				
2021 Changes		(51,230)	20	3	3		(1,531)				
FYE 2022 Payment*		22,504									
Total 2021 UAL	\$	195,325				\$	19,547				

<sup>\*</sup> FYE 2022 amortization payment discounted to 7/1/2021

Dollar amounts in thousands

#### **Contribution Amounts**

The City pays the actuarially determined contribution for the explicit subsidy, but has the option to cap its contribution at 14% of Federated payroll, including the payroll for members only covered for catastrophic disability. The actuarially determined contribution is the normal cost, administrative expenses, and the amortization payment on the UAL less expected member contributions. Members eligible for full benefits contribute 7.50% of pay.

Table V-3 shows the components of the Actuarially Determined Contribution (ADC) amounts for the explicit subsidy for FYE 2023 and 2022.



## SECTION V – CONTRIBUTIONS

Table V-3 City's Actuarially Determined Contribution (ADC) Explicit Subsidy Only											
FYE 2023 FYE 2022 % Change											
Normal Cost Admin Expenses UAL Payment Total Contribution Projected Member Contributions City's ADC Amount	\$ \$ \$	5,669 678 20,720 <b>27,067</b> 8,807 <b>18,260</b>	\$ \$ \$	5,434 381 23,197 <b>29,012</b> 9,076 <b>19,936</b>	4.3% 78.0% -10.7% -6.7% -3.0%						
Projected Payroll  City's ADC Percentage	Ψ	332,536 <b>6.0%</b>	5.2% -0.8%								



#### SECTION VI – ACTUARIAL SECTION OF THE ACFR

The Government Finance Officers Association (GFOA) maintains a checklist of items to be included in the Plan's Annual Comprehensive Financial Report (ACFR) to receive recognition for excellence in financial reporting. The schedules in this section are listed by the GFOA for inclusion in the Actuarial Section of the Plan's ACFR. Liability amounts shown in these exhibits include both the explicit and implicit subsidies.

Table VI-1  Member Benefit Coverage Information  Actuarial Liability										
Actuarial Valuation Date	Be a	Retirees, neficiaries nd Other (nactives (A)	I	Active Members (B)	R	deported Assets	Portion of Liab by Reporte (A)			
6/30/2021	\$	441,827	\$	206,536	\$	384,613	87%	0%		
6/30/2020		443,476		206,943		303,313	68%	0%		
6/30/2019		422,108		209,644		294,489	70%	0%		
6/30/2017		426,984		223,130		277,256	65%	0%		
6/30/2016		408,627		221,825		248,583	61%	0%		
6/30/2015		450,793		313,468		225,845	50%	0%		
6/30/2014		469,903		347,770		209,761	45%	0%		
6/30/2013		435,826		293,580		199,776	46%	0%		
6/30/2012		495,967		374,905		157,695	32%	0%		



## SECTION VI – ACTUARIAL SECTION OF THE ACFR

Table VI-2 Analysis of Financial Experience											
Gain or (Loss) for Year Ending on Valuation Date Due to:  Actuarial Combined Total  Valuation Investment Liability Financial Non-Recurring Total  Date Income Experience Experience Items Experience											
6/30/2021	\$	57,618	\$	39,962	\$	97,580	\$	(21,995)	\$	75,585	
6/30/2020		(17,738)		69,483		51,745		(34,497)		17,248	
6/30/2019		(10,654)		(34,979)		(45,633)		14,784		(30,849)	
6/30/2018		(5,915)		26,064		20,149		(11,137)		9,012	
6/30/2017		117		5,259		5,376		123,632		129,008	
6/30/2016		(16,044)		(11,608)		(27,652)		99,545		71,893	
6/30/2015		(19,264)		6,948		(12,316)		(64,155)		(76,471)	
6/30/2014		19,767 31,177 50,944 148,417 199,361									
6/30/2013		6,847 5,834 12,681 114,786 127,467									
6/30/2012		(14,897)		(27,919)		(42,816)		136,154		93,338	



#### SECTION VI – ACTUARIAL SECTION OF THE ACFR

### Schedule of Funding Progress

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded and how this status has changed over the past several years. The Actuarial Liability is compared to the Actuarial Value of Assets to determine the funding ratio.

Actuarial Valuation Date	Actuarial Value of Assets (a)	A	chedule of ctuarial iability (b)	of F U: A L	ole VI-3 Funding l nfunded ctuarial liability (UAL) (b-a)	Progress  Funded  Ratio  (a/b)	(	Annual Covered Payroll (d)	UAL as Percentage of Covered Payroll ((b-a)/c)
6/30/2021	\$ 384,613	\$	648,363	\$	263,750	59%	\$	339,546	78%
6/30/2020	303,313		650,419		347,106	47%		322,850	108%
6/30/2019	294,489		631,752		337,263	47%		299,002	113%
6/30/2018	277,256		650,114		372,858	43%		298,985	125%
6/30/2017	248,583		630,452		381,869	39%		287,339	133%
6/30/2016	225,845		764,261		538,416	30%		266,823	202%
6/30/2015	209,761		817,673		607,912	26%		251,430	242%
6/30/2014	199,776		729,406		529,630	27%		234,677	226%
6/30/2013	157,695		870,872		713,177	18%		226,098	315%
6/30/2012	137,798	-	1,096,620		958,822	13%		225,859	425%



## SECTION VI – ACTUARIAL SECTION OF THE ACFR

Valuation		Active M	Iember Cou	ınts	Annual	Average		% Change in
Date		<b>Under Age 65</b>	Age 65+	Total	Payroll	Anı	nual Pay	Average Pay
2021	2	3,508	121	3,629	\$ 339,546,040	\$	93,565	4.2%
2020	2	3,495	101	3,596	322,850,457		89,780	5.1%
2019	2	3,412	88	3,500	299,001,886		85,429	4.1%
2018	2	3,377	84	3,461	284,008,289		82,060	-2.6%
2017	2	3,321	89	3,410	287,339,424		84,264	-0.9%
2016	1	2,310	77	2,387	202,911,153		85,007	5.8%
2015	1	2,527	74	2,601	208,957,370		80,337	5.9%
2014	1	2,800	64	2,864	217,167,654		75,827	3.7%
2013		3,028	65	3,093	226,097,882		73,100	-0.4%
2012		3,017	59	3,076	225,859,144		73,426	

<sup>&</sup>lt;sup>1</sup> Does not include Tier 2B Active Employees



<sup>&</sup>lt;sup>2</sup> Includes members that are only eligible for catastrophic disability benefits

### SECTION VI – ACTUARIAL SECTION OF THE ACFR

## Schedule of Retirees and Beneficiaries Added to and Removed from Rolls

	_	ning of eriod	Added to Rolls	Removed from Rolls	End o	f Period	Net C	hange	% Increase	Average
Period	Count	Annual Subsidy	Count	Count	Count	Annual Subsidy	Count	Annual Subsidy	in Annual Subsidy	Annual Subsidy
	Count	Bussiaj	Count	Oddin	Count	Bussiaj	Count	Bussia	Bussia	Bussia
Medical 2020-21	3,057	\$ 23,648	107	117	3,047	\$ 23,464	(10)	\$ (184)	0.00/	\$ 7,701
2019-20	2,909	21,588	254	106	3,057	23,648	148	2,059	-0.8%	7,736
2019-20	2,923	20,566	234 124	138	2,909	21,588	(14)	1,023	9.5%	7,730 7,421
2017-18	2,923	23,621	139	136	2,909	20,566	3	(3,056)	5.0%	7,421
2017-18	2,821	21,844	210	111	2,923	23,621	99	1,777	-12.9%	8,090
2010-17	2,769	21,341	183	131	2,920	21,844	52	503	8.1%	7,743
2013-10	2,737	21,941	152	120	2,769	21,341	32	(599)	2.4%	7,743
2014-13	2,737	22,657	152	132	2,737	*	32 19	, ,	-2.7%	8,016
	1	ŕ			ŕ	21,941		(716)	-3.2%	· ·
2012-13	2,680	25,223	158	120	2,718	22,657	38	(2,566)	-10.2%	8,336
2011-12	2,557	25,519	203	80	2,680	25,223	123	(295)	-1.2%	9,412
<u>Dental</u>										
2020-21	3,454	\$ 3,561	120	109	3,465	\$ 3,558	11	\$ (3)	-0.1%	\$ 1,027
2019-20	3,405	3,502	158	109	3,454	3,561	49	58	1.7%	1,031
2018-19	3,375	3,478	123	93	3,405	3,502	30	25	0.7%	1,029
2017-18	3,322	3,414	152	99	3,375	3,478	53	63	1.9%	1,030
2016-17	3,264	3,224	170	112	3,322	3,414	58	190	5.9%	1,028
2015-16	3,206	3,212	159	101	3,264	3,224	58	12	0.4%	988
2014-15	3,133	3,130	160	87	3,206	3,212	73	82	2.6%	1,002
2013-14	3,103	3,742	138	108	3,133	3,130	30	(612)	-16.4%	999
2012-13	3,044	3,924	144	85	3,103	3,742	59	(182)	-4.6%	1,206
2011-12	2,906	3,745	203	65	3,044	3,924	138	179	4.8%	1,289

Annual subsidies are explicit amounts in thousands



### APPENDIX A – MEMBERSHIP INFORMATION

## **Member Data**

Valuation Date	June 30, 2021	June 30, 2020	% Change
Active Employees Eligible for Full	Benefits		
Count	1,344	1,445	-6.99%
Average Age	50.7	50.3	0.85%
Average OPEB Benefit Service	17.8	17.6	1.09%
Total Payroll	\$138,542,350	\$142,837,698	-3.01%
Active Employees Eligible for Cata	ıstrophic Disability	y Only	
Count	2,285	2,151	6.23%
Average Age	39.4	39.0	1.03%
Average OPEB Benefit Service	3.9	3.8	3.96%
Total Payroll	\$201,003,690	\$180,012,759	11.66%
Retirees and Surviving Spouses wi	th Medical Covera	ge *	
Pre-65	853	913	-6.57%
Post-65	2,194	2,144	2.33%
Total	3,047	3,057	-0.33%
Retirees and Surviving Spouses wi	th Dental Coverag	e *	
Total	3,465	3,454	0.32%
Retirees and Surviving Spouses in	In-Lieu Credit Pro	ogram *	
Total	237	199	19.10%
Term Vested Members	152	156	-2.56%

<sup>\*</sup> Counts do not include dependent spouses



### APPENDIX A – MEMBERSHIP INFORMATION

		tus Reconcilia Terminated		Surviving	Disabled	Total
Beginning of Year	<b>Active</b> 3,596	Vested 156	<b>Retiree</b> 3,143	Spouse 408	Disabled 177	<b>Total</b> 7,480
New Hires	0	0	0	0	0	0
Rehires	23	(2)	0	0	0	21
Vested Terminations	(14)	14	0	0	0	0
Service Retirements	(88)	(11)	99	0	0	0
Disabled Retirements	0	0	(1)	0	1	0
New survivors	(1)	(1)	(11)	41	0	28
No longer covered	(185)	(4)	(79)	(25)	(6)	(299)
Data corrections	2	0	3	0	0	5
New Catastrophic Disability	296	0	0	0	0	296
End of Year	3,629	152	3,154	424	172	7,531

Counts do not include dependent spouses

Counts include members in In-Lieu credit program and those eligible for catastrophic disability only

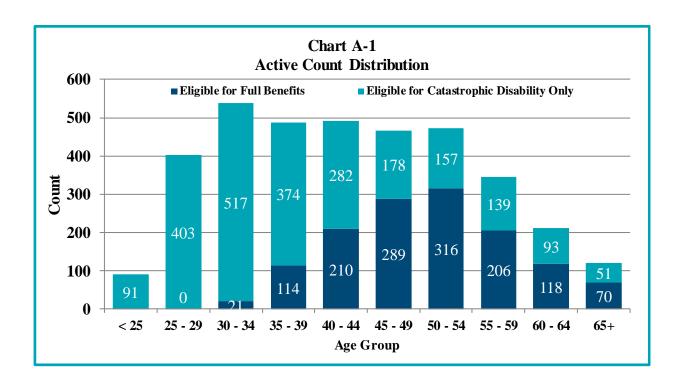
## Member Data as of June 30, 2021:

Active Employees Eligible for Full Benefits  Years of OPEB Benefit Service										
Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total	
Under 25	0	0	0	0	0	0	0	0	0	
25 to 29	0	0	0	0	0	0	0	0	0	
30 to 34	0	15	6	0	0	0	0	0	21	
35 to 39	5	40	57	12	0	0	0	0	114	
40 to 44	1	28	90	50	41	0	0	0	210	
45 to 49	1	20	52	70	134	12	0	0	289	
50 to 54	0	22	50	66	130	42	6	0	316	
55 to 59	0	15	43	36	88	18	6	0	206	
60 to 64	1	8	41	17	36	6	7	2	118	
<u>65 and up</u>	<u>0</u>	<u>2</u>	<u>11</u>	<u>16</u>	<u>25</u>	<u>10</u>	<u>5</u>	<u>1</u>	<u>70</u>	
Total	8	150	350	267	454	88	24	3	1,344	



#### APPENDIX A – MEMBERSHIP INFORMATION

Active Employees Eligible for Catastrophic Disability Benefit Only Years of OPEB Benefit Service										
Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total	
Under 25	91	0	0	0	0	0	0	0	91	
25 to 29	376	27	0	0	0	0	0	0	403	
30 to 34	388	129	0	0	0	0	0	0	517	
35 to 39	239	127	7	1	0	0	0	0	374	
40 to 44	181	94	2	4	1	0	0	0	282	
45 to 49	113	56	4	1	4	0	0	0	178	
50 to 54	88	60	4	3	1	1	0	0	157	
55 to 59	90	37	3	1	4	3	1	0	139	
60 to 64	47	37	6	0	2	0	1	0	93	
<u>65 and up</u>	<u>19</u>	<u>19</u>	<u>6</u>	<u>3</u>	<u>2</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>51</u>	
Total	1,632	586	32	13	14	6	2	0	2,285	

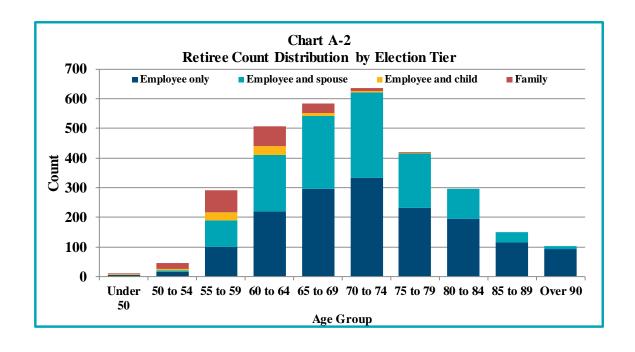




APPENDIX A – MEMBERSHIP INFORMATION

Reti		d Retirees and S ledical Insuranc		uses Dental
Age Group	Males	Females	Total	<u>Insurance</u>
Under 50	3	7	10	16
50 to 54	29	16	45	56
55 to 59	165	127	292	308
60 to 64	277	229	506	540
65 to 69	302	282	584	666
70 to 74	354	283	637	708
75 to 79	224	197	421	496
80 to 84	147	150	297	342
85 to 89	68	83	151	186
<u>Over 90</u>	<u>37</u>	<u>67</u>	<u>104</u>	<u>147</u>
Total	1,606	1,441	3,047	3,465

Counts do not include dependent spouses or members in In-Lieu credit program





### APPENDIX A – MEMBERSHIP INFORMATION

Medical Plan	Elections as of July 1, 2 Retirees &	2021	
Medical Plan	Surviving Spouses	Spouses	Total
Pre-Medicare Medical Plans			
Kaiser DHMO	82	65	147
Kaiser HDHP	80	50	130
Kaiser \$25 Co-pay	532	344	876
Kaiser \$15 Co-pay (Hawaii)	3	1	4
Kaiser \$25 Co-pay (Northwest)	7	7	14
Anthem DHMO	8	3	11
Anthem Select \$20 Co-pay	63	31	94
Anthem Traditional \$20 Co-pay	0	0	0
Anthem HDHP	43	29	72
Anthem Select PPO	29	9	38
Anthem Classic PPO	<u>6</u>	<u>1</u>	<u>7</u>
Total	853	540	1,393
Medicare Medical Plans			
Kaiser Senior Advantage	1335	497	1,832
Kaiser Senior Advantage (Hawaii)	4	1	5
Kaiser Senior Advantage (Northwest)	25	9	34
Anthem Medicare HMO	15	7	22
Anthem Medicare PPO	<u>815</u>	<u>304</u>	<u>1,119</u>
Total	2,194	818	3,012

Current Vested Terminations*				
Age Group	Male	Female	Total	
Under 45	7	11	18	
45 to 49	20	31	51	
50 to 54	22	41	63	
55 to 59	8	6	14	
60 to 64	3	2	5	
Over 65	0	<u>1</u>	<u>1</u>	
Total	60	92	152	

<sup>\*</sup> Includes term vested participants with at least 15 years of OPEB benefit service (37.5% pension multiplier)



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### **Economic Assumptions**

The expected return on Plan assets and per person cost trend assumptions shown below were adopted by the Board of Administration with our input at the November 18, 2021 Board meeting. Please refer to the presentation for that meeting for details, including the rationale for each assumption.

#### 1. Expected Return on Plan Assets

6.00% per year. The Board expects a long-term rate of return of 6.1% based on Meketa's 20-year capital market assumptions and the System's current investment policy.

#### 2. Per Person Cost Trends

Medical trends were developed using the 2021 Society of Actuaries Long-Run Medical Cost Trend Model with the following parameters:

#### Initial trend rate:

minut treme rate.	
Non-Medicare Eligible:	8.00%
Medicare Eligible:	4.00%
Inflation:	2.25%
Real GDP per Capita:	1.50%
Excess Medical Cost Growth:	1.10%
Expected GDP Share in 2030:	20.3%
Resistance Point:	20.0%
Year limited to GDP growth:	2075



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Annual Increase							
To Calendar	Pre-	Medicare		To Calendar	Pre-	Medicare	
Year	Medicare	Eligible	Dental	Year	Medicare	Eligible	Dental
2022	Actu	al Premiums U	<sup>J</sup> sed	2052	4.44	4.44	3.50
2023	7.66%	4.10%	3.50%	2053	4.43	4.43	3.50
2024	7.32	4.21	3.50	2054	4.42	4.42	3.50
2025	6.98	4.31	3.50	2055	4.41	4.41	3.50
2026	6.63	4.41	3.50	2056	4.40	4.40	3.50
2027	6.29	4.51	3.50	2057	4.39	4.39	3.50
2028	5.95	4.62	3.50	2058	4.38	4.38	3.50
2029	5.61	4.72	3.50	2059	4.37	4.37	3.50
2030	5.27	4.82	3.50	2060	4.37	4.37	3.50
2031	4.93	4.93	3.50	2061	4.36	4.36	3.50
2032	4.79	4.79	3.50	2062	4.35	4.35	3.50
2033	4.75	4.75	3.50	2063	4.34	4.34	3.50
2034	4.71	4.71	3.50	2064	4.33	4.33	3.50
2035	4.69	4.69	3.50	2065	4.33	4.33	3.50
2036	4.66	4.66	3.50	2066	4.32	4.32	3.50
2037	4.64	4.64	3.50	2067	4.26	4.26	3.50
2038	4.62	4.62	3.50	2068	4.20	4.20	3.50
2039	4.60	4.60	3.50	2069	4.15	4.15	3.50
2040	4.59	4.59	3.50	2070	4.09	4.09	3.50
2041	4.57	4.57	3.50	2071	4.04	4.04	3.50
2042	4.56	4.56	3.50	2072	3.99	3.99	3.50
2043	4.54	4.54	3.50	2073	3.93	3.93	3.50
2044	4.53	4.53	3.50	2074	3.88	3.88	3.50
2045	4.52	4.52	3.50	2075	3.83	3.83	3.50
2046	4.50	4.50	3.50	2076	3.78	3.78	3.50
2047	4.49	4.49	3.50	2077	3.78	3.78	3.50
2048	4.48	4.48	3.50	2078+	3.78	3.78	3.50
2049	4.47	4.47	3.50				
2050	4.46	4.46	3.50				
2051	4.45	4.45	3.50				

Actual premium increases for 2021 were reflected with the above rates applying after 2021. Deductibles, Co-payments, Out-of-Pocket Maximums, and Annual Maximum (where applicable) are assumed to increase at the above trend rates.

#### 3. Changes Since Last Valuation

The per-person cost trends were updated.

The discount rate assumption was lowered from 6.25% to 6.00%.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### **Demographic Assumptions**

The OPEB assumptions were adopted by the Board of Administration at the November 18, 2021 Board meeting based on our recommendations. The demographic assumptions shared with the pension plan shown below were adopted at the November 21, 2019 Board meeting based on recommendations from our experience study covering Plan experience through June 30, 2019. Please refer to the full experience study report for details, including the rationale for each assumption.

#### 1. Salary Increase Rate

Wage inflation component: 3.00%

In addition, the following merit component is added based on an individual member's years of service.

Salary Merit Increases				
Years of Service	Merit/ Longevity	Years of Service	Merit/ Longevity	
0	3.75%	8	1.00	
1	3.00	9	0.85	
2	2.50	10	0.70	
3	2.15	11	0.55	
4	1.85	12	0.45	
5	1.60	13	0.30	
6	1.40	14	0.20	
7	1.20	15+	0.10	

#### 2. Rates of Termination

Rates of termination are show in the following table.

Rates of Termination				
Years of Service	Termination Rate	Years of Service	Termination Rate	
0	15.00%	8	5.50	
1	12.75	9	4.75	
2	11.75	10	4.25	
3	10.75	11	4.00	
4	9.75	12	3.75	
5	8.75	13	3.50	
6	7.75	14	3.25	
7	6.50	15+	3.25	

Termination rates do not apply once a member is eligible for retirement.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 3. Rates of Refund

Tier 1:

Rates of vested terminated employees electing a refund of contributions are shown in the following table.

Rates of Refund				
Years of Service	Under Age 35	Ages 35 - 44	Ages 45 and Older	
0-4	100.00%	100.00%	100.00%	
5	25.00	15.00	18.00	
6	20.00	12.50	15.00	
7	20.00	10.00	12.00	
8	20.00	10.00	9.00	
9	20.00	10.00	6.00	
10	20.00	10.00	3.00	
11	17.50	10.00	0.00	
12	15.00	10.00	0.00	
13	10.00	10.00	0.00	
14	10.00	7.50	0.00	
15	10.00	5.00	0.00	
16	10.00	2.50	0.00	
17+	10.00	0.00	0.00	

<u>Tier 2:</u>

Vested terminated employees are expected to take a refund if it exceeds the actuarial present value of their deferred benefit payment.

### 4. Deferred Vested Member Retirement Age

Tier 1 terminated vested members are assumed to retire at age 57 and Tier 2 terminated vested members are assumed to retire at age 62.



# APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

## 5. Retirement Rates

Rates of retirement for Tier 1 members are based on age according to the following table – Tier 1.

Tier 1 Rates of Retirement by Age and Service					
Age	Less than 15 Years of Service	15 or more Years of Service and less than 30 Years of Service	30 or more Years of Service		
50	0.0%	0.0%	70.0%		
51	0.0	0.0	70.0		
52	0.0	0.0	70.0		
53	0.0	0.0	70.0		
54	0.0	0.0	70.0		
55	10.0	35.0	50.0		
56	10.0	20.0	45.0		
57	10.0	20.0	40.0		
58	5.0	15.0	35.0		
59	5.0	15.0	30.0		
60	5.0	15.0	30.0		
61	10.0	20.0	30.0		
62	15.0	20.0	30.0		
63	20.0	20.0	30.0		
64	20.0	20.0	30.0		
65	20.0	20.0	30.0		
66	25.0	30.0	30.0		
67	25.0	35.0	30.0		
68	25.0	35.0	30.0		
69	25.0	35.0	30.0		
70 & over	100.0	100.0	100.0		



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Rates of retirement for Tier 2 members are based on age according to the following table – Tier 2. These rates are based on CalPERS retirement rates for its 2.0% at age 62 formula with adjustments based on professional judgment for differences between the CalPERS benefits and the benefits provided to Tier 2 members.

Tier 2 Rates of Retirement by Age and Service					
		<u> </u>	Years of Servic	e	
Age	5 - 10	11 - 20	21 - 25	26 - 34	35 +
55	3.0%	5.0%	7.0%	10.0%	15.0%
56	2.0%	3.5%	4.0%	7.0%	10.5%
57	2.5%	4.5%	5.0%	8.5%	12.75%
58	3.0%	5.5%	7.0%	11.0%	16.5%
59	3.5%	7.0%	9.0%	13.5%	20.25%
60 - 61	4.0%	8.5%	10.0%	14.5%	21.75%
62	7.5%	12.5%	17.5%	25.0%	100.0%
63 – 69	5.0%	10.0%	15.0%	25.0%	100.0%
70 & over	100.0%	100.0%	100.0%	100.0%	100.0%

# 6. Disability Rates

Disability rates are equal to the 0.973 times the CalPERS 2017 non-industrial disability incidence rates for miscellaneous state agencies, blended 55% male and 45% female. Sample disability rates of active members are provided in the following table.

Rates of Disability at Selected Ages				
Age	Disability			
25	0.0272			
30	0.0303			
35	0.0613			
40	0.1366			
45	0.2519			
50	0.3240			
55	0.2631			
60+	0.2191			

45% of disabilities are assumed to be duty related, and 55% are assumed to be non-duty related.



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

# 7. Base Rates of Mortality

Base mortality rates are based on the sex-distinct employee and retiree mortality tables shown below.

Base Mortality Tables						
Category	Male	Female				
Healthy Annuitant	0.995 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees	0.960 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees				
Healthy Non- Annuitant	0.992 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees	1.084 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees				
Disabled Annuitant	1.051 times the CalPERS 2009 Ordinary Disability Mortality Table	0.991 times the CalPERS 2009 Ordinary Disability Mortality Table				

# 8. Rates of Mortality Improvement

Future mortality improvements are reflected by applying the most recent projection scale issued by the Society of Actuaries on a generational basis from the base year of 2010 for the Pub2010 tables and 2009 for the CalPERS tables. The projection scale used for the June 30, 2021 valuation is MP-2021.

## 9. Married Percentage

Percentage Married				
Gender Percentage				
Males	80%			
Females	60%			

# 10. Percent of Future Retirees Electing Coverage Versus In-Lieu Credits

Upon retirement, members are assumed to elect coverage or enter the In-Lieu credit program according to the following table.

Future Retiree Participation				
	Coverage	In-Lieu		
Active Members Terminated Vested Members	80% 60%	20% 40%		



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

# 11. Dependent Coverage Elections

Upon retirement, members who elect coverage are assumed to cover dependents according to the following table.

Assumed Future Retiree Tier Elections					
Coverage Tier	Pre-Medicare Medicare Male Female Male Female				
Retiree Only Retiree and Children Retiree and Spouse Retiree and Family	31% 4% 37% 28%	55% 9% 24% 12%	35% 0% 65% 0%	64% 0% 36% 0%	

# 12. In-Lieu Assumptions

Members who elect to receive the In-Lieu credits are assumed to remain in the In-Lieu credit program for five years, after which they are assumed to elect coverage and use their In-Lieu credits. The amount of the In-Lieu credit is based on the tier of coverage for which they qualify. Their medical tier qualification assumptions are provided in the following table.

Assumed Future Retiree In-Lieu Credit Tier					
Pre-Medicare Medicare Coverage Tier Male Female Male Female					
Retiree Only Retiree and Children Retiree and Spouse Retiree and Family	35% 0% 20% 45%	35% 0% 20% 45%	55% 0% 45% 0%	55% 0% 45% 0%	



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 13. Health Plan Election

Retirees who are not yet age 65 are assumed to be eligible for Medicare when they reach age 65 and are assumed to enroll in the Medicare-eligible plan corresponding to their current Pre-Medicare plan election. Future retirees are assumed to elect plans in the proportion shown in the following table.

Assumed Plan Elections for Future Retirees*					
	% Electing		% Electing		
Pre-Medicare Medical Plans		Medicare-Eligible Medical Plans			
· Kaiser DHMO	10%	<ul> <li>Kaiser Senior Advantage</li> </ul>	60%		
· Kaiser \$25 Co-pay	67%	· Anthem Medicare HMO	1%		
· Kaiser HDHP	8%	· Anthem Medicare PPO	39%		
· Anthem DHMO	1%				
· Anthem Select \$20 Co-pay	5%				
· Anthem Traditional \$20 Co-pay	1%				
· Anthem HDHP PPO	3%	<b>Dental Plans (All Retirees)</b>			
· Anthem Select PPO	4%	· Delta Dental PPO	98%		
<ul> <li>Anthem Classic PPO</li> </ul>	1%	<ul> <li>DeltaCare HMO</li> </ul>	2%		

<sup>\*</sup> Eligible for coverage and elect coverage

The Anthem \$20 Copay Traditional HMO plan was added effective January 1, 2022.

# 14. Dependent Age

For current retirees, actual spouse date of birth was used when available. For future retirees, male retirees are assumed to be three years older than their partner, and female retirees are assumed to be two years younger than their partner.

## 15. Administrative Expenses

\$90 per member for FYE 2023, increasing at the wage inflation assumption of 3.00% per annum.

# 16. Changes Since Last Valuation

Plan elections assumptions and the administrative expense assumption were updated.

The assumed rate of mortality improvement was updated from MP-2020 to MP-2021.



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

# **Claim and Expense Assumptions**

The claim and expense assumptions shown below were adopted by the Board of Administration at the November 18, 2021 Board meeting based upon our recommendations.

The claims costs are based on the fully insured premiums charged to the City for the active and retiree population in 2021 and 2022. For non-Medicare adults, the premiums for each coverage tier (retiree only, retiree plus spouse, retiree plus child(ren) and retiree plus family) were blended based on enrollment data for the 2021 calendar year. The same process was used for Medicare adults, except only Medicare-eligible retirees were included. The resulting per person per month (PPPM) cost was then adjusted using age curves. The pre-Medicare adult claims curves were then loaded for the cost of children; the load for children decreases by retiree age since older retirees have fewer children. The impact of children on Medicare costs was assumed to be de minimis. All claims costs are developed jointly for the Federated, Police, and Fire Postemployment Healthcare Plans of the City of San José.

This report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010, related legislation, or regulations.

# 1. Average Annual Claims and Expense Assumptions

The following claim and expense assumptions were developed as of July 1, 2021 based on the premiums for 2021 and 2022. The explicit subsidy amount (100% of the premium for the lowest cost health plan available to active City employees) is assumed to grow based on the Pre-Medicare cost trend rates.

The following tables show the claims costs for each medical plan as of the valuation date:

	Sample Claims Costs - Non-Medicare Eligible						
	<u>Kai</u>	<u>ser</u>	Anthen	<u> HMO</u>	Anthm PPO		
Age	Male	Female	Male	Female	Male	Female	
40	\$10,056	\$12,370	\$11,610	\$14,047	\$14,780	\$18,672	
45	10,291	12,078	11,653	13,535	15,607	18,613	
50	10,885	12,338	12,073	13,604	17,037	19,481	
55	12,058	13,082	13,103	14,182	19,441	21,164	
60	14,101	13,747	15,051	14,678	23,310	22,715	
64	16,605	13,515	17,525	14,269	27,868	22,668	



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

	Sample Claims Costs - Medicare Eligible						
	Kaiser Se	nior Adv	Anthen	<b>Anthem HMO</b>		<b>Anthem Select PPO</b>	
Age	Male	Female	Male	Female	Male	Female	
65	\$2,922	\$2,578	\$4,873	\$4,299	\$5,041	\$4,447	
70	3,103	2,628	5,175	4,383	5,353	4,534	
75	3,566	2,956	5,948	4,929	6,153	5,099	
80	4,050	3,352	6,754	5,590	6,987	5,783	
85	4,374	3,663	7,294	6,108	7,546	6,319	

<b>Sample Claims Costs - Dental</b>			
<b>Dental Blended</b>			
Age	Unisex		
All	576.46		

# 2. Medicare Part D Subsidy

Per GASB guidance, the Part D Subsidy has not been reflected in this valuation.

#### 3. Medicare Part B

All Medicare eligible retirees are assumed to participate in Medicare Part B.

# 4. Medicare Eligibility

All retirees who turn age 65 are assumed to be eligible for Medicare.

#### 5. Annual Limits

Assumed to increase at the same rate as trend.

# 6. Lifetime Maximums

Are not assumed to have any financial impact.

## 7. Geography

Implicitly assumed to remain the same as current retirees.

#### 8. Retiree Contributions

Retirees pay the difference between the actual premium for the elected medical plan and the lowest cost medical plan available to active members, if the retiree is eligible to receive the explicit subsidy. No retiree contributions are required for dental.



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

# 9. Changes Since Last Valuation

All claims costs were updated to reflect the changes in plan premiums and the populations covered. Any implicit subsidy calculated for Medicare-eligible members is treated as an explicit subsidy reflecting additional anticipated increases in Medicare-eligible premiums attributable to the aging of the Medicare-eligible population.



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### **Contribution Allocation Procedure**

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below.

#### 1. Actuarial Cost Method

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the retirement benefits between each member's date of hire and assumed retirement. The Actuarial Liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and Actuarial Liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and Actuarial Liability for the Plan. The Actuarial Liability for the Plan represents the target amount of assets the Plan should have as of the valuation date according to the actuarial cost method.

#### 2. Asset Valuation Method

The Actuarial Value of Assets equals the Market Value of Assets.

#### 3. Amortization Method

The Unfunded Actuarial Liability is the difference between the Actuarial Liability and the Actuarial Value of Assets. The Unfunded Actuarial Liability as of June 30, 2017 is amortized as a level dollar amount over a closed 20-year period. All subsequent amortization bases are amortized over 20-year periods with a 3-year phase-in and phase-out.

#### 4. Contributions

The City will contribute the annual implicit subsidy as part of active employee health premiums and will prefund the explicit subsidy based on the normal cost, administrative expenses and amortization payment described above less expected employee contributions. The City has the option to limit its contribution towards the explicit subsidy to no more than 14% of total payroll.

Active members that are eligible for full benefits will contribute 7.50% of pay.

# 5. Changes Since Last Valuation

None.



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## APPENDIX C – SUMMARY OF PLAN PROVISIONS

# POSTEMPLOYMENT HEALTHCARE PLAN

**Eligibility:** Employees hired before September 2013 who did not elect to opt-in to the Voluntary Employees' Beneficiary Association (VEBA).

Voluntary Employees Beneficiary Association (VEDA).

can elect coverage, but receive no explicit subsidy.

Medical: Employees who retire (include deferred vested members) with at least 15 years of service with the City ("OPEB benefit service"), or with a monthly pension equal to at least 37.5% of final compensation, are eligible to elect medical coverage upon retirement. Tier 1 employees (hired before September 30, 2012) are eligible for retirement at age 55 with five years of service or at any age with 30 years of service. Tier 2 employees (hired on or after September 30, 2012) are eligible for unreduced service retirement at age 65 with five years of service or reduced service retirement at age 55 with five years of service. Service credited thru reciprocity agreements counts towards an employee's required service to retire, but only service with the City counts towards the required years of service to receive OPEB benefits. Employees who retire with less than 15 years of service

Employees who become disabled with at least 15 years of service or have a monthly pension equal to at least 37.5% of final compensation are eligible to elect medical coverage upon retirement.

Spouses or domestic partners of retired members are allowed to participate if they were enrolled in the City's medical plan at the time of the member's retirement. Dependent children are eligible to receive coverage until the age of 26.

Surviving spouses/domestic partners/children of deceased members are eligible for coverage if the following conditions are met:

- 1. The employee has 15 years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and,
- 2. Both the member and the survivors were enrolled in the active medical plan immediately before death; and,
- 3. The survivor will receive a monthly pension benefit.

**Dental:** 

Employees who retire or become disabled directly from City service with at least five years of service or with a monthly pension equal to at least 37.5% of final compensation, and are enrolled in a City dental plan at retirement are eligible to elect dental coverage upon retirement. Spouses, domestic partners, or children of retired members are allowed to participate if they were enrolled in the City's dental plan at the time of the member's retirement.

Surviving spouses/domestic partners/children of deceased members are eligible for coverage if the following conditions are met:



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

- 1. The employee has five years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and,
- 2. Both the member and the survivors were enrolled in the active dental plan immediately before death; and,
- 3. The survivor will receive a monthly pension benefit.

# **Benefits for Retirees:**

Medical: The Plan, through the 115 trust, pays 100% of the premium for the lowest cost

health plan available to active City employees. The member pays the difference if

another plan is elected.

**Dental:** The Plan, through the 115 trust, pays 100% of the dental insurance premiums.

**Premiums:** Monthly premiums for calendar years 2021 and 2022 are as follows.

2021 Monthly Premiums							
	Single	Emp/Sp	Emp/Chd	Family			
Medical							
Non-Medicare Monthly Rates							
Kaiser DHMO	\$610.44	\$1,220.88	\$1,068.28	\$1,831.32			
Kaiser \$25 Co-pay	745.52	1,491.04	1,304.64	2,236.56			
Kaiser HDHP	514.34	1,028.68	900.10	1,543.02			
Anthem HMO \$20 Co-pay	724.82	1,594.58	1,304.68	2,246.90			
Anthem DHMO	558.80	1,229.40	1,005.86	1,732.34			
Anthem HDHP	977.80	2,151.16	1,760.04	3,031.20			
Anthem Select PPO	1,587.22	3,491.90	2,857.00	4,920.42			
Anthem Classic PPO	1,697.56	3,734.68	3,055.62	5,262.48			
Medicare-Eligible Monthly Rates							
Kaiser Senior Advantage	\$262.90	\$525.80	\$525.80	\$788.70			
Anthem Medicare PPO	480.04	960.08	960.08	1,440.12			
Anthem Medicare HMO	425.71	851.42	851.42	1,277.13			
Dental							
Delta Dental PPO	\$50.88	\$111.92	\$122.12	\$157.72			
DeltaCare HMO	24.44	48.86	42.74	73.30			

Anthem HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay Anthem HMO.



# APPENDIX C – SUMMARY OF PLAN PROVISIONS

2022 Monthly Premiums							
	Single	Emp/Sp	Emp/Chd	Family			
Medical							
Non-Medicare Monthly Rates							
Kaiser DHMO	\$607.66	\$1,215.32	\$1,063.40	\$1,822.98			
Kaiser \$25 Co-pay	742.12	1,484.24	1,298.70	2,226.36			
Kaiser HDHP	511.98	1,023.96	895.96	1,535.94			
Anthem HMO Select \$20 Co-pay	661.56	1,455.40	1,190.80	2,050.78			
Anthem HMO Traditional \$20 Co-pay	760.52	1,673.12	1,368.94	2,357.58			
Anthem DHMO	510.02	1,234.30	1,122.10	1,581.14			
Anthem HDHP	1,163.58	2,559.88	2,094.44	3,607.12			
Anthem Select PPO	1,888.78	4,155.36	3,399.82	5,855.30			
Anthem Classic PPO	2,020.10	4,444.26	3,636.18	6,262.34			
Medicare-Eligible Monthly Rates							
Kaiser Senior Advantage	\$260.92	\$521.84	\$521.84	\$782.76			
Anthem Medicare PPO	465.06	930.12	930.12	1,395.18			
Anthem Medicare HMO	423.76	847.52	847.52	1,271.28			
Dental							
Delta Dental PPO	\$42.24	\$92.90	\$101.36	\$130.90			
DeltaCare HMO	24.44	48.86	42.74	73.30			

Anthem HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay Anthem HMO.

# **Summary of 2022 Benefit Plans:**

Medicare-Eligible Plans:	Kaiser	Anthem HMO	Anthem PPO
Annual Out-of-Pocket	Single \$1,500	\$1,000 per	\$0
Maximum	Family \$3,000	member	ΦU
Annual Deductible	None	None	None
Office Visit copay	\$25	\$25	\$0
Emergency Room copay	\$50	\$100	\$0
Hospital Care copay	\$250	\$100	\$0
Prescription Drug retail copay			
(30-day supply):			
Generic	\$10	\$10	\$10
Brand	\$10	\$25	\$25
Non-Formulary	N/A	\$40	\$40



# APPENDIX C – SUMMARY OF PLAN PROVISIONS

Non-Medicare Plans:	Kaiser High Deductible	Kaiser DHMO	Kaiser \$25 Co-Pay	Anthem \$20 Co-Pay HMO	Anthem DHMO	Anthem Select PPO (In- Network)	Anthem Classic PPO (In- Network)	Anthem High Deductible (In- Network)
Annual Out-of-Pocket Maximum (single/family)	\$5,950/ \$11,900	\$4,000/ \$8,000	\$1,500/ \$3,000	\$1,500/ \$3,000	\$4,000/ \$8,000	\$2,100/ \$4,200	\$2,100/ \$4,200	\$4,000/ \$8,000
Annual Deductible (single/family)	\$3,000/ \$6,000	\$1,500/ \$3,000	None	None	\$1,500/ \$3,000	\$100/\$200	\$100/\$200	\$2,500/ \$5,000
Office Visit copay	30%*	\$40	\$25	\$20	\$20	\$25	\$25	20%*
Emergency Room copay	30%*	30%*	\$100	\$100	30%*	\$100	\$100	20%*
Hospital Care copay	30%*	30%*	\$100	\$100	30%*	10%*	10%*	20%*
Prescription Drug retail copay (30-day supply):								
Generic Brand Non-Formulary	\$10 \$30 N/A	\$10 \$30 N/A	\$10 \$25 N/A	\$10 \$30 \$60	\$10 \$30 \$60	\$10 \$25 \$40	\$10 \$25 \$40	\$10 \$30 \$60

<sup>\*</sup> After deductible is paid.



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

# **Cost-Sharing Provisions:**

It is assumed for the purpose of this valuation that the City of San José will in the future maintain a consistent level of cost sharing for benefits with the retirees. This may be achieved by adjusting benefit provisions, contributions or both.



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

# **VOLUNTARY EMPLOYEES' BENEFICIARY ASSOCIATION (VEBA)**

Eligibility: Employees who elected to opt-in to the Voluntary Employees' Beneficiary

Association (VEBA).

Contributions: Employees are required to make mandatory contributions into the VEBA on a

pre-tax basis.

Medical: VEBA funds can be used to reimburse members for eligible healthcare

expenses.

VEBA members on service-connected disability will receive benefits from the Postemployment Healthcare Plan only up to age 65 once VEBA funds are

exhausted

Note: The summary of major plan provisions is designed to outline principal plan benefits. If the Department of Retirement Services should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



#### APPENDIX D – GLOSSARY OF TERMS

## 1. Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, and retirement; changes in compensation; rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and, other relevant items.

#### 2. Actuarial Cost Method

A procedure for determining the actuarial present value of pension plan benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a normal cost and an Actuarial Liability.

## 3. Actuarial Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

# 4. Actuarial Liability

The portion of the actuarial present value of projected benefits that will not be paid by future normal costs. It represents the value of the past normal costs with interest to the valuation date.

## **5.** Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments. The actuarial present value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made. As a simple example: assume you owe \$100 to a friend one year from now. Also, assume there is a 1% probability of your friend dying over the next year, in which case you will not be obligated to pay him. If the assumed investment return is 10%, the actuarial present value is:

	Pro	obability	1		
Amount	of Pay	ment	(1+Discoun	t Rate)	
\$100	X	(101)	1) 1/(1+.1)	=	\$90

#### 6. Actuarial Valuation

The determination, as of a specified date, of the normal cost, Actuarial Liability, Actuarial Value of Assets, and related actuarial present values for a pension plan.

#### 7. Actuarial Value of Assets

The value of cash, investments, and other property belonging to a pension plan as used by the actuary for the purpose of an actuarial valuation. The purpose of an Actuarial Value of Assets is to smooth out fluctuations in market values. This way long-term costs are not distorted by short-term fluctuations in the market.



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## APPENDIX D – GLOSSARY OF TERMS

## 8. Amortization Payment

The portion of the pension plan contribution, which is designed to pay interest and principal on the Unfunded Actuarial Liability in order to pay for that liability in a given number of years.

# 9. Entry Age Normal Actuarial Cost Method

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated as a level percentage of pay from the individual's date of entry into the plan to the individual's assumed cessation of employment.

#### 10. Normal Cost

That portion of the actuarial present value of pension plan benefits and expenses which is allocated to a valuation year by the actuarial cost method.

# 11. Unfunded Actuarial Liability

The excess of the Actuarial Liability over the Actuarial Value of Assets.

## 12. Funded Percentage

The ratio of the Actuarial Value of Assets to the Actuarial Liability.

## 13. Mortality Table

A set of percentages that estimate the probability of death at a particular point in time. Typically, the rates are annual and based on age and sex.

#### 14. Discount Rate

The assumed interest rate used for converting projecting dollar related values to a present value as of the valuation date.

## 15. Medical Trend

The assumed increase in dollar related values in the future due to the increase in the cost of health care.



## APPENDIX E - LIST OF ABBREVIATIONS

Actuarial Accrued Liability (AAL)

Actuarial Valuation Report (AVR)

Annual Required Contribution (ARC)

Coordination of Benefits (COB)

Deductible and Coinsurance (DC)

Deferred Retirement Option Plan (DROP)

Durable Medical Equipment (DME)

Employee Assistance Program (EAP)

Employee Benefits Division (EBD)

Fiscal Year Ending (FYE)

Governmental Accounting Standards Board (GASB)

Hospital Emergency Room (ER)

In-Network (INN)

Inpatient (IP)

Medicare Eligible (ME)

Net Other Postemployment Benefit (NOO)

Non-Medicare Eligible (NME)

Not Applicable (NA)

Office Visit (OV)

Other Postemployment Benefit (OPEB)

Out-of-Network (OON)

Out-of-Pocket (OOP)

Outpatient (OP)

Pay-as-you-go (PAYGo)

Per Person Per Month (PPPM)

Pharmacy (Rx)

Preferred Provider Organization (PPO)

Primary Care Physician (PCP)

Specialist Care Provider (SCP)

Summary Plan Description (SPD)

Unfunded Actuarial Accrued Liability (UAAL)

Unfunded Actuarial Liability (UAL)

Urgent Care (UC)





Classic Values, Innovative Advice